3.2 Mont Iris Estate and Environs Heritage Review - Consideration of Panel Report - Amendment C394boro

Executive Summary

Purpose

The purpose of this report is to inform the Urban Planning Delegated Committee (UPDC) of the recommendations of the independent Planning Panel appointed to consider submissions to Amendment C394boro (Mont Iris Estate and Environs Precinct), and to consider the officers' recommendation to refer the amendment to a meeting of Council for adoption.

Background

On 2 May 2022, the UPDC resolved to undertake a peer review of the Mont Iris Estate and Environs Precinct. This was in response to a recommendation by the independent Planning Panel which considered Amendment C333boro - Glen Iris Heritage Gap Study. The Planning Panel found the Mont Iris Estate and Environs Precinct could not be justified in the form recommended through Amendment C333boro and recommended further review.

In May 2022, GJM Heritage was commissioned to carry out a peer review of the Mont Iris Estate and Environs Precinct. GJM Heritage recommended three (3) smaller precincts and two (2) individually significant properties within the Mont Iris Estate and Environs Precinct be included in the Heritage Overlay.

Following completion of the peer review, Council wrote to the Minister for Planning to request authorisation to prepare an amendment to the Boroondara Planning Scheme to implement the recommendations of the Mont Iris Estate & Environs Precinct peer review. Authorisation was granted to prepare and exhibit Amendment C394boro on 27 April 2023.

Amendment C394boro was publicly exhibited from 15 June to 27 July 2023. Twenty-four (24) submissions were received including nine (9) supporting submissions, four (4) partially supporting submissions, and eleven (11) opposing submissions. On 16 October 2023, the UPDC resolved to request appointment of an independent planning panel and refer all submissions received to the panel for consideration.

Key Issues

A planning panel hearing was held on 11 December 2023 to consider all submissions to the amendment. Two (2) opposing submitters addressed the Panel.

The Panel Report was received on 21 December 2023 and is provided at **Attachment**1. The panel report was publicly released on 9 January 2024.

The Panel recommended the amendment be adopted, including the changes endorsed by the UPDC on 16 October 2023. The Panel recommended correcting the exhibited Heritage Overlay maps to include 33 Tower Hill Road, Ashburton in the Tower Hill Estate Precinct, as well as updates to the schedule to the Heritage Overlay in relation to fence and outbuilding controls. The Panel also supported the changes endorsed by the UPDC to the Dent Street Precinct, Glen Iris Statement of Significance and the Tower Hill Estate Precinct, Glen Iris and Ashburton Statement of Significance.

Next Steps

Officers recommend the UPDC resolve to receive and acknowledge the Panel's Report for Amendment C394boro and refer the Amendment to an Meeting of Council to be adopted and submitted to the Minister for Planning for final approval.

Officers' recommendation

That the Urban Planning Delegated Committee resolve to:

- 1. Receive and acknowledge the Panel's report and recommendations, as shown at **Attachment 1**, in accordance with Section 27(1) of the *Planning and Environment Act 1987*.
- 2. Endorse the officers' response to the Panel's recommendations and recommended changes to Amendment C394boro to the Boroondara Planning Scheme, as shown at **Attachment 2**.
- 3. Adopt the revised *Independent Review: Mont Iris Estate and Environs Precinct* (GJM Heritage) as shown at **Attachment 3**.
- 4. Refer the updated Amendment C394boro to a meeting of Council to be adopted in accordance with Section 29(1) of the *Planning and Environment Act 1987*.
- 5. Authorise the Director Urban Living to undertake administrative changes to the amendment and associated planning controls that do not change the intent of the controls.

Responsible director: Scott Walker, Director Urban Living

1. Purpose

The purpose of this report is to:

- Inform the Urban Planning Delegated Committee (UPDC) of the Panel Report for Amendment C394boro (Attachment 1) and the officers' response to the Panel's recommendations (Attachment 2).
- Adopt the revised Independent Review: Mont Iris Estate and Environs
 Precinct (GJM Heritage) provided at Attachment 3.
- Seek a resolution from the UPDC to refer Amendment C394boro to a meeting of Council for adoption.

2. Policy implications and relevance to community plan and council plan Boroondara Community Plan 2021-31

The Boroondara Community Plan 2021-31 sets out the 10-year vision for Boroondara's future based on values, aspirations and priorities important to the community, and includes the Council Plan 2021-25.

The amendment implements the Strategic Objective of the Theme 4 of the Plan, to "protect the heritage and respect the character of Boroondara, while facilitating appropriate, well-designed development". Specifically, the amendment implements Strategy 4.1 - "Boroondara's heritage places are protected through ongoing implementation of heritage protection controls in the Boroondara Planning Scheme".

Planning and Environment Act 1987

The amendment is consistent with the objectives of planning in Victoria, in particular the objective detailed in Section 4(1)(d) of the *Planning and Environment Act 1987* (the Act), being:

"to conserve and enhance those buildings, areas or other places which are of scientific, aesthetic, architectural or historical interest, or otherwise of special cultural value".

This means that Council has a statutory obligation to continuously identify and protect places of heritage significance through the Heritage Overlay.

Plan Melbourne 2017-2050

The identification, assessment and protection of places of local heritage significance are supported by Outcome 4 of *Plan Melbourne 2017-2050*, which seeks to ensure that "Melbourne is a distinctive and liveable city with quality design and amenity".

Direction 4.4 recognises the contribution heritage makes to Melbourne's distinctiveness and liveability and advocates for the protection of Melbourne's

heritage places.

Policy 4.4.1 recognises the need for "continuous identification and review of currently unprotected heritage sites and targeted assessments of heritage sites in areas identified as likely to be subject to substantial change".

The amendment is consistent with these *Plan Melbourne* directions and initiatives.

Boroondara Planning Scheme

The amendment is consistent with the objectives of the Planning Policy Framework, addressing the following:

- Clause 2.03-4 Built environment and heritage of the Municipal Planning Strategy - which includes the strategic direction to "protect all individual places, objects and precincts of cultural, aboriginal, urban and landscape significance".
- Clause 15.03-1S Heritage conservation which seeks to "ensure the conservation of places of heritage significance" and to 'identify, assess and document places of natural and cultural heritage significance as a basis for their inclusion in the planning scheme".
- Clause 15.03-1L Heritage in Boroondara which seeks to "preserve 'significant' heritage places, protecting all significant heritage fabric including elements that cannot be seen from the public realm".

The Planning Policy Framework seeks to ensure the Heritage Overlay is applied to protect places of heritage significance in the City of Boroondara.

3. Background

The key milestones relating to Amendment C394boro are summarised in the table below.

Date	Event
May 2022	The original Mont Iris Estate and Environs Precinct (HO901) was one of four heritage precincts recommended in the Glen Iris Heritage Gap Study and progressed through Amendment C333boro. On 2 May 2022, the UPDC resolved to undertake a peer review of the Mont Iris Estate and Environs Precinct as recommended by the independent Planning Panel considering Amendment C333boro.
October 2022	GJM Heritage completed the Mont Iris Estate and Environs Precinct peer review. GJM Heritage recommended three (3) smaller precincts and two (2) individually significant properties within the Mont Iris Estate and Environs Precinct be included in the Heritage Overlay.
April 2023	Council sought authorisation to prepare and exhibit Amendment C394boro to the Boroondara Planning Scheme to include the three (3) smaller precincts and two (2) individually significant properties in the Heritage Overlay on a permanent basis.
27 April 2023	Officers of the Department of Transport and Planning (under delegation from the Minister for Planning) authorised Council to prepare Amendment C394boro.
15 June 2023 - 27 July 2023	Amendment publicly exhibited.

Date	Event	
	Council received twenty-four (24) submissions including eleven (11) opposing submissions, nine (9) supporting submissions and four (4) partially supporting submissions.	
16 October 2023	 UPDC resolved to (amongst other things): receive and note the submissions received in accordance with s. 22 of the Act; endorse the officers' response to submissions and recommended changes to the Amendment (as exhibited); and request the Minister appoint an independent Planning Panel under s. 23 of the Act to consider all submissions received in response to the Amendment. 	
17 October 2023	Request to appoint Panel submitted to Planning Panels Victoria.	
18 October 2023	Panel appointed.	
13 November 2023	Directions Hearing.	
15 November 2023	Directions issued by the Panel.	
5 December 2023	Version 2 of directions issued by the Panel.	
11 December 2023	Panel Hearing conducted. Two parties presented at the hearing.	
21 December 2023	Panel Report received by Council.	
9 January 2024	Panel Report made public in accordance with the Planning and Environment Act 1987.	

4. Outline of key issues/options

The Panel Report

Overall, the Panel supported the amendment and concluded it was well founded and strategically justified. Accordingly, the Panel recommended the amendment be adopted by Council, subject to the following changes set out in the Panel Report:

Correct the exhibited planning scheme maps to include 33 Tower Hill Road, Ashburton

The property at 33 Tower Hill Road, Ashburton was recommended as a contributory property in the Tower Hill Estate Precinct.

Council officers noted a mapping error in the exhibited planning scheme map for the Tower Hill Estate Precinct (HO958). The exhibited map did not include the property at 33 Tower Hill Road in the precinct boundary but was correctly included in the exhibited citation and Statement of Significance.

Council subsequently wrote to the property owner prior to the panel hearing advising of the error and providing another opportunity to lodge a submission. No submission was received.

Council requested the mapping error be corrected through the panel process in the form of a recommendation in the Panel Report. The Panel is satisfied the

affected property owner has been appropriately notified and has made a recommendation to update the planning scheme map.

The Panel recommended correcting the exhibited planning scheme maps to include 33 Tower Hill Road, Ashburton in the precinct.

Fence and Outbuilding Controls in the Schedule to the Heritage Overlay

The panel considered submissions and evidence relating to proposed fence and outbuilding controls in the amendment. Council's heritage consultant has recommended fence and outbuilding controls be applied through the Schedule to the Heritage Overlay for each of the heritage precincts on the basis of the contribution these features provide to the open garden setting of each precinct. Controls requiring third party notice and review would only apply to planning permit applications to demolish or remove a fence or garage identified as contributory in the relevant Statement of Significance.

The Panel agreed with the approach put forward by Council's heritage consultant. Officers agree with the Panel's conclusion and recommendation. It is appropriate to maintain the default permit trigger for fences and garages, given these are important elements which contribute to the significance of the precincts. The Panel agreed third party notice and review rights should only apply to planning permit applications to demolish or remove a fence or garage identified as contributory in the relevant Statement of Significance.

Dent Street Precinct, Glen Iris

The owner of the property at 44 Dent Street, Glen Iris noted the garage of the property was constructed in more recent years, and provided records which confirmed the construction date of 2010.

Council's heritage expert acknowledged the garage was more recently constructed, though in a 'historicist' style to match the main dwelling. Council's heritage expert proposed the garage be removed from the 'Contributory Fence/Garage' column in the citation and Statement of Significance.

The Panel supported the proposed change to the Dent Street Precinct citation and Statement of Significance. The recommended changes are consistent with the post-exhibition changes endorsed by the UPDC and are included in the updated report at **Attachment 3**.

Tower Hill Estate Precinct, Glen Iris and Ashburton

10 Munro Avenue. Ashburton

The property owner of 10 Munro Avenue, Ashburton supported the amendment, but submitted the grading for the property should be revised from contributory to non-contributory, with the fence and outbuilding control deleted.

Council's heritage expert acknowledged alterations have been made to the property, including the construction of a side garage, replacement of the front fence, insertion of a dormer window into the main front roof pitch and alteration of gable end details. However, Council's heritage expert considered the changes minor and undertaken in a relatively sensitive manner. Council's heritage expert considered the alterations did not diminish the ability to appreciate the property

as a substantially intact English Domestic Revival style property within a highly intact precinct.

The Panel agreed with Council's heritage expert and found while the property at 10 Munro Avenue, Ashburton has been modified, it retains a number of the elements of the interwar English Domestic Revival Style characterising the Tower Hill Estate Precinct. The panel found the front fence and garage are not original. The panel recommended the property be retained as contributory, and the fence and outbuilding control be deleted.

The recommended changes are consistent with the post-exhibition changes endorsed by the UPDC and are included in the updated report at **Attachment 3**.

5. Consultation/communication

All submitters to Amendment C394boro were notified (by letter or email) and given the opportunity to attend and present at the Panel hearing

All submitters and parties to the hearing were notified in writing of the release of the Panel report.

In addition to the above, all affected property owners and occupiers and submitters have been informed by letter of this UPDC meeting and given the opportunity to attend and present to the UPDC.

6. Financial and resource implications

Costs associated with the amendment will be funded through the City Futures Department operating budget for the 2023/24 financial year.

7. Governance issues

No officers involved in the preparation of this report have a general or material conflict of interest requiring disclosure under chapter 5 of the Governance Rules of Boroondara City Council.

The recommendation contained in this report is compatible with the Charter of Human Rights and Responsibilities 2006 as it does not raise any human rights issues.

8. Social and environmental issues

The inclusion of the nominated places in the Heritage Overlay would have positive social and environmental effects by contributing to the continual protection and management of the City's heritage.

Manager: David Cowan, Manager City Futures

Report officer: Rachel Brien, Strategic Planner

Planning Panels Victoria

Boroondara Planning Scheme Amendment C394boro Mont Iris Estate and Environs Heritage Review

Panel Report

Planning and Environment Act 1987

21 December 2023



How will this report be used?

This is a brief description of how this report will be used for the benefit of people unfamiliar with the planning system. If you have concerns about a specific issue you should seek independent advice.

The planning authority must consider this report before deciding whether or not to adopt the Amendment. [section 27(1) of the *Planning and Environment Act 1987* (the PE Act)]

For the Amendment to proceed, it must be adopted by the planning authority and then sent to the Minister for Planning for approval.

The planning authority is not obliged to follow the recommendations of the Panel, but it must give its reasons if it does not follow the recommendations. [section 31 (1) of the PE Act, and section 9 of the *Planning and Environment Regulations 2015*]

If approved by the Minister for Planning a formal change will be made to the planning scheme. Notice of approval of the Amendment will be published in the Government Gazette. [section 37 of the PE Act]

Planning Panels Victoria acknowledges the Wurundjeri Woi Wurrung People as the traditional custodians of the land on which our office is located. We pay our respects to their Elders past and present.

Panel Report pursuant to section 25 of the Planning and Environment Act 1987

Boroondara Planning Scheme Amendment C394boro

Mont Iris Estate and Environs Heritage Review

21 December 2023

Sarah Carlisle, Chair

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Glossary and abbreviations

the Amendment	Boroondara Planning Scheme Amendment C394boro
C333boro Panel	Panel that considered submissions on Boroondara Planning Scheme Amendment C333boro
Council	Boroondara City Council
Glen Iris Gap Study	Municipal-Wide Heritage Gap Study for the City of Boroondara: Volume 7 Glen Iris, Context Pty Ltd, March 2022
GJM Review	Independent Review: Mont Iris Estate & Environs Precinct, GJM Heritage, October 2022
HERCON	Heritage Council Criteria for the Assessment of Cultural Heritage Significance
PE Act	Planning and Environment Act 1987
Planning Scheme	Boroondara Planning Scheme
PPN01	Planning Practice Note 1: Applying the Heritage Overlay (2018)
S#	Submitter number

Overview

Amendment summary	
The Amendment	Boroondara Planning Scheme Amendment C394boro
Common name	Mont Iris Estate and Environs Heritage Review
Brief description	Apply the Heritage Overlay to two individual properties and three Precincts to implement the <i>Independent Review: Mont Iris Estate & Environs Precinct,</i> GJM Heritage, October 2022
Affected land	 7 Fuller Avenue, Glen Iris (HO954) 33 Fuller Avenue, Glen Iris (HO955) Dent Street Precinct, Glen Iris (HO956) High Street North Precinct, Glen Iris (HO957) Tower Hill Estate Precinct, Glen Iris and Ashburton (HO958)
Planning Authority	Boroondara City Council
Authorisation	27 April 2023, with conditions
Exhibition	15 June to 27 July 2023
Submissions	Number of Submissions: 25 (including 1 late submission) Opposed: 12 Support/partially support: 13

Panel process	
The Panel	Sarah Carlisle
Directions Hearing	Online, 14 November 2023
Panel Hearing	Planning Panels Victoria, 11 December 2023
Site inspections	Unaccompanied, 7 December 2023
Parties to the Hearing	Council represented by Brianna Eastaugh of Maddocks, who called expert evidence on heritage from Jim Gard'ner of GJM Heritage
	Greg Price
	Robert Moffatt
Citation	Boroondara PSA C394boro [2023] PPV
Date of this report	21 December 2023

Executive summary

Glen Iris and Ashburton are two of the suburbs in Boroondara that were settled in the interwar period, from the 1920s through to the 1940s. Parts of those suburbs remain recognisable as having been settled during that period, with substantial numbers of intact interwar brick houses built in the English Domestic Revival style in garden settings.

In March 2022, Stage 1 of the *Municipal-Wide Heritage Gap Study for the City of Boroondara: Volume 7 Glen Iris* (the Glen Iris Gap Study) identified the Mont Iris Estate and Environs Precinct as worthy of permanent heritage protection, along with a number of other precincts in Glen Iris. Council prepared Boroondara Planning Scheme Amendment C333boro to implement the findings of the Glen Iris Gap Study.

The Boroondara C333boro Panel largely supported Amendment C333boro. However it did not support the application of permanent heritage controls to the Mont Iris Estate and Environs Precinct, finding the Precinct had "serious issues" and lacked cohesion. The C333boro Panel recognised that parts of the Mont Iris Estate and Environs Precinct met the threshold of local significance, and recommended the Precinct be reviewed.

Boroondara Planning Scheme Amendment C394boro (the Amendment) seeks to implement the *Independent Review: Mont Iris Estate & Environs Precinct* prepared by GJM Heritage in October 2022 (GJM Review), by applying the Heritage Overlay to five heritage places (two individual properties and three Precincts) within the former Mont Iris Estate and Environs Precinct.

Some submissions considered the proposed Heritage Overlay did not extend far enough, and more of the original Mont Iris Estate and Environs Precinct should be protected. Others felt the Dent Street and Tower Hill Estate Precincts did not meet the threshold for local heritage significance, and should not be included. Submissions raised concerns in relation to the proposed gradings of individual properties within those Precincts, and the identification of fences and garages as contributory in the Statements of Significance. Others submitted fences and garages should be exempt from permit requirements under the Heritage Overlay.

Submissions raised several issues that are commonly raised in heritage amendments, that have repeatedly been found to be not relevant when considering whether to apply a Heritage Overlay (although they may be relevant at the subsequent permit application stage). These included:

- structural integrity and building condition of individual properties
- impacts of the Heritage Overlay on development opportunity, building alterations and maintenance
- impacts of the Heritage Overlay on property rights
- financial implications of the Heritage Overlay, including impacts on property values.

The primary task of the Panel is to consider whether the two individual properties and three Precincts identified by the GJM Review for inclusion in the Heritage Overlay meet the threshold of local significance. It is satisfied on the basis of the GJM Review and Mr Gard'ner's evidence that they do meet this threshold, and that the application of the Heritage Overlay is strategically justified.

The only contested heritage places were the Dent Street Precinct and the Tower Hill Estate Precinct. On its site visit the Panel observed these heritage places were highly consistent with Mr Gard'ner's evidence. The Precincts are highly cohesive, with very few non-contributory properties

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included. The Precincts can be readily understood as areas developed at a similar time with highly consistent architectural styles, features, materials and finishes, despite modifications to some properties. The Panel observed at least one (generally several) of the features of English Domestic Revival style in almost every contributory house within each Precinct.

The Panel finds it is appropriate to maintain the default permit trigger for alterations to fences and garages under the Heritage Overlay, given they are important elements that contribute to the significance of the Precincts including their open garden settings and the rise of motor car ownership among middle-class households.

In relation to the individual properties raised in submissions, the Panel concludes:

- 12 Dent Street this property should be retained as a non-contributory property in the Dent Street Precinct.
- 24 Dent Street this property should be retained as a contributory property in the Dent Street Precinct.
- 44 Dent Street the garage is not original and should be removed from the 'Contributory Fence/Garage' column in the Statement of Significance for the Dent Street Precinct.
- 10 Munro Avenue this property should be retained as a contributory property in the Tower Hill Estate Precinct, but the fence and garage should be removed from the 'Contributory Fence/Garage' column in the Statement of Significance for the Precinct.
- 20 Munro Avenue this property should be retained as a contributory property in the Tower Hill Estate Precinct, and both its front fence and garage should be retained in the 'Contributory Fence/Garage' column in the Statement of Significance for the Precinct.

Recommendations

Based on the reasons set out in this Report, the Panel recommends that Boroondara City Council:

- Adopt Boroondara Planning Scheme Amendment C394boro with the changes recommended in this report.
- 2. Correct the exhibited Heritage Overlay maps to include 33 Tower Hill Road, Ashburton.
- 3. Amend the schedule to the Heritage Overlay:
 - a) In Clause 2.5 (the table containing HO800 to HO1000), in the column headed 'Outbuildings or fences not exempt under Clause 43.01-4', replace the exhibited text for:
 - HO956 with 'Yes fences and garages listed in the 'Contributory fence/garage' column in the Precinct Gradings Schedule in the Dent Street Precinct, Glen Iris Statement of Significance, May 2023'
 - HO957 with 'Yes fences and garages listed in the 'Contributory fence/garage' column in the Precinct Gradings Schedule in the High Street North Precinct, Glen Iris Statement of Significance, May 2023'
 - HO958 with 'Yes fences and garages listed in the 'Contributory fence/garage' column in the Precinct Gradings Schedule in the Tower Hill Estate Precinct, Glen Iris and Ashburton Statement of Significance, May 2023'.
- 4. Amend the Dent Street Precinct, Glen Iris Statement of Significance, May 2023:
 - a) in the Precinct Grading Schedule, remove the garage of 44 Dent Street, Glen Iris from the 'Contributory Fence/Garage' column.

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- 5. Amend the Tower Hill Estate Precinct, Glen Iris and Ashburton Statement of Significance, May 2023:
 - a) in the Precinct Grading Schedule, remove the fence and garage of 10 Munro Avenue, Ashburton from the 'Contributory Fence/Garage' column.

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1 Introduction

1.1 The Amendment

(i) Amendment description

The purpose of the Amendment is to implement the *Independent Review: Mont Iris Estate & Environs Precinct,* GJM Heritage, October 2022 (GJM Review) by applying the Heritage Overlay to five heritage places (two individual properties and three Precincts) in Glen Iris and Ashburton.

Specifically, the Amendment proposes to:

- apply the Heritage Overlay to the five heritage places on a permanent basis
- incorporate Statements of Significance for the five heritage places into the Boroondara Planning Scheme (Planning Scheme)
- make the GJM Review a background document to the Planning Scheme.

(ii) The subject land

The Amendment applies to land shown in Figure 1.

Figure 1 Land affected by the Amendment



Source: Document 3

Table 1 lists the affected heritage places.

Table 1 Heritage places included in the Amendment

HO number	Description of place	Property address
HO954	House	7 Fuller Avenue, Glen Iris
HO955	House	33 Fuller Avenue, Glen Iris

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HO956	Dent Street Precinct, Glen Iris	6-28 Dent Street, Glen Iris 40-60 Dent Street, Glen Iris
HO957	High Street North Precinct, Glen Iris	127-141 High Street, Glen Iris 152 Summerhill Road, Glen Iris
НО958	Tower Hill Estate Precinct, Glen Iris and Ashburton	2-28 Tower Hill Road, Glen Iris1-33 Tower Hill Road, Glen Iris2-32 Munro Avenue, Ashburton142-146 High Street, Glen Iris146A-148 High Street, Ashburton

Source: Explanatory Report

1.2 Background

(i) Chronology

Table 2 provides a brief chronology of the background to the Amendment, which has its genesis in Boroondara Planning Scheme Amendment C333boro and the report of the Panel which considered submissions on Amendment C333boro (the C333boro Panel).

Table 2 Chronology of events

Date	Event
2016	
25 July	Council resolved to engage Context Pty Ltd and Trethowan Architecture to prepare the Municipal-Wide Heritage Gap Study for the City of Boroondara. See below for more detail
2019	
2 May – 3 June	Council conducted preliminary consultation for the Draft Glen Iris Heritage Gap Study, which identified an area defined as the Mont Iris Estate and Environs Precinct as a candidate for heritage protection. The Precinct is shown by the red line in Figure 1
2020	
2 March	Council resolved to request authorisation for Amendment C333boro to apply the Heritage Overlay on a permanent basis to the Mont Iris Estate and Environs Precinct and other areas identified in the Draft Glen Iris Heritage Gap Study
12 March	Council requested the Minister approve Amendment C334boro to apply an interim Heritage Overlay to the Mont Iris Estate and Environs Precinct (HO901) and other areas identified in the Draft Glen Iris Heritage Gap Study
27 April	Council sought authorisation to prepare Amendment C333boro
7 September	Minister authorised Amendment C333boro
15 December	Minister approved Amendment C334boro to apply HO901 to the Mont Iris Estate and Environs Precinct on an interim basis

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2021	
12 February – 12 March	Council exhibited Amendment C333boro
6 September	Council considered submissions on Amendment C333boro and resolved to refer submissions to a panel
2022	
20 January	 The C333boro Panel issued its report, which recommended: the Mont Iris Estate and Environs Precinct not be included in the Heritage Overlay on a permanent basis the Precinct be reviewed. See below for more detail
15 March	Context Pty Ltd and Trethowan Architecture issued the final <i>Municipal-Wide Heritage Gap Study for the City of Boroondara: Volume 7 Glen Iris.</i> See below for more detail
2 May	Council resolved to (among other things): - request retention of the interim HO901 over the Mont Iris Estate and Environs Precinct - undertake a review of the Mont Iris Estate and Environs Precinct as recommended by the C333boro Panel - upon completion of the review, request: - authorisation to prepare an amendment to apply the Heritage Overlay
	on a permanent basis to properties identified in the review (C394boro) - removal of the interim HO901 from properties not recommended for inclusion by the review
October	GJM Heritage completed its review of the Mont Iris Estate and Environs Precinct (the GJM Review). See below for more detail
December	Council requested the Minister to prepare, adopt, and approve Amendment C393boro which: - deleted the interim HO901 from all properties not recommended for inclusion by the GJM Review - extended the remaining interim controls to 30 April 2024
2023	
February	Amendment C393boro was gazetted. C393boro extended the interim heritage controls to all properties recommended in the GJM Review, with the exception of 12 Dent Street (for which a consent to demolish had been granted under the <i>Building Act 1993</i>)
27 April	Minister authorised Amendment C394boro
15 June to 27 July	Council exhibited Amendment C394boro
16 October	Council considered submissions on Amendment C394boro and resolved to refer submissions to a Panel

Source: Panel, from information in the Explanatory Report, the C333boro Panel report and Council's Part A submission

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(ii) The Glen Iris Gap Study

In 2016, Council engaged Context Pty Ltd and Trethowan Architecture to prepare a municipal wide heritage gap study. The municipal wide study proceeded by suburb over the following few years. A draft of the *Municipal-Wide Heritage Gap Study for the City of Boroondara: Volume 7 Glen Iris* (Glen Iris Gap Study) was produced some time before May 2019, and the final was produced on 15 March 2022 (after the C333boro Panel had issued its report).

The Glen Iris Gap Study involved a two staged process:

- Stage 1 involved a preliminary identification of heritage places based on a desktop review including of previous studies, community feedback and a preliminary survey
- Stage 2 involved a more detailed assessment of the places and precincts identified in Stage 1.

While the Mont Iris Estate and Environs Precinct was identified during Stage 1 as a potential precinct of heritage significance, Appendix A.5 of the final Glen Iris Gap Study states:

In keeping with the recommendation of the Amendment C333boro Panel, the [Mont Iris Estate and Environs] Precinct is to be reviewed.

(iii) C333boro Panel recommendations

The C333boro Panel recommended the Mont Iris Estate and Environs Precinct be abandoned due to a lack of coherence and a high number of non-contributory properties in some sections that undermined the overall integrity of the Precinct. The C333boro Panel recommended a further review of the Precinct, recognising there are coherent parts of the Precinct warranting inclusion in the Heritage Overlay.

(iv) The GJM Review

The GJM Review of the Mont Iris Estate and Environs Precinct was completed in October 2022. It essentially agreed with the findings of the C333boro Panel, and recommended three smaller Precincts and two individually significant properties (the land shown purple in Figure 1) be included in the Heritage Overlay on a permanent basis.

1.3 The issues

No objecting submissions were received in relation to:

- the two individual heritage places (HO954 and H955)
- the High Street North Precinct (HO957).

This report focusses on the unresolved submissions, which relate to the Dent Street Precinct (HO956) and the Tower Hill Estate Precinct (HO958).

Key issues raised in objecting submissions were:

- on one hand, heritage protection should extend further including to the whole of the original Mont Iris Estate and Environs Precinct
- on the other hand, heritage protection is unjustified for whole Precincts or for individual properties or fences or garages within Precincts
- concerns with the GJM Review that underpins the Amendment, including the comparative analysis
- the Heritage Overlay will:
 - restrict development, maintenance and upgrades of affected properties

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- impacts on property rights.

A number of submissions requested:

- · changes to gradings for individual properties
- changes to the listings of contributory fences and garages
- more guidance on acceptable building heights and setbacks to provide landowners with a better understanding of what modifications they can make to their properties
- more permit exemptions (for example for fences).

1.4 Procedural issues

(i) 33 Tower Hill Road, Glen Iris

Council advised that a mapping had occurred in the exhibited map for HO958 (the Tower Hill Estate Precinct). The exhibited Heritage Overlay mapping did not include the property at 33 Tower Hill Road. The property was included within the Precinct boundary in the exhibited Statement of Significance.

Council subsequently wrote to the landowner advising them of the Amendment and providing an opportunity for them to make a submission. No submission was received.

Council requested that the mapping error be corrected through the adoption and approval process. The Panel is satisfied that the affected landowner has been appropriately notified and supports this request.

(ii) 20 Munro Avenue

Council referred a late submission in relation to 20 Munro Avenue to the Panel (Submission 25). This formed part of the Panel's deliberations, as well as the original submissions received in relation to that property.

(iii) Issues that are not relevant

Many of the common issues raised in submissions are not relevant planning considerations, or are widely accepted as not being relevant when considering whether to apply a Heritage Overlay (although some may be relevant at the subsequent permit stage). Council made detailed submissions responding to these issues, so the Panel has addressed them in Chapter 3 notwithstanding they are not relevant.

1.5 The Panel's approach

The Panel considered all written submissions made in response to the exhibition of the Amendment, observations from site visits, and submissions, evidence and other material presented to it during the Hearing. It has reviewed a large volume of material, and has been selective in referring to the more relevant or determinative material in the Report. All submissions and materials have been considered by the Panel in reaching its conclusions, regardless of whether they are specifically mentioned in the Report.

This Report deals with the issues under the following headings:

- Strategic issues
- Common issues

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- Dent Street Precinct (HO956)
- Tower Hill Estate Precinct (HO957).

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2 Strategic issues

2.1 Planning context

This chapter identifies planning context relevant to the Amendment. Appendix C highlights key imperatives of relevant provisions and policies.

Table 3 Planning context

	Relevant references
Victorian planning objectives	- section 4 of the <i>Planning and Environment Act 1987</i> (PE Act)
Municipal Planning Strategy	- Clause 2 of the Planning Scheme
Planning Policy Framework	 Clause 15 (Built environment and heritage), including Clause 15.03- 1L (Council's local heritage policy)
Other planning strategies and policies	Plan Melbourne Direction 4, Policies 4.1, 4.2Boroondara Community Plan 2021-2031
Planning scheme provisions	- Heritage Overlay
Ministerial directions	- Ministerial Direction 11 (Strategic Assessment of Amendments)
Planning practice notes	 Planning Practice Note 1: Applying the Heritage Overlay, August 2018 updated November 2023
	 Planning Practice Note 46: Strategic Assessment Guidelines, August 2018

2.2 The issues

The issues are whether:

- the Amendment is strategically justified
- the methodology of the GJM Review was sound
- the Heritage Overlay should be extended to more properties
- the Amendment should be accompanied by built form guidelines.

2.3 Strategic justification

(i) Submissions and evidence

Council submitted the strategic basis for applying the Heritage Overlay is well founded in the State policy provisions of the Planning Scheme as well as section 4(1)(d) of the PE Act which provides that one of the Victorian planning objectives is:

...to conserve and enhance those buildings, areas or other places which are of scientific, aesthetic, architectural or historical interest or otherwise of special cultural value.

Council submitted that providing a framework for the protection of heritage places of significance will ensure Council is delivering on its priorities expressed in the *Boroondara Community Plan* 2021-2031, which includes the following objective:

Protect the heritage and respect the character of Boroondara, while facilitating appropriate, well-designed development

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Council submitted 'protection' in the context of the application of a Heritage Overlay is the identification (by mapping) and explaining (by the citation and statement of significance) of the cultural heritage significance of the place. It submitted the application of the Heritage Overlay will 'protect' heritage by setting up permit triggers for demolition, development or subdivision of a heritage place, while the permit process is the stage at which it is determined whether the demolition, development or subdivision is acceptable and should be permitted.

Council submitted *Planning Practice Note 1: Applying the Heritage Overlay* (PPN01) sets out the key matters the Panel should consider in assessing the Amendment. PPN01 states the following places should be included:

Places identified in a local heritage study, provided the significance of the place can be shown to justify the application of the overlay.

PPN01 sets the threshold for local significance as "those places that are important to a particular locality or community", and states:

The heritage process leading to the identification of the place needs to clearly justify the significance of the place as a basis for its inclusion in the Heritage Overlay. The documentation for each place shall include a statement of significance that clearly establishes the importance of the place and addresses the heritage criteria.

Relying on the GJM Review and the evidence of Mr Gard'ner, Council submitted the Amendment satisfies each of these key factors.

Mr Gard'ner's evidence (for Council) addressed the key matter of whether the heritage places identified in the GJM Review "demonstrate one or more of the PPN01 heritage criteria at the local level and warrant inclusion in the Heritage Overlay". He explained that having had regard to the findings of the C333boro Panel, GJM Heritage undertook a 'first principles' assessment to identify places and precincts of potential heritage significance within the former Mont Iris Estate and Environs Precinct. His evidence was:

... the approach taken by my office to the identification and assessment of the Precincts follows the established heritage practice of undertaking historical research, conducting fieldwork, analysing the places against comparative examples, and preparing an assessment against heritage criteria.

It is my view that the approach taken is sound, robust, and has been informed by the guidance contained within PPN01.

Mr Gard'ner considered the Dent Street and Tower Hill Estate Precincts are of local heritage significance because they meet criteria A (historical significance), D (representativeness) and E (aesthetic significance) referenced in PPN01:

- They have strong associations with the interwar period of development in suburban Melbourne, when extensive tracts of land in Glen Iris (and Boroondara more broadly) were subdivided into suburban residential estates for middle-class housing.
- This period of development transformed the eastern part of the municipality from a semi-rural landscape to an almost entirely suburban one.
- They are highly intact Precincts of middle-class houses designed in various interwar styles, but with an emphasis on the English Domestic Revival style, which illustrate this important phase of development in the municipality.
- The houses in the Precincts display typical features of the English Domestic Revival style popular in Glen Iris and across Boroondara more broadly in the interwar period, including:
 - clinker brick and rendered brick walls with decorative brick detailing

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- tiled roofs
- asymmetrical hipped and gable-ended roof forms
- prominent chimneys and entry porches
- timber framed windows including tripartite window sets
- generous front gardens
- low brick front fences and original brick garages.
- The above features and the consistent application of high-quality materials and detailing, in conjunction with their garden settings, present highly picturesque streetscapes.

Mr Gard'ner emphasised that the original Mont Iris Estate and Environs Precinct included 286 properties over 12 streets, whereas the GJM Review recommended 84 properties over three streets, along with two individual properties. His evidence was:

The current proposal is substantially refined and reduced in area compared to that considered by the previous Panel.

Mr Gard'ner considered the objecting submissions (discussed below), and responded that while the Precincts are interspersed with some examples of more recent residential development, they:

 \dots demonstrate a cohesiveness of form, scale and materiality and a level of intactness that is not found in the surrounding area, excluding those streetscapes already included in the Heritage Overlay \dots

He pointed to the high proportion of contributory buildings in each Precinct and the high degree of consistency in architectural style, and disputed assertions that the Precincts are not highly intact, are disjointed and are composed of a number of different styles, materials and features that are not coherent. He disagreed that the streetscapes feature substantial alterations to earlier properties such that their original form is distorted and no longer legible.

Some submitters considered the Dent Street and Tower Hill Estate Precincts did not meet the threshold for local significance. For example, S14 submitted the Dent Street Precinct lacks coherency and consists of an eclectic mixture of styles. He submitted there had been significant modifications to many properties since construction, and the Precinct and properties within it are no longer intact:

It is a joke to consider the streetscape as 'heritage' given the large number of new houses that have been constructed along Dent Street.

Mr Price (S20) submitted in relation to the Dent Street Precinct:

Many of the properties have been significantly modified from their original form. The Precinct is not highly intact, very disjointed and composed of a number of different styles, different materials used and a range of features which are not coherent. There is a general lack of strong consistency and cohesion in the Precinct.

He noted the proposed Precinct is not contiguous and has a large gap in the middle (between Sherwood Street and Mont Iris Avenue), which "disrupts the rhythm" and makes it difficult to appreciate it as a cohesive Precinct. He submitted:

- different parts of the Precinct have very different setbacks
- · there is a mixture of timber, brick and rendered facades
- some windows have been replaced with modern variants
- only some of the properties still have original low brick fences
- some brick detailing has been painted over.

S2 submitted the block that included his house in the Dent Street Precinct was not covered in the original Mont Iris Estate and Environs Precinct and he did not understand why it "suddenly

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appeared". He submitted the application of the Heritage Overlay is too late as many of the original nice homes in the street have been lost.

Mr Moffatt submitted the C333boro Panel did not support the Mont Iris Estate and Environs Precinct, and not enough had changed since then to justify reaching a different conclusion to the C333boro Panel. He questioned whether the west side of Munro Street should be included in the Tower Hill Estate Precinct, given the east side was not included. He submitted a single side of a street does not read as a consistent heritage precinct.

Several submitters (S3, S5, S6, S8, S9, S10 and S11) supported the Amendment, submitting that:

- it is very important to conserve the affected areas to keep examples of the best historical and architectural areas of Glen Iris and Ashburton
- the affected areas are a unique part of Boroondara and these intact mainly interwar houses show the formation and history of Glen Iris and Ashburton
- the heritage of Glen Iris has traditionally not been well protected
- historical suburban areas are appreciated by the community and most local people want to keep these character filled green streets
- Boroondara is famed for its great aesthetic architecture and well-designed suburbs
- allowing old homes to be knocked down and replaced by modern ones changes the whole feel of the environment.

(ii) Discussion

The PE Act, the Planning Policy Framework and Plan Melbourne seek to protect places of heritage significance.

The Amendment has its genesis in the Glen Eira Gap Study and the findings of the C333boro Panel. The Glen Eira Gap Study was part of a systematic review of heritage places in the City of Boroondara, which represents a thorough and comprehensive approach towards the review of heritage places within the municipality.

Amendment C333boro was progressed before the Stage 2 review of the Mont Iris Estate and Environs Precinct under the Gap Study was completed. While the C333boro Panel found (and the GJM Review agreed) the extent of the Mont Iris Estate and Environs Precinct identified in Stage 1 could not be supported, it found:

... there are areas, particularly the north-eastern part, which are cohesive enough to meet the threshold of local heritage significance, but the boundary of such areas needed to be determined through further review.

This review was undertaken with the GJM Review, which identified a much refined group of heritage places recommended for permanent heritage protections. The GJM Review was an appropriate approach to respond to the findings of the C333boro Panel, and to develop a strategic justification for applying the Heritage Overlay to parts of the former Mont Iris Estate and Environs Precinct. The methodology of the GJM Review is discussed in Chapter 2.4.

The primary task of the Panel is to consider whether the properties identified by the GJM Review for inclusion in the Heritage Overlay meet the threshold of local significance. It is satisfied on the basis of the GJM Review and Mr Gard'ner's evidence that they do meet this threshold, and that the application of the Heritage Overlay is strategically justified.

The Panel's observations of the Dent Street and Tower Hill Estate Precincts on its site visit were highly consistent with Mr Gard'ner's evidence. The Precincts are highly cohesive, with very few

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non-contributory properties included (only one of 23 in the Dent Street Precinct, and six of 53 in the Tower Hill Estate Precinct). The Precincts can be readily understood as areas developed at a similar time with highly consistent architectural styles, features, materials and finishes, despite modifications to some properties. The Panel observed at least one (generally several) of the features of English Domestic Revival style listed by Mr Gard'ner in almost every contributory house within each Precinct.

The Panel does not consider the gap in the Dent Street Precinct compromises its integrity or cohesiveness. There are sound historical reasons for excluding this block, as it was developed later, after the blocks on either side (demonstrated by Figure 6 in the GJM Review). The Precinct on either side of the gap extends for at least two street blocks in each direction, and the properties within the Precinct remain highly intact and collectively exhibit most if not all of the architectural features, materials and finished referenced by Mr Gard'ner.

Notwithstanding the construction of some higher modern fences, the streetscapes in both Precincts present as open garden settings with highly consistent setbacks.

Regarding S2's submission that there is now a block in the Dent Street Precinct that was not covered in the original Mont Iris Estate and Environs Precinct, Figure 1 demonstrates this is not the case. The Panel does not agree that most of the nice old homes in the Precinct have been lost, noting that only one property in the Dent Street Precinct is non-contributory.

The Panel does not agree with Mr Moffatt that the west side of Munro Avenue does not read as part of a Precinct due to the east side not being included. It is common for heritage precincts to only extend to one side of the street, and there is no guidance or accepted heritage assessment methodology that suggests a precinct on one side only of a street lacks integrity or cohesiveness.

Further, there are sound historical reasons for only including the west side of Munro Street, as this formed part of the land in the original Tower Hill Estate, whereas the east side did not (demonstrated by Figures 23 to 26 in the GJM Review).

(iii) Findings

The Panel finds:

- The Dent Street Precinct and the Tower Hill Estate Precinct present as highly cohesive and intact precincts that meet the threshold for local heritage significance in accordance with the guidance in PPN01.
- The Amendment is strategically justified.

2.4 Methodology of the GJM Review

(i) Submissions

Council submitted the GJM Review followed the approach outlined in PPN01 to undertaking an assessment of whether the Heritage Overlay should be applied. In particular, GJM Heritage:

- undertook a street level survey of all identified places
- undertook additional historical research
- used the criteria set out in PPN01 to assess the heritage value of places proposed to be included in the Heritage Overlay
- prepared comparative analyses to substantiate the significance of those places

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- prepared recommendations including statements of significance using the three-part format of:
 - What is Significant?
 - How is it Significant?
 - Why is it Significant?

Council submitted the methodology involved in the GJM Review was "rigorous and in accordance with best practice", and "thorough, considered and objective".

In his original submission (S20), Mr Price submitted the GJM Review makes many generalised statements with numerous caveats and inconsistencies, and the claims would equally apply to majority of interwar properties in Boroondara and do not rise to the threshold of local heritage significance. He considered the comparative analysis compares properties to others that are very different styles.

At the Hearing, Mr Price noted that Clause 15.03-1L (Boroondara's local heritage policy) includes the following as its first objective:

• To preserve 'significant' heritage places, protecting all significant heritage fabric including elements that cannot be seen from the public realm.

He submitted the Dent Street Precinct does not meet 'significant' in this context, and its significance "is being overstated", particularly in comparison to other areas in the Heritage Overlay.

(ii) Discussion

The Panel agrees with Council that the GJM Review has been prepared in accordance with widely accepted contemporary heritage assessment methodology and is consistent with the guidance in PPN01. It has been completed with appropriate analysis and rigour. The methodology of the assessment follows the process outlined in PPN01, and the statements of significance clearly articulate what is significant, how it is significant and why it is significant for each of the five heritage places.

With regard to comparative analysis, PPN01 states:

To apply a threshold, some comparative analysis will be required to substantiate the significance of each place. The comparative analysis should draw on other similar places within the study area, including those previously included in a heritage register or overlay.

The GJM Review included a comparative analysis for each of the five heritage places recommended for inclusion in the Heritage Overlay. Comparisons for the Dent Street and Tower Hill Estate Precincts included the:

- Goodwin Street and Somerset Road Precinct, Camberwell (HO226)
- Great Glen Iris Railway Junction Estate and Environs, Ashburton (HO227)
- Holyrood Estate and Environs, Camberwell (HO228)
- Harley Estate and Environs Precinct, Camberwell (HO735).

Mr Price's assertion that the Precincts do not reach the level of 'significant' compared to other areas in Boroondara was not substantiated. The comparisons referred to in the GJM Review are appropriate, as they are local (within Boroondara), and were developed at around the same time as the Dent Street and Tower Hill Estate Precincts with interwar properties of similar styles. The comparative analysis includes detailed reasons as to why the Dent Street and Tower Hill Estate

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Precincts are significant when compared with these other precincts. The Panel finds those reasons and the underlying rationale to be sound.

(iii) Finding

The Panel finds:

 The methodology of the GJM Review, including the comparative analysis, was sound, robust, and in accordance with the accepted methods of assessment and the guidance in PPN01.

2.5 Should the Heritage Overlay be extended?

(i) Submissions and evidence

S4 submitted there is no substantial difference in the mix of contributory and non-contributory dwellings between the original Mont Iris Estate and Environs Precinct and the smaller Precincts now proposed to be included in the Heritage Overlay. He submitted:

With the exception of any dwelling listed as Significant, a precedent has been set and it is inappropriate to subject the remaining island of dwellings ... to a different outcome.

He submitted a simple walk through of the streets clearly demonstrates how areas being excluded are "ostensibly similar" to those being included, and there is no justification for only including the proposed smaller Precincts in the Heritage Overlay.

S6 submitted the study (presumably the GJM Review) seems to have "chosen aesthetically pleasing Precinct boundaries over ensuring the protection of all the homes that contribute to the Precincts and areas they have found significant". He submitted the small group of Old English houses at the end of Allison Avenue feature "some rather idiosyncratic houses" which surely contribute to the Dent Street Precinct, considering they have the same high-quality late interwar Old English style homes which make the proposed Precinct significant.

Several submitters submitted the Tower Hill Estate Precinct should be extended to the east side of Munro Street, as it contains a large number of properties built around the same time, and in similar styles, as the west side of the street. For example, S13 submitted:

... it is of architectural and historical significance that the two sides of the street developed in different periods with distinct architectural styles. This point of differentiation should be valued and retained.

If the [interim] heritage overlay on the eastern side is removed, new developments will change the character of the street, adversely impacting residents on the western side.

S6 submitted the "beautiful and quite substantial" late interwar houses from 19-29 Munro Avenue (on the east side of the street) have been "inexplicably left out". He submitted these houses are directly opposite identical late interwar houses found to be worthy of preservation as part of the Tower Hill Estate Precinct:

They are a contiguous and very high quality group of 6 brick/render Old English & Moderne houses which are all highly intact with each keeping an original fence. They make a huge contribution to Munro Avenue's character, and undoubtedly that of the Tower Hill Estate Precinct. It would be a bizarre oversight not to include them.

Mr Gard'ner responded:

While there are other individual and small groups of properties within the area that remain highly intact and clearly demonstrate this period of development, they do not form a tightly defined precinct, nor do they exist within a sufficiently cohesive and intact streetscape to

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warrant a precinct control. They are also not of sufficient historic or architectural (aesthetic) merit in their own right to warrant inclusion in a site-specific Heritage Overlay.

Regarding the extension of the Tower Hill Estate Precinct to the east side of Munro Avenue, Mr Gard'ner noted (as discussed earlier) that the original estate only extended to the west side of Munro Avenue, so there are sound historical reasons for not extending the Precinct to the east side. Further, and perhaps more importantly, while there are a number of interwar era houses on the east side of Munro Avenue, the east side is:

... less cohesive with a higher proportion of non-contributory or substantially altered properties affecting the appreciation of the streetscape as one that can be considered highly intact and visually cohesive.

(ii) Discussion

On its site visit the Panel observed a number of interwar properties outside the proposed Precincts but within the boundary of the original Mont Iris Estate and Environs Precinct. It specifically noted the groups of interwar houses at the southern end of Allison Avenue and on the eastern side of Munro Avenue referred to by S6.

The Panel agrees with Mr Gard'ner that those properties were generally less tightly defined into precincts, and less intact than those identified for inclusion by the GJM Review. The Panel was not persuaded that these groups of properties reach the threshold for local significance, or that the Precincts should be expanded beyond those recommended by GJM Heritage.

(iii) Finding

The Panel finds:

 There is no justification for extending the Heritage Overlay beyond the five heritage places identified in the GJM Review.

2.6 Built form guidance

(i) Submissions

S17 submitted the Amendment should be accompanied by clearer guidelines on building heights and setbacks, to give home owners a better understanding of what modifications they can make to their properties.

(ii) Discussion

Council's local heritage policy in Clause 15.03-1L of the Planning Scheme provides extensive guidance on what constitutes acceptable alterations to properties in the Heritage Overlay, as well as guidance as to when demolition may be considered appropriate. The Panel does not consider further guidance is needed.

(iii) Finding

The Panel finds:

 Clause 15.03-1L of the Planning Scheme already provides extensive guidance as to what constitutes acceptable alterations to properties in the Heritage Overlay. No further guidance is needed.

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2.7 Conclusions and recommendations

For the reasons set out in this report, the Panel concludes that the Amendment:

- is supported by, and implements, the relevant sections of the Planning Policy Framework
- is consistent with the relevant Ministerial Directions and Practice Notes
- is well founded and strategically justified
- should proceed subject to addressing the more specific issues raised in submissions as discussed in the following chapters.

The Panel recommends:

Adopt Boroondara Planning Scheme Amendment C394boro with the changes recommended in this report.

Correct the exhibited Heritage Overlay maps to include 33 Tower Hill Road, Ashburton.

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3 Common issues

3.1 Fences and garages

(i) The issues

The issues are whether fences and garages should be:

- exempt from a permit trigger
- exempt from third party notice and review rights.

(ii) Background

Contributory fences and garages

The Statements of Significance for the three Precincts state that original low brick fences and original brick garages are elements that contribute to the significance of the Precinct. Each Statement of Significance includes a Precinct Grading Schedule which includes a table that specifies (among other things) whether the fence or garage for each property is contributory.

Permit requirements

Under the Heritage Overlay parent clause, a permit is required to construct a building or to construct or carry out works to:

- a fence that is visible from a street (other than a lane) or a public park
- an outbuilding including a garage.

Exemptions can only be provided in an Incorporated Plan (Clause 43.01-3). No such plan is proposed for the Amendment.

Notice and review requirements

Under the Heritage Overlay parent clause, the default position is applications for a permit to:

- construct a fence or garage are VicSmart applications that are exempt from third party notice and review rights (Clause 43.01-1)
- demolish or remove a fence or garage are VicSmart applications that are exempt from third party notice and review unless the overlay schedule specifies otherwise (Clause 43.01-4).

The Amendment proposes (through the Heritage Overlay schedule) to 'switch on' third party notice and review for applications for demolition or removal of "original or early brick fences and brick garages" in each of the three Precincts.

(iii) Evidence and submissions

S17 submitted the state of the fences in the neighbourhood is an issue. He submitted many were poorly constructed and are now in disrepair, including due to impacts from trees, posing a hazard as they often collapse. He submitted home owners should be allowed to repair or replace fences that are in poor condition, which would improve safety and aesthetics in the neighbourhood.

S18 supported the Amendment, but considered fences and garages should be exempt:

Regarding front fences, there are many examples in our street and local neighbourhood where front fences have been built to a height to provide security and privacy. Both things which are fair and reasonable to have for your family home. Such fences will not be allowed

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at all under these restrictions. I believe that tall fences can be designed to fit into the area, and for our property. I want the opportunity to do this, as others have in our street, and not be locked in to what currently exists, is in disrepair and about to fall over.

He submitted fences and garages should be exempt for a 5 to 10 year period to allow owners to repair or replace fences without the strict requirements of the Heritage Overlay applying.

S4 submitted:

... I would insist that the garages (and in many instances the openings to the fences) for most or all of the properties proposed as Contributory are not wide enough to function as a garage, hence why the streets are littered with cars on the street. Without diluting my recommendation to remove the Heritage Overlay for the dwellings in Tower Hill Rd and Munro Ave, I would also recommend removing Fence and Garage from the addresses for any remaining properties listed as Contributory.

S21 submitted that owners should be allowed to change fences, and that fences do not need to be heritage listed:

If some old homes can be demolished and new builds built then heritage homes can alter their fence in a tasteful way so that home owners can secure their property.

Other submitters objected to their particular fences or garages being listed as 'Contributory'. These are discussed in the Precinct chapters.

Mr Gard'ner's evidence was that fences and outbuildings such as garages can contribute to the significance of a heritage precinct, allowing for the historic design and function of properties to be more fully appreciated. The original and early garages "demonstrate the rise of private vehicle ownership at the time of the Precinct's development" while the low brick or masonry fences "reflect greater levels of openness and sense of community in suburban development". In oral evidence, Mr Gard'ner stated the low front fences contribute to the open garden setting, another significant feature of the Precincts.

(iv) Discussion

The default position under the Heritage Overlay is that a permit is required to construct, alter, demolish or remove a front fence or garage. This requirement cannot be removed unless an exemption is provided in an Incorporated Plan. The Amendment has therefore not 'applied' controls over fences and garages – rather, it has not changed the default position by introducing exemptions via an Incorporated Plan.

The Panel accepts Mr Gard'ner's evidence that the original and early fences and garages are important features of the Precincts and the period during which they were developed. It therefore considers that a permit should be required for alterations to or demolition of fences and garages. If a fence or garage needs maintaining or demolition to maintain the long term efficient use of the property, those matters can be appropriately managed through the planning permit process (noting that applications to construct a fence or garage are VicSmart applications that are exempt from third party notice and review).

Council did not directly address why it considers third party notice and review rights should apply to permit applications which propose demolition or removal of an original or early low brick fence or garage. This is not generally the approach for other precincts within Boroondara (with some exceptions). However, on balance, the Panel supports the application of third party notice and review rights where the fence or garage is contributory to the Precinct's heritage significance. The Heritage Overlay schedule should be reworded to refer to fences and garages that are identified as

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contributory in the relevant Statement of Significance, as the exhibited wording of 'original or early brick fences or brick garages' is unclear.

(v) Conclusion and recommendation

The Panel concludes:

- It is appropriate to maintain the default permit trigger for fences and garages, given they are important elements that contribute to the significance of the Precincts.
- Third party notice and review rights should only apply to permit applications to demolish
 or remove a fence or garage identified as contributory in the relevant Statement of
 Significance.

The Panel recommends:

Amend the schedule to the Heritage Overlay:

- a) In Clause 2.5 (the table containing HO800 to HO1000), in the column headed 'Outbuildings or fences not exempt under Clause 43.01-4', replace the exhibited text for:
 - HO956 with 'Yes fences and garages listed in the 'Contributory fence/garage' column in the Precinct Gradings Schedule in the Dent Street Precinct, Glen Iris Statement of Significance, May 2023'
 - HO957 with 'Yes fences and garages listed in the 'Contributory fence/garage' column in the Precinct Gradings Schedule in the High Street North Precinct, Glen Iris Statement of Significance, May 2023'
 - HO958 with 'Yes fences and garages listed in the 'Contributory fence/garage' column in the Precinct Gradings Schedule in the Tower Hill Estate Precinct, Glen Iris and Ashburton Statement of Significance, May 2023'.

3.2 Building condition

(i) The issue

It is widely accepted that building condition is not a relevant issue when considering whether to apply a Heritage Overlay (although it may be relevant at the subsequent permit stage). Nevertheless, the Panel has addressed the issue as several submitters raised it, and Council made detailed submissions responding to the issue.

(ii) Submissions

Some submissions (S4, S16 and S17) submitted the structural integrity or condition of a building should be taken into account when proposing to apply the Heritage Overlay.

Council responded that the structural condition or age of a house is generally not relevant to whether the property should be included in a Heritage Overlay. Rather, structural condition is a matter that can be taken into account during the application for a planning permit for development, which will assess the proposal against the objectives of Council's Heritage Policy (Clause 15.03-1L).

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(iii) Discussion

Many previous panels have found that, except in rare cases, structural integrity is not a relevant consideration when assessing whether a particular property should be included in a Heritage Overlay. Rather, the question is whether the property meets the threshold of local significance to justify its inclusion. If it meets the threshold, it should be included. Structural integrity issues can then be considered subsequently as part of a permit process when permission is sought to demolish or alter the property.

As Council pointed out, there are sound policy reasons for this. If panels were to refuse heritage controls on the basis of poor structural condition of a building, property owners might be incentivised to allow their buildings to fall into disrepair to avoid the application of the Heritage Overlay, undermining longer term heritage protection.

The exception to this general rule is where the structural integrity of the building is so poor that demolition is an inevitability, or necessary renovations or repairs would be so extensive that a large amount of the heritage fabric will inevitably be lost such that the form and nature of the heritage place will no longer be able to be appreciated. In these circumstances, it may not be appropriate to apply the Heritage Overlay.

No evidence was presented to the Panel that established that the condition of any of the buildings proposed to be included in the Heritage Overlay was so poor as to justify excluding them.

(iv) Conclusions

The Panel concludes:

- Building condition is generally not a relevant factor when deciding whether a property should be included in the Heritage Overlay.
- No evidence was presented to the Panel that any of the properties proposed to be included in the Amendment are in such poor condition as to justify being excluded.

3.3 Development opportunity, building alterations and maintenance

(i) The issue

It is widely accepted that restrictions on development opportunity is not a relevant issue when considering whether to apply a Heritage Overlay (although it may be relevant at the subsequent permit stage). Nevertheless, the Panel has addressed the issue as several submitters raised it, and Council made detailed submissions responding to the issue.

(ii) Submissions

Several submitters (S2, S16, S17, S18, S20, S22) raised concerns that the application of the Heritage Overlay would make it difficult to repair, maintain, improve or sell their properties, including to upgrade the environmental performance of the property (for example by installing solar panels). For example, S17 submitted:

... it could potentially restrict the ability of homeowners to make necessary modifications to their properties, which could impact property values and limit the flexibility of homeowners to adapt their properties to meet their changing needs - growing families. Given the current housing crisis, many residents may need to improve and add additions to their properties in order to accommodate larger families and elderly parents.

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Council acknowledged the Heritage Overlay introduces another layer of control for property owners by imposing additional permit triggers. However, this is necessary to ensure heritage places are recognised and appropriately managed. It submitted numerous previous panels had found that potential constraint on development is not material to this stage of the planning process (although it may be relevant at the permit application stage). Further:

- the Heritage Overlay does not prevent alterations to heritage properties
- under the Heritage Overlay a permit is not required to carry out works, repairs or routine
 maintenance which do not change the external appearance of a heritage place, or which
 are undertaken to the same details, specifications and materials (Clause 43.01-1)
- a permit will not be required for internal works, as the Amendment does not propose internal controls.

(iii) Discussion

It is well established that constraints on development are not relevant when deciding whether to apply a Heritage Overlay. Rather, the question is whether the place reaches the threshold of local significance to justify the application of the overlay.

This issue was put by the Panel considering Amendment C14 to the Latrobe Planning Scheme as follows:

This approach has the merit of separating two distinct issues: assessment of the significance of the place, and the question of its conservation, adaptation, alteration or demolition. This conforms with proper heritage conservation practice and mirrors the processes of the *Victorian Heritage Act 1985*. It reflects the desirability of considering long term matters (if we accept that heritage significance is likely to be somewhat enduring, if not immutable) at one point in time; and, shorter term matters (personal desire, financial considerations and economic circumstances) when they are most relevant.

As Council pointed out, application of the Heritage Overlay does not prevent alterations to properties, but ensures that the heritage implications of the changes are properly considered at the permit stage, and balanced with other considerations which could include matters such as the environmental performance of the building. The Panel notes for completeness that a solar energy system will only require a permit if it is visible from the street (Clause 43.01-1).

(iv) Conclusion

The Panel concludes:

 It is well established that constraints on development or maintenance of a property are not relevant when deciding whether to apply a Heritage Overlay.

3.4 Impacts on property rights

(i) The issue

It is widely accepted that the impact of planning controls on personal property rights is not a relevant issue when considering a planning scheme amendment. Nevertheless, the Panel has addressed the issue as several submitters raised it, and Council made detailed submissions responding to the issue.

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(ii) Submissions

Some submitters (S14, S15 and S20) submitted the Heritage Overlay represents an impost on owners and residents, and is a case of local government "interfering with our right to do with our property as we wish".

(iii) Discussion

All planning controls impact to some degree on a person's 'rights' to do with their property as they wish. So do many other regulatory regimes, including (among others) the *Building Act 1993* and the *Environment Protection Act 2017*.

A decision to apply planning controls (including the Heritage Overlay) involves balancing the public interest against the legitimate interests of individuals to use and enjoy their property rights. That balance must consider the Victorian planning objectives, which include protecting places of heritage significance, and balancing the present and future interests of all Victorians. In balancing these interests, the Planning Scheme directs that consideration be given to whether the Amendment will deliver net community benefit and sustainable development.

For the reasons set out in Chapter 2, the Panel is satisfied that the application of the Heritage Overlay to the affected land is strategically justified, and will deliver net community benefit, notwithstanding it will interfere with individual property rights.

(iv) Conclusion

The Panel concludes:

• The Amendment is strategically justified and appropriate notwithstanding it will impact on individual property rights.

3.5 Property value and financial implications

(i) The issue

It is widely accepted that potential financial implications of planning controls, including on property values, is not a relevant issue when considering a planning scheme amendment. Nevertheless, the Panel has addressed the issue as several submitters raised it, and Council made detailed submissions responding to the issue.

(ii) Submissions

Several submitters (S12, S14, S15-S18, S20, S21, S22) submitted the Amendment will impose an additional cost burden whenever they want to undertake modifications to their properties, and will cause financial loss if they choose to sell the property. Mr Price submitted the Amendment would result in a class of people (affected property owners) incurring additional costs, forcing them to subsidise an economic benefit for the broader community. He argued this is an economic impact of the Amendment that should be considered.

Council submitted the financial implications raised in submissions are expressed on a site-by-site or personal basis and not at a broader community level, and are therefore not relevant in deciding

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whether to apply the Heritage Overlay. Council referred to the Panel report for Moonee Valley Planning Scheme Amendment C200moon:

The Panel acknowledges submitters' concerns about private financial impacts of the Heritage Overlay and that those concerns have caused them distress. But Planning Practice Note 1 and judicial authority cited by Council make it clear that the key issue for the Panel is the heritage significance of the properties. Private financial issues of a personal or property specific nature are not relevant at the planning amendment stage.

The requirement under the [PE] Act for planning authorities to consider social and economic impacts of planning scheme amendments is limited to community wide impacts. No submitter provided information about wider social or economic impacts of the Heritage Overlay even though it applies to a wide area, as shown by the Municipal Heritage Overlay map. The Panel therefore has no basis to assess those impacts.

. . .

The Panel concludes that property value and private financial implications are not relevant when deciding whether to apply the Heritage Overlay.

(iii) Discussion

Successive panels have concluded that property value and financial implications are not relevant when assessing heritage significance or when deciding whether to apply a Heritage Overlay. Financial impacts on individual property owners — or even a class of property owners — are not the type of community wide social and economic effects that are relevant under section 12 of the PE Act. Personal financial implications may be a relevant consideration at the permit application stage.

The Heritage Overlay increases the regulatory burden when a property owner wishes to undertake works to their property. The Panel acknowledges that this will have an associated cost. However the Heritage Overlay does not compel a property owner to maintain a property to a particular standard.

(iv) Conclusion

The Panel concludes:

• It is well established that personal financial implications for affected property owners are not relevant when deciding whether to apply a Heritage Overlay.

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Moonee Valley C200moon [2021] PPV 7

4 Dent Street Precinct (HO956)













Figures 1-6. Examples of residences included in the precinct (R-L, starting at top) 28, 42, 44, 46, 58 and 60 Dent Street, Glen Iris (GJM Heritage, July 2022).

Exhibited Statement of significance

What is significant?

The Dent Street Precinct, Glen Iris, a 1930s subdivision development of the Albion Park Estate, containing a collection of modest Interwar houses.

The precinct comprises 6-28 and 40-60 Dent Street, Glen Iris.

Elements that contribute to the significance of the place include:

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- Strong Interwar character with the majority of properties demonstrating characteristics of the English Domestic Revival style
- Consistent front setbacks
- · Predominantly brick construction, both face clinker brick and rendered brickwork
- Hipped and gable-ended roof forms, clad in terracotta tiles
- Predominantly asymmetrical front elevations
- Single-storey scale
- Tall prominent chimneys
- Entry porches
- Timber framed windows, including tripartite windows with fixed central panes and double hung side sashes
- Decorative brick detailing to windows, porch entries, corners and gable ends
- · Original low brick front fences
- · Original brick garages
- Garden settings.

Later alterations and additions to the properties, including rear additions, later garages/outbuildings and later fences, are not significant. The new dwelling at 12 Dent Street is not significant.

How is it significant?

The Dent Street Precinct, Glen Iris is of local historical, representative (architectural) and aesthetic significance to the City of Boroondara.

Why is it significant?

The Dent Street Precinct has strong associations with the interwar period of development in suburban Melbourne. In this period, extensive tracts of land in Glen Iris – and throughout Boroondara more broadly – were subdivided into suburban residential estates, and allotments were purchased for the construction of middle-class housing. This period of development transformed the eastern part of the municipality from a semi-rural landscape to an almost entirely suburban one. The Dent Street Precinct clearly illustrates this important phase of development in the City of Boroondara. As a highly intact precinct of middle-class houses designed in various Interwar styles – but with an emphasis on the English Domestic Revival style – the Dent Street Precinct clearly illustrates this important phase of development in the City of Boroondara (Criterion A).

The Dent Street Precinct is a fine and highly intact example of a cohesive middle-class Interwar residential precinct. Together these modestly-scale, single-storey houses predominantly display typical features of the English Domestic Revival style popular in Glen Iris and across Boroondara more broadly in the Interwar period, including clinker brick and rendered brick walls with decorative brick detailing, tiled roofs, asymmetrical hipped and gable-ended roof forms, prominent chimneys and entry porches, timber framed windows including tripartite window sets, generous front gardens, brick front fences and original brick garages (Criterion D).

The Dent Street Precinct forms a unified group of single-storey residences dating to the Interwar period and predominantly demonstrating characteristics of the English Domestic Revival style. The consistent application of high-quality materials and detailing, such as face clinker and rendered brick construction, prominent chimneys and porches, tripartite window sets and decorative brick detailing, in conjunction with their garden settings, presents a highly picturesque streetscape (Criterion E).

4.1 12 Dent Street

12 Dent Street is proposed to be included as a non-contributory property in the Dent Street Precinct.

Figure 2 12 Dent Street, Glen Iris



Source: Panel from site visit

(i) The issue

The issue is whether the property should be included in the Dent Street Precinct.

(ii) Evidence and submissions

The owner of 12 Dent Street submitted it should be removed from the Precinct as the property is a new build which was legally demolished and constructed without the need for a planning permit. He submitted the current house doesn't impact the legibility of the Precinct, and submitted:

Nothing permitted in ResCode or elsewhere in the planning scheme that I'm allowed to do without a permit would degrade or interfere with my neighbours' properties.

The owner was concerned that if the Heritage Overlay was applied and the house were destroyed (say by fire), he would not be able to rebuild it in its current form, due to its prominent garage and second storey visible from the street. He was further concerned that he would be unable to replace the existing front fence — because he is neighboured by a contributory property, he would have to build a similar low brick fence. "In essence, we're stuck with mitigations from 90 years ago".

Council submitted 12 Dent Street should be retained as a non-contributory property in accordance with the recommendations of the GJM Review. It submitted:

- the contemporary dwelling currently on the property does not impact on the legibility of the Precinct as an interwar precinct with a high degree of built form consistency
- the purpose of applying the Heritage Overlay to non-contributory properties in a precinct is to ensure development of non-contributory sites does not impact heritage values of other sites in the precinct.

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It submitted:

Numerous Planning Panels have confirmed that it is it is not appropriate to punch holes in precincts to remove individual non-contributory properties, particularly where their redevelopment may impact on neighbouring properties and the precinct values more broadly.

Mr Gard'ner's evidence was that while 12 Dent Street is a non-contributory property, it is located "within an otherwise highly intact streetscape". He considered any future development of the property should have regard to the surrounding heritage context and it should therefore be retained as a non-contributory property within the Precinct.

(iii) Discussion

12 Dent Street is the only non-contributory property proposed to be included in the Dent Street Precinct.

It is well established heritage practice to include non-contributory properties in a precinct where the development of that property has the potential to impact on the heritage values of the precinct. This approach has been supported by many previous panels. For example, the Panel considering Boroondara Planning Scheme Amendment C388boro confirmed that:

...the Heritage Overlay enables changes to a non-contributory property, subject to a planning permit application to assess any impact on surrounding heritage. This is affirmed by two strategies in Clause 15.03-1L of the Planning Scheme for non-contributory heritage places:

- Support the demolition of 'non-contributory' places.
- Ensure replacement buildings, development, alterations and additions are sympathetic with heritage fabric of the place, rather than any 'non-contributory' elements of the place.

12 Dent Street sits mid-block in a highly intact and cohesive group of interwar properties. Any redevelopment proposal should be carefully considered in terms of its potential to impact on the surrounding properties and the heritage values of the Precinct more broadly. This can only occur if the property is included in the Precinct as a non-contributory property.

As noted by the C388boro Panel, Clause 15.03-1L supports the demolition of non-contributory places, subject to the replacement building being sympathetic to its surrounding precinct through measures such as building orientation and ensuring the siting, setbacks and scale of the new building compliments rather than dominates adjoining contributory places. While certain aspects of the current dwelling may not be strictly in accordance with the guidelines in Clause 15.03-1L, this is not a reason to exclude it from the Precinct. There is a need to ensure that any future redevelopment of the property has regard to its heritage context.

For completeness, the owner of 12 Dent Street was concerned about inconsistencies in the application of interim heritage controls to his property. While the Panel acknowledges these concerns, and that 12 Dent Street is not currently subject to interim heritage controls (Council explained it was removed from the interim controls when Amendment C393boro was gazetted), this is not a justification for excluding it from the Precinct and from permanent heritage controls.

(iv) Conclusion

The Panel concludes:

 12 Dent Street should be retained in the Dent Street Precinct as a non-contributory property.

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4.2 24 Dent Street

24 Dent Street is proposed to be included as a contributory property in the Dent Street Precinct.

Figure 3 24 Dent Street, Glen Iris



Source: Mr Gard'ner's evidence

The Panel notes that since the above photograph was taken the front fence has been replaced with a modern timber fence of a similar height.

(i) The issue

The issue is whether the property should be included in the Dent Street Precinct.

(ii) Evidence and submissions

The owners of 24 Dent Street stated the property is a "nondescript suburban dwelling that is hardly worth preserving".

Mr Gard'ner responded that the property is an interwar residence constructed in the English Domestic Revival style, and is located in a highly intact streetscape of modestly-scaled, single-storey interwar houses that demonstrate a very high degree of consistency in architectural style, materiality and detailing. He noted 24 Dent Street has a strong interwar character which demonstrates several elements that contribute to the significance of the Precinct:

- single-storey scale and consistent front setbacks
- brick construction, featuring both face clinker brick and rendered brickwork
- hipped and gable-ended roof forms, clad in terracotta tiles
- asymmetrical front elevations
- a tall prominent chimney
- tripartite timber framed windows with fixed central panes and double hung side sashes
- · an original brick garage.

He concluded:

It is therefore my position that the property should remain as a 'Contributory' graded property within the Dent Street Precinct ...

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(iii) Discussion

The Panel agrees with Mr Gard'ner that while 24 Dent Street is modest, it features a number of the elements of interwar English Domestic Revival style that characterise the Dent Street Precinct. Apart from the new front fence, the property presents to the street as highly intact, in a cohesive streetscape of similar properties. It disagrees with the owners that the property is "non-descript" or "hardly worth preserving".

(iv) Conclusion

The Panel concludes:

• 24 Dent Street should be retained in the Dent Street Precinct as a contributory property.

4.3 44 Dent Street

44 Dent Street is proposed to be included as a contributory property in the Dent Street Precinct. The garage is proposed to be listed as contributory in the Statement of Significance.

Figure 4 44 Dent Street, Glen Iris



Source: Panel from site visit

(i) The issue

The issue is whether the garage should be listed as contributory in the Statement of Significance.

(ii) Evidence and submissions

The owner of 44 Dent Street submitted the garage – which is identified in the citation and Statement of Significance as being a contributory garage – was constructed 13 years ago, and provided records which confirmed the construction date.

Mr Gard'ner acknowledged the garage is of recent construction, albeit in a 'historicist' style to match the main dwelling. He therefore proposed the garage be removed from the 'Contributory Fence/Garage' column in the citation and Statement of Significance. Council proposed this change in its Part A submission.

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(iii) Discussion

The Panel supports the proposed change to the listing of the garage as contributory in the Dent Street Precinct citation and Statement of Significance.

(iv) Conclusion and recommendation

The Panel concludes:

• The garage at 44 Dent Street should be removed from the 'Contributory Fence/Garage' column in the Statement of Significance.

The Panel recommends:

Amend the Dent Street Precinct, Glen Iris Statement of Significance, May 2023:

a) in the Precinct Grading Schedule, remove the garage of 44 Dent Street Glen Iris from the 'Contributory Fence/Garage' column.

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5 Tower Hill Estate Precinct (HO957)

Exhibited Statement of significance













What is significant?

The Tower Hill Estate Precinct, a 1930s and early 1940s subdivision development of the Tower Hill Estate, containing a collection of Interwar houses and the original house in the estate known as 'Tower Hill' built c1901.

The precinct comprises 2-28 & 1-33 Tower Hill Road, Glen Iris, 2-32 Munro Avenue, Ashburton, 142-146A High Street, Glen Iris and 148 High Street, Ashburton.

Elements that contribute to the significance of the place include:

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- Strong Interwar character generally demonstrating characteristics of the English Domestic Revival style
- Consistent front setbacks within streetscapes
- Brick construction, both face clinker brick and rendered
- Hipped and gable-ended roof forms, clad in terracotta tiles
- Predominantly asymmetrical front elevations
- One and two-storey scale
- Tall prominent chimneys
- Entry porches
- Timber framed windows, including bay windows and tripartite windows with fixed central panes and double hung side sashes
- · Decorative brick detailing to walls, porch entries and gable ends
- Original low brick front fences
- · Some original or early brick garages
- Garden settings.

Elements that contribute to the significance of 'Tower Hill' include:

- Single-storey Italianate-style villa with some Edwardian-era decorative influences
- Balustraded central tower with pairs of windows to each face
- Rendered brick construction (overpainted)
- · Decorative roof ridging and finials
- Asymmetrical front elevation
- Return verandah with turned timber posts and timber fretwork
- Tall prominent chimneys with corniced capping
- Half timbering and rough cast render to gable end
- Tripartite window to the front gable end with segmental arched head and highlights containing leadlight glazing.

5, 15, 26 & 31 Tower Hill Road, 12 & 26 Munro Street and 146A High Street are not significant. Later alterations and additions to other properties, including rear additions, later garages/outbuildings and later fences are not significant.

How is it significant?

The Tower Hill Estate Precinct is of local historical, representative (architectural) and aesthetic significance to the City of Boroondara.

Why is it significant?

The Tower Hill Estate Precinct has strong associations with the late Interwar period of development in suburban Melbourne. In this period extensive tracts of land in Glen Iris and Ashburton – and throughout Boroondara more broadly – were subdivided into suburban residential estates, and allotments were purchased for the construction of middle-class housing. Many of these residential estates resulted from the subdivision of large Victorian or Edwardian-era landholdings, as was the case with the subdivision of the c1901 "Tower Hill" House Estate. The interwar period of development transformed the eastern part of the municipality from a semi-rural landscape to an almost entirely suburban one. As a highly intact precinct of middle-class houses designed in various Interwar styles – along with the turn-ofthe-century "Tower Hill" House – the Tower Hill Estate Precinct clearly illustrates this important phase of development in the City of Boroondara (Criterion A).

The Tower Hill Estate Precinct is a fine and highly intact example of a cohesive middle-class interwar residential precinct. Together the one and two-storey houses predominantly display typical features of the English Domestic Revival style popular in Glen Iris and across Boroondara more broadly in the interwar period, including clinker brick and rendered brick walls with decorative brick detailing, tiled roofs,

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asymmetrical hipped and gable-ended roof forms, prominent chimneys, timber framed windows including tripartite window sets, generous front gardens and brick front fences (**Criterion D**).

Tower Hill' house at 148 High Street, Ashburton is a distinctive and intact representative example of an Italianate-style residence in the City of Boroondara. The building displays important characteristics, typical of late nineteenth century/early twentieth century middleclass housing in Glen Iris and across Boroondara more broadly, including an asymmetrical form with imposing balustraded tower, prominent chimneys, imitation half-timbering and rough cast render to the front gable end, tripartite front window with leadlighting, and return verandah with turned timber posts and timber fretwork; the latter more typical of early 20th century decorative detailing (Criterion D).

The Tower Hill Estate Precinct forms a unified group of one and two-storey residences dating to the late interwar period and predominantly demonstrating characteristics of the English Domestic Revival style. The consistent application of high-quality materials and detailing, such as such as face clinker and rendered brick construction, prominent chimneys and porches, tripartite window sets and decorative brick detailing, in conjunction with their garden settings, present as highly picturesque streetscapes (Criterion E).

5.1 10 Munroe Avenue

10 Munro Avenue is proposed to be included as a contributory property in the Tower Hill Estate Precinct. The fence and garage are proposed to be listed as contributory in the Statement of Significance.





Source: Panel from site visit





Source: Mr Gard'ner's evidence

(i) The issues

The issues are whether the:

- property should be graded as contributory or non-contributory
- fence and garage should be listed as contributory in the Statement of Significance.

(ii) Evidence and submissions

The owners of 10 Munro Avenue supported the Amendment, but submitted the grading for the property should be changed to non-contributory, and its 'Contributory Fence/Garage' designation removed because:

- the house was substantially altered in the 1970s with an upper-storey addition and dormer-style windows, to the point that the house's relationship to the Precinct's significance is no longer clear
- the original low brick front fence has been removed and replaced by a high brick fence, which does not enhance the interwar character of the house and obscures the house from the street view
- the garage was added in the 1960s which does not match the house and is clearly of a different style, and detracts from the late interwar character of the Precinct.

The owners provided a photo of the original house taken in the early 1940s to illustrate how the changes have altered the overall character of the house.

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Source: Mr Gard'ner's evidence

Mr Gard'ner acknowledged some changes have occurred to the property since its construction, including the construction of the side garage, replacement of the front fence, insertion of a dormer window into the main front roof pitch and alteration of gable end details. However he considered these changes to be relatively minor, and undertaken in a relatively sensitive manner. He did not consider they diminished the ability to appreciate the property as a substantially intact English Domestic Revival style property within a highly intact Precinct.

He described the property as of strong interwar character demonstrating several of the characteristics of the English Domestic Revival style that contribute to the significance of the Tower Hill Estate Precinct:

- consistent front setback with other properties in Munro Avenue
- brick construction
- gable-ended roof forms clad in terracotta tiles
- a predominantly asymmetrical front elevation
- tall prominent chimney
- an entry porch
- timber framed windows
- decorative brick detailing to the walls
- a garden setting.

He therefore considered the property should remain as a contributory graded property within the Precinct.

Mr Gard'ner accepted the historic photograph clearly demonstrates the side brick garage and front fence were constructed after the residence was constructed, and therefore recommended both the fence and garage be removed from the 'Contributory Fence/Garage' column in the Statement of Significance. Council supported this change.

(iii) Discussion

The Panel agrees with Mr Gard'ner that while 10 Munro Avenue has been modified over the years, it retains a number of the elements of interwar English Domestic Revival Style that characterise the Tower Hill Estate Precinct, including the consistent front setback with other properties in Munro Avenue, brick construction, a gable-ended terracotta tiled roof, an asymmetrical front elevation, timber framed windows and a garden setting. While the chimney is not particularly tall (compared to the house), it is prominent. The property presents to the street as relatively intact despite the addition of the dormer window, and can clearly be read as an interwar English Domestic Revival style home. It is located in a cohesive streetscape of similar properties. The Panel therefore agrees with Mr Gard'ner that the property should remain graded as contributory.

The fence and garage are clearly not original, and the Panel supports the proposed change to remove the fence and garage from the 'Contributory Fence/Garage' column in the Tower Hill Estate Precinct Statement of Significance.

(iv) Conclusion and recommendation

The Panel concludes:

- The property at 10 Munro Avenue should remain a contributory property in the Precinct.
- The garage at 10 Munro Avenue should be removed from the 'Contributory Fence/Garage' column in the Statement of Significance.

The Panel recommends:

Amend the Tower Hill Estate Precinct, Glen Iris and Ashburton Statement of Significance, May 2023:

 a) in the Precinct Grading Schedule, remove the fence and garage of 10 Munro Avenue, Ashburton from the 'Contributory Fence/Garage' column.

5.2 20 Munroe Avenue

20 Munro Avenue is proposed to be included as a contributory property in the Tower Hill Estate Precinct. The fence and garage are proposed to be listed as contributory in the Statement of Significance.

Figure 8 20 Munro Avenue, Ashburton



Source: Panel from site visit

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(i) The issues

The issues are whether the:

- fence and garage should be listed as contributory
- property itself should be listed as contributory or included in the Precinct.

(ii) Evidence and submissions

The owners of 20 Munro Avenue opposed the grading of the fence and garage as contributory. They submitted the garage now has a roller door which is not original and is not big enough to fit a car. They submitted the garage is not able to be used for its intended purpose, and the fence is impractical with a gate that is barely wide enough to fit a modern car. They submitted the fence is not representative of other fences in the street.

A supplementary late submission filed on behalf of the owners (S25) broadly supported the Amendment, but questioned the contributory status of the property, stating:

... there are many historically significant homes and architecture that is unique and should be preserved for historical and cultural reasons but this house at 20 Munroe Street isn't one of them and we request that it is struck off the heritage list ...

Mr Gard'ner's evidence was the property is a late interwar red brick residence with an attached red brick garage (with a later roller door) and low red brick front fence. He produced some historical aerial imagery which demonstrated the presence of the garage in 1945. His evidence was that fences and garages can contribute to the significance of the Precinct, allowing for the historic design and function of properties to be more fully appreciated. He stated:

Within the Tower Hill Estate Precinct, the original and early garages demonstrate the rise of private vehicle ownership at the time of the Precinct's development while the low fences reflect greater levels of openness and sense of community in suburban development at the time

Mr Gard'ner concluded that while the garage had been altered (with the addition of a roller door):

It is my view that the fence and garage are appropriately identified as elements that contribute to the significance of the Tower Hill Estate Precinct.

Regarding the property's contributory status and whether it should remain as part of the Precinct, Mr Gard'ner responded that the reasons cited in S25 for removing the property were (in addition to restating the garage and fence concerns):

- the internal layout of the house is not conducive to modern living
- there is no architectural feature that makes the home stand out as culturally or historically significant
- the house is of a basic form with common hipped roof and "nondescript architecture".

Mr Gard'ner agreed the property is a simple, modestly-scaled residential example of the late interwar period. He emphasised the GJM Review did not suggest the property is individually unique or of architectural merit in its own right. Rather, it demonstrates elements of modestly-scaled late interwar development that contribute to the significance of the Precinct as a whole, including:

- strong interwar character
- consistent front setbacks
- brick construction with an original low brink fence and side garage
- hipped and gable-ended roof forms, clad in terracotta tiles
- an asymmetrical front elevation

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- timber framed tripartite windows
- a garden setting.

He noted internal alteration controls are not proposed for the Precinct and internal changes to accommodate a more functional layout can occur without requiring a planning permit. He concluded:

It is therefore my position that the property should remain as a 'Contributory' graded property within the Tower Hill Estate Precinct.

(iii) Discussion

The Panel agrees with Mr Gard'ner that notwithstanding the pergola that has been added to the front of the house, 20 Munro Avenue retains a number of the elements of interwar English Domestic Revival Style that characterise the Tower Hill Estate Precinct, including the consistent front setback with other properties in Munro Avenue, brick construction, a gable-ended terracotta tiled roof, an asymmetrical front elevation, timber framed windows and a garden setting. The property presents to the street as relatively intact despite the addition of the pergola (which is an easily reversible change), and can clearly be read as an interwar English Domestic Revival style home. It is located in a cohesive streetscape of similar properties. The Panel therefore agrees with Mr Gard'ner that the property should remain in the Precinct, graded as contributory.

The Panel also agrees with Mr Gard'ner that the fence and garage should remain graded as contributory in the Statement of Significance. The Panel accepts that garages are an important feature that contributes to the significance of the Tower Hill Estate Precinct. While the roller door is clearly a later addition to the garage, the structure itself appears to be original, and the roller door is at least a partially reversible change. The fence appears to be in original condition.

(iv) Conclusions

The Panel concludes:

- 20 Munro Avenue should be retained in the Tower Hill Estate Precinct as a contributory property.
- The fence and garage should remain listed as contributory in the Statement of Significance for the Precinct.

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Appendix A Submitters to the Amendment

No.	Submitter	No.	Submitter
1	David Haigh	14	Paul McMahon
2	Dion Makowski	15	Robyn Moore
3	Christina Branagan	16	Sarah Perkins
4	John Tiborc	17	Andrew Ranger
5	Melanie Eardley	18	Ian Russell
6	Axel Ackerman	19	Robert Moffatt
7	David Haig (second submission)	20	Greg Price
8	Rosemary Blanden	21	Sara Jenner
9	Jane Oldham	22	Margaret Hones
10	Sandra Alexander	23	Bruce Jones
11	Nerida Muirden	24	Penelope Anastasiadis
12	Stephanie Kapes	25	Impact Development Group Pty Ltd (late submission on behalf of the owners of 20 Munro Avenue)
13	Georgia Pinto		

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Appendix B Document list

No.	Date	Description	Provided by
1	15 Nov 23	Panel Directions and Hearing Timetable (version 1)	Planning Panels Victoria (PPV)
2	20 Nov 23	Submitter location map (not public)	Boroondara City Council (Council)
3	20 Nov 23	Maps showing: original extent of the Mont Iris Estate and Environs Precinct, compared to the Amendment land properties in dispute	Council
4	20 Nov 23	Glen Iris Gap Heritage Study – Mont Iris Estate extract	Council
5	20 Nov 23	Statement of Significance for the Mont Iris Estate as originally proposed, January 2021	Council
6	20 Nov 23	Panel report for Amendment C333boro, 20 January 2022	Council
7	27 Nov 23	Council Part A submission	Council
8	4 Dec 23	Expert witness report – Jim Gard'ner, GJM Heritage	Council
9	5 Dec 23	Hearing Timetable (version 2)	PPV
10	8 Dec 23	Council Part B submission	Council
11	8 Dec 23	Summary of evidence – Jim Gard'ner, GJM Heritage	Council
12	11 Dec 23	Photos (in 3 parts)	G Price
13	11 Dec 23	Speaking notes	G Price

Appendix C Planning context

C:1 Planning policy framework

Council submitted the Amendment is supported by various clauses in the Planning Policy Framework, which the Panel has summarised below.

Victorian planning objectives

The Amendment will implement the Victorian planning objectives in section 4 of the PE Act which include to:

- conserve and enhance those buildings, areas or other places which are of scientific, aesthetic, architectural or historical interest, or otherwise of special cultural value (section 4(1)(d))
- balance the present and future interests of all Victorians (section 4(1)(g)).

Clause 2 (Municipal Planning Strategy)

The Amendment is consistent with and implements the strategic direction outlined in the Municipal Planning Strategy at Clause 02.03-4 to:

... protect all individual places, objects and precincts of cultural, aboriginal, urban and landscape significance.

Clause 15 (Built environment and heritage)

The Amendment supports:

- Clause 15.01-5S (Neighbourhood character) which seeks to recognise, support and protect neighbourhood character, cultural identity, and sense of place
- Clause 15.03-1S (Heritage conservation) which seeks to ensure the conservation of places of heritage significance. Relevant strategies are:
 - Identify, assess and document places of natural and cultural heritage significance as a basis for their inclusion in the planning scheme.
 - Provide for the conservation and enhancement of those places which are of, aesthetic, archaeological, architectural, cultural, scientific, or social significance.
 - Encourage appropriate development that respects places with identified heritage values.
 - Retain those elements that contribute to the importance of the heritage place.
 - Encourage the conservation and restoration of contributory elements.
 - Ensure an appropriate setting and context for heritage places is maintained or enhanced.

Clause 15.03-1L contains Boroondara's local heritage policy. It has the following objectives:

- To preserve 'significant' heritage places, protecting all significant heritage fabric including elements that cannot be seen from the public realm.
- To facilitate sympathetic new buildings which extend the life of 'significant' heritage places.
- To retain and conserve 'contributory' places and fabric in the Heritage Overlay which
 are visible from the primary street frontage.
- To facilitate sympathetic additions, alterations and new buildings to 'contributory' heritage places which are massed, detailed, finished and located to preserve the presentation of the place from the street.

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 To ensure buildings and works to 'non-contributory' properties are sympathetic to the heritage values of the precinct and complement the precinct's heritage built fabric by being respectful of the scale, massing, rhythm and detailing.

The policy contains detailed strategies and guidelines for 'significant', 'contributory' and 'non-contributory' heritage places, which would guide future decision making once the Heritage Overlay applies. There are also strategies and guidelines for (among other things) fences, landscaping, outbuildings, servicing and the like.

C:2 Other relevant planning strategies and policies

Plan Melbourne

Plan Melbourne 2017-2050 sets out strategic directions to guide Melbourne's development to 2050, to ensure it becomes more sustainable, productive and liveable as its population approaches 8 million. It is accompanied by a separate implementation plan that is regularly updated and refreshed every five years.

Plan Melbourne is structured around seven Outcomes, which set out the aims of the plan. The Outcomes are supported by Directions and Policies, which outline how the Outcomes will be achieved. The following are relevant to the Amendment:

- Outcome 4: Melbourne is a distinctive and liveable city with quality design and amenity
 - **Direction 4.4**: Respect Melbourne's heritage as we build for the future
 - Policy 4.4.1: Recognise the value of heritage when managing growth and change
 - Policy 4.4.4: Protect Melbourne's heritage through telling its stories.

Direction 4.4 states:

Heritage will continue to be one of Melbourne's competitive strengths, contributing to its distinctiveness and liveability and attracting visitors, new residents, and investors. Heritage is an important component of Victoria's tourism industry and benefits the economy.

Policy 4.4.1 states:

There will need to be continuous identification and review of currently unprotected heritage sites and targeted assessments of heritage sites in areas identified as likely to be subject to substantial change.

Council submitted the Amendment will not compromise the implementation of Plan Melbourne. In response to a question from the Panel as to how it would not compromise Plan Melbourne, Council clarified that the Amendment would not lock up a substantial portion of properties in the municipality such that the municipality may not achieve expectations in Plan Melbourne that it accommodates its fair share of Melbourne's growth.

Boroondara Community Plan 2021-31

The *Boroondara Community Plan 2021-31* sets out the 10-year vision for Boroondara's future based on values, aspirations and priorities important to the community, and includes the Council Plan 2021-25.

Council submitted the Amendment implements the Strategic Objective of Theme 4 of the Plan:

Protect the heritage and respect the character of Boroondara, while facilitating appropriate, well-designed development.

Specifically, the Amendment implements Strategy 4.1:

Boroondara's heritage places are protected through ongoing implementation of heritage protection controls in the Boroondara Planning Scheme.

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C:3 Planning scheme provisions

The Heritage Overlay purposes are:

- To implement the State Planning Policy Framework and the Local Planning Policy Framework, including the Municipal Strategic Statement and local planning policies.
- To conserve and enhance heritage places of natural or cultural significance.
- To conserve and enhance those elements which contribute to the significance of heritage places.
- To ensure that development does not adversely affect the significance of heritage places.
- To conserve specifically identified heritage places by allowing a use that would otherwise be prohibited if this will demonstrably assist with the conservation of the significance of the heritage place.

The Heritage Overlay requires a planning permit to demolish, subdivide, build or carry out works. The Heritage Overlay enables its schedule to specify additional controls for specific trees, painting previously unpainted surfaces, internal alterations and an incorporated plan (which may exempt buildings and works and other changes from requiring a planning permit). The schedule may also identify if a place can be considered for uses that are otherwise prohibited, subject to a planning permit.

C:4 Ministerial Directions, Planning Practice Notes and guides

Ministerial Directions

The Explanatory Report discusses how the Amendment meets the relevant requirements of:

- Ministerial Direction 9 (Metropolitan Planning Strategy)
- Ministerial Direction 11 (Strategic Assessment of Amendments)
- Planning Practice Note 46 (Strategic Assessment Guidelines).

That discussion is not repeated here.

Planning Practice Note 1: Applying the Heritage Overlay

PPN01 provides guidance about using the Heritage Overlay. It states the Heritage Overlay should be applied to, among other places:

Places identified in a local heritage study, provided the significance of the place can be shown to justify the application of the overlay.

PPN01 specifies that documentation for each heritage place needs to include a statement of significance that clearly establishes the importance of the place and addresses the heritage criteria. It recognises the following model criteria (the HERCON criteria) that have been adopted for assessing the value of a heritage place:

- Criterion A: Importance to the course or pattern of our cultural or natural history (historical significance).
- **Criterion B**: Possession of uncommon, rare or endangered aspects of our cultural or natural history (rarity).
- **Criterion C:** Potential to yield information that will contribute to an understanding of our cultural or natural history (research potential).
- **Criterion D:** Importance in demonstrating the principal characteristics of a class of cultural or natural places or environments (representativeness).
- Criterion E: Importance in exhibiting particular aesthetic characteristics (aesthetic significance).

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- **Criterion F:** Importance in demonstrating a high degree of creative or technical achievement at a particular period (technical significance).
- **Criterion G:** Strong or special association with a particular community or cultural group for social, cultural or spiritual reasons. This includes the significance of a place to Indigenous peoples as part of their continuing and developing cultural traditions (social significance).
- **Criterion H:** Special association with the life or works of a person, or group of persons, of importance in our history (associative significance).

Practitioner's Guide

A Practitioner's Guide to Victorian Planning Schemes Version 1.5, April 2022 (Practitioner's Guide) sets out key guidance to assist practitioners when preparing planning scheme provisions. The guidance seeks to ensure:

- the intended outcome is within scope of the objectives and power of the PE Act and has a sound basis in strategic planning policy
- a provision is necessary and proportional to the intended outcome and applies the Victoria Planning Provisions in a proper manner
- a provision is clear, unambiguous and effective in achieving the intended outcome.

Attachment 2: Amendment C394boro - Mont Iris Estate and Environs Precinct Peer Review - Consideration of Panel Report Officer response to Panel's recommendations

Panel recommendation	Recommendations	Officers' response to recommendation	Officers' recommendation
1	Adopt Boroondara Planning Scheme Amendment C394boro with the changes recommended in the Panel Report.	Officers note the Panel's consideration and review of submissions and expert evidence. The recommended changes in the Panel Report are consistent with the post-exhibition changes endorsed by the Urban Planning Delegated Committee (UPDC) on 16 October 2023.	Accept the Panel's recommendation. Adopt Amendment C394boro as recommended by Panel.
2	Correct the exhibited Heritage Overlay maps to include 33 Tower Hill Road, Ashburton.	This recommendation relates to the administrative error omitting the property at 33 Tower Hill Road, Ashburton from the exhibited planning scheme map relating to the Tower Hill Estate Precinct. Officers agree with the Panel's recommendation to correct the planning scheme maps following the panel hearing. This approach was endorsed by the UPDC on 16 October 2023.	Accept the Panel's recommendation. Adopt Amendment C394boro as recommended by Panel.
3	 Amend the schedule to the Heritage Overlay: a) In Clause 2.5 (the table containing HO800 to HO1000), in the column headed 'Outbuildings or fences not exempt under Clause 43.01-4', replace the exhibited text for: HO956 with 'Yes – fences and garages listed in the 'Contributory fence/garage' column in the Precinct Gradings Schedule in the Dent Street Precinct, Glen Iris Statement of Significance, May 2023' 	This recommendation relates to the activation of fence and outbuilding controls in the Schedule to the Heritage Overlay for those fences and outbuildings listed as contributory in the gradings schedules for each precinct. Officers agree with the Panel's conclusion and recommendation it is appropriate to maintain the default planning permit trigger for fences and garages, given these features are important contributory elements to the significance of the precincts. The Panel supported the approach of third party notice and review rights only applying to planning permit applications to demolish or	Accept the Panel's recommendation. Adopt Amendment C394boro as recommended by Panel.

1

Attachment 2: Amendment C394boro - Mont Iris Estate and Environs Precinct Peer Review - Consideration of Panel Report Officer response to Panel's recommendations

Panel recommendation	Recommendations	Officers' response to recommendation	Officers' recommendation
	 HO957 with 'Yes – fences and garages listed in the 'Contributory fence/garage' column in the Precinct Gradings Schedule in the High Street North Precinct, Glen Iris Statement of Significance, May 2023' HO958 with 'Yes – fences and garages listed in the 'Contributory fence/garage' column in the Precinct Gradings Schedule in the Tower Hill Estate Precinct, Glen Iris and Ashburton Statement of Significance, May 2023'. 	remove a fence or garage identified as contributory in the relevant Statement of Significance. This approach to fence and outbuilding controls has been consistently proposed throughout the amendment.	
4	Amend the Dent Street Precinct, Glen Iris Statement of Significance, May 2023: a) in the Precinct Grading Schedule, remove the garage of 44 Dent Street, Glen Iris from the 'Contributory Fence/Garage' column.	The Panel supported the deletion of the garage at 44 Dent Street from the 'contributory fence/garage' column in the citation on the basis of the garage not being original. The recommended change is consistent with the post-exhibition changes endorsed by the UPDC on 16 October 2023.	Accept the Panel's recommendation. Adopt Amendment C394boro as recommended by Panel.
5	Amend the Tower Hill Estate Precinct, Glen Iris and Ashburton Statement of Significance, May 2023: a) in the Precinct Grading Schedule, remove the fence and garage of 10 Munro Avenue, Ashburton from the 'Contributory Fence/Garage' column.	The Panel supported the deletion of the front fence and garage at 10 Munro Avenue, Ashburton from the 'contributory fence/garage' column in the citation on the basis of the fence and garage not being original. The recommended change is consistent with the post-exhibition changes endorsed by the UPDC on 16 October 2023.	Accept the Panel's recommendation. Adopt Amendment C394boro as recommended by Panel.



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PREPARED FOR: Boroondara City Council

DATE: 12 September 2023 – Post Exhibition Changes

FILE: 2022-028

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The subject site forms part of the traditional lands of the Wurundjeri People, who are represented by the Wurundjeri Woi Wurrung Cultural Heritage Aboriginal Corporation. This report is limited in its scope to consideration of post-contact cultural heritage and does not provide advice on any Aboriginal cultural heritage significance. Nonetheless, we acknowledge the Wurundjeri People as the Traditional Owners of the land within this study area and pay our respects to their Elders past and present. For more information on the Wurundjeri People, please visit https://www.wurundjeri.com.au/.

Cover page image: High Street, Glen Iris (GJM Heritage, July 2022)

DOCUMENT VERSIONS

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2022-028	022-028 Draft		12 October 2022
	Final	Rachel Brien	30 October 2022
	Post Exhibition	Rachel Brien	12 September 2023

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APPENDICES

APPENDIX 1 - DETAILED HERITAGE ASSESSMENTS



1 INTRODUCTION

GJM Heritage has been engaged by Boroondara City Council to undertake an independent review of the Mont Iris Estate and Environs Precinct Heritage Citation and Statement of Significance prepared by Context and Trethowan Architecture as part of the City of Boroondara Municipal-Wide Heritage Gap Study: Volume 7 – Glen Iris. The Precinct was recommended for inclusion in the Schedule to the Heritage Overlay of the Boroondara Planning Scheme as HO901 and was exhibited as part of Amendment C333boro in March 2021. Following a Panel Hearing in September 2021, Panel recommended that the proposed precinct not be progressed through the Amendment as 'the area described as the Mont Iris Estate and Environs Precinct does not present as a single cohesive heritage precinct.'

We have approached this review in two stages.

In **Stage 1** we completed a review of the Heritage Citation prepared for the Mont Iris Estate and Environs Precinct and subsequent Panel Report discussion and recommendations to identify potential gaps in the research and assessment. We then completed a site-walk of the precinct to review the heritage assessment and the Panel recommendations against the on-ground conditions. Site visits were conducted on 12, 14 and 26 July 2022. All photos included in this report were taken during these site visits unless otherwise stated.

Our findings and recommendations from Stage 1 are detailed in Sections 3, 4 & 5 of this report. In summary, we found that the following three discrete precincts and two individual places within the originally identified Mont Iris Estate and Environs Precinct warranted further assessment for inclusion in the Heritage Overlay:

- High Street North Precinct, Glen Iris
- Dent Street Precinct, Glen Iris
- Tower Hill Estate Precinct, Glen Iris & Ashburton
- 7 Fuller Avenue, Glen Iris
- 33 Fuller Avenue, Glen Iris

In **Stage 2** we completed detailed heritage assessments for these properties and precincts and concluded that they warranted inclusion in the Heritage Overlay. These assessments are provided at Appendix $\bf 1$ to this report.

2 MONT IRIS ESTATE AND ENVIRONS PRECINCT

The proposed Mont Iris Estate and Environs Precinct comprised a number of properties located within Glen Iris and Ashburton, in the streets generally bounded by Albion Road to the west, Dent Street to the south, Munro Avenue to the east and High Street to the north (Figure 1). This large area historically comprised a number

 $^{^1}$ Boroondara Planning Scheme Amendment C333boro Glen Iris Heritage Panel Report, Planning Panels Victoria, 20 January 2022, p ii.

of interwar subdivisions, with houses generally dating from the early 1920s through to the late 1940s and ranging in architectural styles and detailing.

Following the Panel Hearing for Amendment c333boro, the Panel Report noted that:

The Mont Iris Estate and Environs Precinct has serious issues. Its proposed scale has challenged its cohesion, through the concentration and location of non-contributory properties. The irregularly shaped precinct is the least cohesive of all precincts proposed by the Amendment. It appears to be multiple precincts separated by areas of non-contributory properties rather than a single cohesive precinct...

... The precinct, as exhibited, is not intact enough to achieve local significance, and should not progress through the Amendment. However, there are areas, particularly the north-eastern part, which are cohesive enough to meet the threshold of local heritage significance, but the boundary of such areas needed to be determined through further review. It agrees with Ms Schmeder that further work is needed to define these areas after reviewing their cohesiveness.²

The Panel Report also included a number of recommendations for Council if they determined to proceed with a review of the proposed precinct. These recommendations are shown graphically at Figure 2 below.



Figure 1. Original Precinct Map for Mont Iris Estate and Environs Precinct (Source: Context).

Red: Significant Green: Contributory Hatched: Not contributory

² Boroondara Planning Scheme Amendment C333boro Glen Iris Heritage Panel Report, Planning Panels Victoria, 20 January 2022, p 27.



Figure 2. Annotated Precinct Map showing panel recommendations (Source: GJM Heritage).

Purple: Significant Green: Contributory Grey: Not contributory Yellow hatched: Panel recommended to exclude

3 STAGE 1 - FINDINGS

In Stage 1 we completed a desktop review of the Heritage Citation and Panel Report, undertook further historical analysis and walked the extent of the Mont Iris Estate and Environs Precinct on 12, 14 and 26 July 2022 to review on-ground condition. Our Stage 1 findings were as follows:

- We concur with Panel that there is a lack of cohesiveness within parts of the proposed Mont Iris Estate and Environs Precinct. There is a lack of consistency in the period of construction, architectural style and materials found throughout the proposed precinct. The level of intactness of the western part of the precinct in particular is broadly consistent with many other non-heritage areas within the municipality and does not warrant inclusion in the Heritage Overlay as a heritage precinct.
- We concur with Panel that the areas comprising Bridge Street, Fuller Avenue and Vale Street should be excluded from any potential precinct. The northern section of Fuller Avenue comprises a streetscape of predominantly modest Californian Bungalow style houses; however, the extent of new infill development and highly visible "pop-top" additions to a number of the existing bungalows means that this streetscape is no longer considered to be sufficiently intact to meet the threshold for local significance as a precinct.
- We consider that the central part of the proposed precinct, generally comprising Sherwood Street, Mont Iris Avenue and Hilltop Avenue is not cohesive enough to meet the threshold of local significance. There is a lack

of consistency in materiality, architectural style and period of construction in these streets, with houses ranging in date from the early interwar to the postwar period, with later infill also evident. In our view, this area does not form a cohesive precinct, particularly when compared to other heritage precincts in the nearby area, such as the Goodwin Street & Somerset Road Precinct (HO226) and the Great Glen Iris Railway Junction Estate (HO227). The intactness of this area is broadly consistent with many other nonheritage areas within the municipality.

- Three potential precincts within the boundaries of the proposed Mont Iris
 Estate and Environs Precinct have been identified through our review. These
 are:
 - The row of properties located on the north side of High Street between Hillcrest and Summerhill roads (High Street North Precinct, Glen Iris);
 - Houses located on the north side of Dent Street, numbering 6-28 and 40-60 (Dent Street Precinct, Glen Iris); and
 - Houses within the historic Tower Hill Estate (comprising 1-28 Tower Hill Road, 2-32 Munro Avenue and 142-148 High Street, Glen Iris and Ashburton).
- Two of the four places graded 'Significant' in the original study (7 Fuller Avenue and 148 High Street) are considered to meet the threshold for individual significance and should be included in the Heritage Overlay 7 Fuller Avenue as a site-specific Heritage Place and 148 High Street as 'Significant' within the proposed Tower Hill Estate Precinct. The two other places (133 High Street and 152 Summerhill Road) are not considered to meet the threshold for individual significance and should be graded 'Contributory 'within the proposed High Street North Precinct, Glen Iris.
- The house at 33 Fuller Avenue is also considered to meet the threshold for
 individual significance and should be included in the Heritage Overlay as a
 site-specific Heritage Place. We note that the Panel recommended that 33
 Fuller Avenue be re-categorised from 'Contributory' to 'Significant' within a
 potential future precinct as the 'house is an intact and imposing example of
 an interwar Old English revival home, with an architectural pedigree'.

4 STAGE 1 - RECOMMENDATIONS FOR POTENTIAL NEW PRECINCTS

4.1 High Street North Precinct, Glen Iris, 127-141 High Street & 152 Summerhill Road, Glen Iris

4.1.1 Location

The houses at 127-141 High Street & 152 Summerhill Road, Glen Iris are located on the north side of High Street, between Hillcrest Road and Summerhill Road. The proposed precinct comprises a row of substantial single and two-storey brick houses constructed in a variety of Interwar architectural styles.

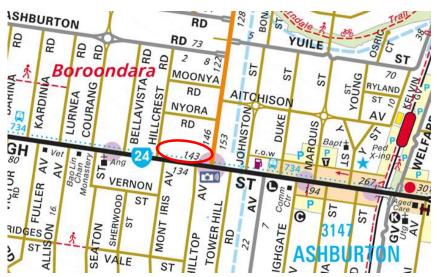


Figure 3. Location map of the proposed precinct – indicated by red oval (Source: Melway).



Figure 4. Aerial of proposed precinct – indicated (Source: Nearmap).

4.1.2 Historical Summary

By the late nineteenth century, a number of substantial villas had been built in High Street in the Glen Iris area. From 1915, residential estates were subdivided from the grounds of some of these residences and other villas. This part of the suburb is known as Upper Glen Iris. 3

The houses at 127-141 High Street and 152 Summerhill Road formed part of a large subdivision known as Glen Iris Heights Estate, which comprised land bounded by Glen Iris Road to the west, High Street to the south, Summerhill Road to the east and

³ 'Mont Iris Estate and Environs Precinct Heritage Citation', *Boroondara Municipal Wide Heritage Study Volume 7 – Glen Iris*, prepared by Context, 2020, p 60.

Ashburton Road to the north.⁴ The expansive estate, comprising 72 acres and five perches, formed Crown Portion 136 of the Parish of Boroondara in the County of Bourke, and was bought in its entirety by auctioneer, Percy Owen of Equitable Building in 1915.⁵

The Glen Iris Heights Estate was marketed as some of 'the finest blocks in Australia'⁶, with sales notices observing 'the centrality of this Estate, its proximity to Chapel Street, and easy access to St Kilda and all other suburbs'⁷; its proximity to public transport: 'Five minutes from the High Street Glen Iris Electric Trams. Five minutes from Glen Iris Railway Station. Right on the proposed High Street Electric Tramway extension'⁸; and its elevated siting, which afforded 'the most wonderful cyclorama of views in Australia.⁹

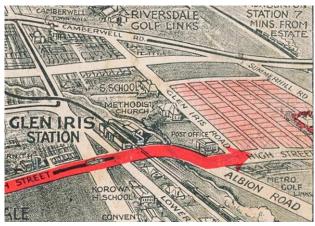


Figure 5. Detail of an advertisement for the Glen Iris Heights Estate, undated (Source: State Library of Victoria)

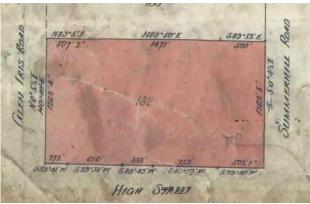
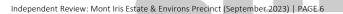


Figure 6. Subdivision plan showing the large estate purchased by Percy Owens prior to subdivision, 1915 (Source: Landata Victoria)

⁹ Album of clippings and photographs relating to the Glen Iris Heights Estate, c1925-1929, p 6, State Library of Victoria.



 $^{^4}$ Album of clippings and photographs relating to the Glen Iris Heights Estate, c1925-1929, pp 30-32, State Library of Victoria.

⁵ Certificate of Title, Volume 3887, Folio 400, Landata Victoria.

⁶ The Age, 20 March 1920, p 25.

⁷ Album of clippings and photographs relating to the Glen Iris Heights Estate, c1925-1929, p 5, State Library of

⁸ Album of clippings and photographs relating to the Glen Iris Heights Estate, c1925-1929, p 7, State Library of

In 1916, Owen erected a villa on the block bounded by Hillcrest Road, High Street, Summerhill Road and Nyora Road. The brick house contained 10 rooms and was set back from all street frontages, with access provided from High Street, Hillcrest Road and Nyora Road.¹⁰ It appears its primary address was to High Street and at different times was addressed as 127 High Street and 131 High Street. 11 In 1924, Owen put the property up for sale, at which time it was described as a 'modern terra cotta tiled roof villa' with a 'large wired-in sleep-out...situate on the highest and best part of the Glen Iris Heights Estate'. 12 The house was purchased by Andrew Hamilton and Elizabeth Frances Baird, who resided at the property until their deaths in 1934 and 1938 respectively.¹³ The villa became known as 'Ashburton House' at this time.¹⁴ Andrew Baird was a prominent Western District grazier, who also owned property near Warrnambool.¹⁵ Following his death in 1934, Ashburton House was put up for sale, at which time it was advertised as a 'beautiful modern gentleman's home on highest point in district'. 16 The sales notice also noted that:

If not sold as a whole, the house will be submitted on 1 acre of land, with 87 ft frontage to High Street, and 3 blocks approx. 55 ft each frontage to High Street will be submitted separately. 17

Elizabeth Baird remained at Ashburton House until her own death in 1938, and the house remained in her name until that time. 18 As per the auction notice, the surrounding land was re-subdivided and a number of lots fronting High Street (located within the High Street North Precinct, Glen Iris) were sold off in 1935.

Somewhat confusingly, it appears that at the time of the Hamiltons' earlier purchase of Ashburton House in 1924, Owen subdivided and made a first attempt to sell the lots around the villa. Four lots at the corner of High Street and Summerhill Road were sold at this time, while the remaining lots fronting High Street remained as part of Ashburton House, until their re-subdivision and sale in 1935.

The first house to be constructed within the precinct was the attic bungalow at 152 Summerhill Road, which formed part of this earlier 1920s subdivision of Ashburton House. The property, which comprised Lot 7 of this subdivision, was purchased by Leslie Jehu Brown in August 1925 and on-sold to Joseph Walter and Elizabeth Maude King in October the same year. Originally addressed as 143 High Street, the house was constructed by the Kings in c1926-27 and was known as Ellesmere. 19

¹⁰ Camberwell and Waverley Rate Books, 1916, p 51, accessed via www.ancestry.com, 19 July 2022.

¹¹ S&M, 1930; Victorian Electoral Roll, 1937 accessed via www.ancestry.com, 19 July 2022.

¹² Argus, 30 January 1924 p 2.

^{13 &#}x27;Andrew Hamilton Baird' & 'Elizabeth Frances Baird', Victorian Electoral Roll, 1925, accessed via www.ancestry.com, 19 July 2022; Camberwell and Waverley Rate Books, 1925-26, p 109, accessed via www.ancestry.com, 19 July 2022.

¹⁴ 'Andrew Hamilton Baird' & 'Elizabeth Frances Baird', Victorian Electoral Roll, 1925, accessed via www.ancestry.com, 19 July 2022.

¹⁵ Herald, 13 September 1934, p 7.

 $^{^{16}}$ The Age, 24 November 1934, p 3

 $^{^{17}}$ The Age, 24 November 1934, p 3.

¹⁸ Herald, 29 August 1938, p 3

¹⁹ 'Joseph Walter King', Victorian Electoral Roll, 1927, accessed via www.ancestry.com, 19 July 2022.

The remaining houses within the precinct, with the exception of 131 High Street, were constructed by $1940.^{20}$ The house at No. 131 was built in the immediate postwar period, between 1945 and $1950.^{21}$



Figure 7. Subdivision plan for the Glen Iris Heights Estate showing the brick villa located between Hillcrest and Summerhill roads. Note that the house is not drawn to scale. The approximate location of the proposed precinct is indicated by the red rectangle (Source: State Library of Victoria)

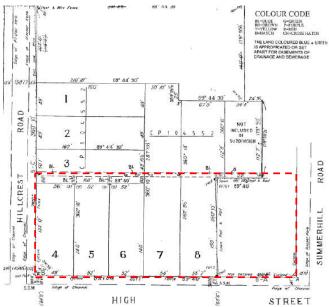


Figure 8. Subdivision plan showing lots with frontages to High Street which were sold off from Ashburton House in 1935. An approximate precinct boundary is indicated (Source: Landata Victoria)



²⁰ S&M, 1935; 1940.

²¹ S&M, 1945; 1950.

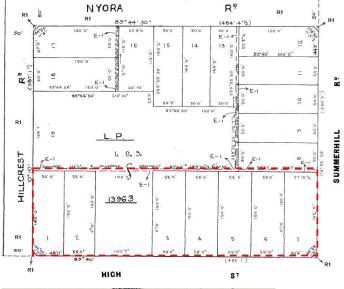


Figure 9. Earlier 1922 subdivision plan showing Owen's first attempt at subdividing and selling the land around Ashburton House. Lots 4-7 with frontages to High Street were purchased around this time. An approximate precinct boundary is indicated (Source: Landata Victoria)

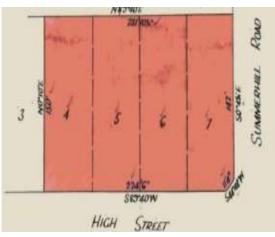


Figure 10. Certificate of title subdivision plan for 152 Summerhill Road, showing Brown's purchase of the four lots fronting High Street at the corner with Summerhill Road, 1925 (Source: Landata Victoria)

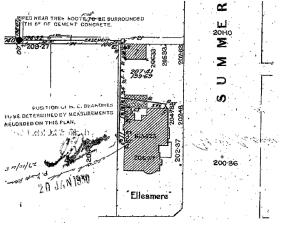


Figure 11. Property sewerage plan, showing the house at 152 Summerhill Road, 1930 (Yarra Valley Water)



Figure 12. 1931 aerial showing Ashburton House originally constructed by Percy Owen in 1916 and later bought by Andrew and Elizabeth Baird. 152 Summerhill Road can be seen at the right-hand corner of the approximate precinct boundary. It was constructed the previous year, in 1930. No other houses in the precinct had yet been constructed.



Figure 13. Aerial photograph, 1945 showing development of the north side of High Street. All houses with the exception of 131 High Street had been constructed by this time (Landata Victoria)

4.1.3 Description and Characteristics

The houses on the north side of High Street between Hillcrest and Summerhill roads present a highly intact streetscape of substantial houses in the interwar style. Constructed in a variety of interwar styles, including English Domestic Revival and Streamlined Moderne, the houses exhibit a range of characteristics, materiality and detailing that are typical of the interwar period. Houses are single or two-storey and of brick or render construction, with steeply pitched gable-ended roofs or hipped roofs clad in terracotta tiles, and prominent chimneys. Typical features include entry porches, timber casement windows, and decorative brick detailing around windows and arched entries.

Houses within the precinct are generally set back from the street behind modest front gardens and a number retain their original brick front fences. A number of houses also retain their original brick garages.



Address Photo Context / Trethowan GJM proposed grading grading 127 High Street, Glen Contributory Contributory Iris 129 High Street, Glen Contributory Contributory Iris 131 High Street, Glen Contributory Contributory Iris 133 High Street, Glen Significant Contributory Iris 135 High Street, Glen Contributory Contributory Iris

137 High Street, Glen Iris



Contributory

Contributory

139 High Street, Glen Iris



Contributory

Contributory

141 High Street, Glen Iris



Contributory

Contributory

152 Summerhill Road, Glen Iris



Significant

Contributory

4.2 Dent Street Precinct, Glen Iris

4.2.1 Location

The houses at 6-28 & 40-60 Dent Street, Glen Iris are located on the north side of Dent Street. The proposed precinct comprises a row of modest, predominantly single-storey brick houses dating to the interwar and early World War II period. It excludes the properties at 30-38 Dent Street (between Sherwood St and Mont Iris Ave) which were developed later.

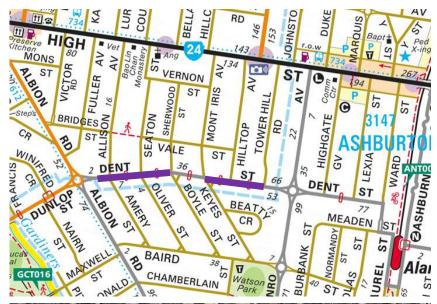


Figure 14. Location map showing proposed Dent Street Precinct, indicated by a purple line (Source: Melway).



Figure 15. Aerial photograph of proposed Dent Street Precinct (Source: Nearmap).

4.2.2 Historical Summary

Dent Street formed part of a large subdivision known as Albion Park Estate, which comprised land bounded by Albion Road to the west, Bridges Street-Vale Street to the north, Munro Street to the east and Baird Street to the south (Figure 16). The estate was subdivided in 1923, at which time it was advertised as 'cheap land' located five minutes from Darling Station.²² An aerial photograph dating to 1931 shows that Albion Park Estate remained largely undeveloped at this time while Dent Street was in the course of being laid out (Figure 17). Likely due to the economic depression of the time, in 1935 allotments in the Albion Park Estate were advertised for sale with 'plans obtainable from liquidator'.²³



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²² *Herald,* 11 December 1923, p 20.

²³ Herald, 14 April 1937, p 20.

By 1937, the houses at 20-28 and 50 Dent Street had been constructed (Figure 19). Development of the north side of Dent Street was largely complete by 1940 (Figure 20)

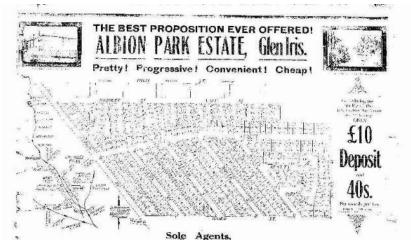


Figure 16. Plan of Albion Park Estate showing the large subdivision, undated but likely 1923 (Source: Stonnington History Centre)



Figure 17. Aerial photograph, 1931 showing Dent Street being laid out, indicated by red arrow (Source: Landata Victoria)



Figure 18. MMBW Detail Plan 2745 showing vacant lots at 2-22 Dent Street in 1927 (Source: State Library of Victoria)

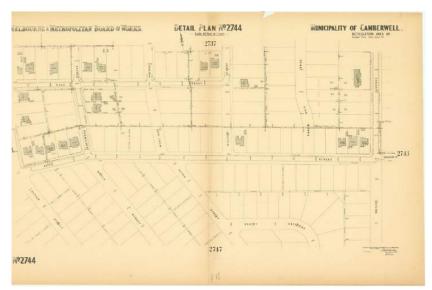


Figure 19. MMBW Detail Plan 2744 showing lots at 20-70 Dent Street in 1937 (Source: State Library of Victoria)

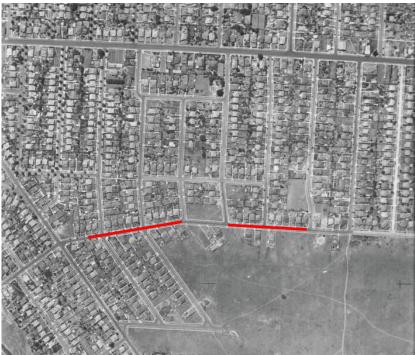


Figure 20. Aerial photograph, 1945 showing development along north side of Dent Street. Dent Street and Hilltop Avenue within the proposed Dent Street Precinct is indicated in red (Source: Landata Victoria)

4.2.3 Description and Characteristics

The houses on the north side of Dent Street present a highly intact streetscape of modest interwar and World War II era houses. The houses at 6-28 & 40-60 Dent Street have been constructed in an Interwar architectural style and demonstrate a high degree of consistency in materiality and detailing. Houses are predominantly single-storey and are of brick or render construction, with hipped or gable-ended roofs clad in terracotta tiles, and prominent rendered or brick chimneys. Common features include entry porches, box timber casement windows, bay windows,

decorative gable vents, and decorative brick detailing around windows and arched entries. Houses within the precinct are set back from the street behind modest front gardens and many retain their original low front brick fences.

Address	Photo	Context grading	GJM proposed grading
6 Dent Street, Glen Iris		Contributory	Contributory
8 Dent Street, Glen Iris		Contributory	Contributory
10 Dent Street, Glen Iris		Contributory	Contributory
12 Dent Street, Glen Iris	Demolished	Contributory (re- categorised as Not contributory)	Not contributory
14 Dent Street, Glen Iris		Contributory	Contributory

16 Dent Street, Glen Iris



Contributory

18 Dent Street, Glen Iris



Contributory

Contributory

20 Dent Street, Glen Iris



Contributory

Contributory

22 Dent Street, Glen Iris



Contributory

Contributory

24 Dent Street, Glen Iris



Contributory

Contributory

26 Dent Street, Glen Iris



Contributory

28 Dent Street, Glen Iris



Contributory

Contributory

40 Dent Street, Glen Iris



Contributory

Contributory

42 Dent Street, Glen Iris



Contributory

Contributory

44 Dent Street, Glen Iris



Contributory

Contributory

46 Dent Street, Glen Iris



Contributory

48 Dent Street, Glen Iris



Contributory

Contributory

50 Dent Street, Glen Iris



Contributory

Contributory

52 Dent Street, Glen Iris



Contributory

Contributory





Contributory

Contributory

56 Dent Street, Glen Iris



Contributory

Contributory

58 Dent Street, Glen Iris



Contributory

Contributory

60 Dent Street, Glen Iris



Contributory

Contributory

4.3 Tower Hill Estate Precinct, Glen Iris & Ashburton

4.3.1 Location

The Tower Hill Estate Precinct comprises houses on the west and east sides of Tower Hill Road, west side of Munro Avenue and south side of High Street. The proposed precinct comprises a number of substantial single and two-storey brick houses constructed in a variety of generally Interwar styles in the interwar and World War II periods.

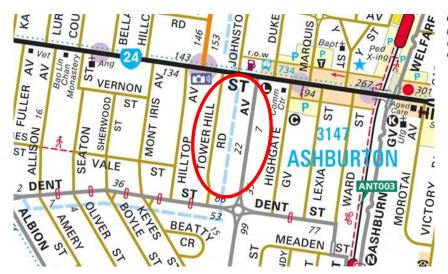


Figure 21. Location map of the proposed precinct – indicated by red oval (Source: Melway Online).

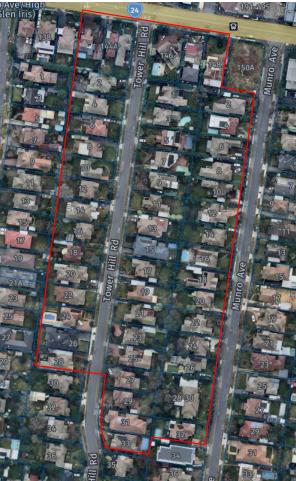


Figure 22. Aerial of proposed precinct – indicated (Source: Nearmap).

4.3.2 Historical Summary

The following history is drawn from Context's Mont Iris Estate and Environs Precinct heritage citation. See citation for references.

The Tower Hill Estate was subdivided from the substantial land holding of Tower Hill House, a large single-storey residence constructed in c1901 on the south side of High Street. The nine-roomed house with central tower was first owned by Charles Dugmore Timms and his wife Ella May Harris. Timms was a well-known contractor and civil engineer who worked on a number of large railway and civic projects, including the construction of railways between Oodnadatta and Alice Springs and tramways in Melbourne and Adelaide.

The Timms resided at Tower Hill House for a short period and by 1910, the house was occupied by Mr and Mrs Stoney. At this time, the land comprised 13 acres and two perches, which extended south from High Street almost to Dent Street. In 1926, Stoney subdivided the large estate, advertising '59 glorious blocks' for sale in the Tower Hill Estate (Figure 23). The lots were auctioned in October 1926; Tower Hill House was included in the sale.

An MMBW Detail Plan of the area (Figure 24) indicates that no houses had been constructed within the Tower Hill Estate by 1929 and Tower Hill Road itself had not yet been laid out. An aerial photograph dating to 1931 (Figure 25) shows that the Estate remained undeveloped at this time. Likely due to the economic depression of the time, in 1934 allotments in the Tower Hill Estate were re-advertised for sale at prices equivalent to land sales in East Malvern 20 years prior (Figure 26).

The Storey family sold Tower Hill House in 1936. It was purchased by grazier, James Joseph Waldron of Maldon, who may have used it as a town residence. At this time, the villa still included the land to the east, which gave it a frontage along both High Street and Munro Avenue, as well as land to the rear. The site was further subdivided in the years following; the land to the rear (with a frontage to Munro Avenue) was sold in 1937 (2 Munro Avenue) while the land at the corner of High Street and Munro Avenue was sold in 1940 (150 High Street; house demolished in 2019).

Development within the Tower Hill Estate was largely complete by 1945 (Figure 27). 24

 $^{^{24}}$ Context, 'Mont Iris Estate and Environs Precinct', City of Boroondara Municipal-Wide Heritage Gap Study, 2021, pp 63-65.

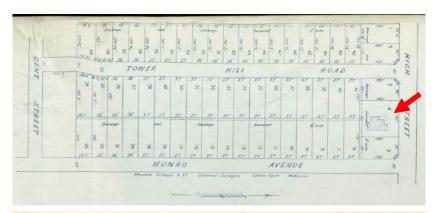


Figure 23. Plan of Tower Hill Estate subdivision, 1926. Tower Hill House is indicated by red arrow. North is to the right of the image (Source: State Library of Victoria)

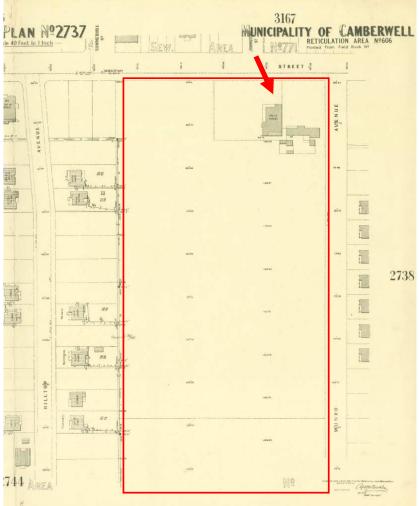


Figure 24. MMBW Detail Plan 27737 showing Tower Hill House fronting High Street, 1929 (indicated by red arrow). The Tower Hill Estate (approximately indicated by red rectangle) remained vacant at this time. North is to the top of the image (Source: State Library of Victoria)



Figure 25. Aerial photograph, 1931 showing Munro Avenue being laid out, indicated by red arrow and Tower Hill House to the north. The approximate boundary of the Tower Hill Estate is shown (red rectangle) (Source: Landata Victoria)



Figure 26. Advertisement for the Tower Hill Estate subdivision, 1934 (Source: State Library of Victoria)



Figure 27. Aerial photograph, 1945 showing development within Tower Hill Estate. The Estate was almost fully developed by this time. The boundary of the Tower Hill Estate is shown by the red rectangle) (Source: Landata Victoria)

4.3.3 Description and Characteristics

The houses in the Tower Hill Estate Precinct present a substantially intact streetscape of late interwar and World War II-era houses. The houses at 1-33 and 2-28 Tower Hill Road, 2-32 Munro Avenue and 142-148 High Street generally date to the late-1930s to 1945 and demonstrate a consistency in architectural style, materiality and detailing. Houses are generally single or two-storey and are of brick or render construction, with hipped or gable-ended roofs clad in terracotta tiles, and prominent rendered or brick chimneys. Common features include entry porches, box timber casement windows, decorative gable vents, and decorative brick detailing around windows and arched entries. Houses within the precinct are set back from the street behind front gardens and a number retain their original low front brick fences. Tower Hill House at 148 High Street, constructed in c1901, comprises a single-storey Italianate-style villa with rendered brick walls, hipped roof clad in tiles and a central tower with classical balustrading. A return verandah to the front (north) and east elevation is supported by turned timber posts with timber fretwork detailing and a tessellated mosaic tile floor.

Address Photo Context grading GJM proposed grading 2 Tower Hill Road, Glen Iris Contributory

4 Tower Hill Road, Glen Iris



Contributory

6 Tower Hill Road, Glen Iris



Contributory

Contributory

8 Tower Hill Road, Glen Iris



Contributory

Contributory

10 Tower Hill Road, Glen Iris



Contributory

Contributory

12 Tower Hill Road, Glen Iris



Contributory

Contributory

14 Tower Hill Road, Glen Iris



Contributory

Contributory

16 Tower Hill Road, Glen Iris



Contributory

Contributory

18 Tower Hill Road, Glen Iris



Contributory

Contributory

20 Tower Hill Road, Glen Iris



Contributory

Contributory

22 Tower Hill Road, Glen Iris



Contributory

24 Tower Hill Road, Glen Iris



Contributory

26 Tower Hill Road, Glen Iris



Not contributory

Not contributory

28 Tower Hill Road, Glen Iris



Contributory

Contributory

1 Tower Hill Road, Glen Iris



Contributory

Contributory





Contributory

Contributory

5 Tower Hill Road, Glen Iris



Not contributory

Not contributory

7 Tower Hill Road, Glen Iris



Contributory

Contributory

9 Tower Hill Road, Glen Iris



Contributory

Contributory

11 Tower Hill Road, Glen Iris



Contributory

Contributory

13 Tower Hill Road, Glen Iris



Contributory

Contributory

15 Tower Hill Road, Glen Iris



Not contributory

Not contributory

17 Tower Hill Road, Glen Iris



Contributory

Contributory

19 Tower Hill Road, Glen Iris



Contributory

Contributory

21 Tower Hill Road, Glen Iris



Contributory

Contributory

23 Tower Hill Road, Glen Iris



Contributory

Contributory

25 Tower Hill Road, Glen Iris



Contributory

27 Tower Hill Road, Glen Iris



Contributory

Contributory

29 Tower Hill Road, Glen Iris



Contributory

Contributory

31 Tower Hill Road, Glen Iris



Not contributory

Not contributory

33 Tower Hill Road, Glen Iris



Contributory

Contributory

2 Munro Avenue, Ashburton



Contributory

4 Munro Avenue, Ashburton



Contributory

Contributory

6 Munro Avenue, Ashburton



Contributory

Contributory

8 Munro Avenue, Ashburton



Contributory

Contributory





Contributory

Contributory

12 Munro Avenue, Ashburton



Not contributory

Not contributory

14 Munro Avenue, Ashburton



Contributory

Contributory

16 Munro Avenue, Ashburton



Contributory

Contributory

18 Munro Avenue, Ashburton



Contributory

Contributory





Contributory

Contributory

22 Munro Avenue, Ashburton



Contributory

24 Munro Avenue, Ashburton



Contributory

Contributory

26 Munro Avenue, Ashburton



Not contributory

Not contributory

28-30 Munro Avenue, Ashburton



Contributory

Contributory





Contributory

Contributory

142 High Street, Glen Iris



Contributory

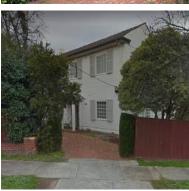
144 High Street, Glen Iris



Contributory

Contributory

146 High Street, Glen Iris



Contributory

Contributory

146A High Street, Ashburton



Not contributory

Not contributory

148 High Street, Ashburton



Significant

Significant

5 STAGE 1 - RECOMMENDATIONS FOR INDIVIDUAL PROPERTIES

Four individual properties were identified by Context/Trethowan as 'Significant' within the proposed Mont Iris Estate & Environs Precinct. An additional property, 33 Fuller Street, Glen Iris was recommended by the Panel to be re-categorised from 'Contributory' to 'Significant'.

The following table summarises the proposed significant properties and our comments and recommendations in regard to each:

Address

Photo

GJM comments

is pursued.

133 High Street, Glen Iris



1937-38

The influence of the Streamlined Moderne is elegantly embodied in the 1937-38 two-storey house at 133 High Street, constructed by builder Hector M Keast of Weavell & Keast as his own home

Heritage Study / Panel

recommendation

It is considered to be of aesthetic significance for its accomplished design.

This house is not considered to be of a higher aesthetic value than other elegantly detailed and highly intact houses within the proposed High Street North Precinct, Glen Iris. It is recommended that this property be graded Contributory if the precinct

152 Summerhill Road, Glen Iris



1915-16

Identified by Context as the earliest house in the precinct, it is considered to be of aesthetic significance for its accomplished design.

The historical information contained in the heritage citation is incorrect. While the property was the first house to be constructed within this section of High Street, it was constructed in c1926-27, not 1915-16 as identified by Context.

It is not considered to be of a higher aesthetic value than other elegantly detailed and highly intact houses within the proposed High Street North Precinct, Glen Iris and it is recommended that this property be graded Contributory if the precinct is pursued.

148 High Street, Glen Iris



C 1901

Tower Hill House, at 148 High Street, is of historical, architectural and aesthetic significance. It is historically significant for its demonstration of the earliest stage of development in Ashburton and the eastern part of Glen Iris...Tower Hill House is one of the most substantial houses in the eastern part of Boroondara and one of a small number of preinterwar houses to survive in Ashburton.

We consider that the proposed 'Significant' grading of Tower Hill House is appropriate. We recommend that the house be graded Significant within the proposed Tower Hill Estate Precinct if this precinct is pursued.

7 Fuller Avenue, Glen Iris



1924-25

The triple-fronted brick California Bungalow of 1924-25 at 7 Fuller Avenue is a substantial house on a larger than average block, which is notable for its intact range of cladding materials and textures, and unusual details such as the semi-circular bay window which intersects with and covers a front gable with a shingled cap.

It is considered to be of aesthetic significance for its accomplished design.

We consider that the proposed 'Significant' grading of 7 Fuller Avenue is appropriate. We recommend that the house be included in the Heritage Overlay as an individual Heritage Place.

33 Fuller Avenue, Glen Iris



'Contributory'

Panel recommended recategorisation from 'Contributory' to 'Significant' as the 'house is an intact and imposing example of an interwar Old English revival home, with an architectural pedigree'.

We consider that the proposed 'Significant' grading of 33 Fuller Avenue is appropriate. We recommend that the house be included in the Heritage Overlay as an individual Heritage Place.

6 STAGE 2 - DETAILED HERITAGE ASSESSMENTS

Stage 2 involved the completion of detailed heritage assessments for the following properties and precincts and concluded that they warranted inclusion in the Heritage Overlay of the Boroondara Planning Scheme:

- High Street North Precinct, Glen Iris
- Dent Street Precinct, Glen Iris
- Tower Hill Estate Precinct, Glen Iris & Ashburton
- 7 Fuller Avenue, Glen Iris
- 33 Fuller Avenue, Glen Iris

These assessments are provided at Appendix 1 to this report.

The detailed assessments were undertaken in accordance with the guidance contained in *Planning Practice Note 1: Applying the Heritage Overlay* (August 2018) and established heritage practice, and are consistent with the approach utilised in the initial Context/Trethowan study.



APPENDIX 1 - DETAILED HERITAGE ASSESSMENTS

- High Street North Precinct, Glen Iris
- Dent Street Precinct, Glen Iris
- Tower Hill Estate Precinct, Glen Iris & Ashburton
- 7 Fuller Avenue, Glen Iris
- 33 Fuller Avenue, Glen Iris





High Street North Precinct, Glen Iris

Prepared by: GJM Heritage

Address: 127, 129, 131, 133, 135, 137, 139, 141 High Street & 152 Summerhill Road,

Glen Iris

Name: High Street North Precinct, Glen Iris	Survey Date: July 2022		
Place Type: Residential Precinct	Architect: Various		
Grading: Contributory	Builder: Various		
Extent of Overlay: See precinct map	Construction Date: 1926- c1945		

Precinct Map:



1























Figure 1. (L-R, starting at top) 127, 129, 131, 133, 135, 137, 139, 141 High Street & 152 Summerhill Road, Glen Iris (GJM Heritage, July 2022).

Historical Context

The following contextual history is based on Context, 'City of Boroondara Municipal-wide Heritage Gap Study, Volume 7: Glen Iris; revised June 2021'.

The City of Boroondara is located on the Traditional Lands of the Wurundjeri Woi Wurrung people of the Eastern Kulin Nation.

The suburb of Glen Iris is located either side of Gardiner's Creek, with the western portion within the City of Stonnington (former City of Malvern) and the eastern portion within the City of Boroondara (former City of Camberwell). Until the 1860s the area was used for farming on land overlooking the Gardiners Creek valley. From the 1860s the village of Glen Iris was established to the east of Gardiners Creek, at the corner of High Street and Glen Iris Road, on the 1853 Gardiners Creek Public Reserve, which included reservations for a Mechanics' Institute, Wesleyan Church and a State School.

The remainder of the Gardiners Creek Public Reserve was surveyed as the Glen Iris Township in 1879, with township allotments offered for sale fronting High Street and Glen Iris Road and a small commercial area developed at this location in the 1880s. At this time Glen Iris was largely utilised for market gardening, dairying, orchards and brick making, and little residential development occurred. The late 1880s saw some residential subdivision of the western part of Glen Iris, however the eastern part remained largely undeveloped.



In 1890 a railway line from Burnley to Oakleigh Junction was opened, running via the Glen Iris valley on the western side of Gardiners Creek, with Glen Iris Station located just north of High Street. Despite the opening of the railway, the economic depression of the 1890s limited residential development, and by 1903 the population of Glen Iris was approximately 200. Existing tram lines were extended east to the Glen Iris Station in 1914, improving access to land west of Gardiners Creek; however, despite requests that the tram line be extended further east to the Glen Iris village, this did not occur and residents in this part of Glen Iris lived between the Glen Iris railway line on one boundary and the Ashburton railway line on the other, without ready connection to either.

Glen Iris maintained a largely rural character until the 1920s when the substantial growth of Melbourne's population drove extensive residential subdivision of land in areas such as Glen Iris. Subsequent construction of substantial numbers of houses in the 1920s and 1930s resulted in a predominantly interwar architectural character in the suburb, particularly east of Gardiners Creek, in the former City of Camberwell (present City of Boroondara).

History

High Street North Precinct is located within a 273 acre (110 hectare) allotment purchased by Thomas Henderson in 1850 as Allotment 137B in Section 1, Parish of Boroondara, County of Bourke (PROV).

The houses at 127-141 High Street and 152 Summerhill Road formed part of a large subdivision known as the Glen Iris Heights Estate, which comprised land bounded by Glen Iris Road to the west, High Street to the south, Summerhill Road to the east and Ashburton Road to the north (Glen Iris Heights Estate Album:30-32). The expansive estate, comprising 72 acres and five perches, formed Crown Portion 136 of the Parish of Boroondara in the County of Bourke, and was bought in its entirety by auctioneer, Percy Owen of Equitable Building in 1915 (LV: V3887/F300) (Figure 2).

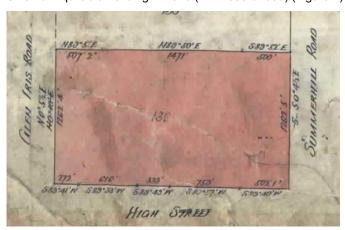


Figure 2. Subdivision plan showing the large estate purchased by Percy Owens prior to subdivision, 1915 (Source: Landata Victoria).

The Glen Iris Heights Estate was marketed as some of 'the finest blocks in Australia' (*The Age*, 20 March 1920:25), with sales notices observing 'the centrality of this Estate, its proximity to Chapel Street, and easy access to St Kilda and all other suburbs' (Glen Iris Heights Estate Album:5); its proximity to public transport: 'Five minutes from the High Street Glen Iris Electric Trams. Five Minutes from Glen Iris Railway Station. Right on the proposed High Street Electric Tramway extension' (Glen Iris Heights Estate Album:7);



and its elevated siting, which afforded 'the most wonderful cyclorama of views in Australia (Glen Iris Heights Estate Album:6) (Figure 3).

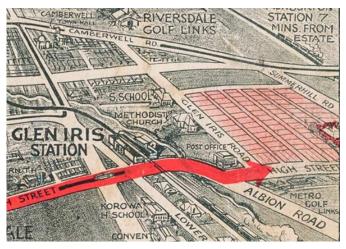


Figure 3. Detail of an advertisement for the Glen Iris Heights Estate, undated (Source: State Library Victoria).

Prior to the sale of this subdivision, Owen erected a villa (known later as Ashburton House) on the block bounded by Hillcrest Road, High Street, Summerhill Road and Nyora Road; located close to Hillcrest Avenue in 1916 (Figure 4). The brick house contained 10 rooms and was set back from all street frontages, with access provided from High Street, Hillcrest Road and Nyora Road (Camberwell Rate Books). It appears that its primary address was to High Street and at different times was addressed as 127 High Street and 131 High Street (S & M 1930, Electoral Roll 1937). A Melbourne & Metropolitan Board of Works (MMBW) plan from 1928 and an aerial photograph dating from 1931 also indicate the location of this property (Figures 8 & 10).

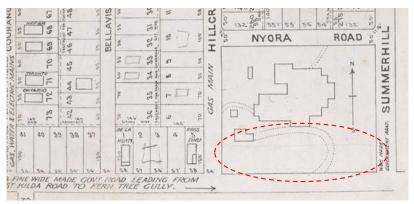


Figure 4. Subdivision plan for the Glen Iris Heights Estate showing the brick villa located between Hillcrest and Summerhill roads. Note that the house is not drawn to scale. The approximate location of the proposed precinct is indicated in red (Source: State Library Victoria).

In 1924, Owen offered the property for sale, at which time it was described as a 'modern terra cotta tiled roof villa' with a 'large wired-in sleep-out...situated on the highest and best part of the Glen Iris Heights Estate' (*Argus*, 30 January 1924:2). It appears that he also subdivided the Estate at this time, selling only four lots at the corner of High Street



and Summerhill Road and retaining the remainder of the land fronting High Street as part of the Estate (Figures 5 & 6).

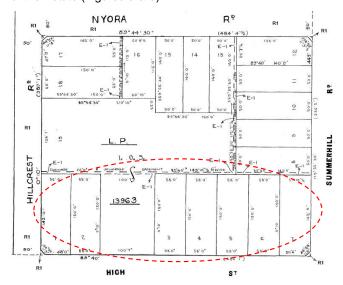


Figure 5. Earlier 1922 subdivision plan showing Owen's first attempt at subdividing and selling the land around Ashburton House. Lots 4-7 with frontages to High Street were purchased around this time. The approximate location of the proposed precinct is indicated in red (Source: Landata Victoria).

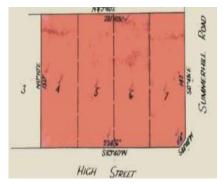


Figure 6. Certificate of Title subdivision plan for 152 Summerhill Road, showing Brown's purchase of the four lots fronting High Street at the corner with Summerhill Road, 1925 (Source: Landata Victoria).

The house was purchased by Andrew Hamilton and Elizabeth Frances Baird, who resided at the property until their deaths in 1934 and 1938 respectively (Electoral Rolls 1925, Rate Books 1925-1926). The villa became known as 'Ashburton House' at this time (Electoral Roll 1925). Andrew Baird was a prominent Western District grazier, who also owned property near Warrnambool (*Herald*, 13 September 1934:7). Following his death in 1934, Ashburton House was offered for sale, at which time it was advertised as a 'beautiful modern gentleman's home on highest point in district' (*The Age*, 24 November 1934:3). The sales notice also noted that:

If not sold as a whole, the house will be submitted on 1 acre of land, with 87 ft frontage to High Street, and 3 blocks approx. 55 ft each frontage to High Street will be submitted separately (The Age, 24 November 1934:3).



It appears that the house was not sold at this time and Elizabeth Baird remained there until her death in 1938, with the house remaining in her name until that time (*Herald*, 29 August 1938:3). As per the auction notice, the surrounding land was re-subdivided and a number of lots fronting High Street (located within the High Street North Precinct, Glen iris) were sold in 1935 (Figure 7).

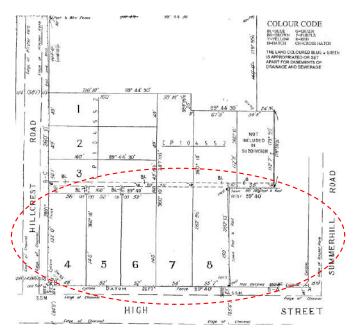


Figure 7. Subdivision plan showing lots with frontages to High Street which were sold off from Ashburton House in 1935. The approximate location of the proposed precinct is indicated in red (Source: Landata Victoria).

The first house to be constructed in the precinct was the attic bungalow at 152 Summerhill Road, which formed part of the earlier 1920s subdivision of Ashburton House. The property, which comprised Lot 7 of this subdivision, was purchased by Leslie Jehu Brown in August 1925 and on-sold to Joseph Walter and Elizabeth Maude Ling in October the same year. Originally addressed as 143 High Street, the house was constructed by the Kings in c1926-27 and was known as Ellesmere (Electoral Roll 1927) (Figures 8 & 9).



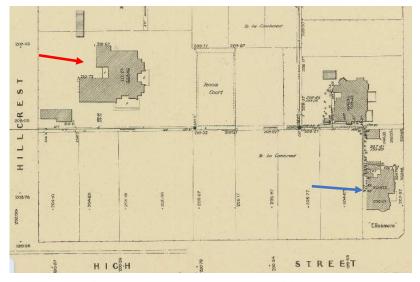


Figure 8. Detail of MMBW Detail Plan 3166, Municipality of Camberwell, 1928, showing the footprint of Ashburton House (red arrow) and Ellesmere (blue arrow) (Source: State Library Victoria).

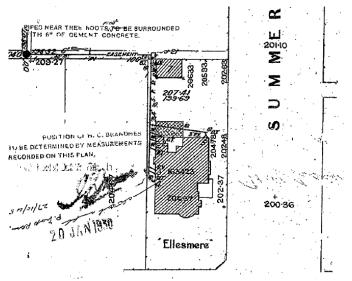


Figure 9. Property sewerage plan, showing the house at 152 Summerhill Road, 1930 (Source: Yarra Valley Water).

The remaining houses within the precinct, with the exception of 131 High Street, were constructed by 1940 (S & M 1935, 1940). The house at No. 131 was built in the immediate postwar period, between 1945 and 1950 (S & M 1945, 1950). An aerial photograph dating from 1945 records the houses constructed by this date (Figure 11).





Figure 10. 1931 aerial showing Ashburton House (indicated by red arrow) originally constructed by Percy Owen in 1916 and later bought by Andrew and Elizabeth Baird. 152 Summerhill Road can be seen at the right-hand corner of the precinct boundary (indicated by blue arrow). It was constructed the previous year, in 1930. No other houses in the precinct had yet been constructed (Source: Landata Victoria).



Figure 11. Aerial photograph, 1945 showing development of the north side of High Street. All houses with the exception of 131 High Street had been constructed by this time (Source: Landata Victoria).

Historical Themes

The precinct illustrates the following themes as outlined in Victoria's Framework of Historical Themes:

- 6 Building towns, cities and the garden state
 - 6.3 Shaping the suburbs
 - 6.7 Making homes for Victorians

Description & Integrity

High Street North Precinct, Glen Iris is situated on the north side of High Street between Hillcrest Avenue and Summerhill Road. It is a small residential precinct, interwar in character, which comprises nine adjacent properties at 127-141 High Street and 152 Summerhill Road. The houses were constructed in the interwar period with the exception of No. 131 which was constructed in the immediate postwar years in an Interwar style. All properties are individual houses set on separate allotments.

(



The precinct presents as a highly intact streetscape of substantial houses built in a variety of interwar styles, including Attic Bungalow, English Domestic Revival and Streamlined Moderne. The houses are single or two-storey and are of brick construction (face clicker brick or rendered brick), with steeply pitched gable-ended roofs or hipped roofs clad in terracotta tiles, and prominent chimneys. Typical features include entry porches and timber framed windows.

Houses within the precinct are generally set back from the street behind modest front gardens and a number retain their original front brick fences, including Nos. 127, 129, 133 and 139 High Street (the fences of Nos. 135, 137 and 141 High Street and 152 Summerhill Road have been modified). The houses at 127, 129, 131, 133, 137 and 139 High Street also appear to retain their original brick garages.

Key Features of the Precinct

- Strong Interwar character demonstrating a variety of Interwar architectural styles including Attic Bungalow, English Domestic Revival and Streamlined Moderne
- Brick construction, both face clinker brick and rendered brickwork
- · Gable-ended or hipped roof forms, clad in terracotta tiles
- Predominantly asymmetrical front elevations
- · One and two-storey scale
- Tall prominent chimneys
- · Entry porches
- Timber framed windows
- Original low brick front fences to Nos. 127, 129 and 133 High Street
- Original brick garages to Nos. 127, 129, 131, 133, 137 and 139 High Street
- Garden settings.

The residences within the High Street North Precinct remain substantially intact to their period of construction and retain a high degree of integrity to the interwar period in fabric, form and detail. While the residences have undergone some minor alterations and additions, these are generally focussed to the rear of individual properties and have limited visibility from the public realm. These do not diminish the ability to understand and appreciate the place as a finely detailed and picturesque precinct dating to the interwar period.

Comparative Analysis

The High Street North Precinct is of note as a representative and highly intact group of houses, typical of suburban development that occurred in suburbs such as Glen Iris, Ashburton and Camberwell in the interwar period. This section of High Street developed over a short period of time, after the subdivision and sale of land in the Glen Iris Heights Estate. This precinct of substantial one and two-storey houses displays a consistency of scale, and distinctive architectural character which draws on a range of styles popular during the interwar period, including English Domestic Revival and Streamlined Moderne.

A number of comparable precincts are included in the Heritage Overlay of the Boroondara Planning Scheme including the Camberwell Road Estate, Camberwell (HO733), Hampton Grove Precinct, Camberwell (HO734), Harley Estate and Environs Precinct, Camberwell (HO735), Goodwin Street and Somerset Road Precinct, Glen Iris (HO226), Great Glen iris Railway Junction Estate and Environs, Ashburton (HO227) and Holyrood Estate and Environs, Camberwell (HO228). While a number of these precincts are larger than the High Street North Precinct, and contain predominantly single-storey houses, they contain comparable streets of highly intact houses dating to the interwar period.



Of most relevance are the following smaller precincts:

Camberwell Road Estate, Camberwell (HO733)

Camberwell Road Estate developed through the subdivision of large holdings during the 1920s and 1930s, south-east of Camberwell Junction. The precinct contains a consistent streetscape of largely intact houses designed in various Interwar styles including California Bungalows from the late 1920s, Interwar Mediterranean from the late 1920s and early 1930s and English Domestic Revival style residences from the 1930s. The intactness and quality of design contribute to the significance of the place as a fine and representative example of residential development in the interwar period in Camberwell.





Figures 12 & 13. Examples of places within the Camberwell Road Estate, Camberwell. (L) 460 Camberwell Road (R) 458 Camberwell Road (Source: VHD)





Figures 14 & 15. Examples of places within the Camberwell Road Estate, Camberwell. (L) 466 Camberwell Road (R) 6 Acheron Avenue (Source: VHD)

Hampton Grove Precinct, Camberwell (HO734)

Hampton Grove Precinct developed on land that was advertised for sale in the 1910s, south of the newly electrified tram line in Riversdale Road and east of the Hartwell Railway Station on the former Outer Circle Railway at Camberwell. Most of the residential development in the precinct took place in the interwar years of the 1920s and 1930s and the houses are predominantly English Domestic Revival in style with some examples of California Bungalows and a Streamlined Moderne style house. The precinct contains a number of highly intact and well-designed substantial houses which together contribute to the significance of the place as a fine and representative example of interwar residential development in Camberwell.







Figures 16 & 17. Examples of places within the Hampton Grove Precinct, Camberwell (L) 42 Glyndon Road (Source: VHD) (R) 1 Hampton Grove (Source: Google Streetview).

Analysis

The above examples contain streets of highly intact houses dating to the interwar period, which illustrate the significant suburban development in the City of Boroondara in the interwar period. Houses within these precincts display characteristics typical of the interwar period, including features of English Domestic Revival, Streamlined Moderne and California Bungalow architectural styles. The resulting interwar streetscapes in these precincts display a high degree of integrity and are highly consistent in both scale and architectural character.

The High Street North Precinct is comparable in architectural character, quality and consistency to these precincts. The High Street North Precinct contains substantial houses which were largely built in the 1930s in a variety of interwar styles, including Attic Bungalow, English Domestic Revival and Streamlined Moderne. These houses contribute to a streetscape of high integrity, uniformity of scale, and distinctive architectural character.



Assessment Against Criteria

Criteria referred to in Planning Practice Note 1: Applying the Heritage Overlay (DELWP, August 2018), modified for the local context.

CRITERION A: Importance to the course, or pattern, of the City of Boroondara's cultural or natural history (historical significance).

The High Street North Precinct has strong associations with the interwar period of development in suburban Melbourne. In this period, extensive tracts of land in Glen Iris – and throughout Boroondara more broadly – were subdivided into suburban residential estates, and allotments were purchased for the construction of middle-class housing. This period of development transformed the eastern part of the municipality from a semi-rural landscape to an almost entirely suburban one. As a grouping of highly intact middle-class houses designed in various Interwar styles, the High Street North Precinct clearly illustrates this important phase of development in the City of Boroondara.

CRITERION B: Possession of uncommon, rare or endangered aspects of the City of Boroondara's cultural or natural history (rarity).

N/A.

CRITERION C: Potential to yield information that will contribute to an understanding of the City of Boroondara's cultural or natural history (research potential).

N/A.

CRITERION D: Importance in demonstrating the principal characteristics of a class of cultural or natural places or environments (representativeness).

The High Street North Precinct is a fine and highly intact example of a cohesive middleclass residential precinct constructed in a variety of Interwar styles including Attic Bungalow, English Domestic Revival and Streamlined Moderne styles. Properties within the precinct display typical characteristics of Interwar housing including one and twostorey building forms, clinker brick and rendered brick walls, tiled roofs, hipped and gable-ended roof forms, prominent chimneys, front gardens, brick front fences and brick garages.

CRITERION E: Importance in exhibiting particular aesthetic characteristics (aesthetic significance).

The High Street North Precinct forms a unified group of substantial residences constructed in a variety of Interwar styles including Attic Bungalow, English Domestic Revival and Streamlined Moderne. The consistent application of high-quality materials and detailing, such as prominent chimneys, face clinker and rendered brick construction and masonry fences, in conjunction with their garden settings and original brick garages, presents a highly picturesque streetscape.

CRITERION F: Importance in demonstrating a high degree of creative or technical achievement at a particular period (technical significance).

N/A.

CRITERION G: Strong or special association with a particular community or cultural group for social, cultural or spiritual reasons. This includes the



significance of a place to Indigenous peoples as part of their continuing and developing cultural traditions (social significance).

N/A.

CRITERION H: Special association with the life or works of a person, or group of persons, of importance in the City of Boroondara's history (associative significance).

N/A.



Statement of Significance

What is Significant?

The High Street North Precinct, Glen Iris, a 1920s and 1930s subdivision development of the Glen Iris Heights Estate, containing a collection of substantial Interwar style houses.

The precinct comprises 127, 129, 131, 133, 135, 137, 139, 141 High Street & 152 Summerhill Road, Glen Iris.

Elements that contribute to the significance of the place include:

- Strong Interwar character demonstrating a variety of Interwar architectural styles including Attic Bungalow, English Domestic Revival and Streamlined Moderne
- Consistent front setback within the High Street streetscape
- · Brick construction, both face clinker brick and rendered brickwork
- · Gable-ended or hipped roof forms, clad in terracotta tiles
- Predominantly asymmetrical front elevations
- One and two-storey scale
- Tall prominent chimneys
- Entry porches
- Timber framed windows
- Original low brick front fences
- Original brick garages
- Garden settings.

Later alterations and additions to the properties, including rear additions, later garages/outbuildings and later fences are not significant.

How is it significant?

The High Street North Precinct, Glen Iris is of local historical, representative (architectural) and aesthetic significance to the City of Boroondara.

Why is it significant?

The High Street North Precinct has strong associations with the interwar period of development in suburban Melbourne. In this period, extensive tracts of land in Glen Iris – and throughout Boroondara more broadly – were subdivided into suburban residential estates, and allotments were purchased for the construction of middle-class housing. This period of development transformed the eastern part of the municipality from a semi-rural landscape to an almost entirely suburban one. As a grouping of highly intact middle-class houses designed in various Interwar styles, the High Street North Precinct clearly illustrates this important phase of development in the City of Boroondara (Criterion A).

The High Street North Precinct is a fine and highly intact example of a cohesive middleclass residential precinct constructed in a variety of Interwar styles including Attic Bungalow, English Domestic Revival and Streamlined Moderne styles. Properties within the precinct display typical characteristics of Interwar housing including one and twostorey building forms, clinker brick and rendered brick walls, tiled roofs, hipped and gable-ended roof forms, prominent chimneys, front gardens, brick front fences and brick garages (Criterion D).

The High Street North Precinct forms a unified group of substantial residences constructed in a variety of Interwar styles including Attic Bungalow, English Domestic



Revival and Streamlined Moderne. The consistent application of high-quality materials and detailing, such as prominent chimneys, face clinker and rendered brick construction and masonry fences, in conjunction with their garden settings and original brick garages, presents a highly picturesque streetscape (Criterion E).

Grading and Recommendations

Recommended for inclusion in the Schedule to the Heritage Overlay of the Boroondara Planning Scheme as a precinct.

PRECINCT GRADINGS SCHEDULE

Address	Grading	Contributory fence / garage
127 High Street	Contributory	Fence & Garage
129 High Street	Contributory	Fence & Garage
131 High Street	Contributory	Garage
133 High Street	Contributory	Fence & Garage
135 High Street	Contributory	-
137 High Street	Contributory	Garage
139 High Street	Contributory	Garage
141 High Street	Contributory	-
152 Summerhill Road	Contributory	-

Recommendations for the Schedule to the Heritage Overlay (Clause 43.01) in the Boroondara Planning Scheme:

External Paint Colours		
Is a permit required to paint an already painted surface?	No	
Internal Alteration Controls	No	
Is a permit required for internal alterations?	INO	
Tree Controls	No	
Is a permit required to remove a tree?	No	
Solar energy system controls apply?	Vac	
Is a permit required for Solar energy systems?	Yes	
Victorian Heritage Register	No	
Is the place included on the Victorian Heritage Register?		
Incorporated Plan	No	
Does an Incorporated Plan apply to the site?		
Outbuildings and fences exemptions	Yes - original or early	
Are there outbuildings and fences which are not exempt from	brick fences and brick	
notice and review?	garages	
Prohibited uses may be permitted		
Can a permit be granted to use the place for a use which would	No	
otherwise be prohibited?		
Aboriginal Heritage Place		
Is the place an Aboriginal heritage place which is subject to the	No	
requirements of the Aboriginal Heritage Act 2006?		

Identified By

GJM Heritage, Mont Iris Estate & Environs Review, October 2022.

References

Built Heritage, City of Boroondara Thematic Environmental History, 2012.



Context, City of Boroondara Municipal-wide Heritage Gap Study, Volume 7: Glen Iris, revised 23 June 2021.

Camberwell Rate Books.

Glen Iris Heights Estate, Album of Clippings and Photographs, c1925-1929 (State Library Victoria).

Land Victoria Title Certificates.

Melbourne Metropolitan Board of Works, Detail Plan 3166, Municipality of Camberwell, 1928.

Parish Plan, Boroondara (Public Record Office Victoria, VPRS 16171/P1/4).

Photographs, aerial views, 1931 and 1945 (Landata Victoria).

Property Sewerage Plan, 1930, Yarra Valley Water.

Sands & McDougall Directories.

The Age.

The Argus.

The Herald.

Victorian Electoral Rolls (via Ancestry).

Victorian Heritage Database (VHD).



Dent Street Precinct, Glen Iris

Prepared by: GJM Heritage

Address: 6, 8, 10, 12, 14, 16, 18, 20, 22, 24, 26, 28, 40, 42, 44, 46, 48, 50, 52, 54, 56, 58, 60 Dent Street, Glen Iris

No Dent Otreet, Olemins	
Name: Dent Street Precinct, Glen Iris	Survey Date: October 2022
Place Type: Residential Precinct	Architect: Various
Grading: Various	Builder: Various
Extent of Overlay: See precinct map	Construction Date: c1935-1940

Precinct Map:



GRADING

PRECINCT BOUNDARY

CONTRIBUTORY

NON-CONTRIBUTORY





Figure 1. Examples of residences included in the precinct (R-L, starting at top) 28, 42, 44, 46, 58 and 60 Dent Street, Glen Iris (GJM Heritage, July 2022).



Historical Context

The following contextual history is based on Context, 'City of Boroondara Municipal-wide Heritage Gap Study, Volume 7: Glen Iris; revised June 2021'.

The City of Boroondara is located on the Traditional Lands of the Wurundjeri Woi Wurrung people of the Eastern Kulin Nation.

The suburb of Glen Iris is located either side of Gardiner's Creek, with the western portion within the City of Stonnington (former City of Malvern) and the eastern portion within the City of Boroondara (former City of Camberwell). Until the 1860s the area was used for farming on land overlooking the Gardiners Creek valley. From the 1860s the village of Glen Iris was established to the east of Gardiners Creek, at the corner of High Street and Glen Iris Road, on the 1853 Gardiners Creek Public Reserve, which included reservations for a Mechanics' Institute, Wesleyan Church and a State School.

The remainder of the Gardiners Creek Public Reserve was surveyed as the Glen Iris Township in 1879, with township allotments offered for sale fronting High Street and Glen Iris Road and a small commercial area developed at this location in the 1880s. At this time Glen Iris was largely utilised for market gardening, dairying, orchards and brick making, and little residential development occurred. The late 1880s saw some residential subdivision of the western part of Glen Iris, however the eastern part remained largely undeveloped.

In 1890 a railway line from Burnley to Oakleigh Junction was opened, running via the Glen Iris valley on the western side of Gardiners Creek, with Glen Iris Station located just north of High Street. Despite the opening of the railway, the economic depression of the 1890s limited residential development, and by 1903 the population of Glen Iris was approximately 200. Existing tram lines were extended east to the Glen Iris Station in 1914, improving access to land west of Gardiners Creek; however, despite requests that the tram line be extended further east to the Glen Iris village, this did not occur and residents in this part of Glen Iris lived between the Glen Iris railway line on one boundary and the Ashburton railway line on the other, without ready connection to either.

Glen Iris maintained a largely rural character until the 1920s when the substantial growth of Melbourne's population drove extensive residential subdivision of land in areas such as Glen Iris. Subsequent construction of substantial numbers of houses in the 1920s and 1930s resulted in a predominantly interwar architectural character in the suburb, particularly east of Gardiners Creek, in the former City of Camberwell (present City of Boroondara).

History

Dent Street Precinct is located within a 273 acre (110 hectare) allotment purchased by Thomas Henderson in 1850 as Allotment 137B in Section 1, Parish of Boroondara, County of Bourke (PROV).

Dent Street formed part of a large subdivision known as the Albion Park Estate, which comprised land bounded by Albion Road to the west, Bridges Street-Vale Street to the north, Munro Street to the east and Baird Street to the south. The estate was subdivided in 1923, at which time it was advertised as 'cheap land' located five minutes from Darling Station (*Herald*, 11 December 1923:20).

A Melbourne Metropolitan Board of Works (MMBW) detail plan (1927) and an aerial photograph (1931) shows that the Albion Park Estate remained largely undeveloped at



this time and Dent Street was in the course of being laid out (Figures 2-4). Likely due to the economic depression of the time, in 1935 allotments in the Albion Park Estate were advertised for sale with 'plans obtainable from liquidator' (*Herald*, 14 April 1937:20).



Figure 2. Aerial photograph, 1931 showing Dent Street being laid out, indicated by red arrow (Source: Landata Victoria).

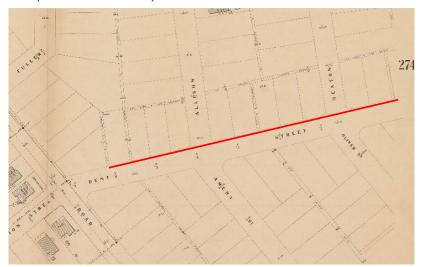


Figure 3. MMBW Detail Plan 2745 showing vacant lots at 2-22 Dent Street in 1927, indicated by red line (Source: State Library of Victoria).

A row of houses had been constructed at 20-28 Dent Street by 1937 (MMBW:1937) (Figures 4 & 5) and all houses were constructed by 1940 (S & M). An aerial photograph dating from 1945 (Figure 6) clearly indicates the completed precinct.





Figure 4. MMBW Detail Plan 2744 showing lots at 20-60 Dent Street (Seaton Street to Tower Hill Road) in 1937, indicated by red line (Source: State Library of Victoria).

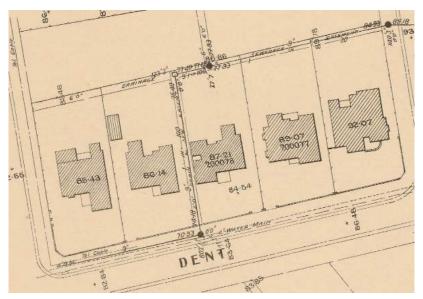


Figure 5. Detail of the previous figure showing five houses constructed by 1937 at 20 to 28 Dent Street.





Figure 6. Aerial photograph, 1945 showing development along north side of Dent Street. Properties within the proposed Dent Street Precinct are indicated in red (Source: Landata Victoria).

The precinct illustrates the following themes as outlined in Victoria's Framework of Historical Themes:

- 6 Building towns, cities and the garden state
 - 6.3 Shaping the suburbs
 - 6.7 Making homes for Victorians

Description & Integrity

Dent Street Precinct, Glen Iris is situated to the south of High Street between Albion Road and Tower Hill Road. It is a small residential precinct, interwar in character, which comprises properties on the north side of Dent Street, generally between Albion Road and Sherwood Street, and Mont Iris Avenue to Tower Hill Road. The houses were constructed in the interwar period and during World War II and all properties are individual houses set on separate allotments.

The precinct presents as a highly intact streetscape of modest houses which demonstrate a high degree of consistency in architectural style, materiality and detailing. The majority of the houses demonstrate characteristics of the English Domestic Revival style of the Interwar period. Houses are predominantly single-storey and of brick construction (face clinker brick or rendered brick), with hipped or gable-ended roofs clad in terracotta tiles, and prominent rendered or brick chimneys (see example at Figure 7). Common features include entry porches (see examples at Figures 7-9), timber framed windows, including tripartite windows with fixed central panes and double hung side



sashes (see examples at Figures 7-9), and decorative brick detailing to windows, porch entries, corners and gable ends (see examples at Figures 7-9).



Figure 7. Prominent decorative chimney at 42 Dent Street (GJM Heritage, July 2022).



Figure 8. Decorative entry porch at 60 Dent Street (GJM Heritage, July 2022).



Figure 9. Brick detailing at 26 Dent Street (GJM Heritage, July 2022).

7



Houses within the precinct are set back from the streets behind modest gardens and many retain their original low front brick fences and original brick garages.

Key Features of the Precinct

- · Consistent front setbacks within streetscapes
- Brick construction, both face clinker brick and rendered
- Strong Interwar character with the majority of properties demonstrating characteristics of the English Domestic Revival style
- Consistent front setbacks
- Predominantly brick construction, both face clinker brick and rendered brickwork
- Hipped and gable-ended roof forms, clad in terracotta tiles
- Predominantly asymmetrical front elevations
- Single-storey scale
- Tall prominent chimneys
- · Entry porches
- Timber framed windows, including tripartite windows with fixed central panes and double hung side sashes
- Decorative brick detailing to windows, porch entries, corners and gable ends
- Original low brick front fences
- Original brick garages
- Garden settings.

The residences within the Dent Street Precinct remain substantially intact to their period of construction and retain a high degree of integrity to the interwar period in fabric, form and detail. While the residences have undergone some minor alterations and additions, these are generally limited in their visibility from the public realm and do not diminish the ability to understand and appreciate the place as a finely detailed and picturesque precinct predominantly dating from the mid-late 1930s.

Comparative Analysis

The Dent Street Precinct is of note as a representative and highly intact group of mid-late 1930s middle-class houses, typical of suburban development that occurred in suburbs such as Glen Iris, Ashburton and Camberwell in the interwar period. This section of Dent Street developed over a short period of time, after the subdivision and sale of land in the Albion Park Estate. This precinct of single-storey houses displays a consistency of scale, and a consistent architectural character.

A number of interwar precincts are included in the Heritage Overlay in the City of Boroondara; however, unlike the Dent Street Precinct, many of these contain substantial numbers of early interwar California Bungalows. These precincts include Toorak Estate and Environs, Glen Iris Precinct (HO230), Leslie Street Precinct, Hawthorn (HO164) and Fairview Avenue Precinct, Burwood (HO225). Those interwar precincts that are most comparable to the Dent Street Precinct include Goodwin Street and Somerset Road Precinct, Glen iris (HO226), Great Glen Iris Railway Junction Estate and Environs, Ashburton (HO227), Holyrood Estate and Environs, Camberwell (HO228) and Harley Estate and Environs Precinct, Camberwell (HO735). These precincts contain comparable streets of highly intact single-storey houses dating to the interwar period.

Goodwin Street and Somerset Road Precinct, Camberwell (HO226)

The Goodwin Street and Somerset Road Precinct developed on land subdivided in 1929, east of Glen Iris Road and north of the Burwood Railway Station on the former Outer



Circle Railway Line. Most of the residential development in the precinct took place in the interwar years of the 1930s and houses are generally modest brick residences which demonstrate characteristics of English Domestic Revival, Mediterranean Revival and Moderne styles. The precinct contains a number of highly intact single-storey interwar houses which together contribute to the significance of the place as a fine and representative example of interwar residential development in Camberwell.





Figures 10 & 11. Examples of places within the Goodwin Street and Somerset Road Precinct, Camberwell. (L) 2 Goodwin Street (Source: Google Streetview) (R) 10 Goodwin Street (Source: https://www.property.com.au/vic/glen-iris-3146/goodwin-st/10-pid-3358566/).

Great Glen Iris Railway Junction Estate and Environs, Ashburton (HO227)

The Great Glen Iris Railway Junction Estate and Environs Precinct developed on land subdivided in 1923, south of the High Street commercial strip and adjacent to the former Outer Circle Railway Line. Most of the residential development in the precinct took place in the interwar years of the 1920s and 1930s and houses are generally modest brick residences, either California Bungalows or hipped roof brick houses which demonstrate characteristics of the English Domestic Revival style. The precinct contains a number of highly intact single-storey interwar houses which together contribute to the significance of the place as a fine and representative example of interwar residential development in Ashburton.





Figures 12 & 13. Examples of places within the Great Glen Iris Railway Junction Estate and Environs, Ashburton. (L) 8 Lexia Street (Source: https://www.realestate.com.au/sold/property-house-vic-ashburton-110467729) (R) 13 Lexia Street (Source: Google Streetview).

Holyrood Estate and Environs, Camberwell (HO228)

The Holyrood Estate and Environs Precinct developed through the 1924 subdivision of the Holyrood Estate, located on the south side of Riversdale Road, Camberwell, west of Highfield Road. Most of the residential development in the precinct took place in the interwar years of the 1930s and houses are generally brick residences, either California Bungalows or hipped roof brick houses which demonstrate characteristics of the English



Domestic Revival and Mediterranean Revival styles. The precinct contains a number of highly intact single-storey interwar houses which together contribute to the significance of the place as a fine and representative example of interwar residential development in Camberwell.





Figures 14 & 15. Examples of places within the Holyrood Estate and Environs, Camberwell. (L) 19 Holyrood Street (Source: Google Streetview) (R) 21 Holyrood Street (Source: https://www.realestate.com.au/property/21-holyrood-st-camberwell-vic-3124).

Harley Estate and Environs Precinct, Camberwell (HO735)

The Harley Estate and Environs Precinct contains two areas of interwar development: the area to the north began in the 1920s, while the Harley Estate to the south which was developed from the 1930s by the Colonial Mutual Life Assurance Society with architect Robert B Hamilton. The precinct contains a number of highly intact single-storey interwar houses which display a variety of stylistic characteristics including English Domestic Revival and Moderne and together contribute to the significance of the place as a fine and representative example of interwar residential development in Camberwell. The English Domestic Revival style houses in the Harley Estate to the south present as a particularly consistent group in both scale and architectural character.





Figures 16 & 17. Examples of places within the Harley Estate and Environs, Camberwell. (L) 32 Cooloongatta Road (R) 49 Cooloongatta Road (Source: Google Streetview).

Analysis

The above examples all contain streets of highly intact houses dating to the interwar period, which illustrate the significant suburban development in the City of Boroondara in the interwar period. Houses within these precincts display characteristics typical of the interwar period including features of English Domestic Revival, Streamlined Moderne and California Bungalow styles. The resulting interwar streetscapes in these precincts display a high degree of integrity and are highly consistent in both scale and architectural character.



The Dent Street Precinct is comparable in architectural character, quality and consistency to these precincts. The Dent Street Precinct contains middle-class houses which were largely built in the 1930s, the majority of which demonstrate characteristics of the English Domestic Revival style of the Interwar period. These houses contribute to a streetscape of high integrity, uniformity of scale, and distinctive architectural character.



Assessment Against Criteria

Criteria referred to in Planning Practice Note 1: Applying the Heritage Overlay (DELWP, August 2018), modified for the local context.

CRITERION A: Importance to the course, or pattern, of the City of Boroondara's cultural or natural history (historical significance).

The Dent Street Precinct has strong associations with the interwar period of development in suburban Melbourne. In this period, extensive tracts of land in Glen Iris – and throughout Boroondara more broadly – were subdivided into suburban residential estates, and allotments were purchased for the construction of middle-class housing. This period of development transformed the eastern part of the municipality from a semi-rural landscape to an almost entirely suburban one. The Dent Street Precinct clearly illustrates this important phase of development in the City of Boroondara. As a highly intact precinct of middle-class houses designed in various Interwar styles – but with an emphasis on the English Domestic Revival style – the Dent Street Precinct clearly illustrates this important phase of development in the City of Boroondara.

CRITERION B: Possession of uncommon, rare or endangered aspects of the City of Boroondara's cultural or natural history (rarity).

N/A.

CRITERION C: Potential to yield information that will contribute to an understanding of the City of Boroondara's cultural or natural history (research potential).

N/A.

CRITERION D: Importance in demonstrating the principal characteristics of a class of cultural or natural places or environments (representativeness).

The Dent Street Precinct is a fine and highly intact example of a cohesive middle-class Interwar residential precinct. Together these modestly-scaled, single-storey houses predominantly display typical features of the English Domestic Revival style popular in Glen Iris and across Boroondara more broadly in the Interwar period, including clinker brick and rendered brick walls with decorative brick detailing, tiled roofs, asymmetrical hipped and gable-ended roof forms, prominent chimneys and entry porches, timber framed windows including tripartite window sets, generous front gardens, brick front fences and original brick garages.

CRITERION E: Importance in exhibiting particular aesthetic characteristics (aesthetic significance).

The Dent Street Precinct forms a unified group of single-storey residences dating to the Interwar period and predominantly demonstrating characteristics of the English Domestic Revival style. The consistent application of high-quality materials and detailing, such as face clinker and rendered brick construction, prominent chimneys and porches, tripartite window sets and decorative brick detailing, in conjunction with their garden settings, presents a highly picturesque streetscape.



CRITERION F: Importance in demonstrating a high degree of creative or technical achievement at a particular period (technical significance).

N/A.

CRITERION G: Strong or special association with a particular community or cultural group for social, cultural or spiritual reasons. This includes the significance of a place to Indigenous peoples as part of their continuing and developing cultural traditions (social significance).

N/A.

CRITERION H: Special association with the life or works of a person, or group of persons, of importance in the City of Boroondara's history (associative significance).

N/A.



Statement of Significance

What is Significant?

The Dent Street Precinct, Glen Iris, a 1930s subdivision development of the Albion Park Estate, containing a collection of modest Interwar houses.

The precinct comprises 6-28 and 40-60 Dent Street, Glen Iris.

Elements that contribute to the significance of the place include:

- Strong Interwar character with the majority of properties demonstrating characteristics of the English Domestic Revival style
- · Consistent front setbacks
- Predominantly brick construction, both face clinker brick and rendered brickwork
- Hipped and gable-ended roof forms, clad in terracotta tiles
- Predominantly asymmetrical front elevations
- Single-storey scale
- Tall prominent chimneys
- Entry porches
- Timber framed windows, including tripartite windows with fixed central panes and double hung side sashes
- Decorative brick detailing to windows, porch entries, corners and gable ends
- Original low brick front fences
- Original brick garages
- · Garden settings.

Later alterations and additions to the properties, including rear additions, later garages/outbuildings and later fences are not significant. The new dwelling at 12 Dent Street is not significant.

How is it significant?

The Dent Street Precinct, Glen Iris is of local historical, representative (architectural) and aesthetic significance to the City of Boroondara.

Why is it significant?

The Dent Street Precinct has strong associations with the interwar period of development in suburban Melbourne. In this period, extensive tracts of land in Glen Iris – and throughout Boroondara more broadly – were subdivided into suburban residential estates, and allotments were purchased for the construction of middle-class housing. This period of development transformed the eastern part of the municipality from a semi-rural landscape to an almost entirely suburban one. The Dent Street Precinct clearly illustrates this important phase of development in the City of Boroondara. As a highly intact precinct of middle-class houses designed in various Interwar styles – but with an emphasis on the English Domestic Revival style – the Dent Street Precinct clearly illustrates this important phase of development in the City of Boroondara (Criterion A).

The Dent Street Precinct is a fine and highly intact example of a cohesive middle-class Interwar residential precinct. Together these modestly-scale, single-storey houses predominantly display typical features of the English Domestic Revival style popular in Glen Iris and across Boroondara more broadly in the Interwar period, including clinker brick and rendered brick walls with decorative brick detailing, tiled roofs, asymmetrical hipped and gable-ended roof forms, prominent chimneys and entry porches, timber framed windows including tripartite window sets, generous front gardens, brick front fences and original brick garages (Criterion D).



The Dent Street Precinct forms a unified group of single-storey residences dating to the Interwar period and predominantly demonstrating characteristics of the English Domestic Revival style. The consistent application of high-quality materials and detailing, such as face clinker and rendered brick construction, prominent chimneys and porches, tripartite window sets and decorative brick detailing, in conjunction with their garden settings, presents a highly picturesque streetscape (Criterion E).

Grading and Recommendations

Recommended for inclusion in the Schedule to the Heritage Overlay of the Boroondara Planning Scheme as a precinct.

PRECINCT GRADINGS SCHEDULE

Address	Grading	Contributory fence / garage
6 Dent Street	Contributory	Fence
8 Dent Street	Contributory	Fence
10 Dent Street	Contributory	Fence
12 Dent Street	Not contributory	-
14 Dent Street	Contributory	Fence
16 Dent Street	Contributory	Fence
18 Dent Street	Contributory	Fence
20 Dent Street	Contributory	Fence
22 Dent Street	Contributory	-
24 Dent Street	Contributory	Garage
26 Dent Street	Contributory	Garage
28 Dent Street	Contributory	Fence
40 Dent Street	Contributory	Fence & Garage
42 Dent Street	Contributory	Fence
44 Dent Street	Contributory	Fence & Garage
46 Dent Street	Contributory	Fence
48 Dent Street	Contributory	Fence
50 Dent Street	Contributory	Fence & Garage
52 Dent Street	Contributory	Fence
54 Dent Street	Contributory	Fence & Garage
56 Dent Street	Contributory	-
58 Dent Street	Contributory	Fence & Garage
60 Dent Street	Contributory	-

Recommendations for the Schedule to the Heritage Overlay (Clause 43.01) in the Boroondara Planning Scheme:

External Paint Colours Is a permit required to paint an already painted surface?	No	
Internal Alteration Controls	No	
Is a permit required for internal alterations?	1.10	
Tree Controls	N ₁ -	
Is a permit required to remove a tree?	No	
Solar energy system controls apply?		
Is a permit required for Solar energy systems?	res	
Victorian Heritage Register	No	
Is the place included on the Victorian Heritage Register?	INO	
Incorporated Plan	No	
Does an Incorporated Plan apply to the site?	No	
Outbuildings and fences exemptions	Yes - original	
Are there outbuildings and fences which are not exempt from	early brick	



notice and review?	fences and brick
	garages
Prohibited uses may be permitted	
Can a permit be granted to use the place for a use which would	No
otherwise be prohibited?	
Aboriginal Heritage Place	
Is the place an Aboriginal heritage place which is subject to the	No
requirements of the Aboriginal Heritage Act 2006?	

Identified By

GJM Heritage, Mont Iris Estate & Environs Review, October 2022

References

Albion Park Estate, undated (Stonnington History Centre).

Built Heritage, City of Boroondara Thematic Environmental History, 2012.

Context, City of Boroondara Municipal-wide Heritage Gap Study, Volume 7: Glen Iris, revised 23 June 2021.

Melbourne Metropolitan Board of Works, Detail Plan 2744, Municipality of Camberwell, 1937.

Melbourne Metropolitan Board of Works, Detail Plan 2745, Municipality of Camberwell, 1927.

Photographs, aerial views, 1931 and 1945 (Landata Victoria).

Parish Plan, Boroondara (Public Record Office Victoria, VPRS 16171/P1/4).

Sands & McDougall Directories.

The Herald.



Tower Hill Estate Precinct, Glen Iris & Ashburton

Prepared by: GJM Heritage

Address: 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 31, 33 Tower Hill Road, Glen Iris 2, 4, 6, 8, 10, 12, 14, 16, 18, 20, 22, 24, 26, 28-30, 32 Munro Avenue, Ashburton 142, 144/144A, 146 High Street, Glen Iris 146A High Street, Ashburton

'Tower Hill', 148 High Street, Ashburton

Name: Tower Hill Estate Precinct, Glen Iris & Ashburton	Survey Date: October 2022
Place Type: Residential Precinct	Architect: Various
Grading: Various	Builder: Henry Slade (Tower Hill House); Various
Extent of Overlay: See precinct map	Construction Date: c1901 ('Tower Hill'); c1935-1940



1





















Figure 1. Examples of residences included in the precinct (L-R, starting at top) 148 High Street, Ashburton and 9, 12, 17, 21, 22, 23 & 24 Tower Hill Road, Glen Iris & (GJM Heritage, July 2022).

Historical Context

The following contextual history is based on Context, 'City of Boroondara Municipal-wide Heritage Gap Study, Volume 7: Glen Iris; revised June 2021'.

The City of Boroondara is located on the Traditional Lands of the Wurundjeri Woi Wurrung people of the Eastern Kulin Nation.

The suburb of Glen Iris is located either side of Gardiner's Creek, with the western portion within the City of Stonnington (former City of Malvern) and the eastern portion within the City of Boroondara (former City of Camberwell). Until the 1860s the area was used for farming on land overlooking the Gardiners Creek valley. From the 1860s the village of Glen Iris was established to the east of Gardiners Creek, at the corner of High Street and Glen Iris Road, on the 1853 Gardiners Creek Public Reserve, which included reservations for a Mechanics' Institute, Wesleyan Church and a State School.

The remainder of the Gardiners Creek Public Reserve was surveyed as the Glen Iris Township in 1879, with township allotments offered for sale fronting High Street and Glen Iris Road and a small commercial area developed at this location in the 1880s. At this time Glen Iris was largely utilised for market gardening, dairying, orchards and brick making, and little residential development occurred. The late 1880s saw some residential subdivision of the western part of Glen Iris, however the eastern part remained largely undeveloped.

In 1890 a railway line from Burnley to Oakleigh Junction was opened, running via the Glen Iris valley on the western side of Gardiners Creek, with Glen Iris Station located just north of High Street. Despite the opening of the railway, the economic depression of the 1890s limited residential development, and by 1903 the population of Glen Iris was approximately 200. Existing tram lines were extended east to the Glen Iris Station in 1914, improving access to land west of Gardiners Creek; however, despite requests that the tram line be extended further east to the Glen Iris village, this did not occur and residents in this part of Glen Iris lived between the Glen Iris railway line on one boundary and the Ashburton railway line on the other, without ready connection to either.

Glen Iris maintained a largely rural character until the 1920s when the substantial growth of Melbourne's population drove extensive residential subdivision of land in areas such as Glen Iris. Subsequent construction of substantial numbers of houses in the 1920s and 1930s resulted in a predominantly interwar architectural character in the suburb.



particularly east of Gardiners Creek, in the former City of Camberwell (present City of Boroondara).

History

Tower Hill Estate Precinct is located within a 273 acre (110 hectare) allotment originally purchased by Thomas Henderson in 1850 as Allotment 137B in Section 1, Parish of Boroondara, County of Bourke (PROV). The Tower Hill Estate was subdivided from the substantial land holding of 'Tower Hill' – a holding of over 12 acres purchased by Malvern market gardener, William Woodmason, in 1894 as part of Crown Portion A, Section 2, Parish of Boroondara (LV: V1536/F044) (Figure 2). This allotment was transferred to Emma Slade in 1898 (LV: V1536/F044).

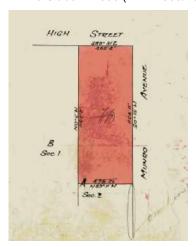


Figure 2. Estate acquired by William Woodmason, 1884 (Source: Landata).

In 1900, builder Henry Slade and Emma Slade lived nearby in Albion Road, Glen Iris (S & M) and by 1901 the couple had relocated to the south side of High Street (S & M). It appears likely that Slade constructed a house for his family on his allotment in High Street by 1901 (S & M), later named 'Tower Hill', and described as a 9-roomed brick house, on 13 acres and valued at £90 in 1904 (Camberwell Rate Books) (Figure 3).





Figure 3. Undated image of Tower Hill, 148 High Street Ashburton, showing an original slate roof and early access from the north-west (Source: City of Boroondara Library).

In 1906, farmer William Henry Prior acquired the property (LV: V3106/F136, S & M) and the house was first recorded as 'Tower Hill' in 1907 (Camberwell Rate Books). In 1908, Carl Dugmore Timms was the recorded owner of 'Tower Hill' (Camberwell Rate Books). Ownership passed to William Armstrong Stoney, tailor, in 1909 (Camberwell Rate Books) and the Stoney family relocated from 'Tolarno', Riversdale Road, Hawthorn to 'Tower Hill', High Street, Ashburton the following year (*Punch*, 19 May 1910:25).

Stoney subdivided the Tower Hill Estate in 1926, advertising '59 glorious blocks' for sale in the Tower Hill Estate (Figures 4 & 5). The lots were auctioned in October 1926; Tower Hill House was included in the sale (*Argus*, 9 October 1926:25), described as a:

brick & cemented tiled roof villa, with tower, containing 8 large, lofty rooms and standing in prettily laid out gardens & lawns, with land having a frontage of 130 ft to High Street, affording ample space for a tennis court (Argus, 23 October 1926:2).

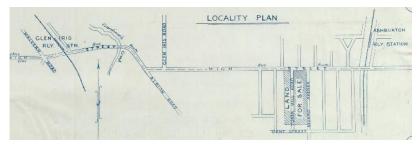


Figure 4. Location of Tower Hill Estate subdivision, from '56 glorious home sites', 1926. (Source: State Library Victoria).



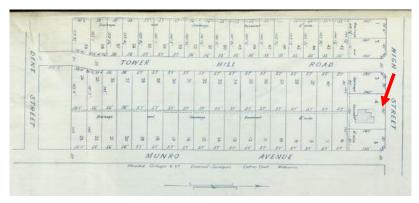


Figure 5. Plan of Tower Hill Estate subdivision, from '56 glorious home sites', 1926. Tower Hill House is indicated by red arrow. North is to the right of the image (Source: State Library Victoria).

A Melbourne & Metropolitan Board of Works (MMBW) Detail Plan of the area (Figure 6) indicates that no construction had occurred in the Tower Hill Estate by 1929 and Tower Hill Road itself had not yet been laid out. An aerial photograph dating to 1931 (Figure 7) shows that the Estate also remained undeveloped at this time. Likely due to the economic depression of the time, in 1934 the large number of remaining allotments in the Tower Hill Estate were re-advertised for sale at prices equivalent to land sales in East Malvern 20 years prior (Figure 8) (*Herald*, 7 November 1934:30).

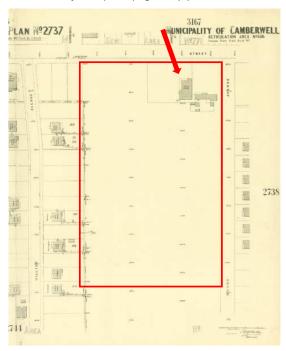


Figure 6. MMBW Detail Plan 27737 showing Tower Hill House fronting High Street, 1929 (indicated by red arrow). The Tower Hill Estate (approximately indicated by red rectangle) remained vacabnt at this time. North is to the top of the image (Source: State Library Victoria).





Figure 7. Aerial photograph, 1931 showing Munro Avenue being laid out (indicated by red arrow) and Tower Hill House in the north-east corner. The approximate boundary of the Tower Hill Estate is shown in red (Source: Landata Victoria).



Figure 8. Advertisement for the Tower Hill Estate subdivision, 1934 (Source: State Library Victoria).

Remaining on an allotment near the corner of High Street and Munro Street, 'Tower Hill' was acquired by John Leonard Thomas in 1935 (LV: V5808/F514) (Figure 9) and on-sold to grazier James Joseph Waldron in 1936 (LV: V6041/F081) (Figure 10). The property subsequently passed to various owners after his death the following year.





Figure 9. Photograph of Tower Hill house, 1934 from Advertisement for the Tower Hill Estate subdivision, 1934 (Source: State Library Victoria).

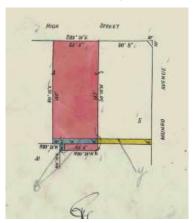


Figure 10. Allotment containing the Tower Hill House, acquired by James Waldron in 1936 (Source: Landata).

Development within the Tower Hill Estate occurred from the mid-1930s and was largely complete by 1940 (S & M), as shown in an aerial photograph dating from 1945 (Figure 11).





Figure 11. Aerial photograph, 1945 showing development within Tower Hill Estate. The Estate was substantially developed by this time. The approximate boundary of the Tower Hill Estate is shown by the red rectangle) (Source: Landata Victoria).

The precinct illustrates the following themes as outlined in Victoria's Framework of Historical Themes:

- 6 Building towns, cities and the garden state
 - 6.3 Shaping the suburbs
 - 6.7 Making homes for Victorians

Description & Integrity

The Tower Hill Estate Precinct, Glen Iris & Ashburton is situated to the south of High Street and north of Dent Street. It is a residential precinct which comprises properties on the eastern and western sides of Tower Hill Road, on the western side of Munro Avenue, and on the south side of High Street between Tower Hill Road and Munro Avenue. With the exception of 'Tower Hill' at 148 High Street, houses were constructed in the late interwar and World War II period. All properties are individual houses set on separate allotments.

The Tower Hill Estate Precinct presents as highly intact streetscapes of late interwar and World War II-era houses, generally dating from the late-1930s to 1945, which demonstrate a consistency in architectural style, materiality and detailing. Many of the houses demonstrate characteristics of the English Domestic Revival style of the interwar period. Houses are generally single or two-storey and are of brick (face clinker brick or rendered brick) construction, with hipped or gable-ended roofs clad in terracotta tiles, and prominent rendered or face brick chimneys (see examples at Figures 12-14). Common features include entry porches (see examples at Figures 12-14), timber box windows (see examples at Figures 12-14) and decorative brick detailing around windows, porch entries, corners and gable ends (see examples at Figures 12-14).





Figure 12. Prominent decorative chimney at 8 Munro Avenue (GJM Heritage, July 2022).



Figure 13. Decorative entry porch at 24 Tower Hill Road (GJM Heritage, July 2022).



Figure 14. Timber framed windows at 9 Tower Hill Road (GJM Heritage, July 2022).

Houses in the precinct are set back from the street behind front gardens and a number retain their original low front brick fences and garages.

'Tower Hill' at 148 High Street, Glen Iris is a single-storey house which largely presents as a late Italianate villa, with rendered brick walls (overpainted) and a central balustraded tower with pairs of windows to each face. Set towards the rear of the current allotment, the house presents an asymmetrical elevation to High Street, comprising a side gable to



the east with half-timbered gable end, and return verandah to the west side which terminates at a rear gable roof. The front gable contains a tripartite window with segmental arched head and highlights containing leadlight glazing. Four tall rendered chimneys, with corniced capping, rise above the roof either side of the central tower.

The roof is currently clad with terracotta tiles (originally slate) with decorative ridging and finials, and the verandah is supported on turned timber posts with decorative timber brackets and frieze.

Key Features of the Precinct

- Strong Interwar character generally demonstrating characteristics of the English Domestic Revival style
- Consistent front setbacks within streetscapes
- · Brick construction, both face clinker brick and rendered
- · Hipped and gable-ended roof forms, clad in terracotta tiles
- Predominantly asymmetrical front elevations
- One and two-storey scale
- Tall prominent chimneys
- Entry porches
- Timber framed windows, including bay windows and tripartite windows with fixed central panes and double hung side sashes
- Decorative brick detailing to walls, porch entries and gable ends
- · Original low brick front fences
- Some original or early brick garages
- Garden settings.

Key features of 'Tower Hill'

- Single-storey Italianate-style villa with some Edwardian influences
- · Balustraded central tower with pairs of windows to each face
- Rendered brick construction (overpainted)
- Decorative roof ridging and finials
- Asymmetrical front elevation
- Return verandah with turned timber posts and timber fretwork
- · Tall prominent chimneys with corniced capping
- Half timbering and rough cast render to gable end
- Tripartite window to the front gable end with segmental arched head and highlights containing leadlight glazing.

The residences within the Tower Hill Estate Precinct remain substantially intact to their period of construction and retain a high degree of integrity to the interwar and World War II period in fabric, form and detail. While the residences have undergone some alterations and additions, these are generally focussed to the rear of individual properties and have more limited visibility from the public realm. These do not diminish the ability to understand and appreciate the place as a finely detailed and picturesque precinct predominantly dating from the mid-late 1930s.

'Tower Hill' retains a high degree of integrity to the early 20th century period in fabric, form and detail. While the house has undergone some minor alterations and additions, the ability to understand and appreciate the place as a finely detailed house dating to the early 20th century is retained.



Comparative Analysis

The Tower Hill Estate Precinct is of note as a representative example of an interwar subdivision of a Victorian/Federation -era estate. The precinct contains a highly intact group of late 1930s/early 1940s houses, typical of suburban development that occurred in suburbs such as Glen Iris, Ashburton and Camberwell in the interwar and early WWII period. These sections of Tower Hill Road, Munro Street and High Street developed over a short period of time, after the re-release of the Tower Hill Estate subdivision in 1934. This precinct of one and two-storey houses displays a consistency of scale, and distinctive architectural character typical of the interwar period.

A number of interwar precincts are included in the Heritage Overlay in the City of Boroondara; however, unlike the Tower Hill Estate Precinct, many of these contain substantial numbers of early interwar California Bungalows. These precincts include Toorak Estate and Environs, Glen Iris Precinct (HO230), Leslie Street Precinct, Hawthorn (HO164) and Fairview Avenue Precinct, Burwood (HO225). Those interwar precincts that are most comparable to the Tower Hill Estate Precinct include Goodwin Street and Somerset Road Precinct, Glen iris (HO226), Great Glen Iris Railway Junction Estate and Environs, Ashburton (HO227), Holyrood Estate and Environs, Camberwell (HO228) and Harley Estate and Environs Precinct, Camberwell (HO735). These precincts contain comparable streets of highly intact single-storey houses dating to the interwar period.

Goodwin Street and Somerset Road Precinct, Camberwell (HO226)

The Goodwin Street and Somerset Road Precinct developed on land subdivided in 1929, east of Glen Iris Road and north of the Burwood Railway Station on the former Outer Circle Railway Line. Most of the residential development in the precinct took place in the interwar years of the 1930s and houses are generally modest brick residences which demonstrate characteristics of English Domestic Revival, Mediterranean Revival and Moderne styles. The precinct contains a number of highly intact single-storey interwar houses which together contribute to the significance of the place as a fine and representative example of interwar residential development in Camberwell.





Figures 15 & 16. Examples of places within the Goodwin Street and Somerset Road Precinct, Camberwell. (L) 2 Goodwin Street (Source: Google Streetview) (R) 10 Goodwin Street (Source: https://www.property.com.au/vic/glen-iris-3146/goodwin-st/10-pid-3358566/).

Great Glen Iris Railway Junction Estate and Environs, Ashburton (HO227)

The Great Glen Iris Railway Junction Estate and Environs Precinct developed on land subdivided in 1923, south of the High Street commercial strip and adjacent to the former Outer Circle Railway Line. Most of the residential development in the precinct took place in the interwar years of the 1920s and 1930s and houses are generally modest brick residences, either California Bungalows or hipped roof brick houses which demonstrate characteristics of the English Domestic Revival style. The precinct contains a number of highly intact single-storey interwar houses which together contribute to the significance of



the place as a fine and representative example of interwar residential development in Ashburton.





Figures 17 & 18. Examples of places within the Great Glen Iris Railway Junction Estate and Environs, Ashburton. (L) 8 Lexia Street (Source: https://www.realestate.com.au/sold/property-house-vic-ashburton-110467729) (R) 13 Lexia Street (Source: Google Streetview).

Holyrood Estate and Environs, Camberwell (HO228)

The Holyrood Estate and Environs Precinct developed through the 1924 subdivision of the Holyrood Estate, located on the south side of Riversdale Road, Camberwell, west of Highfield Road. Most of the residential development in the precinct took place in the interwar years of the 1930s and houses are generally brick residences, either California Bungalows or hipped roof brick houses which demonstrate characteristics of the English Domestic Revival and Mediterranean Revival styles. The precinct contains a number of highly intact single-storey interwar houses which together contribute to the significance of the place as a fine and representative example of interwar residential development in Camberwell.





Figures 19 & 20. Examples of places within the Holyrood Estate and Environs, Camberwell. (L) 19 Holyrood Street (Source: Google Streetview) (R) 21 Holyrood Street (Source: https://www.realestate.com.au/property/21-holyrood-st-camberwell-vic-3124).

Harley Estate and Environs Precinct, Camberwell (HO735)

The Harley Estate and Environs Precinct contains two areas of interwar development. The area to the north began to be developed in the 1920s and the area to the south was developed from the 1930s by the Colonial Mutual Life Assurance Society with architect Robert B Hamilton. The precinct contains a number of highly intact single-storey interwar houses which display a variety of stylistic characteristics including English Domestic Revival and Moderne and together contribute to the significance of the place as a fine and representative example of interwar residential development in Camberwell. The English Domestic Revival style houses in the Harley Estate to the south present as a particularly consistent group in both scale and architectural character.







Figures 21 & 22. Examples of places within the Harley Estate and Environs, Camberwell. (L) 32 Cooloongatta Road (R) 49 Cooloongatta Road (Source: Google Streetview).

Analysis

The above comparative examples all contain streets of highly intact houses dating to the interwar period, which illustrate significant suburban development in the City of Boroondara in the mid-twentieth century. These houses display characteristics typical of the interwar period, including features of English Domestic Revival, Streamlined Moderne and California Bungalow styles. The resulting interwar streetscapes in these precincts display a high degree of integrity and are highly consistent in both scale and architectural character.

The Tower Hill Estate Precinct is comparable in architectural character, quality and consistency to the above precincts. The Tower Hill Estate Precinct contains middle-class houses which were predominantly built in the late 1930s to the early 1940s and demonstrate characteristics of the English Domestic Revival style of the Interwar period. These houses contribute to a streetscape of high integrity, uniformity of scale, and distinctive architectural character.



Assessment Against Criteria

Criteria referred to in Planning Practice Note 1: Applying the Heritage Overlay (DELWP, August 2018), modified for the local context.

CRITERION A: Importance to the course, or pattern, of the City of Boroondara's cultural or natural history (historical significance).

The Tower Hill Estate Precinct has strong associations with the late Interwar period of development in suburban Melbourne. In this period extensive tracts of land in Glen Iris and Ashburton – and throughout Boroondara more broadly – were subdivided into suburban residential estates, and allotments were purchased for the construction of middle-class housing. Many of these residential estates resulted from the subdivision of large Victorian or Edwardian-era landholdings, as was the case with the subdivision of the c1901 "Tower Hill" House Estate. The interwar period of development transformed the eastern part of the municipality from a semi-rural landscape to an almost entirely suburban one. As a highly intact precinct of middle-class houses designed in various Interwar styles – along with the turn-of-the-century "Tower Hill" House – the Tower Hill Estate Precinct clearly illustrates this important phase of development in the City of Boroondara.

CRITERION B: Possession of uncommon, rare or endangered aspects of the City of Boroondara's cultural or natural history (rarity).

N/A.

CRITERION C: Potential to yield information that will contribute to an understanding of the City of Boroondara's cultural or natural history (research potential).

N/A.

CRITERION D: Importance in demonstrating the principal characteristics of a class of cultural or natural places or environments (representativeness).

The Tower Hill Estate Precinct is a fine and highly intact example of a cohesive middleclass interwar residential precinct. Together the one and two-storey houses predominantly display typical features of the English Domestic Revival style popular in Glen Iris and across Boroondara more broadly in the interwar period, including clinker brick and rendered brick walls with decorative brick detailing, tiled roofs, asymmetrical hipped and gable-ended roof forms, prominent chimneys, timber framed windows including tripartite window sets, generous front gardens and brick front fences.

'Tower Hill' house at 148 High Street, Ashburton is a distinctive and intact representative example of an Italianate-style residence in the City of Boroondara. The building displays important characteristics, typical of late nineteenth century/early twentieth century middle-class housing in Glen Iris and across Boroondara more broadly, including an asymmetrical form with imposing balustraded tower, prominent chimneys, imitation half-timbering and rough cast render to the front gable end, tripartite front window with leadlighting, and return verandah with turned timber posts and timber fretwork; the latter more typical of early 20th century decorative detailing.

CRITERION E: Importance in exhibiting particular aesthetic characteristics (aesthetic significance).

The Tower Hill Estate Precinct forms a unified group of one and two-storey residences dating to the late interwar period and predominantly demonstrating characteristics of the



English Domestic Revival style. The consistent application of high-quality materials and detailing, such as such as face clinker and rendered brick construction, prominent chimneys and porches, tripartite window sets and decorative brick detailing, in conjunction with their garden settings, present as highly picturesque streetscapes.

CRITERION F: Importance in demonstrating a high degree of creative or technical achievement at a particular period (technical significance).

N/A.

CRITERION G: Strong or special association with a particular community or cultural group for social, cultural or spiritual reasons. This includes the significance of a place to Indigenous peoples as part of their continuing and developing cultural traditions (social significance).

N/A.

CRITERION H: Special association with the life or works of a person, or group of persons, of importance in the City of Boroondara's history (associative significance).

N/A.



Statement of Significance

What is Significant?

The Tower Hill Estate Precinct, a 1930s and early 1940s subdivision development of the Tower Hill Estate, containing a collection of Interwar houses and the original house in the estate known as 'Tower Hill' built c1901.

The precinct comprises 2-28 & 1-33 Tower Hill Road, Glen Iris, 2-32 Munro Avenue, Ashburton, 142-146A High Street, Glen Iris and 148 High Street, Ashburton.

Elements that contribute to the significance of the place include:

- Strong Interwar character generally demonstrating characteristics of the English Domestic Revival style
- Consistent front setbacks within streetscapes
- Brick construction, both face clinker brick and rendered
- Hipped and gable-ended roof forms, clad in terracotta tiles
- Predominantly asymmetrical front elevations
- One and two-storey scale
- Tall prominent chimneys
- Entry porches
- Timber framed windows, including bay windows and tripartite windows with fixed central panes and double hung side sashes
- Decorative brick detailing to walls, porch entries and gable ends
- Original low brick front fences
- Some original or early brick garages
- Garden settings.

Elements that contribute to the significance of 'Tower Hill' include (but are not limited to):

- Single-storey Italianate-style villa with some Edwardian-era decorative influences
- Balustraded central tower with pairs of windows to each face
- Rendered brick construction (overpainted)
- Decorative roof ridging and finials
- Asymmetrical front elevation
- Return verandah with turned timber posts and timber fretwork
- Tall prominent chimneys with corniced capping
- Half timbering and rough cast render to gable end
- Tripartite window to the front gable end with segmental arched head and highlights containing leadlight glazing.

5, 15, 26 & 31 Tower Hill Road, 12 & 26 Munro Street and 146A High Street are not significant. Later alterations and additions to other properties, including rear additions, later garages/outbuildings and later fences are not significant.

How is it significant?

The Tower Hill Estate Precinct is of local historical, representative (architectural) and aesthetic significance to the City of Boroondara.

Why is it significant?

The Tower Hill Estate Precinct has strong associations with the late Interwar period of development in suburban Melbourne. In this period extensive tracts of land in Glen Iris and Ashburton – and throughout Boroondara more broadly – were subdivided into suburban residential estates, and allotments were purchased for the construction of middle-class housing. Many of these residential estates resulted from the subdivision of large Victorian or Edwardian-era landholdings, as was the case with the subdivision of



the c1901 "Tower Hill" House Estate. The interwar period of development transformed the eastern part of the municipality from a semi-rural landscape to an almost entirely suburban one. As a highly intact precinct of middle-class houses designed in various Interwar styles – along with the turn-of-the-century "Tower Hill" House – the Tower Hill Estate Precinct clearly illustrates this important phase of development in the City of Boroondara (Criterion A).

The Tower Hill Estate Precinct is a fine and highly intact example of a cohesive middle-class interwar residential precinct. Together the one and two-storey houses predominantly display typical features of the English Domestic Revival style popular in Glen Iris and across Boroondara more broadly in the interwar period, including clinker brick and rendered brick walls with decorative brick detailing, tiled roofs, asymmetrical hipped and gable-ended roof forms, prominent chimneys, timber framed windows including tripartite window sets, generous front gardens and brick front fences (Criterion D).

'Tower Hill' house at 148 High Street, Ashburton is a distinctive and intact representative example of an Italianate-style residence in the City of Boroondara. The building displays important characteristics, typical of late nineteenth century/early twentieth century middle-class housing in Glen Iris and across Boroondara more broadly, including an asymmetrical form with imposing balustraded tower, prominent chimneys, imitation half-timbering and rough cast render to the front gable end, tripartite front window with leadlighting, and return verandah with turned timber posts and timber fretwork; the latter more typical of early 20th century decorative detailing (Criterion D).

The Tower Hill Estate Precinct forms a unified group of one and two-storey residences dating to the late interwar period and predominantly demonstrating characteristics of the English Domestic Revival style. The consistent application of high-quality materials and detailing, such as such as face clinker and rendered brick construction, prominent chimneys and porches, tripartite window sets and decorative brick detailing, in conjunction with their garden settings, present as highly picturesque streetscapes (Criterion E).

Grading and Recommendations

Recommended for inclusion in the Schedule to the Heritage Overlay of the Boroondara Planning Scheme as a precinct.

PRECINCT GRADINGS SCHEDULE

Address	Grading	Contributory fence / garage
2 Tower Hill Road, Glen Iris	Contributory	-
4 Tower Hill Road, Glen Iris	Contributory	-
6 Tower Hill Road, Glen Iris	Contributory	Fence & Garage
8 Tower Hill Road, Glen Iris	Contributory	-
10 Tower Hill Road, Glen Iris	Contributory	-
12 Tower Hill Road, Glen Iris	Contributory	Fence & Garage
14 Tower Hill Road, Glen Iris	Contributory	-
16 Tower Hill Road, Glen Iris	Contributory	Fence & Garage
18 Tower Hill Road, Glen Iris	Contributory	Garage
20 Tower Hill Road, Glen Iris	Contributory	-
22 Tower Hill Road, Glen Iris	Contributory	-
24 Tower Hill Road, Glen Iris	Contributory	-
26 Tower Hill Road, Glen Iris	Not contributory	-
28 Tower Hill Road, Glen Iris	Contributory	Garage
1 Tower Hill Road, Glen Iris	Contributory	Garage



Address	Grading	Contributory fence / garage
3 Tower Hill Road, Glen Iris	Contributory	Fence & Garage
5 Tower Hill Road, Glen Iris	Not contributory	-
7 Tower Hill Road, Glen Iris	Contributory	Fence & Garage
9 Tower Hill Road, Glen Iris	Contributory	Fence & Garage
11 Tower Hill Road, Glen Iris	Contributory	Fence & Garage
13 Tower Hill Road, Glen Iris	Contributory	Fence
15 Tower Hill Road, Glen Iris	Not contributory	-
17 Tower Hill Road, Glen Iris	Contributory	-
19 Tower Hill Road, Glen Iris	Contributory	Fence & Garage
21 Tower Hill Road, Glen Iris	Contributory	Fence & Garage
23 Tower Hill Road, Glen Iris	Contributory	Fence & Garage
25 Tower Hill Road, Glen Iris	Contributory	Garage
27 Tower Hill Road, Glen Iris	Contributory	Fence & Garage
29 Tower Hill Road, Glen Iris	Contributory	Fence & Garage
31 Tower Hill Road, Glen Iris	Not contributory	-
33 Tower Hill Road, Glen Iris	Contributory	Fence
2 Munro Avenue, Ashburton	Contributory	Garage
4 Munro Avenue, Ashburton	Contributory	Fence & Garage
6 Munro Avenue, Ashburton	Contributory	Garage
8 Munro Avenue, Ashburton	Contributory	Garage
10 Munro Avenue, Ashburton	Contributory	Fence & Garage
12 Munro Avenue, Ashburton	Not contributory	-
14 Munro Avenue, Ashburton	Contributory	Fence & Garage
16 Munro Avenue, Ashburton	Contributory	Fence & Garage
18 Munro Avenue, Ashburton	Contributory	Garage
20 Munro Avenue, Ashburton	Contributory	Fence & Garage
22 Munro Avenue, Ashburton	Contributory	Garage
24 Munro Avenue, Ashburton	Contributory	Fence
26 Munro Avenue, Ashburton	Not contributory	-
28-30 Munro Avenue, Ashburton	Contributory	Fence
32 Munro Avenue, Ashburton	Contributory	Garage
142 High Street, Glen Iris	Contributory	Garage
144/144A High Street, Glen Iris	Contributory	Fence (brick section only) & Garage
146 High Street, Glen Iris	Contributory	Garage
146A High Street, Ashburton	Not contributory	-
'Tower Hill', 148 High Street,	Significant	-
Ashburton		

Recommendations for the Schedule to the Heritage Overlay (Clause 43.01) in the Boroondara Planning Scheme:

External Paint Colours Is a permit required to paint an already painted surface?	No
Internal Alteration Controls Is a permit required for internal alterations?	No
Tree Controls Is a permit required to remove a tree?	No
Solar energy system controls apply? Is a permit required for Solar energy systems?	Yes
Victorian Heritage Register Is the place included on the Victorian Heritage Register?	No
Incorporated Plan Does an Incorporated Plan apply to the site?	No



Outbuildings and fences exemptions Are there outbuildings and fences which are not exempt from	Yes – original or early brick fences and brick
notice and review?	garages
Prohibited uses may be permitted	
Can a permit be granted to use the place for a use which would	No
otherwise be prohibited?	
Aboriginal Heritage Place	
Is the place an Aboriginal heritage place which is subject to the	No
requirements of the Aboriginal Heritage Act 2006?	

Identified By

GJM Heritage, Mont Iris Estate & Environs Review, October 2022

References

Built Heritage, City of Boroondara Thematic Environmental History, 2012.

Context, City of Boroondara Municipal-wide Heritage Gap Study, Volume 7: Glen Iris, revised 23 June 2021.

Camberwell Rate Books.

56 Glorious Home Sites, Tower Hill Estate subdivision, 1926.

Land Victoria Title Certificates.

Melbourne and Metropolitan Board of Works, Detail Plan 27737, 1929.

Parish Plan, Boroondara (Public Record Office Victoria, VPRS 16171/P1/4).

Photograph of Tower House ('Tower Hill'), undated (City of Boroondara Library ref no 15261900).

Photographs, aerial views, 1931 and 1945 (Landata Victoria).

Punch (Melbourne).

Sands & McDougall Directories.

The Argus.

The Herald.

Tower Hill Estate, Ashburton, subdivision 1934 (State Library Victoria).

Victorian Electoral Rolls (via Ancestry).



7 Fuller Avenue, Glen Iris

Prepared by: GJM Heritage

Address: 7 Fuller Avenue, Glen Iris

Name: House	Survey Date: October 2022
Place Type: Residential	Architect: Not known
Grading: Significant	Builder: H E Marriott (likely)
Extent of Overlay: To title boundaries	Construction Date: 1925



Figure 1. 7 Fuller Avenue, Glen Iris (Source: GJM Heritage July 2022)

Historical Context

The following contextual history is based on Context, 'City of Boroondara Municipal-wide Heritage Gap Study, Volume 7: Glen Iris; revised June 2021'.

The City of Boroondara is located on the Traditional Lands of the Wurundjeri Woi Wurrung people of the Eastern Kulin Nation.



The suburb of Glen Iris is located either side of Gardiner's Creek, with the western portion within the City of Stonnington (former City of Malvern) and the eastern portion within the City of Boroondara (former City of Camberwell). Until the 1860s the area was used for farming on land overlooking the Gardiners Creek valley. From the 1860s the village of Glen Iris was established to the east of Gardiners Creek, at the corner of High Street and Glen Iris Road, on the 1853 Gardiners Creek Public Reserve, which included reservations for a Mechanics' Institute, Wesleyan Church and a State School.

The remainder of the Gardiners Creek Public Reserve was surveyed as the Glen Iris Township in 1879, with township allotments offered for sale fronting High Street and Glen Iris Road and a small commercial area developed at this location in the 1880s. At this time Glen Iris was largely utilised for market gardening, dairying, orchards and brick making, and little residential development occurred. The late 1880s saw some residential subdivision of the western part of Glen Iris, however the eastern part remained largely undeveloped.

In 1890 a railway line from Burnley to Oakleigh Junction was opened, running via the Glen Iris valley on the western side of Gardiners Creek, with Glen Iris Station located just north of High Street. Despite the opening of the railway, the economic depression of the 1890s limited residential development, and by 1903 the population of Glen Iris was approximately 200. Existing tram lines were extended east to the Glen Iris Station in 1914, improving access to land west of Gardiners Creek; however, despite requests that the tram line be extended further east to the Glen Iris village, this did not occur and residents in this part of Glen Iris lived between the Glen Iris railway line on one boundary and the Ashburton railway line on the other, without ready connection to either.

Glen Iris maintained a largely rural character until the 1920s when the substantial growth of Melbourne's population drove extensive residential subdivision of land in areas such as Glen Iris. Subsequent construction of substantial numbers of houses in the 1920s and 1930s resulted in a predominantly interwar architectural character in the suburb, particularly east of Gardiners Creek, in the former City of Camberwell (present City of Boroondara).

History

The house at 7 Fuller Avenue, Glen Iris was constructed in 1925 for Henry Ernest and Elsie Marriott. H E Marriott was a builder and it is presumed that he constructed the house for himself and his family.

The house was built on one of 112 allotments which were offered for sale in 1915 as part of the Bonnie View Estate, with views described as 'most extensive and charming' (Bonnie View Estate, undated) (Figures 2 & 3). Twenty-five allotments were sold in the initial three-week period following release of the subdivision (*Herald*, 19 August 1915:8). In 1917 Ernest Ratcliffe acquired a number of these allotments (LV: V4062/F230) (Figure 4), including the subject site – Allotment 65 on the east side of Fuller Avenue – which was subsequently transferred to Arthur Duncan in 1922 and to Elsie Marriott in June 1924 (LV: V4578/F585).



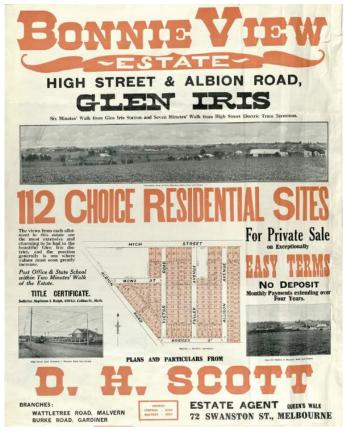


Figure 2. Bonnie View Estate, Glen Iris subdivision brochure, undated (Source: SLV).

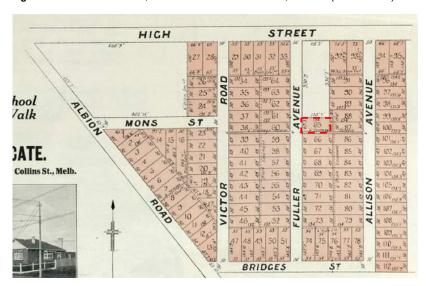


Figure 3. Detail of Bonnie View Estate subdivision brochure, showing allotment purchased by the Marriotts (Source: SLV).

3



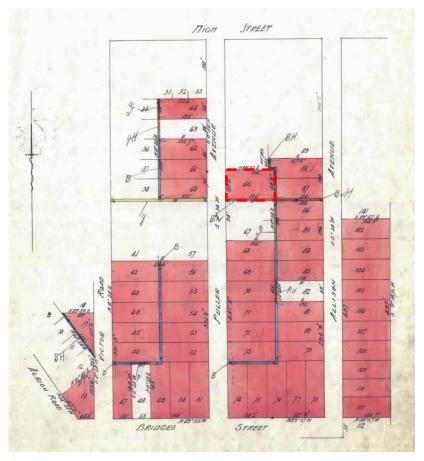


Figure 4. Certificate of Title, Volume 4062, Folio 230, showing allotments acquired by Ernest Ratcliffe in 1917, and Allotment 65 acquired by the Marriotts in 1924 (Source: Landata).

By the following year, the Marriotts had constructed a six-roomed brick house on the broad 69-foot x 134-foot allotment (City of Camberwell Rate Books). Surrounding allotments were smaller and houses on these allotments were generally built of timber (Figures 5 & 6).



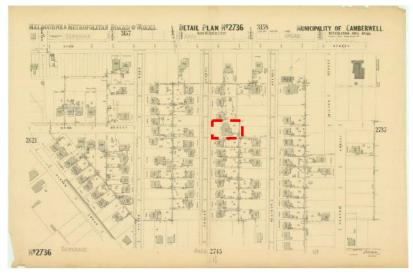


Figure 5. MMBW Detail Plan 2736, Municipality of Camberwell, 1927 (Source) SLV).

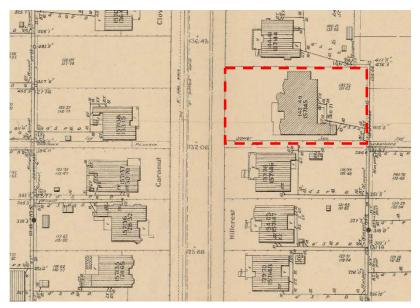


Figure 6. Detail of MMBW Detail Plan 2736, Municipality of Camberwell, 1927, illustrating the plan of the house soon after construction and the smaller size and timber construction of surrounding houses (Source: SLV).

Henry, Elsie and their family lived at 7 Fuller Avenue until at least 1931 (*Herald*, 17 July 1931:10; Electoral Roll 1931) before relocating to a new house nearby at 89 High Street, Glen Iris, presumably also built by Marriott (Electoral Roll, 1936). The property at 7 Fuller Avenue was subsequently transferred to Marjorie Crowley in 1932 (LV: V4578/F585) and the house was occupied by Marjorie and Thomas Crowley until at least 1940 (Sands & McDougall). An aerial photograph dating from 1945 records the property during this occupancy (Figures 8 & 9). The property was subsequently transferred to Alan Coburn in 1955 (LV: V4578/F585).





Figure 7. Detail of aerial view of Glen Iris, 1931, showing the development of the Bonnie View Estate by the 1930s (Source: Landata).



Figure 8: Detail of aerial view of Melbourne, 1945, showing further development of the Bonnie View Estate, Glen Iris to the south (Source: Landata).



Figure 9: Detail of Figure 8 showing the house at 7 Fuller Avenue, Glen Iris in 1945 (Source: Landata).

The property was offered for sale in 1962 as a 'gracious wide fronted brick residence of 7 spacious rooms [with] all wanted amenities, in delightful garden setting. Choice 69-ft allotment, in sought after position' (*Age*, 17 February 1962:33) and was purchased by Patricia Butler (LV: V4578/F585). It was again offered for sale 28 years later as an 'immaculate solid brick family home, sited in this quiet tree lined location handy to all wanted facilities, comprising entrance hall, formal sitting room, separate dining, master bedroom, BIR, further 3 bedrooms, sparkling central bathroom, bright modern kitchen, laundry, sunroom. Note: superb garden setting' (*Age*, 22 August 1987:68). The new



owners made a single-storey addition at the rear and widened the garage in 1990 (City of Boroondara Building Plans 89848) (Figures 10 & 11).

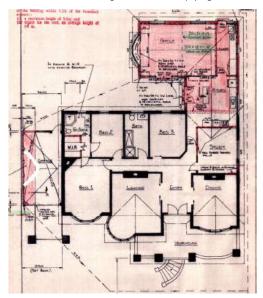


Figure 10: Plan showing alterations made to 7 Fuller Avenue in 1990 (Source: City of Boroondara Building Plans 89848).

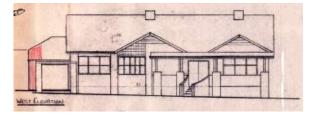


Figure 11: View of the front elevation of the house showing garage extension to 7 Fuller Avenue in 1990 (Source: City of Boroondara Building Plans 89848).

The place illustrates the following themes as outlined in Victoria's Framework of Historical Themes:

- 6 Building towns, cities and the garden state
 - 6.3 Shaping the suburbs
 - 6.7 Making homes for Victorians

Description & Integrity

The house at 7 Fuller Avenue, Glen Iris is situated on an allotment on the east side of Fuller Avenue, to the south of High Street and east of Albion Road and Gardiners Creek. Fuller Avenue and the surrounding streets contain a collection of houses dating predominantly from the Interwar period.

The allotment has a broad street frontage and both the width of the house, and its setback, are greater than that of others in the immediate vicinity. Constructed of rendered



brick with terracotta tiled roof, the house is designed in an Interwar California Bungalow style, with prominent low-pitch roof and horizontal appearance (see Figure 1). A transverse gable roof extends to form a side porch at the front elevation, incorporating two prominently placed gable ends – one centrally placed and incorporating a semicircular side window bay (Figure 12), and another to the south side, emphasising the asymmetry of the overall composition. Rafter ends are exposed throughout and timber shingle cladding is applied to the front gable ends and the prominent front window bay (Figure 12). Windows are timber-framed and include casement sashes with diamond-pattern leadlights (Figure 12). Roughcast render is applied to porch piers and the four roughcast rendered rectangular chimneys located near the transverse gable ridge line. Contrasting clinker brick is used to highlight the porch balustrading and window sills (Figure 12).



Figure 12: Façade detail (GJM Heritage, July 2022).

A low roughcast rendered front fence, with clinker brick capping, lines the front boundary of the property and curves to piers located either side of the concrete-paved driveway (Figure 13). The driveway, with central grass strip, provides access to an attached garage at the north side of the house, behind a pergola-like structure, and a curved concrete-paved pedestrian path provides separate access to the entrance porch.



Figure 13: Front fence (GJM Heritage, July 2022).



Key Features:

- Single-storey Interwar California Bungalow style house
- Brick construction with roughcast render finish and clinker brick detailing
- Terracotta tile-clad gabled roof with main transverse gable and pair of front gable ends
- Prominent low-pitched roof and horizontal form
- Asymmetrical front elevation and picturesque composition
- Wide eaves and exposed rafter ends
- Substantial masonry piers to porch
- Timber framed windows, including casement sashes and large semicircular bay window with geometric pattern leadlight glazing
- Decorative clinker brick detailing to sills and porch and timber shingle cladding to gable ends and semicircular bay window
- Roughcast rendered rectangular chimneys
- · Roughcast rendered fence with clinker brick capping
- Attached brick garage to the north side behind pergola-like structure.

The house at 7 Fuller Avenue, Glen Iris remains highly intact to its period of construction and retains a high degree of integrity. While the building has undergone some alterations, including an addition to the rear which is not visible from the street and minor modification to the side garage, these do not diminish the ability to understand the place as a highly intact and competently detailed example of an Interwar California Bungalow.

Comparative Analysis

7 Fuller Avenue is of note as a fine and highly intact example of an Interwar house in the California Bungalow style. The substantial growth of Melbourne's population during the interwar years drove extensive residential subdivision of land in areas such as Glen Iris, Balwyn and Surrey Hills and the subsequent construction of large numbers of houses – in a range of Interwar styles – throughout what is now the City of Boroondara. A substantial number of Interwar houses, including many displaying characteristics of the California Bungalow style, remain in the municipality to demonstrate this historic period. Many of these are included in the Heritage Overlay of the Boroondara Planning Scheme on an individual basis.

Examples that are comparable to 7 Fuller Avenue, Glen Iris include:



Figure 14. 44 Currajong Avenue, Camberwell, 1919-1920 (HO381) is historically and architecturally significant as an interesting and distinctive example of a bungalow (Source: VHD).





Figure 15. 127 Winmalee Road, Balwyn, 1919-1920 (HO421) is historically and architecturally significant as a fine, externally relatively intact and early example of an attic bungalow (Source: VHD).



Figure 16. 44 Studley Park Road, Kew, 1925 (HO344) is historically and architecturally significant as a fine and relatively externally intact example of an interwar bungalow (Source: VHD).



Figure 17. 84 Walpole Street, Kew, 1928-1929 (HO355) is historically and architecturally significant as a good and externally relatively intact late 1920s bungalow (Source: VHD).



Figure 18. 46 Clyde Street, East Kew, 1929 (HO283) is historically and architecturally significant as a representative and relatively intact example of the bungalow form (Source: VHD).



Like 7 Fuller Avenue, Glen Iris, these houses all demonstrate typical characteristics of the Interwar California Bungalow style and are similar in scale and form. They are all single-storey brick houses (some with attics) with prominent low pitch tile-clad gable roofs which include street-facing gables, wide eaves and exposed rafters. Many have substantial masonry piers to deep porches (127 Winmalee Road, Balwyn; 46 Clyde Street, East Kew; and 84 Walpole Street, Kew) and detailing including timber shingles to gable ends (127 Winmalee Road, Balwyn and 46 Clyde Street, East Kew), brick detailing to window sills and entrance porch (127 Winmalee Road, Balwyn and 46 Clyde Street, East Kew) and roughcast rectangular chimneys (44 Studley Park Road, Kew and 127 Winmalee Road, Balwyn). They are all set on suburban blocks with informal lawns and gardens.

Like the above examples which are included within site-specific Heritage Overlays, 7 Fuller Avenue retains a high degree of integrity to clearly demonstrate the characteristics of an Interwar California Bungalow in the City of Boroondara. 7 Fuller Avenue is of note as a well-designed house dating to the Interwar period.



Assessment Against Criteria

Criteria referred to in *Planning Practice Note 1: Applying the Heritage Overlay* (DELWP, August 2018), modified for the local context.

CRITERION A: Importance to the course, or pattern, of the City of Boroondara's cultural or natural history (historical significance).

7 Fuller Avenue, Glen Iris has strong associations with the Interwar period of development in suburban Melbourne in the 1920s and 1930s. In this period, extensive tracts of land in Glen Iris – and throughout Boroondara more broadly – were subdivided into suburban residential estates, and allotments were purchased for the construction of middle-class housing. This period of development transformed the eastern part of the municipality from a semi-rural landscape to an almost entirely suburban one. Constructed on an allotment in the Bonnie View Estate subdivision, 7 Fuller Avenue remains as a highly intact example of a dwelling from the Interwar period and clearly illustrates this important phase of development in the City of Boroondara.

CRITERION B: Possession of uncommon, rare or endangered aspects of the City of Boroondara's cultural or natural history (rarity).

N/A.

CRITERION C: Potential to yield information that will contribute to an understanding of the City of Boroondara's cultural or natural history (research potential).

N/A.

CRITERION D: Importance in demonstrating the principal characteristics of a class of cultural or natural places or environments (representativeness).

7 Fuller Avenue, Glen Iris is a competently detailed and highly intact representative example of an Interwar California Bungalow in the City of Boroondara. It displays typical but well-resolved characteristics of the Interwar California Bungalow style popular in Glen Iris, and across Boroondara more broadly, including a broad low-pitch gabled roof form, asymmetrical composition, solid masonry verandah piers, and the use of materials such clinker brick, terracotta tiles, roughcast render, timber shingles and geometric pattern leadlight glazing.

CRITERION E: Importance in exhibiting particular aesthetic characteristics (aesthetic significance).

N/A.

CRITERION F: Importance in demonstrating a high degree of creative or technical achievement at a particular period (technical significance).

N/A.

CRITERION G: Strong or special association with a particular community or cultural group for social, cultural or spiritual reasons. This includes the significance of a place to Indigenous peoples as part of their continuing and developing cultural traditions (social significance).



N/A.

CRITERION H: Special association with the life or works of a person, or group of persons, of importance in the City of Boroondara's history (associative significance).

N/A.



Statement of Significance

What is Significant?

7 Fuller Avenue, Glen Iris, constructed in 1925 and likely built by owner and builder H E Marriott.

Elements that contribute to the significance of the place include:

- Single-storey Interwar California Bungalow style house
- · Brick construction with roughcast render finish and clinker brick detailing
- Terracotta tile-clad gabled roof with main transverse gable and pair of front gable ends
- Prominent low-pitched roof and horizontal form
- Asymmetrical front elevation and picturesque composition
- · Wide eaves and exposed rafter ends
- Substantial masonry piers to porch
- Timber framed windows, including casement sashes and large semicircular bay window with geometric pattern leadlight glazing
- Decorative clinker brick detailing to sills and porch and timber shingle cladding to gable ends and semicircular bay window
- Roughcast rendered rectangular chimneys
- Roughcast rendered fence with clinker brick capping
- Attached brick garage to the north side behind pergola-like structure.

Later alterations and additions, including the 1990 rear extension and the extension of the garage to the north boundary, are not significant.

How is it significant?

7 Fuller Avenue, Glen Iris is of local historical and representative (architectural) significance to the City of Boroondara.

Why is it significant?

7 Fuller Avenue, Glen Iris has strong associations with the Interwar period of development in suburban Melbourne in the 1920s and 1930s. In this period, extensive tracts of land in Glen Iris – and throughout Boroondara more broadly – were subdivided into suburban residential estates, and allotments were purchased for the construction of middle-class housing. This period of development transformed the eastern part of the municipality from a semi-rural landscape to an almost entirely suburban one. Constructed on an allotment in the Bonnie View Estate subdivision, 7 Fuller Avenue remains as a highly intact example of a dwelling from the Interwar period and clearly illustrates this important phase of development in the City of Boroondara. (Criterion A).

7 Fuller Avenue, Glen Iris is a competently detailed and highly intact representative example of an Interwar California Bungalow in the City of Boroondara. It displays typical but well-resolved characteristics of the Interwar California Bungalow style popular in Glen Iris, and across Boroondara more broadly, including a broad low-pitch gabled roof form, asymmetrical composition, solid masonry verandah piers, and the use of materials such clinker brick, terracotta tiles, roughcast render, timber shingles and geometric pattern leadlight glazing (Criterion D).

Grading and Recommendations

Recommended for inclusion in the Schedule to the Heritage Overlay of the Boroondara Planning Scheme as a locally Significant heritage place.



Recommendations for the Schedule to the Heritage Overlay (Clause 43.01) in the Boroondara Planning Scheme:

External Paint Colours	No	
Is a permit required to paint an already painted surface?	NO	
Internal Alteration Controls	No	
Is a permit required for internal alterations?	NO	
Tree Controls	No	
Is a permit required to remove a tree?	NO	
Solar energy system controls apply?	Yes	
Is a permit required for Solar energy systems?	162	
Victorian Heritage Register	No	
Is the place included on the Victorian Heritage Register?	INO	
Incorporated Plan	No	
Does an Incorporated Plan apply to the site?	INO	
Outbuildings and fences exemptions	Yes – front rendered	
Are there outbuildings and fences which are not exempt from	brick fence with clinker	
notice and review?	brick detailing	
Prohibited uses may be permitted		
Can a permit be granted to use the place for a use which would	No	
otherwise be prohibited?		
Aboriginal Heritage Place		
Is the place an Aboriginal heritage place which is subject to the	No	
requirements of the Aboriginal Heritage Act 2006?		

Identified By

GJM Heritage

References

Built Heritage, City of Boroondara Thematic Environmental History, 2012.

City of Boroondara Building Plans.

Context, Glen Iris Heritage Gap Study, revised 23 June 2021.

Camberwell Rate Books.

Bonnie View Estate, Glen Iris, undated.

Land Victoria Title Certificates.

Melbourne Metropolitan Board of Works, Detail Plan 2736, Municipality of Camberwell, 1927.

Photographs, aerial views, 1931 and 1945 (Landata Victoria).

Property Sewerage Plans, Yarra Valley Water (PSP).

Sands & McDougall Directories.

The Age.

Herald.

Victorian Electoral Rolls (via Ancestry).



33 Fuller Avenue, Glen Iris

Prepared by: GJM Heritage

Address: 33 Fuller Avenue, Glen Iris

Name: House	Survey Date: October 2022
Place Type: Residential	Architect: Forsyth and Dyson
Grading: Significant	Builder: Not known
Extent of Overlay: To title boundaries	Construction Date: 1936/37



Figure 1. 33 Fuller Avenue, Glen Iris (Source: GJM Heritage July 2022).

Historical Context

The following contextual history is based on Context, 'City of Boroondara Municipal-wide Heritage Gap Study, Volume 7: Glen Iris; revised June 2021'.

The City of Boroondara is located on the Traditional Lands of the Wurundjeri Woi Wurrung people of the Eastern Kulin Nation.

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The suburb of Glen Iris is located either side of Gardiner's Creek, with the western portion within the City of Stonnington (former City of Malvern) and the eastern portion within the City of Boroondara (former City of Camberwell). Until the 1860s the area was used for farming on land overlooking the Gardiners Creek valley. From the 1860s the village of Glen Iris was established to the east of Gardiners Creek, at the corner of High Street and Glen Iris Road, on the 1853 Gardiners Creek Public Reserve, which included reservations for a Mechanics' Institute, Wesleyan Church and a State School.

The remainder of the Gardiners Creek Public Reserve was surveyed as the Glen Iris Township in 1879, with township allotments offered for sale fronting High Street and Glen Iris Road and a small commercial area developed at this location in the 1880s. At this time Glen Iris was largely utilised for market gardening, dairying, orchards and brick making, and little residential development occurred. The late 1880s saw some residential subdivision of the western part of Glen Iris, however the eastern part remained largely undeveloped.

In 1890 a railway line from Burnley to Oakleigh Junction was opened, running via the Glen Iris valley on the western side of Gardiners Creek, with Glen Iris Station located just north of High Street. Despite the opening of the railway, the economic depression of the 1890s limited residential development, and by 1903 the population of Glen Iris was approximately 200. Existing tram lines were extended east to the Glen Iris Station in 1914, improving access to land west of Gardiners Creek; however, despite requests that the tram line be extended further east to the Glen Iris village, this did not occur and residents in this part of Glen Iris lived between the Glen Iris railway line on one boundary and the Ashburton railway line on the other, without ready connection to either.

Glen Iris maintained a largely rural character until the 1920s when the substantial growth of Melbourne's population drove extensive residential subdivision of land in areas such as Glen Iris. Subsequent construction of substantial numbers of houses in the 1920s and 1930s resulted in a predominantly interwar architectural character in the suburb, particularly east of Gardiners Creek, in the former City of Camberwell (present City of Boroondara).

History

The house at 33 Fuller Avenue, Glen Iris was constructed in 1936 to a design by architects Forsyth and Dyson, for garage proprietor, Alfred Mudie.

In 1914, Charles Du Plan Lloyd acquired over 52 acres of land south of High Street and east of Albion Road, Glen Iris in the Parish of Boroondara (LV: 3858/F514) (Figure 2). This land was subsequently subdivided, with residential sites offered for sale in 1923 as part of the Albion Park Estate, described as 'cheap land' located five minutes from Darling Station (*Herald*, 11 December 1923:20).



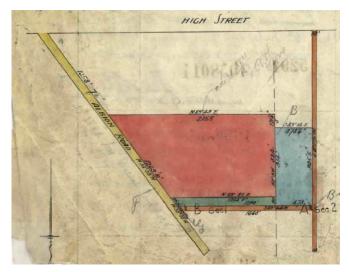


Figure 2. Allotment acquired by Charles Du Plan Lloyd in Glen Iris, Parish of Boroondara in 1914 (LV: 3858/F514).

In 1928 Edward Hawkins, farmer, acquired four allotments in the northern part of this large estate, including the large irregularly shaped subject site on the east side of Fuller Avenue (Figure 3). At this time a covenant was placed on the allotments stipulating construction of single private dwellings on each allotment, using a roofing material other than galvanised iron and costing in excess of £600 (LV: V5437/F238). Ownership of these four allotments passed to farmers Alan and Raymond Siems in 1933.



Figure 3. Part of the subdivision of Du Plan's allotment, showing the four allotments acquired by Hawkins in 1928 (subject allotment indicated with star) (LV: 3858/F514).



A Melbourne Metropolitan Board of Works (MMBW) plan dating to 1927 (Figures 4 & 5) and an aerial photograph dating to 1931 (Figure 6) shows that the Albion Park Estate remained largely undeveloped in the late 1930s and, likely due to the depression of the time, in 1935 allotments in the Estate were again advertised for sale with 'plans obtainable from liquidator' (*Herald*, 14 April 1937:20). The subject site was transferred to Alfred Mudie in June 1936 (LV: V6047/F209).



Figure 4. MMBW Detail Plan 2745, Municipality of Camberwell, 1927 (Source: SLV).

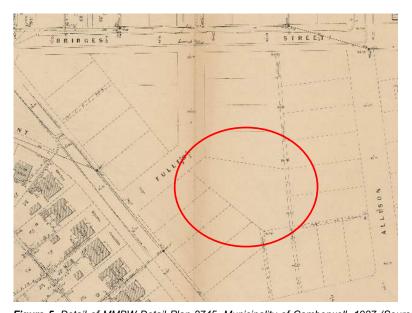


Figure 5. Detail of MMBW Detail Plan 2745, Municipality of Camberwell, 1927 (Source: SLV).





Figure 6. Detail of aerial view of Glen Iris, 1931, showing the undeveloped land at the north end of the Albion Park Estate (to the south of the already subdivided and developed Bonnie View Estate), and the approximate location of 33 Fuller Street in 1931 (Source: Landata)

After purchasing the land, Mudie commissioned the newly formed architectural practice of Forsyth and Dyson to design a substantial two-storey brick house on the newly acquired allotment (partnership announced in *Royal Victorian Institute of Architects Journal*, January 1937:179). In April 1937, Mudie's house featured in a detailed newspaper article, noting the 'simplicity in exterior design and logical interior planning' of the home designed in the 'English manner' (*Herald*, 14 April 1937:22) (Figure 7).





Figure 7. Perspective sketch of the house at 33 Fuller Avenue (Source: Herald, 14 April 1937, p 22).

In 1941 the house was offered for sale as a 'modern clinker brick 2-storey residence, built under architect's supervision 2 years ago' (*Argus*, 19 March 1941:8). William Angwin, clothier of High Street, Ashburton acquired the property (LV: V6047/F209) and an aerial photograph dating to 1945 records the property at this time (Figures 8 & 9). A timber-clad and tiled-roof sleepout was constructed at the rear of the house during Angwin's occupancy (City of Boroondara Building Plans 17752) (Figure 10).



Figure 8. Detail of aerial view of Melbourne, 1945, showing development of the Albion Park Estate, Glen Iris by the mid-1940s (Source: Landata).





Figure 9. Detail of Figure 9, showing the house at 33 Fuller Avenue, Glen Iris (Source: Landata).

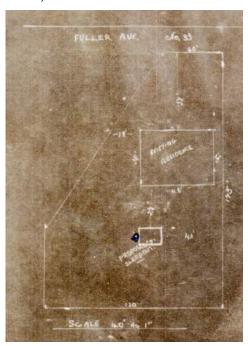


Figure 10. Undated plan showing the location of the sleepout constructed during Angwin's occupation (1941-1958) (City of Boroondara Building Plans 17752).



In 1958 the house was acquired by Keith and Ellen Rowell (LV: V6047/F209), who remained at the property until 1984 when it was offered for sale as a 'magnificent English style clinker brick residence on a superbly treed allotment with space for N/S tennis court and swimming pool...The home which is architect-designed displays many valuable features...' (Age, 12 December 1984:48).

Changes were made to the garage in the mid-1980s to convert it into a habitable room and a first-floor addition was made to the rear of the house in the mid-1990s (City of Boroondara Building Plans 99329) (Figures 11 & 12).

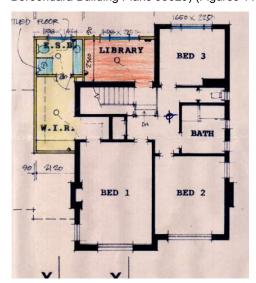


Figure 11. Plan showing first floor addition made to the rear of the house by Melbourne Extensions and Designs, 1994 (City of Boroondara Building Plans 99329).

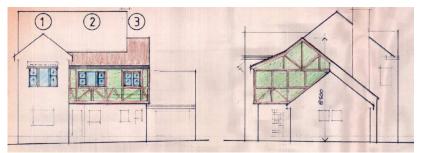


Figure 12. East and north elevations showing first floor addition made to the rear of the house by Melbourne Extensions and Designs, 1994 (City of Boroondara Building Plans 99329).

Architects: Forsyth and Dyson

William Leslie Hood Forsyth and Gerald Thorley Dyson formally established the architectural practice Forsyth and Dyson in late 1936/early 1937 (*Herald* 12 February 1937 & *RVIA Journal* January 1937, p 179). Their work included houses in the present City of Boroondara, including at 33 Fuller Avenue, Glen Iris (1936/37), North Camberwell (*Argus*, 11 February 1937:4), Heather Grove, Kew (*Argus*, 11 May 1938:18), Forsyth's own house at Chatfield Avenue, Balwyn (*Age*, 27 October 1950:7) and houses in Leura



Grove, Hawthorn (*Age*, 10 March 1954:15) (*Construction* (Sydney), 15 July 1942:11). They were also responsible for the design of Commercial banks at Shepparton (*Argus*, 13 March 1937:12), Bairnsdale (*Herald*, 26 April 1939:20), Gardenvale (*Herald*, 1 May 1940:22) and at various interstate locations.

Their work in the interwar period displayed a range of contemporary styles including the English Domestic Revival, Georgian Revival and the Streamlined Moderne.

The place illustrates the following themes as outlined in *Victoria's Framework of Historical Themes*:

- 6 Building towns, cities and the garden state
 - 6.3 Shaping the suburbs
 - 6.7 Making homes for Victorians

Description & Integrity

The house at 33 Fuller Avenue, Glen Iris is situated on a large irregular shaped allotment on the south-east side of Fuller Avenue, to the south of High Street and east of Albion Road and Gardiners Creek. It is located at the southern end of Fuller Avenue where the street deviates to the south-west, and the frontage broadens to a wide rear boundary. Surrounding streets contain a collection of houses dating predominantly from the Interwar period.

Set at an angle to the street, the two-storey house is designed in the English Domestic Revival style of the interwar period and is of clinker brick construction with brown blended terracotta tiled roof. The two-storey form of the house is approximately square and lies parallel to the north-eastern side boundary of the site. Roofs are of gable form with a main transverse gable and subsidiary gables to the front and the rear. All elevations are asymmetrically composed. An attached single-storey former garage is located to the north.



Figure 13. Southern (side) elevation (GJM Heritage, July 2022).





Figure 14. Rear (eastern) elevation showing rear addition to right (GJM Heritage, July 2022)



Figure 15. Arched entrance with catslide roof and former garage (converted to habitable space in the 1980s) (GJM Heritage, July 2022).

The front elevation comprises a projecting side bay with eaveless gable end containing vertical brickwork detailing and lower polygonal bay window, as well as a recessed bay to the south with full height upper window and wrought iron balconette (see Figure 1). Two substantial and unadorned brick chimneys are located at either end of this two-storey form. To the north of the main two-storey gabled-roof form, a catslide roof extends to form a single-storey entrance porch, with projecting brick detailing to the arched entrance (Figure 15). Further north is a single-storey gabled-roof form, originally designed as a garage, with direct access to the adjacent entrance hall (Figure 15). Windows are timber framed with fine horizontal glazing bars with rows of brickwork forming window headers (see Figures 1, 13 & 14). Front windows to the former garage are detailed in a similar manner to those of the original house and have presumably replaced earlier garage doors.



The rear elevation also comprises a projecting side bay with eaveless gable end containing vertical brickwork detailing, as well as a recessed bay to the north with the upper floor clad with imitation half-timbering, constructed as an addition in the 1990s (Figure 15).

A timber-clad, tiled gabled-roof outbuilding, with multi-paned windows and timber-lined eaves, is located at the rear of the house and a later flat-roofed double brick garage is located at the south-west boundary. An associated asphalt driveway has been formed across the front of the property.

The low front boundary fence is of random rubble stonework with wrought iron panels set between piers (see Figure 16).



Figure 16. Presentation from Fuller Street (Source: GJM Heritage July 2022).

Key Features:

- Two-storey Interwar English Domestic Revival style house
- Clinker brick construction
- Terracotta tile-clad gabled roof with main transverse gable and side gable ends to the front and rear elevations
- Asymmetrical elevations and picturesque composition
- · Eaveless gable ends
- Decorative finishes including brickwork to gable ends and main entrance porch, and wrought iron balconette
- Timber framed windows with fine horizontal glazing bars and headers formed from soldier brickwork, including front bay window
- Catslide roof form to entrance porch
- Arched opening to entrance porch
- Two substantial unadorned brick chimneys at either end of the main two-storey form.

The house at 33 Fuller Avenue, Glen Iris remains highly intact to its period of construction and retains a high degree of integrity as a substantial Interwar dwelling. The original single-storey garage to the north has been converted for residential use and a free-standing double garage has been constructed to the rear south-west boundary with associated asphalt driveway formed across the front of the house. A first-floor addition has been made at the rear north-east corner of the two-storey dwelling. While the



building has undergone these alterations, they do not diminish the ability to understand the place as an example of an Interwar English Domestic Revival style house.

Comparative Analysis

33 Fuller Avenue is of note as a fine and highly intact example of a substantial Interwar house constructed in the English Domestic Revival style. The growth of Melbourne's population during the interwar years drove extensive residential subdivision of land in areas such as Glen Iris, Balwyn and Surrey Hills and the subsequent construction of large numbers of houses – in a range of Interwar styles – throughout what is now the City of Boroondara. A substantial number of Interwar houses, including many displaying characteristics of the English Domestic Revival style, remain in the municipality to demonstrate this historic period. Many of these are included in the Heritage Overlay of the Boroondara Planning Scheme on an individual basis.

Those that are comparable to 33 Fuller Avenue, Glen Iris include:



Figure 17. 1292 Toorak Road, Glen Iris, 1931 (HO406) is a historically and architecturally significant example of a substantial interwar residence. (Source: Victorian Heritage Database).



Figure 18. Stratford, 458 Camberwell Road, Camberwell, 1933 (HO373) is historically and architecturally significant as a fine and generally intact example of an interwar residence with Tudor references (Source: VHD).



Figure 19. Woodford, 14 Glenroy Road, Hawthorn, 1934 (HO789) is historically and aesthetically significant as a fine, highly intact and well-resolved example of an interwar residence in the Old English style with medieval overtones (Source: VHD).





Figure 20. Stratford, 87-87A Bowen Crescent, Camberwell, 1935 (HO371) is historically and architecturally significant as a comfortable middle-class interwar residence (Source: VHD).



Figure 21. 30 Hunter Road, Camberwell, 1936 (HO720) is historically and architecturally significant as a fine and intact representative example of Old English domestic architecture (Source: Google streetview).



Figure 22. 12 Tara Avenue, Kew, 1938 (HO348) is historically and architecturally significant as a good and externally relatively intact example of late interwar residence designed in the Old English style (Source: VHD).

The above houses are all similar to 33 Fuller Avenue in size and form and all demonstrate typical characteristics of the Interwar English Domestic Revival style. They are two-storey brick houses with medium-pitch gable and hip tile or slate-clad roofs, have asymmetrical massing, use textured bricks and cement render for external walling and surface highlighting, and are set on suburban blocks with informal lawns and gardens. Some incorporate bay windows (12 Tara Avenue, Kew) and arched openings (458 Camberwell Road, Camberwell; 14 Glenroy Road, Hawthorn; 87-87A Bowen Crescent, Camberwell; and 12 Tara Avenue, Kew), catslide roofs (30 Hunter Road, Camberwell) and a variety of brickwork patterns (458 Camberwell Road, Camberwell; 14 Glenroy Road, Hawthorn; and 12 Tara Avenue, Kew).

Like the above examples which are included within site-specific Heritage Overlays, 33 Fuller Avenue retains a high degree of integrity to clearly demonstrate the characteristics



of an Interwar English Domestic Revival style house in the City of Boroondara. It is of note as a well-designed house dating to the Interwar period.



Assessment Against Criteria

Criteria referred to in *Planning Practice Note 1: Applying the Heritage Overlay* (DELWP, August 2018), modified for the local context.

CRITERION A: Importance to the course, or pattern, of the City of Boroondara's cultural or natural history (historical significance).

33 Fuller Avenue, Glen Iris has strong associations with the Interwar period of development in suburban Melbourne in the 1920s and 1930s. In this period, extensive tracts of land in Glen Iris – and throughout Boroondara more broadly – were subdivided into suburban residential estates, and allotments were purchased for the construction of middle-class housing. This period transformed the eastern part of the municipality from a semi-rural landscape to an almost entirely suburban one. Constructed on an allotment in the Albion Park Estate subdivision, 33 Fuller Avenue remains as a highly intact example of dwelling from the Interwar period and clearly illustrates this important phase of development in the City of Boroondara.

CRITERION B: Possession of uncommon, rare or endangered aspects of the City of Boroondara's cultural or natural history (rarity).

N/A.

CRITERION C: Potential to yield information that will contribute to an understanding of the City of Boroondara's cultural or natural history (research potential).

N/A.

CRITERION D: Importance in demonstrating the principal characteristics of a class of cultural or natural places or environments (representativeness).

33 Fuller Avenue, Glen Iris is a fine and highly intact representative example of an English Domestic Revival style dwelling in the City of Boroondara. It displays typical but well-resolved characteristics of the English Domestic Revival style popular in Glen Iris and across Boroondara more broadly, including eaveless gable roof forms and catslide roof, asymmetrical massing, polygonal bay window and arched entry porch and the use of materials such as clinker brick and terracotta tiles.

CRITERION E: Importance in exhibiting particular aesthetic characteristics (aesthetic significance).

Designed by architects Forsyth and Dyson, 33 Fuller Avenue, Glen Iris is a well-considered and elegantly detailed example of an English Domestic Revival style dwelling. The asymmetrical composition, together with distinctive architectural elements including a prominent bay window, decorative brick detailing, and arched entrance porch, present a picturesque composition of this architectural style.

CRITERION F: Importance in demonstrating a high degree of creative or technical achievement at a particular period (technical significance).

N/A.

CRITERION G: Strong or special association with a particular community or cultural group for social, cultural or spiritual reasons. This includes the



significance of a place to Indigenous peoples as part of their continuing and developing cultural traditions (social significance).

N/A.

CRITERION H: Special association with the life or works of a person, or group of persons, of importance in the City of Boroondara's history (associative significance).

N/A.



Statement of Significance

What is Significant?

33 Fuller Avenue, Glen Iris, constructed in 1936/37 to a design by architects Forsyth and Dyson.

Elements that contribute to the significance of the place include:

- Two-storey Interwar English Domestic Revival style house
- Clinker brick construction
- Terracotta tile-clad gabled roof with main transverse gable and side gable ends to the front and rear elevations
- Asymmetrical elevations and picturesque composition
- · Eaveless gable ends
- Decorative finishes including brickwork to gable ends and main entrance porch and wrought iron balconette
- Timber framed windows with fine horizontal glazing bars and headers formed from soldier brickwork, including front bay window
- Catslide roof form to entrance porch
- Arched opening to entrance porch
- Two substantial unadorned brick chimneys at either end of the main two-storey form.

Later alterations and additions are not significant, including the first-floor addition at the north-east rear corner with imitation half-timbering, the free-standing double garage at the rear south-west boundary of the place, the conversion of the original garage including installation of glazing, and the timber-clad outbuilding in the rear garden.

How is it significant?

33 Fuller Avenue, Glen Iris is of local historical, representative (architectural) and aesthetic significance to the City of Boroondara.

Why is it significant?

- 33 Fuller Avenue, Glen Iris has strong associations with the Interwar period of development in suburban Melbourne in the 1920s and 1930s. In this period, extensive tracts of land in Glen Iris and throughout Boroondara more broadly were subdivided into suburban residential estates, and allotments were purchased for the construction of middle-class housing. This period transformed the eastern part of the municipality from a semi-rural landscape to an almost entirely suburban one. Constructed on an allotment in the Albion Park Estate subdivision, 33 Fuller Avenue remains as a highly intact example of dwelling from the Interwar period and clearly illustrates this important phase of development in the City of Boroondara (Criterion A).
- 33 Fuller Avenue, Glen Iris is a fine and highly intact representative example of an English Domestic Revival style dwelling in the City of Boroondara. It displays typical but well-resolved characteristics of the English Domestic Revival style popular in Glen Iris and across Boroondara more broadly, including eaveless gable roof forms and catslide roof, asymmetrical massing, polygonal bay window and arched entry porch and the use of materials such as clinker brick and terracotta tiles (Criterion D).

Designed by architects Forsyth and Dyson, 33 Fuller Avenue, Glen Iris is a well-considered and elegantly detailed example of an English Domestic Revival style dwelling. The asymmetrical composition, together with distinctive architectural elements including a prominent bay window, decorative brick detailing, and arched entrance porch, present a picturesque composition of this popular architectural style (Criterion E).



Grading and Recommendations

It is recommended that the place be included in the Heritage Overlay of the Boroondara Planning Scheme as a locally significant heritage place.

Recommendations for the Schedule to the Heritage Overlay (Clause 43.01) in the Boroondara Planning Scheme:

External Paint Colours	No
Is a permit required to paint an already painted surface?	NO
Internal Alteration Controls	No
Is a permit required for internal alterations?	NO
Tree Controls	No
Is a permit required to remove a tree?	NO
Solar energy system controls apply?	No
Is a permit required for Solar energy systems?	NO
Victorian Heritage Register	No
Is the place included on the Victorian Heritage Register?	NO
Incorporated Plan	No
Does an Incorporated Plan apply to the site?	NO
Outbuildings and fences exemptions	
Are there outbuildings and fences which are not exempt from	No
notice and review?	
Prohibited uses may be permitted	
Can a permit be granted to use the place for a use which would	No
otherwise be prohibited?	
Aboriginal Heritage Place	
Is the place an Aboriginal heritage place which is subject to the	No
requirements of the Aboriginal Heritage Act 2006?	

Identified By

GJM Heritage, Mont Iris Estate & Environs Review, October 2022.

References

Albion Park Estate, Glen Iris, undated.

Built Heritage, City of Boroondara Thematic Environmental History, 2012.

Context, Glen Iris Heritage Gap Study, revised 23 June 2021.

Camberwell Rate Books.

Land Victoria Title Certificates.

Melbourne Metropolitan Board of Works, Detail Plan 2745, Municipality of Camberwell,

Photographs, aerial views, 1931 and 1945 (Landata Victoria). Property Sewerage Plans, Yarra Valley Water (PSP).

Sands & McDougall Directories.

The Age.

Argus.

Herald.

Victorian Electoral Rolls (via Ancestry).