7 Presentation of officer reports

7.4 St James Park Draft Master Plan

Executive Summary

Purpose

To seek endorsement to undertake public consultation on the draft St James Park Master Plan in February 2024.

Background

St James Park has been a vital green space for the Hawthorn community for more than 160 years. Despite its well-documented heritage significance, which includes significant trees as avenues and specimen trees, the park does not have a master plan or conservation management plan. This master plan and the Tree Management Project were initiated to fill these gaps.

The draft St James Park Master Plan (**Attachment 1**) and the draft St James Park Community Engagement Summary Report (**Attachment 2**) were developed following consultation undertaken from February to April 2022. The master plan was also developed in accordance with heritage advice prepared in December 2021 (**Attachment 3**).

Key Issues

The objectives of the draft master plan are to ensure that the management and any proposed developments:

- Conserve and celebrate the park's built and natural heritage character.
- Conserve the historic tree avenues and specimen trees.
- Continue to facilitate community's use and enjoyment of unstructured and structured recreational activities at the park.
- Provide amenities to facilitate visitors continued enjoyment of the park.
- Future use of the former pétanque green will not detract from the park's heritage character or fabric.

The vision as outlined in the draft master plan is:

'St James Park's nineteenth-century character and vegetation are conserved for current and future generations' enjoyment. It is a place of natural retreat within an urban setting, providing for the community's recreational needs, contributing to their health and wellbeing.'

The former pétanque green is currently vacant and presents an opportunity to explore future uses for the community to enjoy. Although the park has retained its nineteenth century tree-lined avenues and path layout, some of the trees are senescing and need replacing.

The majority of the works proposed in the master plan can be funded through existing renewal budgets. The highest cost works are the works to return the former pétanque green to open space. This project will be considered for funding through Council's budget process.

Next Steps

Pending Councillor consideration and endorsement of the draft master plan, the document will be released for public consultation in early 2024.

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At the conclusion of the consultation period a further report will be presented to Council providing an overview of feedback, consideration of changes and seeking endorsement.

Officers' recommendation

That Council resolve to:

- 1. Endorse the draft St James Park master plan (**Attachment 1**) to be released for public consultation in February 2024.
- 2. Receive a further report providing an overview of feedback and consideration of changes to the master plan prior to its adoption.

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Responsible director: Daniel Freer, Director Places and Spaces

1. Purpose

To seek endorsement to undertake public consultation on the draft St James Park Master Plan in February 2024.

2. Policy implications and relevance to community plan and council plan

Relevant actions from the Boroondara Community Plan (2021-2031) include:

- 1.1) Neighbourhoods and community spaces facilitate social connections and belonging by providing, maintaining and activating places for people to meet, organise activities and celebrate events.
- 1.4) Facilities and sports precincts encourage equal access through social planning, delivery, asset maintenance and renewal activities.
- 1.6) Residents and visitors feel safe in public spaces through encouraging local activity and creating and maintaining civic areas.
- 2.1) Parks and green spaces enable sport and recreation opportunities by maintaining and improving recreation spaces and equipment.
- 2.2) Our sustainable urban forest is preserved and increased through managing and renewing our open space trees and understorey growth.
- 2.3) Parks and green spaces are accessible and appealing through maintaining, improving, and increasing amenities.
- 2.4) Green spaces are maintained and increased through management practices and investigating opportunities to acquire or modify existing land.
- 3.1) Community resilience and capacity to live sustainably is increased through advocacy, education and resources.
- 3.2) The environmental impact of Council facilities and assets is further reduced through implementing sustainable practices.
- 3.5) Our leafy streetscapes are maintained and improved through advocating for careful project planning by government regulatory and project authorities, supported by the increased planting of resilient species.
- 3.6) Our biodiversity is conserved and maintained through improving the way we manage our diverse plants, animals and natural spaces.
- 4.1) Boroondara's heritage places are protected through ongoing implementation of heritage protection controls in the Boroondara Planning Scheme.
- 4.2) The history of Boroondara's heritage places is respected and celebrated through community education.
- 5.3) Shared paths and footpaths are fit-for-purpose through continued improvements to surface condition and lighting.

The draft master plan also considers the following Boroondara strategies and plans:

- Boroondara Open Space Strategy, 2013
- Boroondara Reconciliation Strategy, 2022-2026
- Climate Action Plan, 2021
- Urban Biodiversity Strategy, 2013-2023
- Playground Development Strategy, 2005 (expired)
- Shade Policy, 2017 2027
- Boroondara Bicycle Strategy, 2022
- Boroondara Public Realm Asset Manual, 2023

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3. Background

St James Park has been a vital green space for the Hawthorn community for more than 160 years. Despite its well-documented heritage significance, which includes significant trees as avenues and specimen trees, the park does not have a master plan or conservation management plan. This master plan and the Tree Management Project were initiated to fill these gaps.

The St James Park Master Plan is an action recommended in the Boroondara's Open Space Strategy 2013 to guide ongoing management of the open space. Increasing population and higher density housing will create pressure on the park. The former pétanque green is currently vacant and presents an opportunity to explore future uses for the community to enjoy. Although the park has retained its nineteenth century tree-lined avenues and path layout, some of the trees are senescing and need replacing. The deterioration of historic trees has been exacerbated by weather conditions and there is an urgent need to manage this vegetation to ensure its resilience so that it can be enjoyed by future generations.

The draft St James Park Master Plan (**Attachment 1**) and the draft St James Park Community Engagement Summary Report (**Attachment 2**) were developed in consideration of consultation undertaken from February to April 2022. The master plan was also developed in accordance with heritage advice prepared in December 2021 (**Attachment 3**).

4. Outline of key issues/options

The objectives of the draft St James Park Master Plan, which were developed following the initial community consultation, are to ensure that the management and any proposed developments:

- Conserve and celebrate the park's built and natural heritage character.
- Conserve the historic tree avenues and specimen trees.
- Continue to facilitate community's uses and enjoyment of unstructured and structured recreational activities at the park.
- Provide amenities to facilitate visitors' continued enjoyment of the park.
- Future use of the former pétanque green will not detract from the park's heritage character or fabric.

The vision as outlined in the draft master plan is:

'St James Park's nineteenth-century character and vegetation are conserved for current and future generations' enjoyment. It is a place of natural retreat within an urban setting, providing for the community's recreational needs, contributing to their health and wellbeing.'

The following themes form the framework for the master plan and underpin all recommendations for park management and future works:

Historical and cultural heritage: understand, conserve and celebrate the park's significant natural and cultural heritage and its historic character.

Recreation: provide amenities and facilities that meet the community's existing and future recreational needs for people of all ages and abilities to enjoy. **Resilience and sustainable design:** manage the park's natural and built landscape to ensure they are well-maintained, resource-efficient and resilient.

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Connections: strengthen physical and visual connections between the park and its surrounding neighbourhood, with improved access and wayfinding. Manage and develop the park to be welcoming for all members of the community, where they can connect with one another within a natural, historic setting.

Request from Hawthorn RSL

In February 2023, the CEO was approached by Senator Ralph Ciccone on behalf of Hawthorn RSL to add additional theatres of war/conflicts to the Hawthorn Cenotaph, make corrections to a date (Vietnam) and undertake some general maintenance and repairs. The additions requested are for conflicts in Cambodia, East Timor, Somalia, Rwanda, Afghanistan and Iraq.

A number of meetings have been held with the Hawthorn RSL, including onsite, and in addition to the works mentioned above, the RSL has requested power to the site to support temporary lighting and sound (for events such as Anzac Day and Remembrance Day).

An indicative estimate of the program of works to restore the war memorial and add other theatres of war and install power at the site is between \$350,000-\$400,000 for:

- cleaning of all granite, sandstone and brass
- mortar removal and replacement
- replacement or re-surfacing affected stone
- re-gilding gold leaf letters
- assessing sword and wreath fixings and repair as required
- assessing the hairline crack on head stone block
- water repellency treatment to the sandstone
- rebuilding Harcourt granite terrace dislodged slab edge/pavers
- adding theatres of war to main structure or plaque to base
- insurances
- forensic engineer, quantity surveyor and stone testing
- 10% project contingency.

5. Consultation/communication

The development of the draft St James Park Master Plan involved an initial engagement with the community to gather input and inform them about the project. Various methods were employed, including surveys, on-site sessions, tours, and meetings with key stakeholders.

Pre-consultation communication: 7 February 2022

 A letter to community and stakeholders informed them of the upcoming tree renewal and master plan work and how they could be involved in the near future. This was the first step in educating the community on why tree replacement is necessary, how avenue renewal will be managed.

Community consultation: March to April 2022

 Council sought feedback on what is important to the community about the park and what improvements could be made. Feedback on replacement tree species and methods of removal were also sought.

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The following stakeholders have been engaged through the development of this master plan:

External stakeholders:

- Residents
- Hawthorn West Primary School
- Christ Church Hawthorn
- Barton Milk Bar café
- National Trust
- Heritage Victoria
- Boroondara Community Disability Advisory Committee
- Hawthorn RSL
- St James Park Clubs and Users:
 - Hawthorn Bowls Club
 - Swinburne University Amateur Football Club
 - Group Fitness Hawthorn
 - Hawthorn Cricket Club
 - Karate Club (operating from bowls club house)

Internal stakeholders:

- Internal Project Control Group (PCG) made up of Council officers from the following departments and teams:
- Environmental Sustainability and Open Spaces
 - Trees
 - Parks
 - Environmental Sustainability
 - Open Space Strategic Design
- Health and Wellbeing Services
 - Sports and Recreation
- Customer and Transformation
 - Strategic Communications

The engagement process revealed the following key considerations:

- Most respondents supported removing ageing trees and favoured activities such as exercising, sports, relaxation, picnics, and walking their dogs in the park.
- The park's history and age were appreciated by the community.
- Residents and nearby workers regarded the park as a natural retreat and valued it for relaxation and observing wildlife.
- The community's preferences for the future use of the pétanque green area were for a mix of informal active recreation and green spaces. The second most popular choice was for a passive recreational space with lawns, trees, and seating.

For a detailed summary of consultation findings refer to **Attachment 2**.

The next phase of consultation will seek feedback from the community on the draft St James Park Master Plan. Pending Council endorsement of the draft master plan, consultation will commence early in 2024 to avoid consultation over the holiday period.

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6. Financial and resource implications

There was no adopted budget to undertake the development of this master plan. It has been completed by Council staff. Work by consultants such as the heritage advisor have been funded out of operational budgets.

Future Expenditure

No specific timing or scheduling is identified for this master plan however most works can be delivered over a ten-year timeframe through the utilisation of renewal budgets. The exceptions are the proposed works to the former pétanque green and Hawthorn Cenotaph, which would require budget bids, as outlined below.

Former pétanque green

The highest cost works are the works to return the former pétanque green to open space. The project is to be mostly a soft landscaping response with the provision of garden beds and lawn areas. The provision of furniture and a half basketball court are proposed in the draft.

Funding for a staged approach to these works will be considered as part of the annual budget process alongside other competing priorities. Stage 1 is estimated to cost \$160,196 and stage 2 is estimated to cost \$807,490.

Hawthorn Cenotaph

Council has the opportunity to apply for a Department of Veteran Affair's Saluting Their Service grant for up to \$150,000 for the restoration of the cenotaph. The next round closes in February 2024 and Council will submit an application. Given the total cost of the works exceeds the value of the grant and there is no guarantee an application will be successful, funding has been included in the renewal budget for the full scope of works. Any grant funding received will result in a saving for Council.

Art in the park

St James Park could host temporary art installations, including ephemeral ecological art or the repurposing of the Council's commemorative poppies from the 100th Armistice anniversary. A budget of \$40,000 to \$50,000 is estimated to cover various components such as community workshops, artist fees for designing and implementing the artwork, project supervision, and the provision of necessary temporary signage.

7. Governance issues

No officers involved in the preparation of this report have a general or material conflict of interest requiring disclosure under chapter 5 of the Governance Rules of Boroondara City Council.

The recommendation contained in this report is compatible with the Charter of Human Rights and Responsibilities 2006 as it does not raise any human rights issues.

8. Social and environmental issues

The draft master plan seeks to make a significant positive contribution to both community/social wellbeing and the environment through a number of renewal, conservation and new project recommendations.

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These recommendations will result in a park which allows for physical recreation, passive leisure opportunities and commemorative events, and a resilient landscape delivering positive outcomes for the community into the future.

9. Conclusion

Through the recommendations drawn up in this draft master plan, Council's management and planning of St James Park will conserve its significant heritage and ensure the community's recreational needs for current and future generations are met. Restoring and updating the Hawthorn Cenotaph to reflect more recent conflicts is respectful and will support Anzac Day and Remembrance Day commemorations, which are well attended. The master plan also explores future uses of the disused pétanque green and provides direction on how this space can best be used to meet community's needs, subject to a future budget allocation.

The over-arching guiding principles of this draft master plan are designed to enhance historical and cultural identity, enhance recreational opportunities and manage the park's natural and built landscape to ensure they are well-maintained, resource-efficient and resilient.

Pending Councillor consideration and endorsement of the draft master plan, the document will then be released for public consultation in February 2024.

At the conclusion of the consultation period, a further report will be presented to Council providing an overview of feedback, consideration of changes and seeking endorsement.

Manager: David Shepard, Manager Environmental Sustainability &

Open Spaces

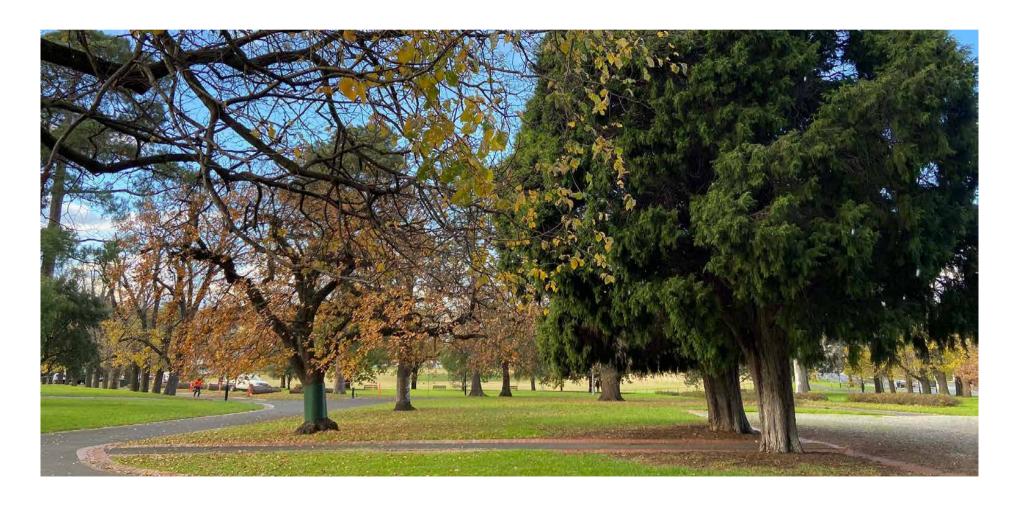
Report officer: Brendon Burke, Senior Landscape Architect

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St James Park Master Plan

Draft for community feedback, November 2023



DRAFT - St James Park Master Plan

Acknowledgement of Traditional Owners

The City of Boroondara acknowledge the Wurundjeri Woi wurrung people as the Traditional Owners and original Custodians of this land, and pay our respects to their Elders past and present.

Prepared for:

The City of Boroondara

Prepared by:

Environmental Sustainability and Open Spaces - Open Space Strategic Design team

In collaboration with Internal Project Control Group (PCG) made up of council officers from the $\,$

following departments:

- Environmental Sustainability and Open Spaces
- Trees Team
- Parks Team
- Environmental Sustainability
- Open Space Strategic Design
- · Health and Wellbeing Services
- Sports and Recreation
- · Customer and Transformation
- · Strategic Communications

Responsible directorate: Environmental Sustainability and Open Spaces, Places & Spaces

Authorised by: <Council or ELT>

Date of adoption: <Date>

DRAFT - St James Master Plan

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- 1. Table of contents
- 2. Executive summary
- 3. Introduction
- 4. Background
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- 6. Profile of Boroondara
- 7. Stakeholders
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- 9. Design investigations
- 10. The master plan
- 11. Next steps

Appendix 1. Plans

Appendix 2. Project's strategic context

Appendix 3. History: chronology of key dates

Appendix 4. Heritage studies

Appendix 5. Proposed planting palettes

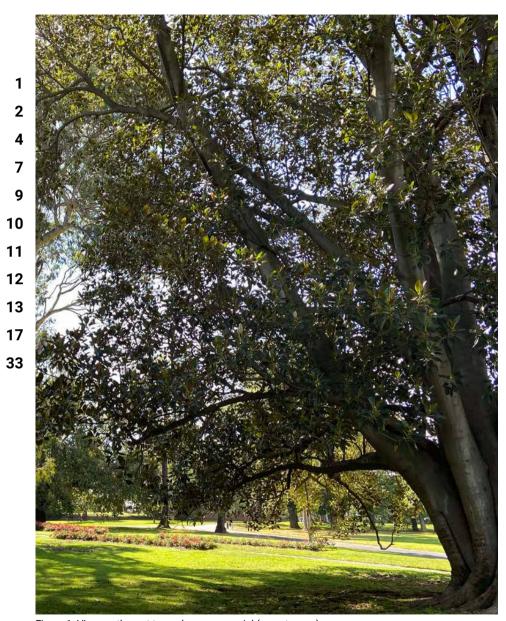


Figure 1. View north-west towards war memorial (carpet roses)

City of Boroondara

Att: 7.4.1

2. Executive summary

2.1. Background summary

Through the recommendations drawn up in this master plan (MP), council's management and planning of St James Park will conserve its significant heritage and ensure the community's recreational uses for current and future generations are met. The MP also explores future uses of the disused pétanque green and provides direction on how this space can best be used to meet the community's needs.

Background research, heritage advice, site analysis (to identify issues and opportunities), community engagement and review of council strategies and policies, underpin this MP.



Figure 2. View eastwards of St James Park, c. 1906 Source: State Library Victoria, Accession No: H2016.26/518

A number of key background observations have been identified:

- St James Park has significant heritage value and is one of Boroondara's oldest parks, being over 160 years old
- the park is a highly visited park in Hawthorn, and its treed open spaces are greatly treasured by the community
- recreational use of the park is both structured and informal: organised sports and informal passive recreation such as dog walking, exercising, walking, relaxing, picnicking and a place for children to play. The provision of space for passive and active activities is equally important to the community
- the historic elm avenues are deteriorating and need management and renewal
- to ensure successful renewal of the avenues, replacing 'like with like' is not always an option due to our changing climate, and an alternative resilient species is required for some avenues where they are more exposed to harsh weather
- the disused pétanque green is a rare opportunity to provide additional open space, which is particularly important with increasing housing density in the area
- the existing amenities in the park need improving, such as the outdated park furniture
- existing garden bed plantings do not complement the heritage character of the park.

2.2. Consultation summary

The first stage of community engagement was undertaken to understand how the community currently use the park, to identify any issues and to learn what the community value. The community were also invited to have their say on some tree renewal decisions, for example, choosing their preferred replacement tree from a shortlist of suitable elm replacements and the staging method of tree removals.

In summary, we heard that the community:

- · treasured the park as a 'green oasis' in an urban environment
- supported the proposed tree removals and were keen to have the avenues and trees managed for future generations' enjoyment and for the health of the natural environment
- (the majority) preferred to have the former pétanque green used as an active space, e.g. a small basketball/netball court integrated with green spaces and small seating areas.

'My husband has memories of a rotunda that he used to play on, which was located further down on the grass [Burwood Road side] from the War memorial. It was taken down sometime in the 60s we think.'

'I watched sulfur-crested cockatoos raise chicks from the nesting hollow in the large eucalyptus tree over the last 2 years. It would be great if we could have more trees of the same species that would provide future hollows for native birds to use.'

2.3. Master plan recommendation summary

The MP recommends:

- maintaining the park's current structured and informal recreational uses
- a Tree Management Plan is undertaken by Council to ensure that future tree renewals are resilient to climate change and follow heritage advice.
- redeveloping the former pétanque green as public open space for everyone in the community, and not returning the lease to the Hawthorn Bowling Club where it would restrict access to members only
- designing this new area of open space to be complementary to the park's historic character and giving the community a new area for unstructured recreation
- · restricting any new structures or buildings being built in the park
- improving visitor experience by updating park furniture, bins and drinking fountains to be more accessible and comfortable
- replanting existing garden beds to complement the history and character of the park, whilst being mindful of maintenance requirements
- planting trees to give more natural shade and provide habitats for wildlife
- investigating the feasibility of harvesting water from the Hawthorn Main Drain
- designing interpretive signage or artworks to communicate the park's pre- and post-settlement history.

3. Introduction

3.1. What is a master plan?

A master plan is a long-term guide for the future management and development of a place and ensures appropriate planning and allocation of resources.

3.2. Why do we need a master plan for St James Park?

St James Park has been a vital green space for the Hawthorn community for more than 160 years. Despite its well-documented heritage significance, which includes significant trees as avenues and specimen trees, the park does not have a master plan or conservation management plan. The St James Park Master Plan and Tree Management Project were initiated to fill these gaps.

The St James Park Master Plan (StJPMP) is an outstanding action recommended by Boroondara's Open Space Strategy 2013 to develop a conservation plan to guide ongoing management of the open space.

Increasing population and higher density housing will create pressure on the park. The former pétanque green is currently vacant and presents an opportunity to explore future uses for the community to enjoy.

Although the park has retained its nineteenth century tree-lined avenues and path layout, the trees are growing older (senescing) and some need replacing. The deterioration of historic trees has been exacerbated by climate change and there is the urgent need to manage this vegetation to ensure its resilience so it can be enjoyed by future generations.

The tree renewal management plan, establishing short-term and long-term goals for trees within the park will be developed alongside the StJPMP as a separate internal operational document.

3.3. Strategic context

City of Boroondara strategies and policy framework

The master plan aligns with the following council policies and strategies. Refer to <u>Appendix 2</u> (page 41) for more detail on relevant themes and recommendations that have underpinned this MP.

- Boroondara Community Plan 2021-31
- Boroondara Open Space Strategy 2013
- · Boroondara Reconciliation Strategy 2022-2026
- Climate Action Plan 2021
- Urban Biodiversity Strategy 2013–2023
- Playgrounds Development Strategy 2005 (expired)
- Shade Policy 2017–2027
- Boroondara Bicycle Strategy 2022

3.4. State Government framework

Yarra Strategic Plan 2020

St James Park is within 500m of the Yarra River and as such is considered Yarra River land (Part 1 Working Together to Deliver the Community Vision encompasses approximately one kilometre either side to the river).

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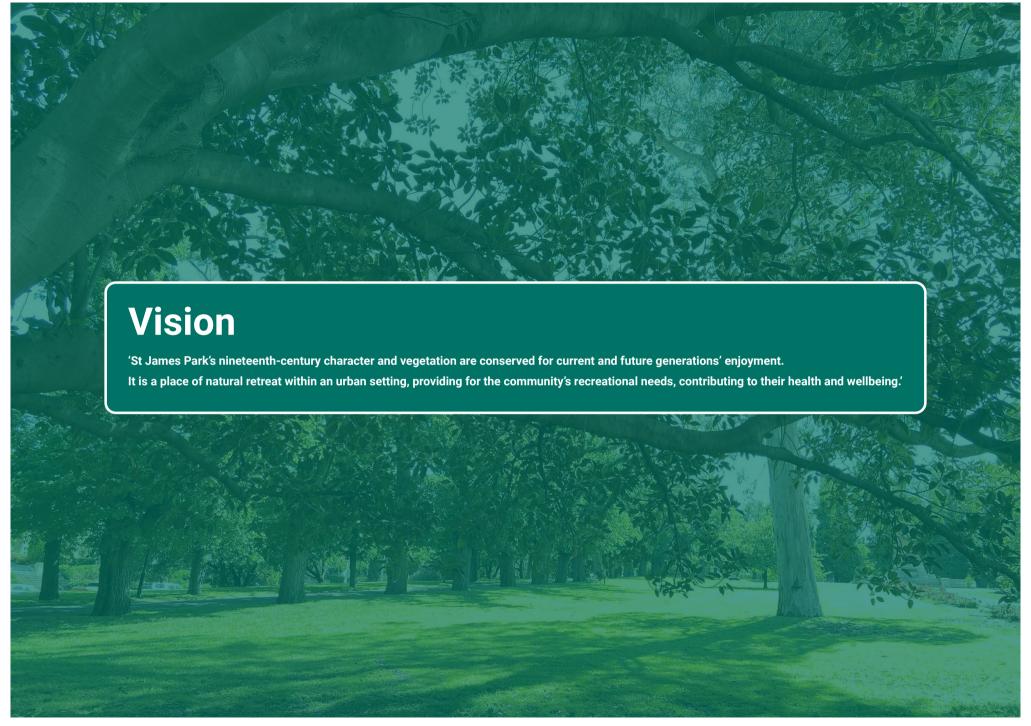
3.5. Master plan objectives

The **objectives** of the St James Park Master Plan are to ensure that the management of and any proposed development:

- conserve and celebrate its built and natural heritage character
- conserve the historic tree avenues and specimen trees
- continue to facilitate the community's uses and enjoyment of unstructured and structured recreational activities at the park
- provide amenities to facilitate visitors continued enjoyment of the park
- recommend future use of the former pétanque green that will contribute to the park's heritage character.



Figure 3. View east from within the northern elm avenue



DRAFT - St James Master Plan

4. Background

4.1. St James Park's history

The Wurundjeri Woi wurrung people are the Traditional Owners of the land and waterways of Boroondara, where St James Park now lies. The Yarra River/ Birrarung and its surrounds were an important food source for the Wurundjeri. St James Park sits on its upper slope less than 500m away from the river, with remnant river red gums giving us a reminder of this original landscape and relationship with the Wurundjeri people.

Post-European settlement, Robert Hoddle reserved 4 and a half hectares in 1852 as part of the original Village of Hawthorn(e) Reserve. It was gazetted as a public reserve in February 1861, making it one of the oldest reserves in Hawthorn, along with Yarra Bank and Creswick Street reserves. The reserve was initially used as a town common where cows grazed and locals collected sand and timber.¹

In the 1860s, Baron Von Mueller (Director Royal Botanic Gardens, Melbourne) provided plants to the gardens including his favourites: *Eucalyptus globulus* (Blue Gum) and *Corymbia ficifolia* (WA Flowering Gum). The Blue Gums were not successful or popular and were removed in the 1880s. In the 1870s, 50 pines, 60 elms and 27 oaks were planted with newly supplied water from Yan Yean Reservoir, helping to establish and keep the new plantings alive and thriving.²

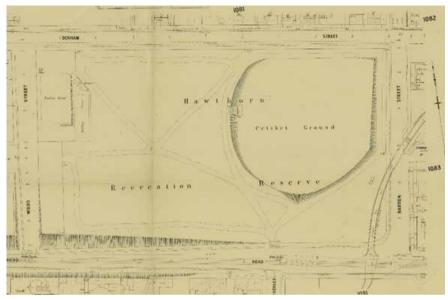


Figure 4. Hawthorn Recreation Reserve (now St James Park), Hawthorn; detail from MMBW plan No. 1084 dated 1900

Source: State Library Victoria



Figure 5. Detail from 'Hawthorn Bridge at Bridge Road showing construction work'; Source: Airspy photograph by Charles Daniel Pratt (1892–1968) dated 'ca1925–ca1940'

Endnote

- 1 A History of Hawthorn, Victoria Peel, Deborah Zion, Jane Yule, 1993, Melbourne University Press.
- 2 Hawthorn Heritage Study, Meredith Gould, 1992.

Along the designated Lennox Street road reserve between Hawthorn West Primary School and the church, an avenue of honour was planted in the 1930s as a memorial to former students killed in World War I. The road reserve was renamed Honour Avenue in the 1940s in recognition of this avenue of trees. The axis between Lennox Street to the east and Honour Avenue to the west remains an important visual and historic link in the park.

Boroondara Creek ran through the lower-lying area in the eastern part of St James Park until it was redirected underground with the construction of the Hawthorn Main Drain (the creek alignment can be seen in Figure 6). In the late 1800s, peppercorn trees were planted along the creek for their drought tolerance³ and those currently located at the north-eastern area of the park are a reminder of these early plantings and the original path of Boroondara Creek.

Most of the original nineteenth-century path layout has been retained. The War Memorial was constructed after World War I and opened in 1929. New paths and tree plantings were associated with the memorial and can be seen in Figure 5. The memorial replaced a bandstand/rotunda, which can be seen in the background of Figure 7 (the cannon shown in this image has since been removed).

For more information, refer Appendix 3. Chronology of key dates (page 45).

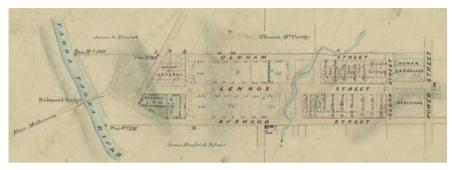


Figure 6. 1852 detail of Subdivision Plan; registered 2 May,1856 Source: Public Record Office Victoria



Figure 7. Photograph prior to 1929 with bandstand (rotunda) shown in the background Source: Accession No: H91.160/1718, State Library Victoria

Endnote

³ Seeing Hawthorn I, Gwen McWilliam, 1977, Hawthorn Library.

DRAFT - St James Master Plan

5. Methodology

Analysis, issues and opportunities phase

- Develop a scoping document to guide community engagement, tree management and master plans
- · Site inspection and analysis
- · Review background information and other relevant council plans and strategies
- Council internal project control group (PCG) consultation

2 Community engagement (information gathering)

- Prepare a community engagement plan
- · Council internal PCG consultation and input
- · Seek community feedback on issues and current use of St James Park
- Seek community feedback on tree management options
- Key stakeholders consultation
- Review feedback and summarise outcomes of consultation

Preparation of draft
St James Master Plan

- Amend the draft St James Master Plan following councillor, stakeholder and community feedback
- Prepare preliminary costings and implementation plan
- Seek council endorsement of final St James Master Plan

Community engagement (feedback on draft MP)

- · Incorporate findings from community engagement into draft MP
- Develop draft St James Master Plan vision, guiding principles, recommendations and actions
- · Council internal PCG consultation and input
- Councillor feedback and approval on draft St James Master Plan

Finalise St James
Master Plan

- Seek feedback from community on draft St James Master Plan
- · Council internal PCG consultation and input
- Key stakeholder consultation
- · Councillor feedback and approval to finalise St James Master Plan

9

DRAFT - St James Master Plan

6. Profile of Boroondara

6.1. Boroondara

The City of Boroondara's name is derived from the Woi wurrung language meaning 'where the ground is thickly shaded'. It is made up of suburbs including Ashburton, Balwyn, Balwyn North, Camberwell, Canterbury, Deepdene, Hawthorn, Hawthorn East, Kew and Kew East, and parts of Glen Iris, Mont Albert and Surrey Hills.

6.2. Demographic profile of Hawthorn

- The census data (2021) states that the most common ancestries in Hawthorn were English 34.3%, Australian 26.7%, Irish 14.4%, Scottish 12.5% and Chinese 9.2%.
- The median age of people in Hawthorn was 34 years. Children aged 0 to 14 years made up 12.4% of the population and people aged 65 years and over made up 14.3% of the population. 21.6% of the population were aged between 20 and 29 years, compared with 13.6% in Victoria's population.
- 27.1% of households speak a language other than English at home: Mandarin, 4.2%; Greek, 1.6%; Cantonese, 1.4%; Vietnamese, 1.3%; Spanish, 1.0.

This data suggests that the suburb is mostly family oriented, the statistics also suggest that it is an aging population.

Refer to this link for further data from the Australian Bureau of Statistics.



Figure 8. Diagram of the Boroondara municipality (St James Park location is noted by a red circle)

DRAFT - St James Master Plan

7. Stakeholders

The following stakeholders have been engaged through the development of this Master Plan:

- residents
- · Hawthorn West Primary School
- · Christ Church Hawthorn
- · Barton Milk Bar café
- National Trust
- Heritage Victoria
- Hawthorn RSL
- Boroondara Community Disability Advisory Committee
- · St James Park clubs and users
 - Hawthorn Bowls Club
 - Swinburne University Amateur Football Club
 - Group Fitness Hawthorn
 - Hawthorn Cricket Club
 - karate club (operating from bowls club house).

DRAFT - St James Master Plan

8. Community engagement summary

The St James Park Master Plan involved an initial engagement with the community to gather input and inform them about the project. Various methods were employed, including surveys, on-site sessions, tours and meetings with key stakeholders.

Pre-consultation communication: 7 February 2022

A letter to community and stakeholders informed them of the upcoming tree renewal and MP work and how they could be involved in the near future. This was the first step in educating the community on why tree replacement is necessary and how avenue renewal will be managed.

Community consultation: March to April 2022

Council sought feedback on what is important to the community about the park and what improvements could be made. Feedback on replacement tree species and methods of removal were also sought.

The engagement process revealed the following key considerations:

- Most respondents supported removing aging trees and favoured activities such as exercising, sports, relaxation, picnics, and walking their dogs in the park.
- The park's history and age were appreciated by the community, and the input of local school children was particularly valuable. Residents and nearby workers regarded the park as a natural retreat and valued it for relaxation and observing wildlife.
- The community's preference for the future use of the pétanque green area were for a mix of informal recreation and green spaces. The second most popular choice was for a passive recreational space with lawns, trees, and seating.

For a detailed summary, refer the Community Engagement Summary (separate document).



Figure 9. Photograph taken during on-site information session (March to June 2022)



Figure 10. Aerial photograph used at on-site information session showing people's feedback on sticky notes that replicated the online interactive social mapping activity on the Engage Boroondara page

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9. Design investigations

9.1. Site context

- St James Park is located in Hawthorn at Wood Street, Hawthorn. At 4.6 hectares, St James Park is the largest park in Hawthorn and is a significant area of green open space for the neighbourhood.
- Burwood Road runs along the southern boundary with significant separation at the western end due to level differences.
- Residential houses are located to the north, south and east of park.

9.2. Planning context

- The planning zone for the park is Public Park and Recreation Zone (PPRZ).
- Heritage overlay clause 43.01-1 outlines that a permit is required to demolish or remove a building. This does not apply to park furniture as they are not considered 'buildings'.
- There are a number of existing trees listed on Council's Significant Tree Register, refer to Sheet 2a. Landscape Character Plan (page 36).

9.3. Land ownership

St James Park has two parcels of land ownership. Council owns the western side of the park (refer to Figure 12). The remainder of St James Park is Crown land, owned by the Victorian Government with council as Committee of Management.

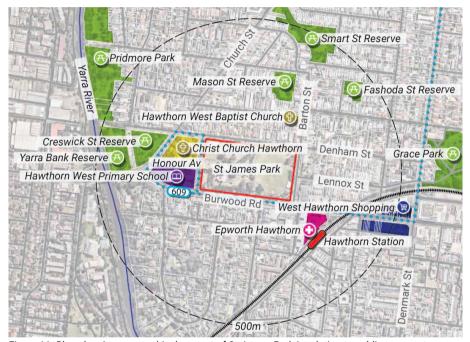


Figure 11. Plan showing geographical context of St James Park in relation to public transport, schools, shops, parks and churches



Figure 12. Aerial of St James Park with red rectangle indicating the parcel of land owned by City of Boroondara

Source: Nearmaps

9.4. Existing conditions

Refer to Sheet 1, Site Analysis Plan (page 35).

9.5. Landscape character

- The mature deciduous tree avenues, oval and open lawn areas form the principal character of the park. There is a significant level difference of approximately 15 metres level from the north-west to south-east corners, and this has been modified to create 3 distinctive 'plateaus', each with slightly different characters. The various landscape types within these levels offer visitors a range of recreational opportunities within different landscape settings to interact, socialise, relax or exercise.
- Also refer to <u>Sheet 2a. Landscape Character Plan</u> (page 36) and <u>Sheet 2b, Landscape Character Photographs</u> (page 37).

9.6. Recreation

St James Park is one of the most popular parks in the Hawthorn area for both informal and structured recreation. It attracts a broad range of users including local residents, workers and those coming from further afield to participate in organised sports.

Current uses include:

- structured recreation in the form of sporting clubs bowling, cricket, AFL football, fitness classes
- informal, unstructured recreation such as walking, dog walking (off-leash), exercising, picnics, children's play and informal gatherings
- events such as Anzac Day memorial service and Council's Summer in the Parks on the upper triangular lawn
- Hawthorn West Primary School families walk through the park before and after school and hold their annual cross-country event and lunchtimes on oval.

Community engagement in April 2022 indicated that those participating in organised sports tend to live further away than those visiting for informal recreation.

The entire park allows dogs to be exercised off-leash and it is a very popular pastime in the park.

Key issues include:

- balancing needs and providing for informal, passive recreation and organised sports
- · providing for a diverse community with a range of interests and abilities
- occasional conflict between those using the playground and dog owners allowing their dogs within the playground or roaming free in its vicinity, despite local laws' regulation for dogs to be on a leash within 10 metres of a playground.

9.7. Heritage

Hawthorn Heritage Study, 1992

The 1992 <u>Hawthorn Heritage Study</u> classified St James Park with metropolitan heritage significance.

The following is the report's statement of significance for the park:

'St James Park, reserved in 1861 as a Crown Land Reserve, and continuously maintained since then as a public park. The park is significant for its remnant native vegetation, its mature native and exotic trees (particularly the elm and oak avenues), for the retention of a significant portion of its nineteenth century path layout and for its war memorial of cultural significance.'

For more details on elements contributing to the park's heritage significance, refer to Appendix 3 (page 45).

Heritage Study, consultant report, 2022

St James Park Heritage Advice, GML Heritage Consultants, 2022 Available at document library on Engage Boroondara St James Park project page.

Prior to engaging with the community in April 2022, council sought heritage advice from GML Heritage Consultants (GML) to inform both the master plan and tree renewal of historic avenues. The consultants also provided direction in relation to any heritage constraints and opportunities associated with the future use of the former pétanque green.

Building on the 1992 Hawthorn Heritage Study, GML investigated which individual elements contribute to the heritage significance of St James Park.

This included:

- the park boundaries and early park layout
- the landscape character of the park, defined by mature large trees, avenues planted with exotic deciduous trees, open lawn areas planted with a diverse collection of trees with strong evergreen forms
- · the remnant River Red Gums
- mature native and exotic trees, particularly the elm and oak avenues
- the provision of passive and active recreation opportunities to the citizens of Hawthorn and neighbouring areas
- · the footprint of the oval
- the footprint of the bowling greens
- the Hawthorn War Memorial and its symmetrical landscaped setting.

Elements that are not significant are:

- · self-sown trees
- modern bricks used in spoon drains and steps
- · children's playground (fabric not significant)
- lamps (fabric not significant)
- seats (fabric not significant).

For more detail on significant elements identified in this report, refer to Appendix 3 (page 45).

Tree management

The St James Park Heritage Study (2022) notes the following advice on tree management:

'As avenues and some specimen trees are significant heritage elements at St James Park, it is not feasible to preserve trees in their current state. Due to trees senescing, they need to be replaced. The heritage advice is not always to replace "like with like" species as it is unlikely that elms planted in today's and our future climate will thrive or even survive.'

The report provided a list of suitably climate-resilient tree selections to replace the elms, incorporating heritage criteria. Three species were short-listed by council's Trees team and the community voted for their preferred species (refer to separate community engagement summary).

Pétanque green heritage recommendations

The following excerpt states the report's advice on the future use of the former pétangue green:

'Because of changes to the footprint and layout of the bowling greens, in particular at the south end in the location of the former pétanque green, there is some tolerance for change in this part of the park without compromising significance, providing the following specific criteria are met:

- Maintain use of the former pétanque green as a public park.
- · Maintain use for active or passive recreation.
- Retain the footprint of the former pétanque green so its historic use and association with bowls and then pétanque can be interpreted.

- Retain the bluestone retaining walls (south and east). Some change/ interventions into the bluestone retaining walls and rockery to create access between the former pétanque green and the park would be appropriate as long as the footprint of the green is retained and remains legible.
- If fencing is required for a future use, ensure it is transparent to maintain views across and between the former green, other bowling greens, the club house and the park on all sides.
- Ensure vegetation planted around the edges maintains the visual relationship between the greens and the park.
- Ensure new development of the former green does not adversely impact the St James Park setting (overall landscape character, trees, public use for passive recreation).

'Conservation and enhancement of the rockery and garden beds adjacent to the east end of the former pétanque green in the style of an inter-war rockery or garden bed would be appropriate, re-using the extant bluestone.

'The garden bed on the south side ... does not contribute strongly to the landscape character or heritage significance of St James Park. Landscape works and planting that enhance the contribution of this garden bed to the significance of the park would therefore be desirable and appropriate.

The cantilevered decking on the south side of the former pétanque green is not significant and could be removed.'4

Endnote

⁴ GML Heritage Advice Report, section 6.1.2

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10. The master plan

The major objectives of the master plan are to retain St James Park's heritage value and character, and ensure the park remains a much-treasured place for the community's diverse recreational needs.

The Master Plan incorporates findings from:

- · site investigations and conditions
- · current recreational uses
- · community and stakeholder engagement
- · heritage reports and advice
- · council strategies and policies.

Master plan guiding principles

The following themes form the framework for the master plan and underpin its recommendations for the park's management and future works.

Historical and cultural heritage: understand, conserve and celebrate the park's significant natural and cultural heritage and its historic character.

Recreation: provide amenities and facilities that meet the community's existing and future recreational needs for people of all ages and abilities to enjoy.

Resilience and sustainable design: manage the park's natural and built landscapes to ensure they are well-maintained, resource-efficient and resilient.

Connections: strengthen physical and visual connections between the park and its surrounding neighbourhood, with improved access and wayfinding. Manage and develop the park to be welcoming for all members of the community, where they can connect with one another in a natural, historic setting.

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10.1. Recreation and community use recommendations

The Recreation and Community Use section of this master plan identifies a number of recommendations aimed at revitalising St James Park as a vibrant and welcoming hub for our community.

It focusses on elements such as pathways, entrances, park furniture, playgrounds, sports infrastructure, wayfinding/signage, and the incorporation of opportunities for art throughout the park. These recommendations collectively aim to enrich the park's role as an essential community asset by fostering a sense of belonging, promoting physical activity, offering cultural enrichment, and ensuring ease of access for all.

The following table indicates a list of general recommendations that do not pertain to any of the previously mentioned elements and are regarded as holistic in nature.

Table 1. Recreation and community use - general recommendations

Ref.	Description	Priority
1.1	Maintain current structured and unstructured uses of park such as sporting activities, walking, dog walking, exercising, and picnicking.	Ongoing
1.2	Apply CPTED principles through park's design, management and maintenance of vegetation.	Ongoing
1.3	Undertake an accessibility audit that identifies how to improve universal access wherever feasible.	High
1.4	Continue to provide areas to exercise dogs off-leash but ensure these areas are well-defined and identifiable.	Ongoing
1.5	Specify any new materials to ensure minimal impact on the environment, embodied energy and fit for purpose to promote longevity of the materials.	Ongoing
1.6	Conserve landscape and built elements that contribute to the heritage value of the park.	Ongoing
1.7	Do not construct any new permanent structures within the park unless proposed in this master plan.	Ongoing
1.8	Preserve and enhance views of Hawthorn valley to the east and vistas within the park.	Ongoing
1.9	Review frequency bins are emptied in peak times to ensure rubbish bins do not overflow with rubbish (Council's policy is not to provide dog waste bins in parks, except for specialised dog parks such as Gordon Barnard Reserve in Balwyn).	Ongoing
1.10	Investigate power supply opportunities at the war memorial to support dawn service.	Ongoing
1.11	Renew the war memorial cenotaph to address impacts from weathering. Update the cenotaph to reflect more recent theatres of war and conflict (in collaboration with Hawthorn RSL).	Ongoing

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Paths

Generally, the paths within the park have retained their nineteenth century layout and contribute to the heritage value of the park (refer to section 9.7).

The original east—west orientated path towards Hawthorn West Primary in Wood Street once aligned with the Honour Avenue axis, dissecting the space where the pétanque green was later located. It's likely this path was shifted south when the pétanque green was constructed in the early 1900s.

Some of the existing brick edging has been constructed with contemporary red bricks and is unsympathetic to the historic character. Original path edging may have been bluestone, however, brick was also used in this period (from Heritage Advice Report, GMH Heritage Consultants).

Due to the sloping topography of the site, universal access cannot be achieved throughout the park, especially when moving between the western and eastern ends. However, accessible links to the surrounding neighbourhood and within the park are possible on the lower level near the oval, from Denham, Barton and Wood streets to the park (refer to Sheet 4.. Proposed Amenities Plan, page 39).

The following table outlines the relevant recommendations related to paths.

Table 2. Path recommendations

Ref.	Description	Priority
2.1	Preserve the surviving nineteenth and early twentieth centuries path layout.	Ongoing
2.2	Retain asphalt paving on all paths.	Ongoing
2.3	Phase out and replace unsympathetic modern brick edging with recycled bricks complementary to park's older-style brick edging treatment as part of council's ongoing path renewal project.	Low
2.4	Undertake a lighting audit to determine if the park's current path lighting meets Australian Standards for pedestrian paths and is sufficient for current recreational uses such as jogging and walking.	High
2.5	Construct new accessible asphalt or granitic gravel paths to link main paths to picnic settings wherever feasible (width of linking asphalt paths to be between 1200mm to 1500mm with no brick edging).	Ongoing

Park entrances

Many pedestrian entrances to the park and links to the surrounding neighbourhood remain unchanged from the original nineteenth century park layout.

These entrances can be seen on Sheet 1. <u>Site Analysis Plan</u> (page 35) and Sheet 4. <u>Proposed Amenities Plan</u> (page 39).

It is probable that the design detail, materials and orientation of these entrances have been altered over time. The central entrance from Burwood Road was constructed at the time of the war memorial.

The following table outlines the relevant recommendations related to park entrances.

Table 3. Park entrance recommendations

Ref.	Description	Priority
3.1	Retain locations of all park entrances.	Ongoing
3.2	Highlight primary and secondary park entrances to make all entrances identifiable with consistent landscape treatments, amenities and signage.	Low
	Primary entrances	
	Refer reference 4.5 for furniture	
	Refer reference 7.7 for wayfinding and signage	
	Refer reference 10.8 for tree planting	
	Secondary entrances	
	Refer reference 7.7 for wayfinding and signage	
3.3	Reconstruct Burwood Road's central entrance stairs with more sympathetic materials and enhance the connection with the war memorial.	Low
3.4	Restore the bluestone rockery at the south-west entrance at the corner of Burwood Road and Wood Street.	Low
	Refer reference 11.5 for garden bed planting	
3.5	Create a new accessible entrance from Wood Street into the new open space area (former pétanque green), opposite the school and church – refer to <u>Sheet 5.</u> 'The Green' Concept Plan (page 42).	Ongoing



Figure 13. Existing Burwood Road entrance stairs are an important axis to the war memorial path network

Park furniture

St James Park's furniture includes:

- bench seats
- picnic settings
- lights
- rubbish bins
- drinking fountains
- bollards
- signage (also refer to section Wayfinding).

The majority of the current furniture is unsuitable with seats too low to meet current universal access requirements.

Community feedback requested more comfortable seats and more picnic settings, especially near the playground and opposite the café on the corner of Benton and Denham streets.

More seats were requested near the oval to view sport and at the western end of the park to enjoy views of the valley and sunrises.

Some respondents complained that rubbish bins smell and requested dog waste bins be provided.

The following table outlines the relevant recommendations related to park furniture.

Table 4. Park furniture recommendations

Ref.	Description	Priority
4.1	Upgrade and/or supply park seats, picnic settings, bins and drinking fountains in accordance with City of Boroondara's Public Realm Asset Manual 2023 (to improve accessibility and to update styles).	High
4.2	Upgrade or supply new park seats, picnic settings, bins and drinking fountains in accordance with <u>Sheet 4. Proposed Amenities Plan (page 41).</u>	Low
4.3	Audit existing signs and other park furniture – remove redundant signs, bollards or other furniture to declutter the park.	Medium
4.4	Any existing or proposed plaques on park furniture will comply with council's current Plaque Policy.	Ongoing
4.5	Install bins and bicycle parking hoops at primary entrances wherever feasible (refer to Sheet 4. Proposed Amenities Plan, page 41).	Medium
4.6	Investigate new locations for bench seats and picnic settings in the oval's vicinity.	Low

Playground

The playground was upgraded in 2013–14 and included accessible equipment as the playground strategy recommended.

One of the Boroondara Open Space Strategy's recommendations was to consider relocating the playground further east to the main area of the park. However, the playground is well-located close to the school, and frequently used by the community before and after school. In addition, with the potential for the pétanque green to be redeveloped as parkland, there will be opportunities to extend play experiences into this space.

The playground's surrounding facilities and amenities could be improved with additional natural shade, seating, and informal and formal gathering spaces. Some of these elements can be located within the former pétanque green when it is developed.

The following table outlines the relevant recommendations related to park furniture.

Table 5. Playground recommendations

Ref.	Description	Priority
5.1	Provide informal seats which may be repurposed timber from the some of the older, deteriorated elms.	Ongoing
5.2	Investigate whether particular zones within the park should be reclassified as on-leash e.g., upper level at playground, war memorial and pétanque green areas.	Ongoing
5.3	Do not install any new fences and gates where they create a cumbersome barrier for those in a wheelchair.	Ongoing



Figure 14. St James playground, view from Wood Street

18/12/2023

Oval and sports pavilion

There are no proposed changes to the use of the oval and sports pavilion. Community feedback requested more seating to watch sport played on the oval and picnic settings on the corner of Denham and Barton streets.

Children reported poor drainage and slipperiness a problem on the oval. They also told us that they liked to roll down the hill near the oval and somersault on the horizontal bars of the perimeter fence.

The following table outlines the relevant recommendations related to the oval and sports pavilion.

Table 6. Oval and sports pavilion recommendations

Ref.	Description	Priority
6.1	Retain existing formal and informal recreational uses of the oval.	Ongoing
6.2	Investigate improvements to the oval's poor soil profile and ageing irrigation system.	Ongoing
6.3	Investigate feasibility of water harvesting from Hawthorn main drain and surrounding streets' runoff.	Ongoing
6.4	Retain gentle grassed slope down to the oval.	Ongoing
6.5	Refer reference 4.6 for furniture.	

Wayfinding and interpretive signage

There are no wayfinding or interpretive signs within the park.

Wayfinding signage would improve legibility for visitors to navigate both within the park and to the surrounding neighbourhood. Signage would include distances to encourage people to walk or cycle to the park. Interpretive signage could be incorporated into these signs.

The following table outlines the relevant recommendations related to wayfinding and interpretive signage.

Table 7. Wayfinding and interpretive signage recommendations

Ref.	Description	Priority
7.1	Engage a wayfinding specialist to design a wayfinding signage package displaying pedestrian and cycling links between St James Park and its surrounding community facilities including West Hawthorn shopping strip, Yarra River, schools and public transport nodes.	Low
7.2	Wayfinding signage to display a map of the park, showing facilities and their locations in the park to help visitors navigate within and around the park.	Low
7.3	Engage a consultant to design interpretive signage in the form of artworks or digital technologies to communicate the park's history.	Low
7.4	Investigate using local Aboriginal languages on new signage, in consultation with representatives of Wurundjeri Woi wurrung community.	Low
7.5	Develop stories to interpret the history of the park, involving local children and capturing their favourite things (the trees and playing in the park).	Low
7.6	Develop a self-guided cultural and natural history walk of the park and the surrounding area, linking it to Creswick and Yarra Bank reserves and the Yarra River.	Low
7.7	Design new park entrance signs incorporating information from existing signs to reduce the need for multiple sign types. Provide the following at entrances:	Low
	Primary entrances	
	 Main sign with park facilities, sporting clubs, wayfinding, interpretive information, local laws regulations and QR code to council website. 	
	Secondary entrances	
	• Park entrance sign with local laws regulations and QR code to council website.	

'Art in the park' opportunities

Art can heighten people's interest and connection to a place by providing a 'bridge' between them and their surroundings, enhancing a 'sense of place'. It can help form connections within a community, and between people and the natural environment. This boosts people's wellbeing and their appreciation of and engagement with the park.

Art can tell stories of a place, stimulate the imagination, engage the senses or evoke an emotional response. It can 'wake up' people: make them laugh, muse on the meaning of a work, discuss it with a friend or interact with it. Installing artworks at St James Park would add a valuable dimension in the planning for the park. Temporary, not permanent, art installations are the most suitable form. This ensures the art cannot affect the park's heritage, and keeps the art new, interesting and relevant to the community.

The following table outlines the relevant recommendations related to public art in the park.

Table 8. 'Art in the park' recommendations

Ref.	Description	Priority
8.1	Investigate the ability to host a biennial art exhibition in the park.	Low
8.2	Investigate a large-scale ephemeral or ecological art, potentially on the southern boundary's grassy embankment, to catch travellers' attention when viewing from Burwood Road: improving awareness of the park; encouraging people to visit the park and brightening people's days (Refer to Figures 15 and 16 for examples).	Low
8.3	Host a trial installation, reusing the (council-owned) poppies originally created for the 100th Armistice Project, Greythorn Community Centre in 2018. The poppies' artist could be engaged to refresh the artwork and collaborate with the community (including the local RSL) to make it site-specific for St James Park, connecting with the historic war memorial and its associated memorial, in consultation with the RSL (refer to Figure 17).	Low



Figure 15. Dandelion Circle on Bluebells, Brough, Cumbria, Wood Line', Andy Goldsworthy, 1985



Figure 16. Girona's Shores, Spain, 2020, Landscape Architects EMF, Estudi Marti Franch



Figure 17. Poppies at Greythorn Community Centre for 100th Armistice Project, 2018

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10.2. Trees, garden beds and lawn recommendations

In this section, we will discuss recommendations related to trees, garden beds and lawn. These suggestions aim to maintain and enhance the natural beauty of St James Park, ensuring that it remains an inviting and vibrant space for the community. We will provide specific details on each recommendation and how they contribute to the park's overall maintenance and aesthetics.

The following table indicates a list of general recommendations and are regarded as holistic in nature.

Table 9. Trees, garden beds and lawn - general recommendations

Ref.	Description	Priority
9.1	Council will use the St James Park Heritage Study (2022) and the City of Boroondara Significant Tree Study to develop an operational tree management plan for St James Park. This will document current trees, current and future renewal programs, and plan succession plantings of significant specimen trees. Tree planning for the park must incorporate heritage considerations and identify opportunities for new plantings that are appropriate to the park's character, build species/genus/family diversity, and provide habitat to encourage wildlife.	High
9.2	All trees to incorporate considerations of heritage, climate resilience and maintenance. Seek external advice on soil management if required to promote successful planting outcomes.	Ongoing
9.3	Retain large, healthy trees as long as possible, and where this is not feasible, any tree renewal is undertaken in a way that maintains the park's character, shade and habitat values (i.e. staged removal of trees).	Ongoing
9.4	Investigate the efficiency of the current irrigation system and upgrade or adjust as required. Manage and maintain lawn areas to retain their green, healthy appearance by irrigating with pop-ups (refer to water management plan – separate document).	Ongoing
9.5	Generate agreed practices for event organisers to avoid damaging trees during events (e.g., avoiding compaction, vehicles driving into park, parking, etc).	Ongoing

Tree management - significant avenues

In regard to the management of significant tree avenues, the following actions were determined based on the St James Park Heritage Study (2022) and assessment undertaken by council's trees team:

- Existing avenue trees are generally suitable for short to medium-term retention. Some mature tree removals are necessary in the southern and diagonal avenues, with pruning of all other elms to remove deadwood and reduce risk.
- Elms are considered suitable for future plantings in the southern avenue, due to some protection provided by scattered large trees in the open areas of the park, and the downslope of land toward Burwood Road from the high point at the Hawthorn Bowling Club/pétanque green. The use of the drip irrigation system installed in the park in 2020–21 to improve turf quality will also benefit tree growth and health.
- The diagonal avenue of elms running north-east to south-west (Denham Street side) to the centre of the park is in poorest condition overall.
 Replacement with elms is considered inappropriate given the higher elevation and exposure of this north-central side of the park.
- The northern elm avenue (along the Denham Street side of the park) is in reasonable condition overall, though new plantings during the Millenium Drought showed very limited growth. This is likely due to the more elevated and exposed location and root competition from mature trees. The northern avenue is considered suitable for retention in the medium term (5 to 10 years).

For a detailed summary on the consultation undertaken for tree management of the existing avenue trees, refer the Community Engagement Summary (separate document).

The following table outlines the relevant recommendations related to tree management for the significant avenues.

Table 10A. Tree management – avenues recommendations

Ref.	Description	Priority
10.1	Renewal of the northern avenue is a medium to long-term project, as most trees continue to offer valuable canopy. Trees will be managed in the medium-term through pruning, with further community consultation on the approach to renewal and species options to occur.	Ongoing
10.2	Replace central avenue with <i>Quercus castaneifolia</i> . Replace elms with elms at southern avenue due to sheltered microclimate.	In- progress
10.3	Continue to manage all retained elm trees within the park through annual inspections of their health, structure and overall condition. Ongoing pruning and tree removal (with new plantings) to occur as required.	Ongoing
10.4	Continue to review approach to tree renewal in light of success and failure. Modifications to this approach to occur if necessary to support the best chance for tree establishment and success.	Ongoing

Tree management – significant specimen trees

The City of Boroondara's Significant Tree Register recognises significant specimen trees in St James Park

- · Pinus canariensis x 2 specimens
 - 88, centre to northeast corner of park
- Eucalyptus camaldulensis x 4 specimens
 - 248, remnant, north-east corner of the park
 - 249, remnant, north-east corner of the park
 - 251, remnant, south of the war memorial lawns, near the south avenue
 - 252, in the west of the park
- Quercus robur x 1 specimen
 - 250, centre of the park.

Significant specimen trees may require additional care to promote their health and longevity in the landscape.

We will strive to retain significant specimen trees by balancing risk of tree retention against practicable and reasonable efforts required to manage them in a high-use park setting. For instance, management options for a significant tree with structural defects could involve tree retention with exclusion fencing and more frequent scheduled inspections, to reduce risk to park users. Except in the case where a significant tree poses an immediate major hazard that cannot be managed otherwise, council will notify the community about major works or removal of a significant tree through installation of signage in the park. If removal is necessary, like for like replacement of significant trees will be sought wherever possible.

Opportunities to plant significant trees for the future should be investigated, including tree plantings associated with the war memorial. Options here include sourcing a specimen Lone Pine (*Pinus halepensis*, Aleppo Pine) through the Australian War Memorial and Yarralumla Nursery, and replacing conifers around the southern, western and northern faces of the memorial as required, to be undertaken in consultation with the RSL and Legacy Victoria.

Within the St James Park Hawthorn – Heritage Advice Report,⁵ an opportunity was identified to plant a new evergreen specimen tree in the central lawn area, between the northern and diagonal avenues. A new specimen tree in an open site has the potential to become a future significant tree and will increase shade and interest for park users.

Table 10B. Tree management - specimen recommendations

Ref.	Description	Priority
10.5	Investigate feasibility of sourcing a true to type Lone Pine in association with war memorial and consultation with Hawthorn RSL and Legacy Victoria.	Ongoing
10.6	Refer reference 12.2 for lawn areas.	
10.7	Investigate opportunity to plant a new evergreen specimen tree in the central lawn area between the northern and diagonal avenues.	High

Endnote

5 Note B, St James Park Hawthorn - Heritage Advice Report (p.14, Fig 2.10)

Tree management - other park trees

Trees in St James Park are subject to council's standard annual inspection regime for a high use park. Reactive inspections may be triggered by requests from council officers, contractors or the public at any time. Tree works and/or removals are undertaken reactively in response to inspection outcomes. Hazardous trees continue to be pruned to reduce risk, or removed if the risk cannot be managed through pruning. No resident or council management notification is required prior to the removal of non-significant trees in St James Park.

Within the St James Park Hawthorn – Heritage Advice Report,⁶ an opportunity was identified to increase canopy through tree planting along the north side of the central path as trees were evident in this location in the 1945 aerial image of the park. Council staff identified opportunities for additional tree planting, including the southern embankment along the Burwood Road frontage, and along the northern path near the Hawthorn Bowling Club.

Gateway tree planting at the entrance at the Barton and Denham Street corner can also be investigated, taking into account mature tree size relative to available ground space and required clearances from overhead electric distribution and supply lines along Denham Street. The heritage significance of the landscape features at this end of the park is less obvious, with changed land form due to removal of flood embankments at the eastern and southern ends of the oval, and replacement of mature peppercorn trees along the Barton Street frontage of the park. More recent changes include construction of sports facilities (pavilion and storage areas). Tree selections in this area could therefore consider non-heritage (modern cultivar) options.

Table 10C. Tree management – park tree recommendations

Ref.	Description	Priority
10.8	Infill tree plantings along the north side of the central path as well as the park's southern boundary (Burwood Road frontage).	High
10.9	Highlight park entrance at Baron and Denham Street with distinctive gateway tree plantings.	High

Endnote

- 6 Note A, St James Park Hawthorn Heritage Advice Report (p.14, Fig 2.10)
- 7 1900 MMBW map, St James Park Hawthorn Heritage Advice Report (p.11, Fig 2.6)
- 8 St James Park Hawthorn Heritage Advice Report (p. 11)

Garden bed plantings

St James Park has few garden beds – its mature trees and lawns form the principal character of the park.

The current garden style and species mix are not in keeping with the historic character of the park – all garden beds are in need of renewal.

Council's Parks team visits the park 13 hours per month to maintain the garden beds.

Community feedback indicates a preference for a mix of Australian and exotic plants (46%) or Australian plants only (45%) in the gardens along the ceremonial path.

Existing garden beds include:

- those adjacent to the ceremonial path leading up to the war memorial, lining the heritage significant vista to the cenotaph
- burwood Road gateway rockery planting
- plantings along the retaining walls to the south and west of the pétanque green.

Refer to <u>Appendix 5. Proposed Planting Palettes</u> (page 49) and Sheet 3. <u>Avenue Renewal and New Planting Opportunities Plan</u> (page 38).

The following table outlines the relevant recommendations related to garden bed plantings.

Table 11. Garden bed recommendations

Ref.	Description	Priority
11.1	All garden bed locations within the park will remain unchanged but their layouts and planting styles modified.	Ongoing
11.2	Widen 'ceremonial walk' garden beds as shown in Figure 18 and plant with a mixture of native and exotic plants, as the community prefers.	Ongoing
11.3	Replant garden beds with robust species that are resilient to climate change and complement the original form and character of the horticultural styles of the nineteenth century (as displayed in figures 19 to 21).	Ongoing
11.4	Plant a variety of exotic, native and indigenous plants, suited to the specific site conditions of the garden bed.	Ongoing
11.5	Replant the south-west Burwood Road corner entrance garden beds with eye- catching plants to highlight this pedestrian gateway to the park.	Ongoing



Figure 18. War memorial showing wider garden beds along the ceremonial path.

Source: Boroondara Library, photographer Stuart Tomkins, date unknown, however size of Bhutan Cypress indicates c.1920s to 30s

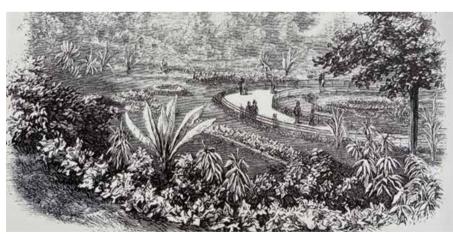


Figure 19. Park England, 1864. Source: Penelope Hobhouse, Plants in Garden History, 1992, p.252



Figure 20. Illustration of rockery planting, 1884, Chiswick, England



Figure 21. Photograph of Kings Park, Perth WA, 1908 rockery planting, showing the English trend using subtropical sculptural plants dotted within the planting.

Source: Georgina Whitehead, Planting the Nation, 2001, p.48

Lawn areas

The lawn areas are important contributors to the landscape character and heritage fabric of the park and are typical of the nineteenth century gardenesque style, popular when St James Park was first laid out. The lawns' open green spaces contrast with the enclosed shaded avenues, and their predominantly evergreen tree species planted within these spaces are distinct from the deciduous oaks and elm avenues.

Some of council's significant trees are found within these lawn areas: English Oak, *Quercus robur*; remnant River Red Gum, *Eucalyptus camaldulensis*; and Canary Island Pine, *Pinus canariensis*.

These open areas are important in providing for passive recreation, where visitors relax, picnic or meet friends. The park's lawns also provide large permeable areas to reduce runoff and help with urban cooling.

(Refer to Proposed Amenities Plan, Sheet 4. page 39).

The following table outlines the relevant recommendations related to lawn areas.

Table 12. Lawn area recommendations

Ref.	Description	Priority
12.1	Conserve open lawn areas by limiting trees planted in these areas, retaining its open lawn and scattered trees character.	Ongoing
12.2	Any new trees planted in lawn areas should provide a contrast to the deciduous species along the avenues. Examples of suitable contrasting trees are evergreen trees with striking architectural forms and habits such as Araucaria or conifers (refer to Appendix 5. Proposed Planting Palettes).	Ongoing
12.3	Manage and maintain lawn areas to retain their green, healthy appearance including irrigating.	Ongoing

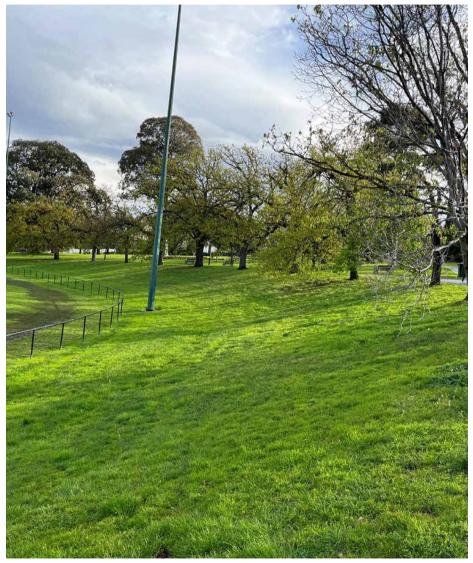


Figure 22. View south-west towards war memorial and central avenue (adjacent to oval)

10.3. Former pétanque green recommendations

Former pétanque green

The former pétanque green has not been used since Camberwell Pétanque Club relocated in 2011 and offers the opportunity to be redeveloped as a recreational space. Preferences on its future use were sought from the community and stakeholders as part of community engagement in April 2022 (refer to Community Engagement Summary – separate document).

Due to the significant heritage value of the park, heritage advice was sought to ensure that any future use of the pétanque green does not detract from the park's heritage character (refer to Section 9.7 for the consultant's recommendations regarding the pétanque green).

With its Wood Street frontage, and close proximity to the school, playground and bowls club, the space has potentially good passive surveillance during the daytime, particularly if the screening vegetation and fences are removed.

Community feedback indicated that an active space such as a basketball/ netball small court within a park setting is the most popular option for the pétanque green, with over a third of respondents preferring this. A treed, grassy space to unwind and relax was the second most popular choice.

A return to the Hawthorn Bowling Club lease was supported by fewer respondents (21%). The club would like to install a new synthetic grass surface bowling green to increase their capacity to play club bowls and in addition, to rent the green for private social events, helping to raise the club's revenue. However, this use would restrict access to those with club membership or those hiring the space, subsequently preventing public access for all members of the community in a prime part of the park.

With increased housing densities and populations in the neighbourhood, there is more stress on our existing open space areas. The disused pétanque green gives the neighbourhood a rare opportunity to increase its public open space. Refer to <u>Sheet 5. 'The Green' Open Space Concept Plan</u> (page 40).

The following table outlines the relevant recommendations related to the former pétanque green.

Table 13. Former pétangue green recommendations

Ref.	Description	Priority
13.1	Return pétanque green to public open space to be shared and accessed by all members of the community.	High
13.2	Undertake a soil analysis to determine the green's contamination risk.	High
13.3	Recondition existing soil and restore the green with lawn for short-term use.	High
13.4	Improve visual connections to the parkland and Wood Street by removing existing fences and self-seeded trees.	Medium
13.5	Remove cantilevered decking on southern boundary to reveal and restore the original bluestone wall.	Medium
13.6	Design the former pétanque green area to provide for a half basketball court with associated green spaces and seating areas.	Medium
13.7	Create a visual connection to Honour Avenue through the layout and design of new open space. Consider planting trees along the east—west original axis within the pétanque green to symbolise original path layout and strengthen visual link to Honour Avenue. (Refer to Sheet 5. 'The Green' Concept Plan, page 42).	Medium
13.8	Integrate the pétanque green space into the park by creating new pedestrian connections, especially to Wood Street, the playground and the park to the east.	Medium
13.9	Create a new rockery garden to the east of the former pétanque green, linking this space to the rest of the park. Replant with rockery species in a planting style typical of nineteenth century rockeries. Replant garden bed to the south of the pétanque green with species that have interesting sensory qualities as part of a natural play area.	Medium
13.10	Install a mixture of formal and informal furniture at the new pétanque open space area to: • facilitate interactions within the community. • provide for informal outdoor learning. • link uses between the playground and park. (Refer to Sheet 5. 'The Green' Concept Plan, page 42).	Medium
13.11	Investigate installing a barbecue in the new open space area at the former pétanque green, seeking community and stakeholder feedback on its need and preferred location.	Medium

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11. Next steps

Community engagement and feedback from internal and external stakeholders will be sought. This will be analysed and incorporated into a revised final master plan.

An implementation plan and staging plan, with associated cost plan, will be developed after feedback from the community and stakeholders has been received. Once this feedback is incorporated into the master plan, the master plan will be submitted for approval and endorsement by council.



Figure 23. View of central avenue (facing south-west)

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Appendix 1. Plans

SHEET INDEX

Sheet 1. Site Analysis Plan

Sheet 2a. Existing Landscape Character Plan

Sheet 2b. Existing Landscape Character Photographs

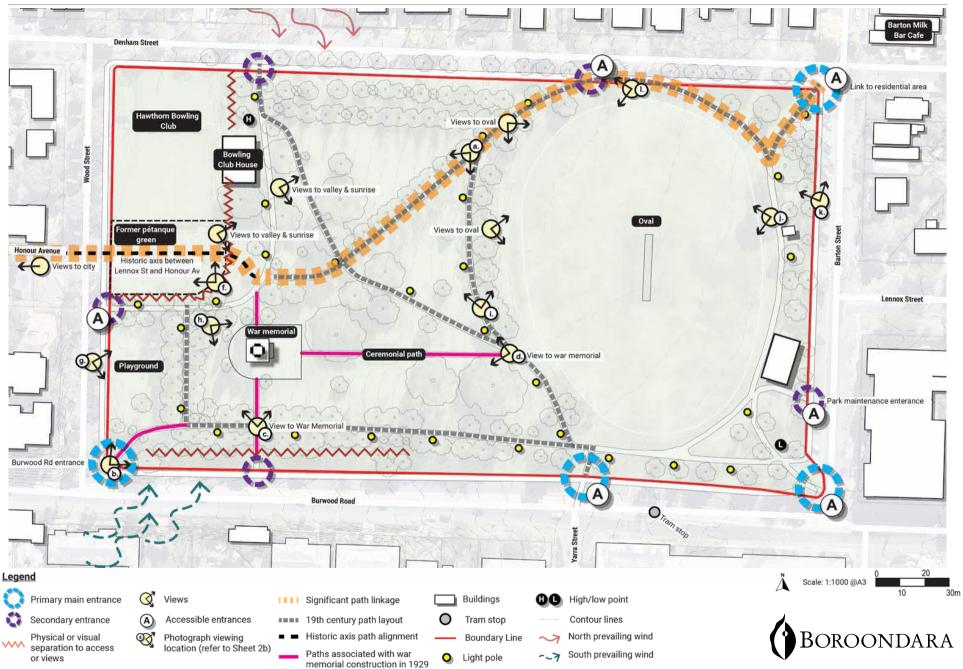
Sheet 3. Avenue Renewal and New Planting Opportunities Plan

Sheet 4. Proposed Amenities Plan

Sheet 5. 'The Green' Concept Plan (former pétanque green)

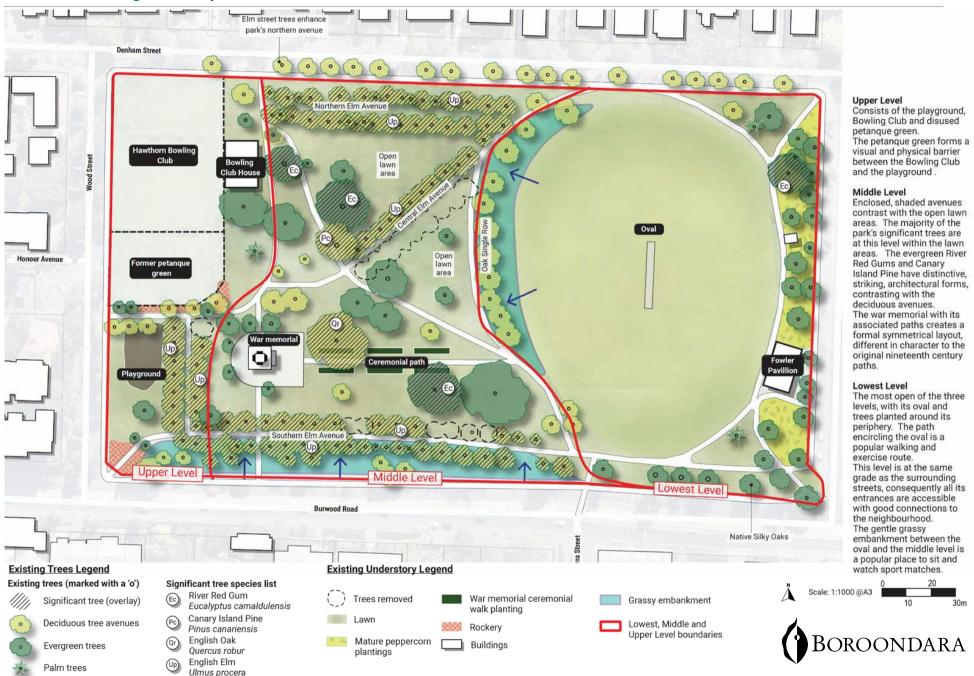
Sheet 1. Site Analysis Plan

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Sheet 2a. Existing Landscape Character Plan

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Sheet 2b. Existing Landscape Character Photographs

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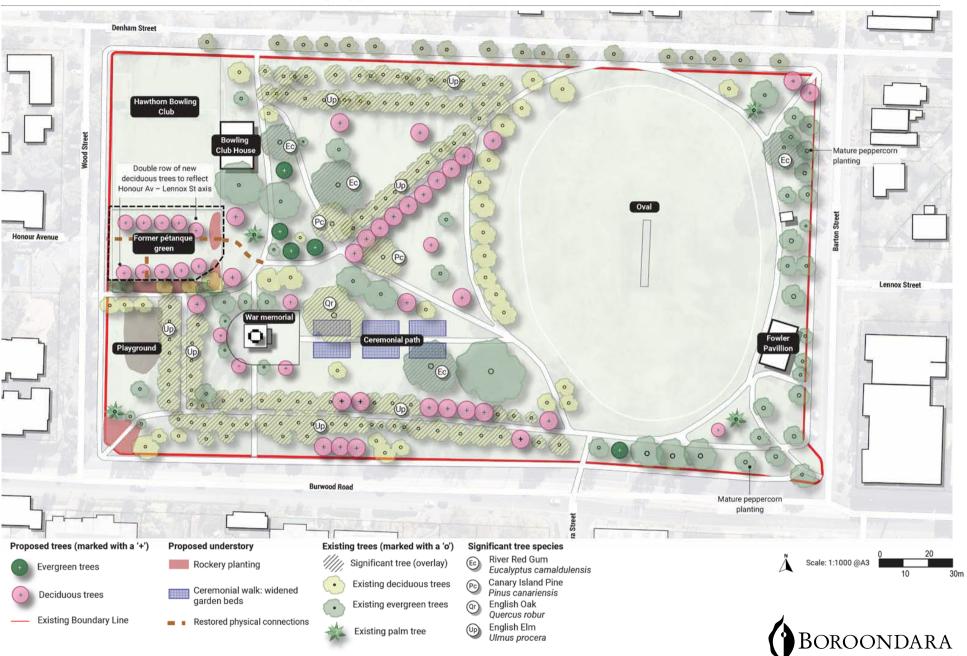




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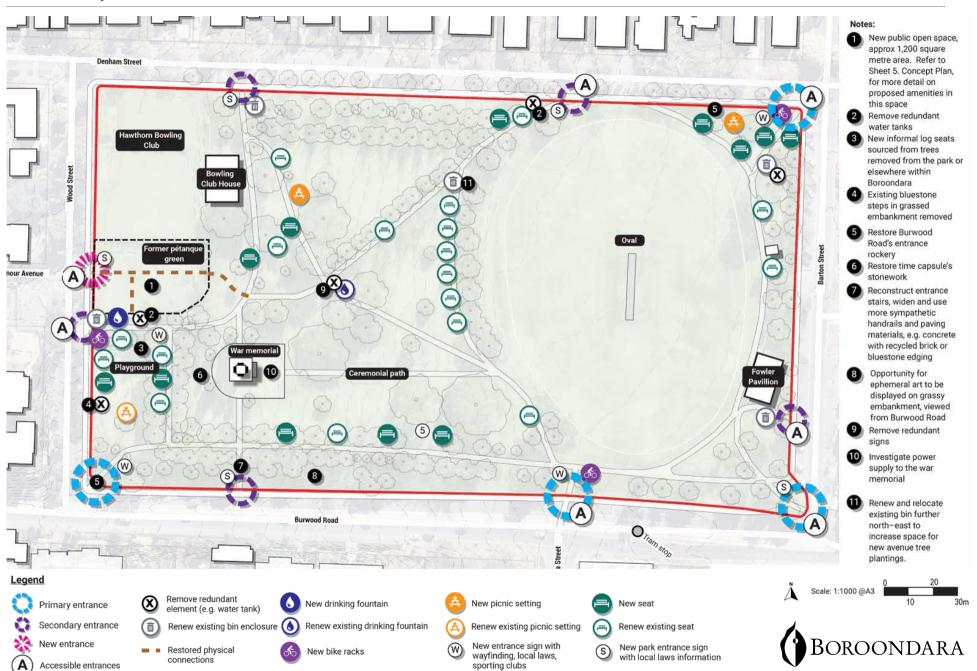
Sheet 3. Avenue Renewal and New Planting Opportunities Plan

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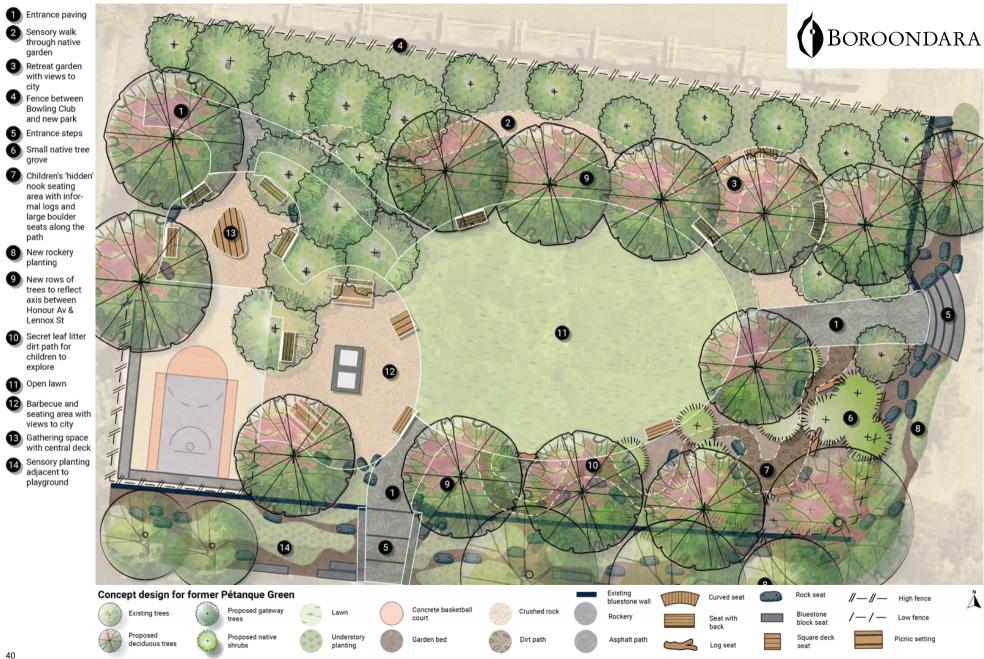
Sheet 4. Proposed amenities Plan

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Sheet 5. 'The Green' Concept Plan (former pétanque green)

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Appendix 2. Project's strategic context

The following corporate documents relevant to this project are detailed below.

Boroondara Community Plan 2021–2031 (BCP)

The project responds to the following BCP's priority themes.

Theme 1. Community, services and facilities, in particular strategies:

- 1.1 Neighbourhoods and community spaces facilitate social connections and belonging by providing, maintaining and activating places for people to meet, organise activities and celebrate events.
- 1.4 Facilities and sports precincts encourage equal access through social planning, delivery, asset maintenance and renewal activities.
- 1.6 Residents and visitors feel safe in public spaces through encouraging local activity and creating and maintaining civic areas.

Theme 2. Parks and green spaces, in particular strategies:

- 2.1 Parks and green spaces enable sport and recreation opportunities by maintaining and improving recreation spaces and equipment.
- 2.2 Our sustainable urban forest is preserved and increased through managing and renewing our open space trees and understorey growth.
- 2.3 Parks and green spaces are accessible and appealing through maintaining, improving and increasing amenities.
- 2.4 Green spaces are maintained and increased through management practices and investigating opportunities to acquire or modify existing land.

Theme 3. The environment, in particular strategies:

- 3.1 Community resilience and capacity to live sustainably is increased through advocacy, education and resources.
- 3.2 The environmental impact of council facilities and assets is further reduced through implementing sustainable practices.
- 3.5 Our leafy streetscapes are maintained and improved through advocating for careful project planning by government regulatory and project authorities, supported by the increased planting of resilient species.
- 3.6 Our biodiversity is conserved and maintained through improving the way we manage our diverse plants, animals and natural spaces.

Theme 4. Neighbourhood character and heritage, in particular strategies:

- 4.1 Boroondara's heritage places are protected through ongoing implementation of heritage protection controls in the Boroondara Planning Scheme.
- 4.2 The history of Boroondara's heritage places is respected and celebrated through community education.

Theme 5. Moving around: in particular strategies:

• 5.3 Shared paths and footpaths are fit for purpose through continued improvements to surface condition and lighting.

Theme 7. Leadership and governance, in particular strategies:

- 7.1 Decision-making is transparent and accountable through open governance processes with timely communication and reporting.
- 7.4 The voices of our community are heard through engagement strategies to allow effective representation on current and long-term community needs.
- 7.8 Celebrate and recognise Aboriginal and Torres Strait Islander cultures, knowledge and heritage through implementing initiatives in partnership with our community and stakeholders.

Health priorities:

- · Improving mental wellbeing and social connection.
- · Tackling climate change and impacts on health.
- · Increasing active living.

Boroondara Open Space Strategy (BOSS) 2013

St James Park is classified in BOSS's hierarchy as municipal and is the second most visited park in the Hawthorn precinct after Central Gardens.

The following is an excerpt from BOSS on St James Park:

'St James Park offers a diversity of character and use with a formal public garden layout that integrates sports facilities with unstructured informal recreational use. The community identified St James Park as the second most visited open space for a diversity of reasons, including walking, trees, exercising, relaxation, dog walking and ambiance.'

Summary distribution of open space in Hawthorn



BOSS recommended action:

79D-5 Prepare and implement a conservation management plan for this park to guide ongoing management of the open space. Once completed, investigate provision of additional informal recreational facilities consistent with the conservation management intent. In the longer term, consider relocating the playground further east into the main area of the park so that it is more accessible from other park facilities, including access to the open grassed areas.

Responsibility: Council Indicative priority: Higher

Shade policy 2017 - 2027

Policy statement: 'The City of Boroondara is committed to improving the safety, comfort and appearance of the city's public spaces and ensuring the level of service is appropriate to the place. This includes the provision of shade measures along with other sun protection strategies to encourage healthy active lifestyles in comfortable, cool, shaded spaces.'

We will achieve this by:

- prioritising the use of natural shade in open space (above that of built shade) as a long-term shade solution
- prioritising the use of shade at selected key assets and places including:
 - · playgrounds
 - · along key walking and cycling routes.

Excerpts of the Shade Policy relevant to this project include:

- · Prioritise the use of natural shade in open space.
- Plant additional trees when upgrading open space to increase shade where needed.
- Plan ahead and plant additional trees on routes into and around key park destinations, and around the periphery of sports grounds (ensuring any tree planting does not impact on existing or future.
- Prioritise the use of natural shade along key walking and cycling routes.
- Utilise natural shade to encourage physical activity and sustainable transport by making key walking and cycling routes more inviting and shaded.
- Prioritise the use of shade at facilities and places where a particular need has been identified.
- Provide shade where possible to BBQs and picnic tables, making use of shade from existing trees and incorporate new tree planting.
- Provide shade at sites where a particular need for built and/or natural shade has been identified during the development of a master plan or landscape concept plan.
- Incorporate tree planting where possible when upgrading carparks, shopping centre streetscapes and civic spaces to provide shade as well as other amenity, environmental and health and well-being benefits.

Playground Development Strategy 2005

Recommendations regarding St James Park's playground are out of date as the playground was replaced in 2013 as part of Council's Playground Replacement project.

However, some of the findings of the strategy are worth noting including:

- 'The park is large, formal and open. Its character is derived largely from its historic layout, the cenotaph war memorial and the framework of large, mature, exotic trees.
- · Informal surveillance is good.
- There are no barbecue facilities or shelter but there are seats located in shade.
- Public toilets are located in the sports pavilion but these are not located in close proximity to the playground.
- Some shade from existing trees is provided from morning sun. New trees on Wood Street will provide afternoon shade in the future.'

Site recommendations

• It may be worth considering the installation of a barbecue facility and drinking fountain in the lawn area next to the playground.

Yarra Strategic Plan 2020

This project responds to the following YSP's vision:

The river corridor ...

'is a valued place of connection to Wurundjeri culture and community, with a network of hubs of learning, play and celebration. It benefits from a united and integrated approach to governance and land management, guided by the wisdom and practices of Traditional Owners, keeping culture not just in the past but alive into the future.'

And relates to the YSP's priorities and values:

- 'Expand the river's local parklands and trails to improve continuous access, increase biodiversity and enhance river health.
- Celebrate our spiritual connection to the river and its surrounds.
- Establish new habitat for endangered birds, fish and wildlife.
- Employ collaborative planning processes for development to ensure changes are for the benefit of the river and the advantage of all in the community, not just the few.
- Collaborate to provide innovative immersive experiences with nature by expanding natural river tracks and creating environmental playgrounds along the corridor.
- Explore opportunities for community education and connection to Wurundjeri knowledge and cultural practice and significant sites.'

Urban Biodiversity Strategy 2013 - 2023

This strategy is a comprehensive plan designed to enhance and protect biodiversity within urban environments. It recognises the importance of maintaining diverse biological communities in cityscapes and seeks to integrate natural ecosystems into urban planning and development. The strategy outlines actions and policies aimed at conserving native species, habitats, and ecological processes, while also promoting community engagement and awareness of biodiversity issues.

Stepping stone corridors are a crucial component of urban ecological networks. These corridors consist of smaller, often isolated natural areas that function as 'stepping stones' for wildlife movement across urban landscapes. They provide essential habitats and resources for native species, facilitating their movement and dispersal between larger natural reserves or green spaces. This connectivity is vital for the survival and health of various species in urban areas, aiding in genetic exchange and reducing the risks of local extinctions.

Located at position 48 (Figure 24) within a stepping stone corridor, St James Park plays a significant role in this urban ecological network. It is recognised for having significant trees, which contribute to the biodiversity and ecological value of the area. These trees not only enhance the aesthetic appeal of the park but also serve as critical habitats and resources for local wildlife, supporting the overall goals of the Urban Biodiversity Strategy by maintaining and enhancing natural elements within the urban setting.



Figure 24. Boroondara's biodiversity corridors, biogeographical zones and biologically significant sites (St James Park is noted as a site with significant trees reference 48, circled red)

Source: Urban Biodiversity Strategy 2013 - 2023

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Appendix 3. History: chronology of key dates

Source: Heritage Advice Report by GMH Heritage Consultants, 2021.

'The following chronology is summarised from the 1992 Hawthorn Heritage Study by Meredith Gould, other accessible secondary sources and targeted primary research.'

St James Park, Hawthorn: chronology

Year	Event	
1852	The land for St James Park Hawthorn was part of the Crown land reserve for the Village of Hawthorn, laid out by Robert Hoddle in 1852. Unsold blocks became known as common land.	
1861	The Reserve (historically known by various names, currently St James Park) was laid out by English-born James Scott (1819–1879), florist and nursery proprietor, using trees distributed by Melbourne Botanic Gardens director Ferdinand von Mueller (1825–1896). Scott had established a nursery in Burwood Road, Hawthorn (known as the Royal Nursery after receiving patronage durin the 1867 visit of the Duke of Edinburgh) on land purchased in 1854	
1860s-70s	Plants supplied by von Mueller, including Blue Gums, WA Red Flowering Gums	
1870	50 pines, 60 elms, 27 oaks planted	
1870s	Oval used from this time for cricket	
1880	Bowling club established	
1887	Some trees replaced. The 1992 citation suggests Moreton Bay Figs and Monterey (Radiata) Pines in the park in 1992 may date from this time. Other trees introduced were Peppercorn Tree (Schinus molle), Monterey Pine (then Pinus insignis, now P. radiata) and Sweet Pittosporum (Pittosporum undulatum)	
c.1887	Football was also played at the oval	
1900	By 1900, the Hawthorn Recreation Reserve was fenced, with 6 entry gates. There was a fountain at the centre of the park ⁹	
1901-45	Layout of bowling greens changed (extended to south)	
1929	Freestone and granite Hawthorn War Memorial constructed, comprising the cenotaph and lawn and a symmetrical grove of Bhutan Cypress (<i>Cupressus torulosa</i>), dedicated Sunday 10 March 1929. Designed by M Finlayson. ¹⁰	
c1929	Depression era works to paths, edging, and associated plantings including Bhutan Cypress	
1930s	Extant bowling club building built	
c.1945-70	Bowling green extended to south	
1998-2011	Camberwell Pétanque Club commenced use of southern green, moving to Lynden Park in 2011	
2020	Weatherboard pavilion in the northwest corner of the park (replaced c.1960s with a brick building)	

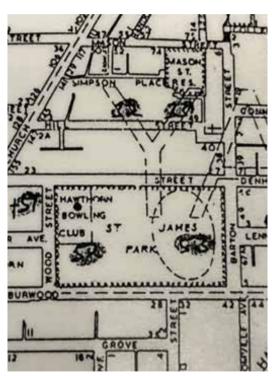


Figure 25. 1917 MMBW plan showing St James Park's oval and Bowling Club Source: Hawthorn Library Historical Collections

Endnote

- 9 Melbourne and Metropolitan Board of Works, Detail Plan No. 1804, dated August 1900.
- 10 Age, 11 March 1929, p.10.



Figure 26. Detail of 'Residential area of Richmond with Richmond Pony Track and parks' Airspy photograph by Charles Daniel Pratt (1892–1968), dated 'ca1925–ca1940', this image was taken in winter, after 1929 when the Hawthorn War Memorial monument and lawn were constructed at St James Park

Source: Accession No. H91.160/1604, State Library Victoria

Appendix 4. Heritage studies

1992 Hawthorn Heritage Study by Meredith Gould.

The report states that the park is significant due to:

- St. James Park, reserved in 1861 as a Crown Land Reserve, and continuously maintained since then as a public park is of metropolitan significance:
- · For its association with the original village of Hawthorn Reserve.
- · For the retention of remnant native vegetation.
- For its mature native and exotic trees, particularly the elm and oak avenues.
- · For the retention of a significant portion of its nineteenth century path layout.
- For its role in providing passive and active recreation opportunities to the citizens of Hawthorn and neighbouring areas.
- · For its war memorial of cultural significance.

St James Park Heritage Advice, GML Heritage Consultants, 2022

Available at document library on <u>Engage Boroondara St James Park project page</u>.

Building on the 1992 Hawthorn Heritage Study, GML investigated which individual elements contribute to the heritage significance of St James Park. They identified the following:

- The park boundaries, early park layout established by 1900, and improvements into the inter-war period (pathways, oval, area for lawn bowls expanded in the inter-war period, the war memorial).
- The landscape character of the park, defined by mature large trees, avenues planted with exotic deciduous trees, open lawn areas planted with a diverse collection of trees with strong evergreen forms.

- · The remnant river red gums.
- Mature native and exotic trees, particularly the elm and oak avenues, but also other trees that provide evidence of early planting phases into the inter-war period and which contribute to the park's landscape character.
- The provision of passive and active recreation opportunities to the citizens of Hawthorn and neighbouring areas.
- · The footprint of the oval.
- · The footprints of the bowling greens.
- The Hawthorn War Memorial, including the war memorial, formally arranged Bhutan Cypress trees, symmetrical landscaped setting, forecourt and paths, the east-west view corridor terminating in the monument.
- Hard-landscaping introduced in the inter-war period, including steps and rock edging and landscaping associated with the war memorial.
- The pathway layout.
- The brick spoon drains that edge the paths are consistent with the historic character of the park. Some pathways have spoon drains made of early bricks that, if not early fabric, are sympathetic to the park's historic layout and contribute to understanding the significance of the park.

Elements that are not significant are:

- · self-sown trees
- · modern bricks used in spoon drains and steps
- children's playground (fabric not significant)
- · lamps (fabric not significant)
- seats (fabric not significant).

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Intrusive elements are:

· Two large water tanks.

Lost elements are:

- some density of tree canopy in the central triangle of lawn
- fountain, extant in 1900
- bandstand (replaced by the war memorial)
- cannon, visible in early photographs.'11

Endnote

11 GML Heritage Advice Report, section 6.1.2.

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Appendix 5. Proposed planting palettes

General

- Garden bed locations within the park will remain unchanged, but their layouts and planting styles will be modified.
- Replant garden beds with robust species that are resilient to climate change and complement the original form and character of the nineteenthcentury horticultural styles.
- · New plantings will be mindful of maintenance requirements.

War memorial - ceremonial path palette

- These garden beds currently experience a variety of extreme site conditions from full sun to near complete shade, species selection and siting will be sympathetic to these conditions.
- Widen 'ceremonial walk' garden beds and plant with a mixture of native and exotic plants (as the community preferred). Species origin to be a combination of native and indigenous planting as well as exotic species with influence from locations where Australians have participated.
- Plant forms to include shrubs, grasses, and groundcovers for a diverse garden bed with year-round interest.
- Create a linkage between colour and form across all ceremonial path garden beds.
- Manage planting heights to avoid obstructing views to the war memorial (and broader park).
- Consider 'plunge planting' for seasonal interest such as for Anzac Day or Remembrance Day.
- Plant selection will not impact passive surveillance.

Burwood Road gateway - rockery planting palette

- Replant the south-west Burwood Road corner entrance garden beds with rockery species in a planting style typical of nineteenth century rockeries
- Proposed species to be eye-catching plants to highlight this key pedestrian gateway to the park.
- Plant forms to include a mixture of shrubs and groundcovers that are formal in character. Encourage sprawling groundcovers over rockery areas.
- · Plant selection will not impact passive surveillance.

Pétanque – interface palette

- Garden beds adjacent to the pétanque area currently experience significant dry shade due to mature elms planted in these beds. Species selection and siting will be sympathetic to these conditions.
- Create a new rockery garden to the east and south of the former pétanque green, linking this space to the rest of the park.
- Replant the garden bed to the south of the pétanque green with species that possess interesting sensory qualities to encourage nature play. This may include plants with vibrant colours, pleasant fragrances, and/or textured foliage.
- · Plant forms will consist of a mixture of formal shrubs and groundcovers.
- Plant selection will not hinder passive surveillance, and sight lines through to the new open space (pétanque) will be encouraged.

Pétanque – internal palette

- The pétanque site is flat, open, and lacks trees or existing garden beds.
 Any proposed plantings will be exposed to full sun, and species selection and siting will consider this condition.
- Given the former use of the site, further assessment of the soil profile is essential.
- Plant forms will include a mixture of formal shrubs, grasses, and groundcovers. For garden beds closer to the playground, select species that offer interesting sensory qualities to promote nature play.
- Plant selection will not hinder passive surveillance, and sight lines across the site will be promoted.
- Emphasise a flat and open lawn area in the middle of the site.
- Proposed tree species will be in harmony with the existing character of St James Park and complement the original form and character of nineteenth-century horticultural styles.

Website: www.engage.boroondara.vic.gov.au/st-james-park-master-plan

Email: boroondara@boroondara.vic.gov.au

Telephone: 9278 4444

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For speech or hearing impaired:

National Relay Service: TTY 13 36 77

Speak and Listen: **1300 555 727**

Free interpreting service: 9278 4002





St James Park Master Plan Community Engagement Summary

Draft for community feedback, November 2023



DRAFT - St James Master Plan - Community Engagement Summary

Acknowledgement of Traditional Owners

The City of Boroondara acknowledge the Wurundjeri Woi wurrung people as the Traditional Owners and original Custodians of this land, and pay our respects to their Elders past and present.

Prepared for:

The City of Boroondara

Prepared by:

Environmental Sustainability and Open Spaces - Open Space Strategic Design team

In collaboration with Internal Project Control Group (PCG) made up of council officers from the $\,$

following departments:

- Environmental Sustainability and Open Spaces
- Trees Team
- Parks Team
- Environmental Sustainability
- Open Space Strategic Design
- · Health and Wellbeing Services
- Sports and Recreation
- · Customer and Transformation
- · Strategic Communications

Responsible directorate: Environmental Sustainability and Open Spaces, Places & Spaces

Authorised by: <Council or ELT>

Date of adoption: <Date>

1. Table of contents

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- 3. Methodology
- 4. What we heard, what we learnt
- 5. Key themes

Appendix 1: Summary of responses to survey on Engage Boroondara website

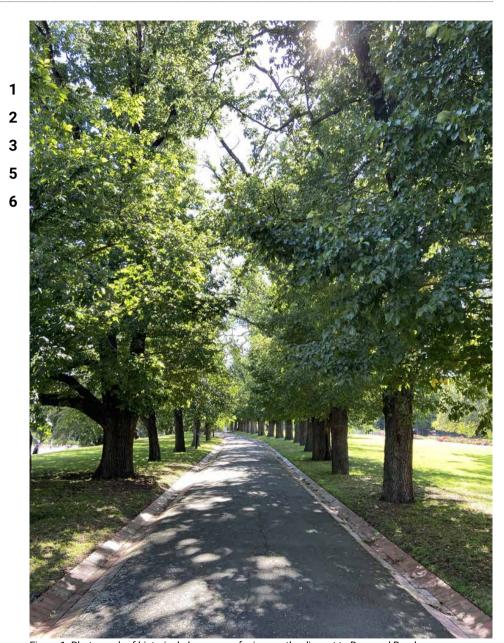


Figure 1. Photograph of historical elm avenue, facing south adjacent to Burwood Road

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2. Community engagement

The St James Park Master Plan involved an initial engagement with the community to gather input and inform them about the project. Various methods were employed, including surveys, on-site sessions, tours and meetings with key stakeholders.

Pre-consultation communication: 7 February 2022

A letter to community and stakeholders informed them of the upcoming tree renewal and MP work and how they could be involved in the near future. This was the first step in educating the community on why tree replacement is necessary and how avenue renewal will be managed.

Community consultation: March to April 2022

Council sought feedback on what is important to the community about the park and what improvements could be made. Feedback on replacement tree species and methods of removal were also sought.

The engagement process revealed the following key considerations:

- Most respondents supported removing aging trees and favoured activities such as exercising, sports, relaxation, picnics, and walking their dogs in the park.
- The park's history and age were appreciated by the community, and the input of local school children was particularly valuable. Residents and nearby workers regarded the park as a natural retreat and valued it for relaxation and observing wildlife.
- The community's preference for the future use of the pétanque green area were for a mix of informal recreation and green spaces. The second most popular choice was for a passive recreational space with lawns, trees, and seating.

For a detailed summary, refer the Community Engagement Summary (separate document).



Figure 2. Photograph taken during on-site information session (March to June 2022)



Figure 3. Aerial photograph used at on-site information session showing people's feedback on sticky notes that replicated the online interactive social mapping activity on the Engage Boroondara page

3. Methodology

A variety of engagement methods were used to obtain valuable responses from the community including:

- an online survey
- · two on-site information and listening sessions
- · on-site tour of trees with a Council arborist
- a map of a self-guided walk for residents to explore the neighbourhood to view examples of replacement tree options
- · an interactive social mapping activity
- · meetings with stakeholders
- on-site tours with small groups of children from the local primary school
- · meetings with internal stakeholders and staff.

3.1. Engagement Activities

Online community survey

An online community survey was hosted on the Engage Boroondara engagement website at engage.boroondara.vic.gov.au/st-james-park-master-plan over the 31 March – 26 April 2022 period.

The online survey consisted of predominantly quantitative questions:

- user/visitor characteristics reasons for visiting, home address, age group, gender
- options for removing and replacing the trees along the park's central diagonal avenue
- · options for tree species to be planted
- options for removing and replacing the trees along the park's southern avenue
- options for planting in the garden beds along the path to the war memorial
- options for the southern former petanque bowling area.

Refer to <u>Appendix 1</u> for more details on survey responses and breakdown of demographics.

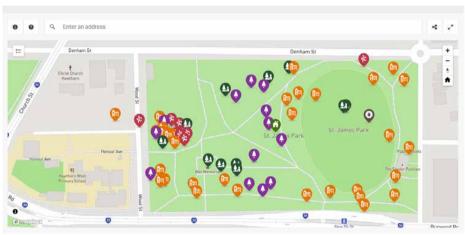


Figure 4. Image of Social Map from St James Master Plan Boroondara Engage website

Mapping activity

The second engagement activity involved a mapping activity where participants could suggest specific areas for facilities, activities, trees and signs - in total 36 people provided 67 responses to the social mapping activity. Comments were recorded in the following themes (in order of frequency) below:

- facilities for the park
- trees
- open spaces
- · activities.

Comments from the mapping activity

Locational Element	Summarised comments (in order of frequency)
Facilities – seating, lighting and bins	 Picnic tables and seating/terraced seating (24%) Better lighting for safe exercise (16%) Other – lookout tower, vintage tram, new public toilets, remove water tank (15%) Paving and paths (12%) Informal recreation area – running and walking, fitness area (12%) Fencing along Burwood Road, around playground (12%) Return land to Bowling Club (6%) Bins for dog poo (3%).
Trees	 Remove elms (inappropriate climate) (20%) Improve health of area – too dry, no mulching (20%) Plant extra specimen trees (20%) Trees for bird habitat (hollows) (10%) Plantings of more height near cenotaph war memorial (10%) Propagate indigenous trees from mature specimens (10%) Playground shade by trees, community garden (10%).
Open space – what would make you spend more time here?	 Low maintenance plants (19%) Incorporate indigenous history and heritage (18%) Alternative water sources for use in the park (18%) Ideas for the petanque green: secret garden; labyrinth; indigenous food garden (9%) Quiet space to view the sunrise, for contemplation and meditation (9%) Oval to be fully fenced to ensure safety of children and dogs (9%) Improve health of earth throughout grassed areas (9%) Introduce informal recreation, seating (9%).
Activities – what would make you spend more time here?	 Return land to Hawthorn Bowling Club (45%) Community garden/food forest (9%) Indigenous insect attracting plants with interactive educational signs (9%) Fulfill needs not currently met - a basketball hoop, picnic area, reading/meditation garden, circuit walking path (9%) Strengthen pedestrian and cycle connections from the west side of the park (Wood Street) (9%).

4. What we heard, what we learnt

Overall, 101 people completed the hard copy and online community surveys and 67 responses were provided to the social mapping activity.

Responses indicated overall support for removing the senescing trees.

Respondents' most popular activities were informal exercising, playing organised sports, a place to relax, enjoying picnics, going to events, and walking, exercising and socialising their dog/s.

We learnt that the history and age of the park added to the community's appreciation of the park. We heard memories and stories passed through the generations that added richness to local families' appreciation of the park.

We learnt that the school uses the park for Physical Education classes, an annual cross-country competition, social get togethers and it's a popular place for the school's community to gather and play after-school.

Hearing the perspective of the local school children through the tours was invaluable. They told us about their favourite things in the park, including:

- the trees
- places to play including the playground, on and around trees, on the oval and in the "messy" overgrown gardens near the pétanque green
- the grassy embankment next to the oval where they liked to roll down
- the oval's fence to swing and somersault.

They requested more challenging play equipment and rubbish bins that don't smell.

We learnt that local residents and nearby workers like to visit the park to relax and it is an important natural retreat. Some spoke of it being a wonderful place to watch the sunrise or observe wildlife. Hearing community preferences for the future use of the former pétanque green, an important guide for the future development of this space and has informed the recommendations in this MP. The survey asked community members to indicate their preference for:

- a grassy space with trees and seating similar to the rest of the park
- a half basketball court alongside a grassy space with trees and seating similar to the rest of the park
- · another idea.

People's ideas revolved around active recreation, passive recreation or leasing the space to the Bowling Club again.

Refer appendix 1 for more details on survey responses and demographics.

5. Key themes

A number of key themes emerged from community engagement (with general consistency amongst all age groups, genders and active and passive users of the park).

5.1. Trees

- General acceptance of the reasons to remove the deteriorating trees and renewal of trees (no negative feedback disputing the need to remove senescing trees).
- Support for replacing central avenue with a new species from the shortlist of trees suitable. *Quercus castaneifolia* was the most popular choice.
- Requests for more native trees wherever possible to provide wildlife habitats.
- Requests to plant more trees to give natural shade at the playground.
- Need to care for trees for future generations.
- Appreciation of park's history and desire for it to be conserved.
- Requests for more interpretive information about the park's history.

5.2. Amenities/Park furniture

- Request for more picnic tables, at the playground and at corner of Denham and Barton Streets (opposite café).
- Provide more accessible bench seating and picnic settings, especially at eastern end of park near the oval and near the playground.
- · Bins are smelly and need a different design.
- Provide seating so they can enjoy views from the upper part of park.
- · Provide more reliable drinking fountains.
- Remove redundant water tanks.
- Requests for more and better seating was the most common feedback heard in the social mapping exercise.

5.3. Green Space to relax and unwind

- The park's trees and green spaces are important place to relax and retreat from urban life, including those who live in Richmond, City of Yarra (many school families).
- · Pleasure in watching and listening to birdlife with habitats in mature trees.
- A lovely spot to view sunrise from the western end of park, looking towards the valley.
- Restoring the pétanque green to passive open space is the second most popular option. The most popular option is to use the space for active recreation with grassy space.

5.4. Environment

- The need for climate resilience of all new plantings, potential for water harvesting and the importance in protecting parks, trees, green spaces and nature were commonly included within the social mapping and the comments suggesting future uses of the pétanque green.
- Green spaces are important for health of our planet (as well as people).
- Providing native vegetation for a healthy biodiversity and for wildlife habitats.
- · Explore sustainable water and irrigation management systems.

5.5. Safety

- Requests for lighting along southern path (parallel to Burwood Rd) and throughout park to improve safety when exercising.
- · Request to fence playground traffic safety.
- · Request to fence oval to improve safety for children and dogs.
- Concern about alcohol consumption at the Bowling Club, especially if it's expanded into former pétanque green.
- Making supervision of children easier by providing nearby seating to play areas and improving view lines to keep children within line of sight.
- In the social mapping exercise¹, safety was the only theme where there were significantly more women than men who mentioned issues and suggested how safety could be improved.

5.6. Recreation

- Organised sport and informal recreation important use of the park (football, cricket, bowling).
- · Running, walking, dog walking are popular activities.
- Some community needs are not currently fulfilled in the neighbourhood, such as a basketball hoop, picnic area, reading/meditation garden, circuit walking path.
- Need more facilities for active but not organised sport. Nearby facilities such as basketball half courts tend to be dominated by older children and younger children don't get a chance to play (feedback from Hawthorn West Primary school).
- At the former pétanque green, an active space integrated with seating, trees and lawn areas was the most popular response. Ideas included a small basketball area, outdoor learning or fitness activities.
- · More nature play near playground.
- Epworth Rehabilitation hospital use park for rehabilitation exercises and need accessible paths and seating.

Endnote

^{1 9%} of all comments in the social mapping exercise relating to safety were made by women; 2% by men.

Appendix 1: Summary of responses to survey on Engage Boroondara website

An online community survey and social mapping activity were hosted on the Engage Boroondara engagement portal over the 31 March – 26 April 2022 period.

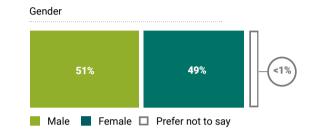
The key engagement questions were:

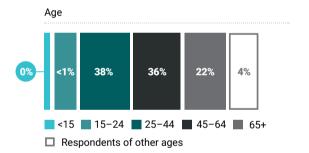
- How do you use the park?
- Your preferred approach for replacing the elm trees in the central diagonal avenue and in the southern avenue.
- Which new tree species you would prefer to see planted in the central diagonal avenue.
- Your preferred option for replanting the garden beds near the war memorial.
- Your preferences for the future use of the southern former pétanque bowling area.

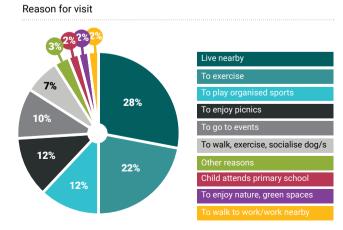
Preferred approach to replacing the deteriorated trees along the park's central diagonal avenue

Just under half of all survey respondents preferred the trees along the park's central diagonal avenue to be removed and replaced, one side at a time. *Quercus castaneifolia* was the most popular replacement species, followed by *Zelkova serrata* and *Celtis australis*.

Who participated







Preferred approach for removing and replacing the trees along the park's southern avenue

There were mixed views about the park's southern avenue with 31% of all survey respondents having no preference, 29% preferring the removal and replacement of all the trees this year, 22% preferring the removal and replacement of the trees on each end of the row and, the remaining 18% preferring pruning of deadwood on all trees this year. Note that no option was given for replacement species as trees will be replaced with elms due to its protected microclimate of this avenue compared with the central diagonal avenue.

Options for planting in the garden beds along the path to the war memorial

Planting preferences were similar between a mix of Australian and other plants (46%) and Australian plants only (45%). A small percentage of respondents preferred plants from other parts of the world only (9%).

A mix of Australian and other plants – stronger preference by those who lived within 500 metres of the park, by males, by those aged 45-64 years and by those who walked their dog/s or exercised at the park.

Australian plants only – stronger preference by those who lived more than 500 metres away from the park, by females, by those aged 15-44 years and by those who visited the park to play organised sports or to attend events.

Options for the southern former pétanque bowling area

This question asked people to select their preferred way to use the space formerly used as a pétanque bowling area from three options:

- · a half basketball court and grassy space
- · a grassy space with trees and seating
- another suggestion (with an open field inviting people to write their idea).

A total of 100 people responded to this question.

Options for the southern former pétanque bowling area

Preferred way to use the space formerly used as a pétanque bowling area	Respondents who selected this option	Respondents who selected the "another idea" option and suggested similar ideas	Total
A half basketball court and grassy space	34%	12% put forward ideas for active recreation including outdoor learning, fitness activities or an exercise area.	46% prefer space for active recreation open to all.
A grassy space with trees and seating	23%	15% put forward ideas for passive recreation including a garden setting, biodiversity planting, indigenous plants or a retreat space.	38% prefer space for passive recreation with lawns, trees and seating open to all.
Another suggestion: (with an open field inviting people to write their idea)	n/a	21% suggested leasing the space to the Bowling Club for a synthetic green.	21% prefer leasing the space to the Bowling Club.

The totals add to more than 105% because a small number of people who chose to suggest their own idea suggested a mix of active recreation and passive recreation uses for the space.

1. Contact page

Website: www.engage.boroondara.vic.gov.au/st-james-park-master-plan

Email: boroondara@boroondara.vic.gov.au

Telephone: 9278 4444

After hours emergencies: 9278 4444

Postal address:

Private Bag 1 Camberwell VIC 3124

Customer Service centre:

Camberwell office

8 Inglesby Road, Camberwell

For speech or hearing impaired:

National Relay Service: **TTY 13 36 77**

Speak and Listen: **1300 555 727**

Free interpreting service: 9278 4002



St James Park, Hawthorn

Heritage Advice

Prepared for City of Boroondara December 2021



Acknowledgement of Country

We respect and acknowledge the Wurundjeri Woi Wurrung Cultural Heritage Aboriginal Corporation, their people, their lands and waterways, their rich cultural heritage and their deep connection to Country, and we acknowledge their Elders past and present. We are committed to truth-telling and to engaging with First Peoples to support the protection of their culture and heritage. We strongly advocate social and cultural justice and support the Uluru Statement from the Heart.

Quality assurance

The report has been reviewed and approved for issue in accordance with the GML quality assurance policy and procedures.

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1 Background

GML Heritage Victoria Pty Ltd (formerly trading as Context) was engaged by the City of Boroondara in September 2021 to provide heritage advice in relation to St James Park, Hawthorn. The heritage advice was requested to inform the proposed renewal of the three avenue plantings of elm trees in St James Park and potential re-use options for the southern-most bowling green, which is not currently in use.

The City of Boroondara is developing a tree renewal program for senescing elm trees in St James Park and contemplating the future use of the currently disused bowling green. The tree renewal program and future use of the bowling/pétanque green are to be incorporated into a master plan being prepared concurrently for St James Park, Hawthorn, by the City of Boroondara.

1.1 Objectives and scope

This heritage advice is provided to inform the planned tree renewal process in a way that best ensures change associated with landscape succession is managed without compromising the heritage values, landscape character and community enjoyment of the place, while also recognising the imperatives associated with a changing climate.

Similarly, the heritage advice is intended to provide direction to Council in relation to heritage constraints and opportunities associated with the southern-most bowling/former pétanque green.

The outcomes of this heritage advice will be used in forthcoming community engagement about the development of the St James Park master plan.

1.2 The study area

First laid out in 1861, St James Park forms an important part of the heritage of Hawthorn and the City of Boroondara. Like other nineteenth century public parks and gardens in metropolitan Melbourne, St James Park retains evidence of its original Victorian-era layout and early planting phases, as well as other layers of change accrued over time, including interwar improvements, a war memorial and a recent children's playground. The park provides valuable space for passive and active recreation for the community.

This heritage advice is primarily concerned with the three elm avenues and the disused former pétanque green shown in Figure 1.1.

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Figure 1.1 Study area map. (Source: Nearmap with GML overlay)

1.3 Approach and methodology

The approach and methodology for this project were informed by the principles, guidelines and methodologies in the following documents:

- The Burra Charter: The Australia ICOMOS Charter for Places of Cultural Significance,
- Australia ICOMOS Practice Note on Heritage and Sustainability 1: Built Heritage,
 Version 01, August 2019
- ICOMOS Heritage and Climate Change Outline Report: The Future of Our Pasts, 1 July 2019.
- Conservation Management Plans: Managing Heritage Places—A Guide, Heritage Council of Victoria, 2010
- Landscapes of Cultural Heritage Significance: Assessment Guidelines, Heritage Council of Victoria, February 2015
- The Conservation Plan: A Guide to the Preparation of Conservation Plans for Places of European Cultural Significance, by James Semple Kerr on behalf of the National Trust of Australia (NSW), Fourth Edition, December 1996

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The methodology followed the Burra Charter process (see Figure 1.2).

Key tasks carried out in the development of this heritage advice report were:

- An inception meeting with the Council project team to understand the project background, constraints, issues, aspirations and opportunities.
- Confirmation of the history and evolution of St James Park, Hawthorn.
- Targeted desktop research into the history and evolution of the bowling club and its layout, to supplement the bowling club history in the 1992 heritage study citation.
- Site inspections and site meetings on 12 October 2021 (remotely, guided by the Boroondara project team) and 9 November 2021 (in person).
- A review of relevant background materials provided by Council.
- A review of current heritage practice: this included a review of high-level frameworks
 for integrating cultural heritage management and climate science, and local
 approaches to and practical examples of tree renewal programs for comparable
 parks of cultural heritage significance carried out within such frameworks.
- A review of the draft selection criteria for tree replacement by the City of Boroondara, and development of companion criteria for conservation of the park's heritage values.
- The development of a tree replacement criteria and decision-making process, bringing cultural heritage considerations alongside scientific modelling for selected replacement species, utilising background research prepared by Susan Murphy.
- Establishment of principles to guide selection of a compatible use for the dis-used green.
- Presentation of the preliminary findings to Council's project team for discussion.
- Preparation of the heritage advice report.



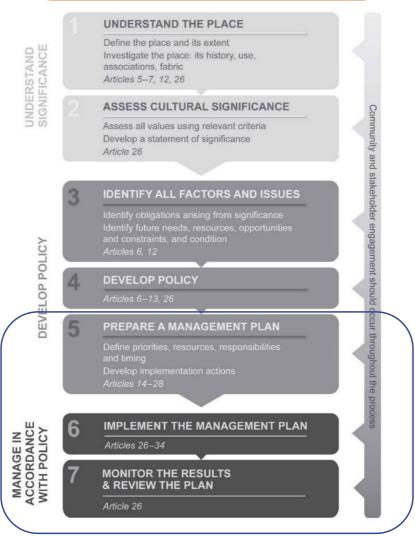


Figure 1.2 The Burra Charter process flow chart, from the Australia ICOMOS Burra Charter, 2013, p. 10 (summarised in Article 6 of the Burra Charter). Steps 1 to 4 were carried out in this project. The master plan will address steps 5 to 7.

1.4 Limitations

Due to restrictions associated with the Covid-19 pandemic during the first months of the project, it was not possible to view undigitised historical records in the Hawthorn Library's local history collection. It was also not possible to view the St James Park Reserve file, or records at the Public Record Office of Victoria. As a result, the project was limited to desktop research.

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The initial site inspection and meetings were carried out online.

Historic images of St James Park held in the City of Boroondara library collection and accessible online were viewed in the preparation of this heritage advice.

1.5 Authorship

This report was prepared by Christina Dyson and Juliet Berry. Images are by GML Heritage unless otherwise acknowledged.

1.6 Acknowledgments

We acknowledge the assistance of the City of Boroondara project team: Sue Godfrey, Susan Murphy, Michael Tanner, and Brendon Burke.



2 Understanding the place

2.1 History

The historical understanding of the place and summary chronology below has been drawn from the Meredith Gould Heritage Study, and from desktop research using accessible online primary and secondary sources.

2.1.1 Chronology of key dates

The following chronology is summarised from the 1992 Hawthorn Heritage Study by Meredith Gould, other accessible secondary sources and targeted primary research.

Table 2.1 St James Park, Hawthorn; chronology.

Date	Action	
1852	The land for St James Park Hawthorn was part of the Crown Land reserve for the Village of Hawthorn, laid out by Robert Hoddle in 1852. Unsold blocks became known as common land.	
1861	The Reserve (historically known by various names, currently St James Park) was laid out by English-born James Scott (1819–1879), florist and nursery proprietor, using trees distributed by Melbourne Botanic Gardens director Ferdinand von Mueller (1825–1896). Scott had established a nursery in Burwood Road, Hawthorn (known as the Royal Nursery after receiving patronage during the 1867 visit of the Duke of Edinburgh) on land purchased in 1854.	
1860s-70s	Plants supplied by von Mueller, including Blue Gums, WA Red Flowering Gums	
1870	50 pines, 60 elms, 27 oaks planted.	
1870s	Oval used from this time for cricket.	
1880	Bowling club established.	
1887	Some trees replaced. The 1992 citation suggests Moreton Bay Figs and Monterey (Radiata) Pines in the park in 1992 may date from this time. Other trees introduced were Peppercorn Tree (<i>Schinus molle</i>), Monterey Pine (then <i>Pinus insignis</i> , now <i>P. radiata</i>) and Sweet Pittosporum (<i>Pittosporum undulatum</i>).	
c.1887	Football was also played at the oval.	
1900	By 1900, the Hawthorn Recreation Reserve was fenced, with six entry gates. There was a fountain at the centre of the park. $^{\rm 1}$	

 $^{^{1}}$ Melbourne and Metropolitan Board of Works, Detail Plan No. 1804, dated August 1900.



Date	Action
1901-45	Layout of bowling greens changed (extended to south).
1929	Freestone and granite Hawthorn War Memorial constructed, comprising the cenotaph and lawn and a symmetrical grove of Bhutan Cypress (<i>Cupressus torulosa</i>), dedicated Sunday 10 March 1929. Designed by M Finlayson. ²
c1929	Depression era works to paths, edging, and associated plantings including Bhutan Cypress.
1930s	Extant bowling club building built.
c.1945-70	Bowling green extended to south
1998-2011	Camberwell Petanque Club commenced use of southern green, moving to Lynden Park in 2011. ³
2020	Weatherboard pavilion in the northwest corner of the park (replaced c1960s with a brick building).

² Age, 11 March 1929, p. 10.

³ Sweeney Sports, 2006. Building Participation in Lawn Bowls. Report prepared for Bowls Australia. Online: www.bowls.com.au/wp-content/uploads/2018/09/Sweeney-Report.pdf



2.1.2 Historic maps and aerials of St James Park

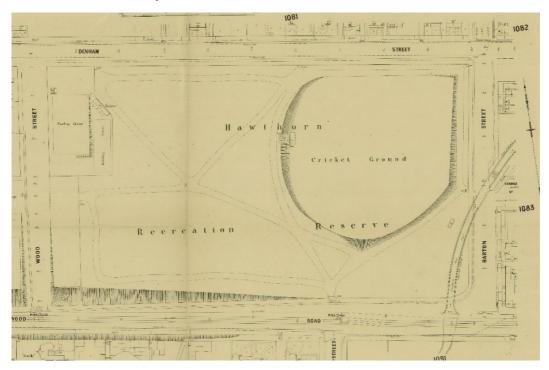


Figure 2.1 Hawthorn Recreation Reserve (now St James Park), Hawthorn; detail from MMBW plan No. 1084 dated 1900. (Source: State Library Victoria)





Figure 2.2 St James Park, Hawthorn, detail from 1945 aerial. (Source: https://1945.melbourne/)



Figure 2.3 St James Park, Hawthorn, detail from 1970 aerial. (Source: Landata)





Figure 2.4 St James Park, Hawthorn, detail from 1985 aerial. (Source: Landata)



Figure 2.5 St James Park, Hawthorn, 27 October 2021 aerial. (Source: Nearmap)





Figure 2.6 St James Park, Hawthorn, with 1900 MMBW detail plan of the Hawthorn Recreation Reserve overlaid onto the 2021 aerial photograph, showing how the layout of the park remains largely intact. (Source: Nearmap and State Library Victoria, with GML overlay)

Notes associated with Figure 2.6:

- A Location of fountain in 1900, no longer extant.
- B New entries into the park (steps) created by 1929.
- C Oval extended, resulting in the removal of paths in this location.
- D Bowling greens extended to the south to the extent of the former pétanque green.
- E Extension of bowling greens resulted in the realignment of a path in this location.
- F The Reserve was fully fenced in 1900, with six entry gates.





Figure 2.7 Detail from 'Hawthorn Bridge at Bridge Road showing construction work' Airspy photograph by Charles Daniel Pratt (1892–1968) dated 'ca1925–ca1940'. The image must have been taken after 1929, when the Hawthorn War Memorial monument and lawn were constructed at St James Park. (Source: Accession No: H91.160/1718, State Library Victoria)



Figure 2.8 Detail of 'Residential area of Richmond with Richmond Pony Track and parks' Airspy photograph by Charles Daniel Pratt (1892–1968), dated 'ca1925–ca1940'. This image was taken in winter, after 1929 when the Hawthorn War Memorial monument and lawn were constructed at St James Park. (Source: Accession No. H91.160/1604, State Library Victoria)

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Figure 2.9 St James Park and general view of Hawthorn, postcard c.1906 (photomechanical print). By this time the park appears extensively planted, including specimen trees in lawn. The cannon is no longer in the park. (Source: State Library Victoria, Accession No: H2016.26/518)



2.1.3 Planting phases and planting patterns



Figure 2.10 Analysis of aerial photographs between 1945 and 2021 demonstrates how the main structural plantings and planting patterns at St James Park that remain evident in the present, were well established by 1945. (Source: Nearmap, with GML overlay)

Note A: Analysis of the planting patterns from historic aerial photographs shows that between 2009 and 2014 canopy cover in this area was reduced. This is understood to have been a result of tree decline (and removal) associated with a sustained period of drought at this time. Additional tree planting along the north side of this pathway could be contemplated as part of the Master Plan for St James Park.

Note B: From observations on-site of this lawn area, an additional specimen tree to increase shade and amenity in this part of the park could be accommodated in this area without compromising significance. The opportunity to test how a historically appropriate species that is new to the St James Park setting performs aesthetically, functionally, and biologically could be considered in the central triangle.



2.1.4 Bowling greens



Figure 2.12 Detail from the 1900 MMBW Detail Plan No. 1084. (Source: State Library Victoria)



Figure 2.13 The MMBW plan detail overlaid on a 2021 Nearmap aerial image to illustrate changes to the bowling green area since 1900. (Source: State Library Victoria and Nearmap)



Figure 2.14 Current green footprints overlaid on the 1945 aerial. (Source: Landata with GML overlay)



Figure 2.15 Current green footprints outlined on 2021 aerial. (Source: Nearmap with GML overlay)



The illustrations above show how the bowling greens and bowling club area in the northeast corner of St James Park have evolved over time. A new clubhouse was built after 1929, replacing the angled pavilion with verandah visible in the 1900 MMBW plan. The layout of the greens was altered between 1901 and 1945, and the overall footprint of the area was extended to the south in that period, and possibly again to the south to a much smaller degree between 1945 and 1975.

Figure 2.12 suggests that the southern-most green (the former bowling/pétanque green) may also have been extended a small distance to the south after 1945.

The extant bluestone retaining wall on the south side of the former pétanque green therefore would date from after 1945. The rockery garden may also date from c1945.

2.2 Description of St James Park

St James Park is described in the 1992 Heritage Study as follows:

St James Park occupies a 4.5ha and consists of sweeping lawns, several radiating paths, avenues of mature exotic trees (*Ulmus procera*, *Quercus robur*, *Cupressus torulosa*, *Schinus molle* var. *areira*), scattered specimen trees* and remnant River Red Gums (*Eucalyptus camaldulensis*).

From the oval at the eastern end of the Park, the land rises up fairly steeply to a ridge, topped by Wood Street, Christ Church and West Hawthorn Primary School. (The other side of the ridge drops down to the Yarra River Valley.) Hawthorn Creek originally would its way along the eastern boundary of St James Park. The creek was covered over in [sic. by 1900] and the oval developed on the creek flats. The former creek banks encircle above, providing a dramatic setting for the park and the approach to the War Memorial.

* Including Pinus canariensis, Ficus macrophylla, Koelteraria paniculatum, Pittosporum undulatum.

The mature collection of large trees—comprising strong evergreen forms of specimen trees in lawn and shaded walks of mature deciduous trees—and open lawns dotted with specimen trees are key characteristics of St James Park. They provide important evidence of the park's nineteenth century establishment and Victorian, Edwardian and interwar planting phases, alongside the largely intact pathway layout and division of the park into areas for passive and active recreation.

Defining attributes of the planting at St James Park are:

 mature large trees, extensively planted, with a rich collection of trees across the linear, avenue and specimen tree population

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- exotic species generally, with exceptions: two remnant River Red Gums (*Eucalyptus camaldulensis*) and introduced Australian native trees, Silky Oak (*Grevillea robusta*) and Moreton Bay Fig (*Ficus macrophylla*)
- two main planting patterns:
 - avenue and linear plantings (single species, uniform, deciduous) along pathways and oval edge, some species diversity (avenues of elms, row of oaks, rows of Peppercorn Trees, short linear groupings of Silky Oak)
 - lawn with specimen trees high species diversity, informal arrangement, mostly specimen trees, strong evergreen forms
- other planting patterns include paired trees at entries and plantings associated with the war memorial, of Bhutan Cypress (*Cupressus torulosa*)
- strong contrast between avenue plantings (deciduous, uniform species) and specimen tree plantings (evergreen, rich species diversity), shaded walks and open areas of lawn
- War Memorial, strong formality and symbolism to design and planting, axial view terminating in monument, backdrop of evergreen Bhutan Cypress, long, broad, open lawn setting, low formal bedding
- the east end's more open in character, largely because of the large expanse of the sports ground, and less densely shaded because of the canopy foliage of the Peppercorn Trees along the east boundary and Silky Oaks in the southeast corner, and fewer trees (other than street trees) at the east end of the north boundary.



Figure 2.16 View west along the north elm avenue. The avenue is more open where replacement trees are located (recent and c1990s), right-hand side.



Figure 2.17 North elm avenue, north row of trees (at left) and relationship to elm street trees (at right).





Figure 2.18 Open lawn between the north and central diagonal avenues, with specimen trees at the west end.



Figure 2.19 Central diagonal avenue, southeast side, showing canopy dieback



Figure 2.20 East-west section of southern avenue, looking east (Burwood Road at right). Note smaller, newer elms on right side.



Figure 2.21 South avenue showing dieback in canopy along north row.



Figure 2.22 Southeast corner of former pétanque green, with self-sown elms at edge.



Figure 2.2 Bluestone retaining wall at south edge of former pétanque green, with cantilevered deck over part



3 Significance

3.1 Existing heritage significance

St James Park, Hawthorn is included in the Heritage Overlay of the Boroondara Planning Scheme within the boundary of the West Hawthorn Precinct (HO220).



Figure 3.1 St James Park (centre of image) included within the boundary of the West Hawthorn Precinct (HO220). (Source: VicPlan version 2.3.2, generated 29 October 2021).

Within HO220, the majority of St James Park is graded Significant. The balance of the site which includes most of the bowling greens, the bowling club clubhouse and setting, is graded Contributory. (See Figure 3.2 below.)





Figure 3.2 Detail of the Boroondara Planning Scheme map showing Significant (red) and Contributory (green) elements of HO220 for St James Park, Hawthorn. (Source: courtesy City of Boroondara)

The significance of the park is articulated in the 1992 Hawthorn Heritage Study as follows:

St James Park, reserved in 1861 as a Crown Land Reserve, and continuously maintained since then as a public park is of metropolitan significance:

- For its association with the original Village of Hawthorn Reserve.
- For the remnant vegetation.
- For its mature native and exotic trees, particularly the elm and oak avenues.
- For its role in providing passive and active recreation opportunities to the citizens of Hawthorn and neighbouring areas.
- For its War Memorial of cultural significance.⁴

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Meredith Gould Conservation Architects 1992. Hawthorn Heritage Study, Appendices Volume 1B Part 2.



Four River Red Gums in St James Park are included in Council's Significant Tree Register. The tree identification numbers are:

- 248, remnant, northeast corner of the park
- 249, remnant, northeast corner of the park
- 251, remnant, south of the War Memorial lawns, near the south avenue
- 252, in the west of the park.

One mature English Oak (*Quercus robur*) in St James Park is included in Council's Significant Tree Register. The tree identification number is:

• 250, centre of the park.

3.2 Analysis of significance

3.2.1 Planting phases

The collection of mature native and exotic trees within St James Park are noted as contributing to the significance of the park. The mature trees date from different planting phases, including the mature elms, oaks and pines from the 1870 planting, other early trees such as the Moreton Bay Figs and exotic evergreen specimen trees, the Peppercorn Trees, and plantings introduced by and in association with the 1929 war memorial. Particular mention is made in the Statement of Significance of the contribution of the remnant vegetation (River Red Gums), elms and oaks to significance. Aerial images between 1945 and 2021 were analysed and indicate that the main structural plantings and planting patterns that are evident in the park today were well established by 1945.

In 2021, in spite of the senescence or decline of some elms and the replacement of some individual trees over time, the elm avenues remain an important feature of the park's historic fabric and landscape character.

The other mature native and exotic trees in the park from c1870 into the interwar period also contribute to the park's significance and define its landscape character.

Peppercorn Trees were introduced into Victoria by Scott & Son's nursery of Hawthorn. St James Park (The Reserve) was laid out in 1861 by Scott of Scott & Son's nursery. Scott & Son may have contributed Peppercorn Trees which were recorded in St James Park in 1887. The trees in the avenue of Peppercorn Trees along the Barton Street boundary of the park, while old, do not appear to have been planted in the 1880s.¹ Evidence provided by the 1945 Melbourne aerial is inconclusive about whether the extant Peppercorns Trees are those that were planted in the nineteenth century, but many are mature trees. The long history of Peppercorn Trees in the park and the association of the species with Scott contributes to their significance.

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3.2.2 Bowling greens

The bowling greens and bowling club are not expressly mentioned in the statement of significance. However, they contribute to the significance of the place as an early component of the continuously maintained public park (established in 1880) and through their role in providing 'active recreation opportunities to the citizens of Hawthorn and neighbouring areas'. As shown in the analysis in section 2.1.4 above, the bowling green area in the northeast corner of St James Park has evolved over time—reconfigured and expanded, a new clubhouse built after 1929, alteration of the green layout between 1901 and 1945, extension of the overall footprint to the south by 1945, and again to the south to a small degree between 1945 and 1975. These changes foreshadowed a wider trend in the 1950s and 1960s that saw a huge increase in the popularity of lawn bowls in Australia. 5 However, by the end of the twentieth century the sport of lawn bowls was in decline. The footprint of the bowling greens at their fullest extent provides evidence of the postwar period of popularity in lawn bowls.

The retaining walls to the south and east sides of the former pétanque green and the rockery garden along the east boundary of the green appear are most likely to have been constructed in association with expansion that correlated with a period of increased demand for these recreation facilities.

The elms at the south end of the bowling greens, contribute to the overall tree canopy and hence to the character of the park but appear to have originated from self-sown specimens. The self-sown elms are not of heritage significance.

3.3 Significance of individual elements

A synthesis of the existing understanding of the park's significance and the analysis above, confirms the following elements contribute to the significance of St James Park:

- the park boundaries, early park layout established by 1900, and improvements into the interwar period (pathways, oval, area for lawn bowls expanded in the interwar period, the war memorial)
- the landscape character of the park, defined by mature large trees, avenues planted with exotic deciduous trees, open lawn areas planted with a diverse collection of trees with strong evergreen forms
- the remnant River Red Gums

Att: 7.4.3

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⁵ Hess, Rob, 2008. 'Lawn Bowls' in Encyclopedia of Melbourne. Produced and published by the School of Historical & Philosophical Studies, The University of Melbourne, July 2008. Online: eMelbourne.net.au



- mature native and exotic trees, particularly the elm and oak avenues, but also other trees that provide evidence of early planting phases into the interwar period and which contribute to the park's landscape character
- the provision of passive and active recreation opportunities to the citizens of Hawthorn and neighbouring areas
- the footprint of the oval
- the footprints of the bowling greens
- the Hawthorn War Memorial, including the war memorial, formally arranged Bhutan Cypress trees, symmetrical landscaped setting, forecourt and paths, the east-west view corridor terminating in the monument
- hard-landscaping introduced in the interwar period, including steps and rock edging and landscaping associated with the war memorial
- the tradition of pathways lined with brick spoon drains. Some pathways have spoon
 drains made of early bricks which, if not early fabric, are sympathetic to the park's
 historic layout and contribute to understanding the significance of the park.⁶

Elements that are not significant are:

- self-sown trees
- modern bricks used in spoon drains and steps
- children's playground (fabric not significant)
- lamps (fabric not significant)
- seats (fabric not significant).

Intrusive elements are:

two large water tanks.

Lost elements are:

- some density of tree canopy in the central triangle of lawn
- fountain, extant in 1900
- bandstand (replaced by the War Memorial)
- cannon, visible in early photographs.

The potential significance of the bowling club house was not investigated in the report. It is graded Contributory in HO220.

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⁶ Although outside the scope of this study, the analysis confirmed that the pathway layout, as noted in the 1992 Heritage Study, remains largely intact. It is therefore significant, although it is not specifically noted in the Statement of Significance. The pathway layout should be retained. The brick spoon drains that edge the paths are consistent with the historic character of the park.



4 Managing change

The Heritage Victoria guidelines for managing heritage places state how it is recognised that changes to all heritage places are almost always needed if the place is to be retained and used into the future.

Managing change in the context of cultural landscapes and significant historic public parks such as St James Park, Hawthorn, is complex. However, work by leading landscape heritage practitioners acknowledges how, unlike the case with historic buildings, 'change is not merely tolerated; it is often an inherent and desired characteristic'. Heritage landscapes are 'things'/places that have been developed or designed, but they are also the result of dynamic natural processes and they require ongoing management and renewal.

The traditional, orthodox approach to significant tree replacement has been to replace like for like. Provision has typically also been made for replacement with a species that has similar values to the original. Generally, however, this approach has been applied where supported by relative degrees of significance, as contemplated in Article 5.2 of the Burra Charter:

Relative degrees of cultural significance may lead to different conservation actions at a place.

As a result of projected changes to climate and environmental conditions, the imperative to go beyond the orthodox approach to ensure culturally significant landscapes have a future has been recognised. In the local context, approaches to the conservation of significant parks and gardens, street trees and cultural landscapes in metropolitan Melbourne and elsewhere in terms of landscape succession are being re-thought and reenvisioned. As stated in the RBG Landscape Succession Strategy (2016),

Long-lived assets such as trees...take many years to reach maturity. New specimens need to be selected against the criteria of future climate change and planted now to help deliver a healthy, mature future landscape that is adapted to the conditions of the future climate.

Melnick, Robert 2015. 'Change over time and landscape preservation' in *Change Over Time* 5 (2), Fall 2015, pp. 174–179.

⁸ Melnick, Robert 2015.



Such approaches are drawing on scientific research on urban trees and urban forests, climate change models and tools and species-specific data on climate suitability.⁹

In most settings, ensuring cultural significance is not compromised in the longer term now requires approaches that will sustain heritage values and a resilient landscape into the future.¹⁰.

The like-for-like approach to replacing significant trees should still be considered; for example, if a species is favourably rated in future climate change scenarios or if the microclimate of a specific location and available water resources and soil health would adequately reduce the vulnerability of a species.

A combination of approaches to tree renewal and replacement is appropriate in the context of St James Park in Hawthorn.

Using the evidence-based studies by Kendal and Baumann (2016) and Fenner (2019), which both assessed the climate readiness of a wide range of individual species based on future climate scenarios, the City of Boroondara has assembled a list of potentially suitable climate-ready species to consider for use in the St James Park avenues. Species were also rated against relevant aesthetic criteria.

This heritage advice for St James Park has developed heritage significance-based tree replacement criteria. The findings are to be integrated with the tree selection matrix prepared by Council that synthesises data for individual species about future climate suitability and other factors.

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⁹ See Kendal and Baumann 2016; Royal Botanic Gardens Victoria 2016; Fenner 2019; City of Melbourne 2021.

¹⁰ For example, see Royal Botanic Gardens Victoria 2016. Landscape Succession Strategy Melbourne Gardens 2016–2036, p. 9.



5 Elm tree replacement selection criteria

5.1 Developing the criteria

The development of the selection criteria was informed by:

- the significance of the park as a whole
- the contribution of the avenues to the significance of the park and its landscape character
- aesthetic qualities of the trees and the experience of the avenues (including seasonal)
- historical appropriateness relative to the establishment of the park and early planting phases
- consideration of impacts of tree renewal, in response to different scenarios, on the significance of the avenues and on the landscape character and significance of St James Park as a whole
- resources available for maintaining the avenue trees
- climate considerations for the projected lifespan of the replacement tree options.

The approach is based on the following assumptions:

- the avenue trees will be irrigated
- the micro-climate of the southern avenue combined with proposed irrigation will support like for like replacement of the elms

Selection criteria

The selection criteria are grouped according to historic/aesthetic, functional and biological considerations (after Hitchmough 1994). The criteria within each grouping are listed according to importance.

5.1.1 Historic characteristics

Primary historic characteristics

- Available at the time of the park's establishment in 1861 or subsequent early planting phases to c1929. Sources for cross-reference:
 - Margaret Brookes and Richard Barley, Plants Listed in Nursery Catalogues in Victoria 1855–1889, for the Garden Plant Conservation Association of Australia, second edition 2009
 - National Trust, Planting c.1850–1900: A Guide to the Restoration, Conservation and Rehabilitation of Early Style Australian Gardens and Man-Made Landscapes, Australian Council of National Trusts Technical Bulletin 4.1, 1982

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- Roger Spencer, Horticultural Flora of South-eastern Australia (c1997), cultural notes about specimens
- Other research that confirms the introduction into horticultural use in Melbourne between the 1860s and 1930s (online databases APNI, IPNI, BHL).

Secondary historic characteristics

- Used in historic public parks and gardens of a comparable era in Melbourne or Victoria, including as replacement planting where the replacement is based on truthful and credible sources:¹¹
 - Victorian Heritage Database (targeted search of known comparable gardens with significant plantings or tree collections)
 - National Trust of Australia's Significant Tree Register
 - Victoria's Avenue of Honour database prepared for Veterans Branch by Context,
 2021 (not yet publicly accessible).

Exclusion criteria

Modern variety or cultivar.

Aesthetic characteristics

Primary aesthetic characteristics

- Mature large trees. The existing elms at maturity are: 25–30 metres (h) x 10–20 metres (w).
- Deciduous.
- · Tree form.
- Autumn colour: yellow preferred.
- Foliage texture: similar leaf size/shape and density in terms of shade provision preferred. The existing tree canopies provide lightly dappled shade.

Secondary aesthetic characteristics

- Maintains the contrast between deciduous avenue plantings and bold evergreen forms of specimen plantings.
- Maintains some mix of species in linear and avenue plantings. For example, avoid overpopulating the park with linear and avenue plantings of oaks.
- For the northern avenue, consider the aesthetic relationship of replacement avenue trees to adjacent elm street trees (unified as existing, or different). The elm street

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Operational Guidelines for the Implementation of the World Heritage Convention, UNESCO 2019, paragraph 82.



trees in Denham Street were planted later than the northern elm tree avenue in St James Park. While sympathetic to the landscape character of St James Park, they do not provide evidence of the park's important planting phases from the late nineteenth century and into the interwar period. From a heritage perspective, it is therefore not essential for the northern avenue species to be the same as the adjacent street trees.

Functional characteristics

- Evidence in comparable historic settings that the species performs well as an avenue planting in parkland settings.
- Uniformity, so that the avenue planting reads as an avenue.

Biological characteristics

- A: Climate appropriate and rating against other required tolerances, to be integrated with the City of Boroondara's matrix by Council.
- B: Micro-climate appropriate, per City of Boroondara's advice.

5.2 Recommendations

5.2.1 Summary of recommendations

The following table provides a summary of trees assessed in this heritage advice following detailed assessment against the criteria. The full assessment is included as Appendix A. As noted in Appendix A, the final selection of replacement trees will need to balance heritage considerations with other factors included in the City of Boroondara's tree selection matrix, such as projected climate tolerances, public safety and amenity, etc.

Table 5.1 Summary of trees recommended on heritage grounds as options for consideration for replacement of the elm avenues in St James Park, Hawthorn (listed according to strength in terms of satisfying the heritage criteria).

Species	Recommendation	Comments
Tilia cordata	Strongly recommended on heritage grounds	This tree rates well against almost all the heritage criteria, and on heritage grounds is strongly recommended as an option for consideration.
Tilia x europaea	Strongly recommended on heritage grounds	This tree rates well against almost all the heritage criteria and on heritage grounds is strongly recommended as an option for consideration. Not readily available so provision of stock would

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Species	Recommendation	Comments
		require engagement of contract growers.
Celtis australis	Recommended on heritage grounds	This tree rates well against most of the heritage criteria and on heritage grounds is recommended as an option for consideration.
Zelkova serrata	Recommended on heritage grounds	This tree rates well against most of the heritage criteria and on heritage grounds is recommended as an option for consideration.
Quercus castaneifolia	Recommended on heritage grounds	This tree rates well against most of the heritage criteria and on heritage grounds is recommended as an option for consideration.
Quercus canariensis	Recommended on heritage grounds	This tree rates well against most of the heritage criteria and on heritage grounds is recommended as an option for consideration. Note that this species is already present in St James Park
Quercus rubra	Recommended on heritage grounds	This tree rates well against most of the heritage criteria and on heritage grounds is recommended as an option for consideration.
Liriodendron tulipifera	Recommended on heritage grounds	Recommended as an option for one replacement avenue, either the northern avenue or central diagonal avenue.
Gingko biloba	Recommended on heritage grounds	Recommended as an option for one replacement avenue, either the northern avenue or central diagonal avenue.
		Not recommended if this tree is selected for use as a specimen tree in either of the lawn areas adjoining the northern avenue or central diagonal avenue.
Melia azedarach var. australasica	Not recommended on heritage grounds.	While Melia rated strongly against most of the heritage criteria, the tree's small size counts strongly against its use as a replacement tree for the St James Park elm avenues.
Carpinus betulus	Not recommended on heritage grounds	This tree at maturity would be a lot smaller than the existing elms. It therefore performs poorly in terms of



Species	Recommendation	Comments
		the large tree criteria, which is an important one in the context of St James Park.
Ulmus parvifolia	Not recommended on heritage grounds	This tree does not rate as well as other examples against the heritage criteria and would result in quite a different look and feel aesthetically, relative to the existing elms.

Table 5.2 Species not recommended on heritage grounds following preliminary assessment

Species	Recommendation	Comments
Gleditsia spp.	Not recommended on heritage grounds	This tree does not rate as well as other examples against the heritage criteria and would result in quite a different look and feel aesthetically, relative to the existing elms.
Jacaranda mimosifolia	Not recommended on heritage grounds	This tree does not rate as well as other examples against the heritage criteria and would result in quite a different look and feel aesthetically, relative to the existing elms.
Acer spp.	Not recommended on heritage grounds	Maples do not rate as well as other examples against the heritage criteria and would result in quite a different look and feel aesthetically, relative to the existing elms.
Platanus spp.	Not recommended on heritage grounds	This tree does not rate as well as other examples against the heritage criteria and would result in a different look and feel aesthetically, relative to the existing elms.
Fraxinus spp.	Not recommended on heritage grounds	Ash trees do not rate as well as other examples against the heritage criteria and would result in quite a different look and feel aesthetically, relative to the existing elms.

5.2.2 Specifications

- Ensure planting schedules for tree renewal will support uniform growth and form of avenue trees.
- Ensure uniform spacing between avenue trees.
- As much as possible, ensure spacing between rows is the same as or similar to the original row spacing of each avenue.
- Ensure spacing and setback take into account mature tree dimensions and ability of the trees to create a tunnel effect where the canopies meet over the path. In accordance with research presented in Fenner (2019), increasing the setback of

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replacement elm trees from pathways to increase the available soil volume (to support healthy root growth) would be appropriate, providing the setback is not of such an extent that it would weaken the ability to experience the landscape feature as an avenue.

Replacement trees should be selected from a single batch to best ensure uniformity.
 Where possible they should be obtained from the same grower and contract grown.

5.3 Whole-of-park scenarios

Because of the uniform species and similar age (all largely planted at the same time) and decline of a large number of elm trees that make up the St James Park's avenue plantings, substantial tree renewal of the St James Park elm avenues in a relatively short space of time is required. The most urgent is the central diagonal avenue, with the northern avenue most likely needing renewal in the next 10–15 years.

A key challenge is how to minimise adverse impacts on the heritage significance of the place in the longer term while ensuring the selected replacement trees will survive and thrive into the future; ideally for the next 100 years. Change should avoid eroding the historic character of the park and ensure the avenue tree population is resilient into the future.

Impacts from the loss of such a large number of trees through entire or partial replacement of the three primary structural plantings will be substantial in the short to medium term. But an approach that considers tree renewal and the likely success of the replacement trees over longer timeframes and in relation to projected future climate scenarios is important for conserving the cultural heritage significance of the park into the future.

The renewal program offers an opportunity to enhance diversity in the park's avenue tree population, across the three avenues. The following scenarios provide a framework for thinking about the impacts of change, in particular the potential introduction of diversity to the three avenues.

Scenario 1

All avenues replaced like for like.

- Northern avenue
- · Central diagonal avenue
- Southern L-shaped avenue: like for like replacement of the elms (approach supported by the micro-climate and available resources).

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On face value this scenario appears the most sensitive to the heritage values of the park. Over time, as the trees grow and mature, the original character of St James Park would be returned. However, this outcome would only be achieved if the replacement elm trees survived and thrived in the projected future life expectancy of the trees (around 100 years) in the context of Melbourne's climate change future, as projected for 2030, 2070 and 2090. Elms are considered unlikely to survive, let alone thrive. The exception is Chinese Elm (*Ulmus parvifolia*).

Council's tree planners advise that replacement elms in the southern avenue would be supported by a favourable micro-climate and irrigation, and therefore are expected to survive and thrive in the long term.

Scenario 2

One avenue would be retained as an elm avenue, two avenues would be replaced with the same new species.

- Northern avenue: new species X (ie same species as central diagonal avenue)
- Central diagonal avenue: new species X (ie same species as northern avenue)
- Southern L-shaped avenue: like-for-like replacement of the elms

If climate-ready trees that perform strongly in terms of the heritage criteria are selected for each avenue, the landscape character of St James Park would change because there would no longer be the unity provided by the three avenues, but the cultural significance of the park could still ultimately be conserved in the long term.

If climate-ready trees that perform strongly in terms of the heritage criteria are selected, there is an opportunity for the landscape character of St James Park that is derived from the uniform character of the two intersecting avenues to be conserved in the longer term.

Scenario 3

Each avenue would be composed of a different species.

- Northern avenue: new species X (a different species from central diagonal avenue)
- Central diagonal avenue: new species Y (a different species from northern avenue)
- Southern L-shaped avenue: like-for-like replacement of the elms

If climate-ready trees that perform strongly in terms of the heritage criteria are selected for each avenue, the landscape character of St James Park would change (because there would no longer be the unity provided by the three avenues, but the cultural significance of the park could still ultimately be conserved in the long term.

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Climate-ready tree species that perform well but less strongly in terms of the heritage criteria could still be considered, as long as the criteria for historical appropriateness is met (ie available at the time of significant planting phases in St James Park, and no modern cultivars).



6 Bowling greens

6.1 Recommendations

6.1.1 General principles

In accordance with the Burra Charter, the following general principles should be applied to selecting a future new use for the former pétanque green:

Article 1 Definitions

Compatible use means a use which respects the cultural significance of the place. Such a use involves no, or minimal, impact on cultural significance. (Article 1.11)

Article 3 Cautious approach

Conservation is based on a respect for the existing fabric, use, associations and meanings. It required a cautious approach of changing as much as necessary but as little as possible. (Article 3.1)

Changes to a *place* should not distort the physical or other evidence it provides, nor be based on conjecture. (Article 3.2)

6.1.2 Specific criteria

Because of changes to the footprint and layout of the bowling greens, in particular at the south end in the location of the former pétanque green, there is some tolerance for change in this part of the park without compromising significance, providing the following specific criteria are met:

- Maintain use of the former pétanque green as a public park.
- Maintain use for active or passive recreation.
- Retain the footprint of the former pétanque green so its historic use and association with bowls and then pétanque can be interpreted.
- Retain the bluestone retaining walls (south and east). Some change/interventions
 into the bluestone retaining walls and rockery to create access between the former
 pétanque green and the park would be appropriate as long as the footprint of the
 green is retained and remains legible.
- If fencing is required for a future use, ensure it is transparent to maintain views across and between the former green, other bowling greens, the club house and the park on all sides.
- Ensure vegetation planted around the edges maintains the visual relationship between the greens and the park.

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 Ensure new development of the former green does not adversely impact the St James Park setting (overall landscape character, trees, public use for passive recreation).

Conservation and enhancement of the rockery and garden beds adjacent to the east end of the former pétanque green in the style of an interwar rockery or garden bed would be appropriate, re-using the extant bluestone.

The garden bed on the south side of the former pétanque green is excluded from the area of the Bowling Green graded Contributory within HO220; instead falling within the area of St James Park that is graded Significant within HO220. Currently this area does not contribute strongly to the landscape character or heritage significance of St James Park. Landscape works and planting that enhance the contribution of this garden bed to the significance of the park would therefore be desirable and appropriate.

The cantilevered decking on the south side of the former pétanque green is not significant and could be removed.



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Aerial imagery and historic plans

Melbourne and Metropolitan Board of Works, Detail Plan No. 1804, dated August 1900, State Library Victoria

City of Boroondara library, historic photographs

Landata

Melbourne 1945 aerial

Nearmap

Online databases

Australian Plant Names Index (APNI): https://www.anbg.gov.au/apni/

Biodiversity Heritage Library (BHL): https://www.biodiversitylibrary.org/

HortFlora: https://hortflora.rbq.vic.gov.au/

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International Plant Names Index (IPNI): https://www.ipni.org/

National Trusts of Australia, Register of Significant Trees: https://trusttrees.org.au/

Victorian Heritage Database: https://vhd.heritagecouncil.vic.gov.au/



Applying the cultural heritage selection criteria

Table A.0.1 Analysis of tree replacement options against the cultural heritage criteria. The final selection of replacement trees will need to balance heritage considerations with other factors, such as those included in the City of Boroondara's tree selection matrix (projected climate tolerances, public safety and amenity, etc).

Species 12	Historic Primary	Historic Secondary	Size	D/E	Form	Autumn	Foliage texture	Contrast	Diversity	Context (north avenue only)	Functional Avenue?	Biological A	Biological B
Ulmus procera	√	~	30m	D	columnar to spreading canopy	yellow	rounded, medium			same	✓	×	yes, south avenue only
Celtis australis	✓		√ 15–20m	√	√	√	~	√	√	comparable	~		
Zelkova serrata	√	*	√ 20–30m (needs irrigation ?)	√	·	no	smaller	√	*	different	University of Melbourne not an AoH		
Carpinus betulus	√		No 10-12m	D	√	~	✓ though more rounded	~	✓	differs	not an AoH		
Tilia cordata	*	√	√√ 20m +	D	✓	·	close	~	√	differs	3 trees survive thought to be part of original Corryong Avenue of Honour		

¹² Species have been selected on the basis of assumptions of historical appropriateness and similar aesthetic values to the extant elms. These attributes were then confirmed with further research. Generally, selected trees are those with reasonable future climate readiness, per the research conducted by the City of Boroondara (to be integrated with the City of Boroondara data by Council).

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Species 12	Historic Primary	Historic Secondary	Size	D/E	Form	Autumn	Foliage texture	Contrast	Diversity	Context (north avenue only)	Functional Avenue?	Biological A	Biological B
Tilia x europaea	√	*	√ 20m+	D	~	~	similar	√	~	differs	Yes but rare		
Quercus castaneifoli a	√	>	√ 20–30m	D	~	no brown	larger leaves	√	no	differs	~		
Quercus canariensis	√	*	✓ 20m+	D	✓	no brown	larger leaves	√	no	differs	√		
Quercus rubra	√	*	✓ 20m+	D	✓	brown/ red	larger leaves	√	no	differs	√		
Liriodendro n	√	~	√ 20–30m	D	√	*	larger leaves, flowers	✓	✓	differs	None found		
Ginkgo	√	*	√ 30m	D	~	~	differs	√	√	differs	None found	~	
Melia adzederac h var australasic a	√	√	No 10m	D	~	~	differs leaf texture seasonal interest	✓	√	differs	Yes		



Historical notes on selected species

Celtis australis

Celtis australis, or Southern Nettle Tree, from the Ulmaceae family, appears in nursery catalogues of Harris in 1865 and Lang also in 1865. ¹³ Celtis occidentalis was available in nursery catalogues for a longer period, in 1865–86. Spencer notes a *C. australis* specimen in the Oak Lawn, Royal Botanic Gardens Victoria (Melbourne Gardens). ¹⁴ No Celtis are identified as significant trees in the Royal Botanic Gardens Victoria CMP, however. ¹⁵ The National Trusts' STR includes only one listing for Celtis australis, for a stand of two street trees in front of the West Hawthorn Child Care Centre, 65 Church Street, Hawthorn. ¹⁶

Specimens of *Celtis australis* and *Celtis occidentalis* in the gardens of Duntroon House, ACT, are understood to be early to mid-century RMC Duntroon era plantings. They are not identified as highly significant trees in the Duntroon context, but are recognised as significant for their contribution to the aesthetic character of the gardens as a whole.¹⁷

While not known to have been planted as an avenue (parkland or street tree), the species performs well (canopies intersecting) in the stand of two trees at West Hawthorn (see figures below).

Recommended on heritage grounds: This tree rates well against most of the heritage criteria and on heritage grounds is recommended as an option for consideration.

Zelkova serrata

Zelkova serrata, or Japanese Zelkova, in the Ulmaceae family, is not listed in the nursery catalogues in Victoria between 1855 and 1889. Zelkova acuminata, a synonym of Z. serrata and then called Keaki (see https://www.tropicos.org/name/50127524), was in cultivation in Victoria by the 1880s (see for example, the last item under 'Hints for Tree Planting', in the Launceston Examiner 28 September 1881, taken from Mueller's work which noted it as 'valuable as a shade tree in Melbourne'). Note that Z. serrata was, until 1903, known as Conchorus serratus Thunb. (Conchorus serratus is also not included in nursery

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¹³ See the *Oxford Companion to Australian Gardens* entries on Joseph Harris (1833–1925) and Thomas Lang (1815–1896), for further information on their contributions to building Victoria's nursery trade (Aitken and Looker 2002, pp. 289–290 and pp. 359–360).

¹⁴ Spencer 1997. 'Ulmaceae', Volume 1, Part 1.

 $^{^{15}}$ Context Pty Ltd 2018. Royal Botanic Gardens Victoria CMP Volume 2, Zone Assessments, November 2018.

¹⁶ National Trusts of Australia, 1988 and 2001. Register of Significant Trees, https://trusttrees.org.au/tree/VIC/Hawthorn/West Hawthorn Child Care Centre 65 Church Street

¹⁷ GML Heritage, 2014. Duntroon House Gardens Heritage Management Plan, May 2014.



catalogues between 1855 to 1889.) The first publication of the species as *Zelkova serrata* was in 1903.¹⁸ The Royal Botanic Gardens Victoria (Melbourne Gardens) CMP estimates the *Zelkova serrata* in the Zelkova Bed (Tree ID 511734), Oak Lawn, to possibly have been planted by Mueller who was director of the Melbourne Botanic Gardens from 1857 to 1873.¹⁹

Zelkova serrata is included in the National Trust Technical Bulletin, the scope of which extends to 1900. Spencer notes a Zelkova serrata specimen in the Hopetoun Lawn, Royal Botanic Gardens Victoria (Melbourne Gardens) and opposite the Director's Residence entrance to be over 100 years old (if so, dating the specimen to the 1890s), with specimens in the National Herbarium of Victoria collected in 1893 and 1927.²⁰ The late nineteenth century to c1900 date for Zelkova serrata in horticultural use places this species within the timeframe of important planting phases at St James Park. The autumn colour would result in a different aesthetic characteristic.

Recommended on heritage grounds: This tree rates well against most of the heritage criteria and on heritage grounds is recommended as an option for consideration.

Carpinus betulus

Carpinus betulus, or European Hornbeam, appears in nursery catalogues of Law in 1864, Lang in 1865 and 1873, G. Smith 1886.²¹ Spencer notes a specimen in the University of Melbourne System Garden.²²

Not recommended on heritage grounds: This tree at maturity would be a lot smaller than the existing elms and therefore performs poorly in terms of the large tree criteria, which is an important one in the context of St James Park. Not recommended.

Tilia cordata

Tilia cordata, or Small-leaved Linden, appears in an early nursery catalogue of Law in 1864.²³ Spencer notes a specimen at Duntroon in the ACT, and in Victoria in the Wombat Hill Botanic Gardens, Daylesford.²⁴ Flowering in late spring to early summer would be a new aesthetic characteristic.

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Tokyo Botanical Society, 1903. The Botanical Magazine, Tokyo Botanical Society, volume 17, 1903, p. 13.

¹⁹ Context Pty Ltd 2018. Royal Botanic Gardens Victoria CMP Volume 2, Zone Assessments, November 2018, p. 40; Maroske 2002, p. 423–424.

²⁰ Spencer 1997. 'Ulmaceae' in Volume 2 Part, 1; not identified in the Royal Botanic Gardens Victoria CMP.

 $^{^{\}rm 21}\,$ Brookes and Barley 2009, p. 35.

²² Spencer 1997. 'Betulaceae' in Volume 2 Part 1.

²³ Brookes and Barley 2009, p. 173

²⁴ Spencer 1997. 'Malvaceae' in Volume 2 Part 1.



Strongly recommended on heritage grounds: This tree rates well against almost all the heritage criteria and on heritage grounds is strongly recommended as an option for consideration.

Tilia x europaea

Tilia x *europaea*, or Common Lime, appears extensively in early nursery catalogues between 1857 and 1889.²⁵ *Tilia* x *europaea* is planted as an avenue in the Camperdown Botanic Gardens, noted as a rare example of this planting form for this species.²⁶ Spencer notes several examples in historic Victorian gardens, including Wombat Hill Botanic Gardens, Daylesford.²⁷ Flowering in late spring to early summer would be a new aesthetic characteristic.

Strongly recommended on heritage grounds: This tree rates well against almost all the heritage criteria and on heritage grounds is strongly recommended as an option for consideration. *Tilia* x *europaea* is no longer readily available. This should not prohibit its use, as it could be propagated by contract growers. Propagation by contract growers would require additional lead time and resources.

Quercus castaneifolia

Quercus castaneifolia, or Chestnut-leaved Oak, appears in early nursery catalogues of MR in 1877 and SC in 1889.²⁸ Spencer notes several examples in historic Victorian gardens, including nearby Grace Park, Hawthorn.²⁹

Recommended on heritage grounds: This tree rates well against most of the heritage criteria and on heritage grounds is recommended as an option for consideration.

Quercus canariensis

Quercus canariensis, or Algerian Oak, does not appear in early nursery catalogues between 1855 and 1889. Spencer notes its use elsewhere in Boroondara in Canterbury Gardens, Canterbury, and Central Gardens, Hawthorn, at Melbourne Botanic Gardens, planted in 1873, and in avenue plantings including at Narre Warren (Princes Highway) planted in 1890, and the Woodend Avenue of Honour (with hybrids of *Quercus robur*), planted in 1920.³⁰

²⁵ Brookes and Barley 2009, p. 173.

²⁶ Victorian Heritage Database entry for Camperdown Botanic Gardens and Arboretum (VHR H2256).

²⁷ Spencer 1997. 'Tiliaceae' in Volume 2 Part 1.

²⁸ Brookes and Barley 2009, p. 141.

²⁹ Spencer 1997. 'Fagaceae' in Volume 2 Part 1.

³⁰ Spencer 1997. 'Fagaceae' in Volume 2 Part 1.



Recommended on heritage grounds: This tree rates well against most of the heritage criteria and on heritage grounds is recommended as an option for consideration.

Quercus rubra

Quercus rubra, or Red Oak, appears in many early nursery catalogues between 1864 and 1886.³¹ Spencer notes specimens in other parks including the Kings Domain, and inclusion in a mixed avenue in Bright.³² The autumn colour would result in a different aesthetic characteristic. While the species information states that the autumn colour is red, other examples of this tree growing in Boroondara display brown autumn colour.³³

Recommended on heritage grounds: This tree rates well against most of the heritage criteria and on heritage grounds is recommended as an option for consideration.

Ulmus parvifolia

Ulmus parvifolia, Chinese elm. Historically the Chinese Elm tends to be used as a specimen tree than an avenue planting, although there is evidence of its successful use as a street tree in George Street, East Melbourne.

Not recommended on heritage grounds: This tree does not rate as well as other species against the heritage criteria and would result in quite a different look and feel aesthetically, relative to the existing elms.

Liriodendron tulipfera

Liriodendron tulipfera, or Tulip Tree, appears in many early nursery catalogues between 1855 and 1889.³⁴ Spencer records specimens in the Dandenongs ('Kenloch', 36m), Kyneton Botanic Gardens, Marysville (27m), and University of Melbourne.³⁵ The Kenloch specimen is included in the National Trust Significant Tree Register, and is noted as a remnant of a planting by JC Cole of Cole's Nursery in the 1870s and 1880s.³⁶

Using this tree would result in a different look and feel relative to the existing elm avenues because of its softer foliage texture and showy flowers. Against other historic and aesthetic criteria, however, this tree performs strongly. The scale of this tree is a strong positive for its inclusion as an option.

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³¹ Brookes and Barley 2009, p. 141.

³² Spencer 1997. 'Fagaceae' in Volume 2, Part 1.

³³ Per comm, City of Boroondara Urban Tree Planner, 7 December 2021.

³⁴ Brookes and Barley 2009, p. 104.

³⁵ Spencer 1997. 'Magnoliaceae' in Volume 2, Part 1.

³⁶ National Trust STR:

https://trusttrees.org.au/tree/VIC/Olinda/%22Kenloch%22 487 Mt Dandenong Tourist Road



Recommended on heritage grounds as an option for one replacement avenue, either the northern avenue or central diagonal avenue.

Gingko biloba

Gingko biloba, or Ginkgo, appears in many early nursery catalogues between 1855 and 1889.³⁷ Spencer notes its use elsewhere in Geelong Botanic Gardens, planted from seed in 1859 (18m in 1995), in Kyneton Botanic Gardens, and in Melbourne in Flagstaff Gardens (16m, planting date unknown), Royal Botanic Gardens, and Melbourne University.³⁸ Recent planting programs in Fitzroy Gardens have included stands of Ginkgo in lawn, in groups of three. The National Trust Significant Tree Register records two significant specimens in Melbourne, in Toorak planted in 1925 (23m in 2011).³⁹

Using this tree would result in a different look and feel relative to the existing elm avenues, because of its foliage texture. Against other historic and aesthetic criteria, however, this tree performs strongly. The scale of this tree is a strong positive for its inclusion as an option.

Recommended on heritage grounds as an option for one replacement avenue, either the northern avenue or central diagonal avenue.

Melia azedarach

Melia azedarach, or White Cedar, appears in many early nursery catalogues between 1863 and 1889. ⁴⁰ Spencer notes its wide use as a street tree. ⁴¹ Medias (*Melia azedarach* var. *australasica*) were planted in Carlton Gardens in 1879 along the east-west path parallel to the promenade in front of the Royal Exhibition Building. The smaller trees were selected for this location to ensure they would not grow to a size that would interrupt the view of the Royal Exhibition Building. ⁴² A White Cedar Avenue of Honour was planted at St Peters Terrace, Willunga, South Australia, in 1915.

³⁷ Brookes and Barley 2009, pp. 80–81.

³⁸ Spencer 1995. 'Ginkgoaceae' in Volume 1; National Trust STR: https://trusttrees.org.au/tree/VIC/West Melbourne/Flagstaff Gardens William Street

³⁹ National Trust STR: https://trusttrees.org.au/tree/VIC/Toorak/8 Stonehaven Court

⁴⁰ Brookes and Barley 2009, p. 109.

⁴¹ Spencer 2002. 'Meliaceae' in Volume 3; National Trust STR: https://www.trusttrees.org.au/tree/SA/Willunga/St_Peters_Tce

⁴² Lovell Chen 2007. Royal Exhibition Building and Carlton Gardens, Carlton Conservation Management Plan, Volume 1: Main Report, prepared for Heritage Victoria, October 2007 (updated June 2008), p. 97.



Because of its small size White Cedar does not rate as well as other trees against the heritage criteria and would result in quite a different look and feel aesthetically, relative to the existing elms.

Gleditsia spp.

Not recommended on heritage grounds: *Gleditsia* species do not rate as well as other trees against the heritage criteria and would result in quite a different look and feel aesthetically, relative to the existing elms.

Jacaranda mimosifolia

Not recommended on heritage grounds: This tree does not rate as well as other trees against the heritage criteria and would result in quite a different look and feel aesthetically, relative to the existing elms.

Acer spp.

Not recommended on heritage grounds: Maples do not rate as well as other trees against the heritage criteria and would result in quite a different look and feel aesthetically, relative to the existing elms.

Platanus spp.

Not recommended on heritage grounds: Plane trees do not rate as well as other trees against the heritage criteria and would result in a different look and feel aesthetically, relative to the existing elms.

Fraxinus spp.

Not recommended on heritage grounds: Ash trees do not rate as well as other trees against the heritage criteria and would result in quite a different look and feel aesthetically, relative to the existing elms.