SERVICES DELEGATED COMMITTEE



AGENDA

(Open to the public)

6.30pm, Monday 11 September 2023

Council Chamber, 8 Inglesby Road, Camberwell

Date of Issue: 1 September 2023

Please note: No audio, video, photographic or any other recording of proceedings at Council or Delegated Committee meetings is permitted without written authority from Council.

Order of Business

- 1 Adoption and confirmation of the minutes of the Services Delegated Committee meeting held on 10 July 2023
- 2 Declaration of conflict of interest of any councillor or council officer
- 3 Presentation of officer reports
 - 3.1 Contract No. 2022/127 Provision of Pavement Line Marking Services
 - 3.2 Maling Road Streetscape Upgrade Options
 - 3.3 Contract No 2022/172 Ashburton Park Oval Reconstruction
 - 3.4 Contract No 2022/173 Lynden Park East Oval Reconstruction
 - 3.5 Draft Boroondara Disability Access and Inclusion Plan 2024-28
- 4 General business
- 5 Urgent business
- 6 Confidential business
- 7 Close of meeting

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3 Presentation of officer reports

3.1 Contract No. 2022/127 Provision of Pavement Line Marking Services

Executive Summary

Purpose

The purpose of this report is for Council to consider the award of Contract No. 2022/127 Provision of Pavement Line Marking Services - Panel.

Background

Council requires the services of suitable, qualified and experienced organisations to form a panel of two Contractors for the provision of Pavement and Line Marking Services throughout the municipality.

The proposed contract replaces Contract No. 2020/86, Provision of Pavement and Line Marking Services.

Key Issues

The key considerations used in the assessment and determination of the outcome of this tender process were:

- Provision of high-quality services;
- Compliance with Government Acts and regulations, and Council's local laws and policies;
- A proven track record undertaking similar works in the past;
- Access to appropriately skilled personnel; and
- Value for money within the constraints of the Council budget.

Next Steps

Upon award of the contract, Council will oversee the management and execution of these services.

Confidentiality

Confidential information is contained in **Attachment 1**, as circulated in the confidential section of the agenda attachments. The information in this attachment is deemed to be confidential in accordance with Section 66(2)(a) and the definition of 'confidential information' in Section 3(1) of the Local Government Act 2020. The information relates to private commercial information, being information provided by a business, commercial or financial undertaking that—(i) relates to trade secrets; or (ii) if released, would unreasonably expose the business, commercial or financial undertaking to disadvantage.

If discussion of the confidential information in the attachments to this report is required for Council to make a decision, Council may resolve to discuss the matter in a confidential session or to defer the matter to the confidential section of the agenda.

Officers' recommendation

That Services Delegated Committee:

- 1. To award Contract No. 2022/127, Provision of Pavement Line Marking Services Panel, to:
 - Cannaa Pty Ltd (ACN 146 593 473) as trustee for Cannizaro Family Trust (ABN 64 809 678 866) trading as 1st Class Linemarking; and
 - Roadlinez Pty Ltd (ACN 611 452 174).

At their tendered schedule of rates for an initial period of three (3) years, with up to two (2) increments of one (1) year each, to a maximum contract term of up to five (5) years. The estimated value over the maximum contract term is \$1,071,400 (including GST). Noting the estimated cost to the Council after return of GST Input Credits is \$974,900.

- 2. Authorise the Director Places and Spaces to execute the contract agreement with the above Contractors.
- 3. Authorise the Director Places and Spaces to negotiate and execute optional extension periods.
- 4. Note that expenditure under this contract is in accordance with Council's adopted budget for financial year 2023-24. Future years expenditure is foreshowed and will be made in accordance with the approved budget allocations.

Responsible director: Daniel Freer, Director Places and Spaces

1. Purpose

The purpose of this report is for Council to give consideration to the awarding of Contract No. 2022/127, Provision of Pavement Line Marking Services - Panel.

2. Policy implications and relevance to community plan and council plan

This contract aligns with the following themes and strategies in the Boroondara Community Plan (2021-31) and Council Plan (2021-25):

Theme One - "Community, Services and Facilities" **Strategy 1.6 -** Residents and visitors feel safe in public spaces through encouraging local activity and creating and maintaining civic areas.

Theme Five - "Moving Around"

Strategy 5.1 - Safe roads are provided through proactive maintenance, renewal and community education.

This procurement process has been carried out in accordance with the requirements of Council's Procurement Policy 2021-25.

3. Background

Council requires the services of suitable qualified and experienced organisations to form a panel of up to two Contractors for the provision of Pavement and Line Marking Services, as detailed with the requirements of the tender specification document, throughout the municipality.

The Services to be delivered under this Contract are for:

- **Programmed Maintenance** Maintenance or new works completed upon request, with pre-approval, or as part of an agreed scheduled maintenance program, to maintain or reinstate line marking and road marking in the required operating condition as defined in the technical specifications.
- **Reactive Maintenance** Maintenance or new works completed to restore line marking and road marking to their normal operating condition or any works completed outside of the definition of programmed maintenance may also include emergency/urgent works requirements as needed.

Invitation to tender

In accordance with Council's Procurement Policy 2021-25, Council invited public tenders from suitably qualified organisations to provide Pavement Line Marking Services. An Invitation to tender was advertised in the local government tenders section of "The Age" newspaper on Saturday, 29 April 2023 and on Council's website. The closing date for submissions was 2pm, Friday, 26 May 2023.

In response to the advertisement, Council received six submissions:

- Cannaa Pty Ltd (ACN 146 593 473) as trustee for Cannizaro Family Trust (ABN 64 809 678 866) trading as 1st Class Linemarking;
- Allmark Linemarking Services Pty Ltd (ACN 055 966 802);
- Image Linemarking Pty Ltd (ACN 082 074 708);
- Melbourne Master Painting & Maintenance Pty Ltd (ACN 636 244 776); trading as MMP Projects;
- Omnigrip Direct Pty Ltd (ACN 614 493 426); and
- Roadlinez Pty Ltd (ACN 611 452 174).

4. Outline of key issues/options

The life of linemarking is between 5 - 10 years, as this depends on tear and wear, utilisation and condition of roads. A proactive program to renew linemarking assists with the early detection of ageing paint, and appropriate maintenance directly relates to providing road and carpark safety.

5. Collaborative Procurement Opportunities

Council Officers are often in discussions with neighbouring local governments to determine the suitability of a collaborative procurement process. In the past this service has been undertaken through a collaborative procurement exercise, however in review of that contract it has not been pursued.

The scope of contract linemarking works are smaller in scale but more intricate given the Boroondara road network; as a result, the line marking works characteristics a collaborative procurement process wasn't appropriate in achieving a better value outcome.

6. Consultation/communication

Internal consultation across the appropriate services within the Facilities, Waste and Infrastructure team, informed the review and development of the specification and associated tender documents.

7. Financial and resource implications

Item	Ex GST
Total Budget Allocation FY 2023-24	\$194,980
Expenditure and Commitment to Date	\$16,545
Total Remaining Budget FY 2023-24	\$178,435

Council's 2023-24 adopted budget provides the following allocation:

This is a Schedule of Rates contract; expenditure under this contract is in accordance with the budget allocations. This may increase in future years based on condition audit data requiring renewing end-of-life linemarking and reactive requests due to road works.

Council does not guarantee the appointed Contractor a minimum quantity of work in relation to any of the contract components. The amount of work performed will be in accordance with the need and budgetary allocations each year. Payment will be made in line with the respective tenderer's Schedule of Rates and will be in accordance with Council's 2023-24 adopted budget.

8. Governance issues

The recommendation contained in this report is compatible with the Charter of Human Rights and Responsibilities 2006 as it does not raise any human rights issues.

No officers involved in the preparation of this report have a general or material conflict of interest requiring disclosure under Chapter 5 of the Governance Rules of Boroondara City Council.

This tender process has been carried out in accordance with the requirements of Council's Procurement Policy 2021-25.

9. Social and environmental issues

There are no social or environmental issues to flag regarding this contract.

10. Evaluation and review

The evaluation report is provided as **Confidential Attachment 1.**

As a result of the evaluation, the evaluation panel recommends that the Council award Contract No. 2022/127, Provision of Pavement Line Marking Services - Panel to:

- Cannaa Pty Ltd (ACN 146 593 473) as trustee for Cannizaro Family Trust (ABN 64 809 678 866) trading as 1st Class Linemarking; and
- Roadlinez Pty Ltd (ACN 611 452 174).

Manager:	George Batsakis, Manager Facilities, Waste and
	Infrastructure

Report officer: Arthur Cheng, Infrastructure Contracts Officer

3.2 Maling Road - Streetscape Upgrade Options

Executive Summary

Purpose

This report presents Councillors with the information necessary to decide on a preferred option for a future Maling Road upgrade, including:

- Results of the community engagement undertaken on Maling Road Streetscape Options between 24 April – 22 May 2023.
- Traffic considerations.
- Placemaking assessment.
- Initial cost comparison.

Background

In July 2020, Councillors resolved to adopt the Maling Road Place Plan, which had been informed by more than 1,200 people sharing their ideas during community engagement. The adopted Place Plan is the guiding document for placemaking activities in Maling Road and presented projects and initiatives intended to revitalise the precinct. Upgrades to the Maling Road streetscape are a central component of the Place Plan.

The Place Plan presented a concept design for the streetscape upgrades and proposed converting the street to one-way traffic and included different options for on-street parking provision for future exploration.

The plan clarified that the final design of the streetscape was reliant on the outcomes of the Commuter Parking Project and would be subject to further community consultation. Community engagement on the Commuter Parking Project identified community concerns about increased traffic along Wattle Valley Road and funding for the project was ultimately withdrawn by the Federal Government.

In April-May 2023, community engagement was undertaken to gain an understanding of the community's preferences regarding the following two (2) streetscape concepts:

- Option 1 proposes to upgrade pedestrian amenity between Canterbury Road and Bryson Street and change the traffic circulation to a one-way street. This option increases the public space available by 300m2 and involves the removal of 7 on-street parking spaces.
- Option 2 proposes to upgrade pedestrian amenity between Canterbury Road and Bryson Street with no changes to street traffic circulation. This option increases the public space available by 215m2 and involves the removal of 11 on-street parking spaces.

This report provides a summary of the engagement outcomes and is intended to assist the decision-making process. Additional relevant aspects have also been considered in this report, including traffic, parking, placemaking, and a cost comparison

It is important to note that street upgrade options presented are concept designs only, subject to variations during the design development process.

Key Issues

Both streetscape upgrade options prepared for community consultation sought to achieve the following aims for the Maling Road precinct:

- Enhance overall streetscape amenity with upgrades to surfaces, kerbs, planting, street furniture and lighting
- Attract more visitors and shoppers to the precinct to increase its economic performance
- Improve pedestrian safety and ease of movement, and
- Maintain accessibility of the precinct in terms of parking supply and traffic movements

The streetscape upgrade had wide community support throughout consultation.

The main issue raised by some users of the shopping centre and residents are the traffic impacts associated with option 1, which proposes a change to the traffic conditions from the current two-way traffic to one-way traffic along Maling Road between Canterbury Road and Bryson Street.

To better understand the traffic impacts of the one-way street option (option 1), a traffic assessment report was prepared by external consultants. A summary of the report's findings was shared as part of the community engagement package.

This project currently has sufficient budget allocated to progress the design development package of a preferred option. Potential future construction will require separate funding which is not currently allowed for in the Council budget. A Quantity Surveyor has been engaged to provide a initial cost comparison for both options.

In summary, both streetscape options will greatly benefit the Maling Road shopping centre by improving the quantity and quality of public space available in the street, which will attract more visitors to the centre and therefore improving the economic performance of local traders.

On balance, it is considered that option 1 will best achieve the vision and principles set out in the Maling Road Place Plan.

	Option 1 (one-way)	Option 2 (two-way)	
Traffic Displacement	Moderate	None	
Parking Retention	7 spaces removed	11 spaces removed	
Public Space Increase	300m ² increase in public space	215m ² increase in public space	
Amenity & Pedestrian Safety	Very Good	Good	
Community feedback	45% preferred	55% preferred	
Preliminary Construction Cost Estimates	\$4m approx.	\$4m approx.	
Best Achieves Place Vision	\checkmark \checkmark	\checkmark	

Below is a table showing a summary assessment of both options:

Next Steps

The proposed next steps for the Maling Road streetscape upgrade project are as follows:

- 1. Councillors to identify preferred streetscape option
- 2. Officers to update the Engage Boroondara project page with a summary of engagement outcomes and the next steps for the project.
- 3. Design development to commence on the preferred option (August 2023 –March 2024)
- 4. Street upgrade construction priority and funding to be discussed during future Council budget discussions

Officers' recommendation

That Council resolve to progress the design development of option 1 (one-way traffic between Canterbury Road and Bryson Street) for the upgrade of Maling Road.

Responsible director: Scott Walker, Director Urban Living

1. Purpose

This report presents Councillors with the information necessary to decide on a preferred option for a future Maling Road upgrade, including:

- Results of the community engagement undertaken on Maling Road Streetscape Options between 24 April – 22 May 2023
- Traffic considerations
- Placemaking assessment, and
- Initial cost comparison

2. Policy implications and relevance to community plan and council plan

The Maling Road Streetscape Upgrade project will play an important role in delivering on the adopted Maling Road Place Plan and key strategic objectives of the Boroondara Community Plan 2021- 31 (BCP).

Specifically, this project relates to the following themes of the BCP:

- Theme 1: Community, Services and Facilities
- Theme 5: Moving Around
- Theme 6: Local Economy

3. Background

Over 2019/20, more than 1,200 people shared their big ideas to revitalise Maling Road during community engagement. This feedback informed the preparation of the Maling Road Place Plan which was formally adopted by Council in August 2020.

The Place Vision states that: *Maling Road will offer a unique village feel, with its heritage character and diversity of shops complemented by playful, vibrant and safe spaces attracting people of all ages and backgrounds, morning and night.*

Principle 4 further seeks to: *Improve walkability and amenity of the street with generous footpaths and public spaces, safe crossings, places to sit and greenery that shades the street.*

The Plan proposed initiatives to revitalise the precinct, some of which have already been delivered, including heritage façade maintenance grants and community murals, while the laneway upgrades have received construction approval and works are scheduled to commence in 2023/24, subject to final confirmation.

The adopted Maling Road Place Plan presented a concept design for the streetscape upgrades which proposed converting the street to one-way traffic and included two options for on-street parking provision for future exploration. It was clarified in the plan that:

 the final design of the streetscape was reliant on the outcomes of the Commuter Parking Project, and • the final design of the streetscape will be determined following further consultation with traders, stakeholders, and the community.

Subsequent community engagement on the Commuter Parking Project resulted in community resistance to increased traffic along Wattle Valley Road and funding for the project was ultimately withdrawn by the Federal Government.

Following the withdrawal of the Commuter Parking Project funding, the Placemaking Team refined the two streetscape upgrade options featured in the Place Plan.

Noting community feedback on the commuter parking project, and the interdependency between on-street parking, traffic lanes and the remaining space available for public realm upgrades, it was considered appropriate to undertake further engagement on two streetscape options that delivered public realm benefits via two different approaches to traffic and parking provision.

Revised options were taken to community engagement in April/May 2023. The purpose of this consultation stage was two-fold:

- To re-engage with the community and traders about the vision for the precinct and the benefit of the streetscape upgrades, and
- To seek community and trader feedback on the two options for upgrading the streetscape to inform future design development of a preferred option.

Both streetscape upgrade options seek to achieve the following goals:

- Enhance overall streetscape amenity with upgrades to road surfaces, kerbs, planting, street furniture and lighting
- Attract more visitors and shoppers to the precinct to increase its economic performance
- Improve pedestrian safety and ease of movement
- Maintain accessibility of the precinct in terms of parking supply and traffic movements

4. Outline of key issues/options

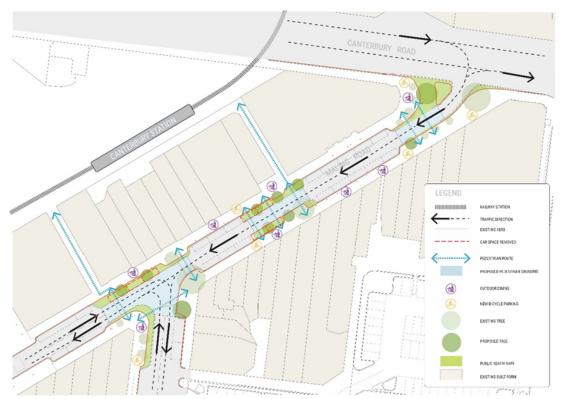
4.1 Street Upgrade Options

Option 1: One-way traffic

This option proposes to change the street traffic circulation from the current two way to one-way traffic between Canterbury Road and Bryson Street as shown in the diagram below.

This option was listed as one of the projects initiatives included in the endorsed Place Plan and involves:

- One-way traffic between Canterbury Road and Bryson Street
- Car parking both sides
- Retain most car parking spaces on the street (loss of only 7 spaces)
- Public realm area gain of approx. 300m2
- Raised pedestrian crossings to improve safety and pedestrian priority



Key Opportunities:

- One-way road improves the level of pedestrian priority and safety
- Upgraded interface with Canterbury Road ensures traffic calming and demarcates the heritage precinct
- Maximises public realm gain

Main Challenges:

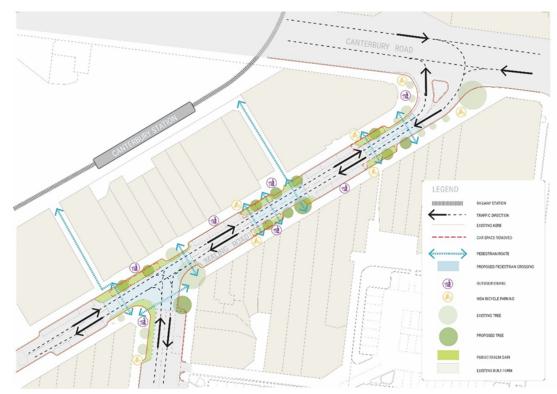
• One-way arrangement will displace traffic onto neighbouring streets, notably Wattle Valley Road.

Option 2: Two-way traffic

This option proposes to upgrade pedestrian amenity between Canterbury Road and Bryson Street with no changes to street traffic circulation as shown in the diagram below.

This option was not included in the endorsed Place Plan. It involves:

- Two-way traffic retained
- Car parking both sides
- More car parks removed to achieve public realm outcome (loss of 11 car spaces)
- Public realm area gain of approximately 215m2
- Raised pedestrian crossings to improve safety and pedestrian priority



Key opportunities:

- Two-way road maintains existing traffic conditions
- Improved safety and pedestrian amenity due to footpath widening and street crossovers

Main Challenges:

- Total new public realm achieved is less than provided by Option 1
- Higher parking loss than Option 1 required to achieve a reasonable public realm gain
- Two-way traffic with streetscape improvements delivers a good level of pedestrian safety and priority but less than Option 1.
- Minimal upgrades to Canterbury Road interface not able to achieve heritage precinct gateway treatment

Comparison of Options (areas are approximate only and subject to change during design development phase)

	Option 1 (one-way)	Option 2 (two-way)
Traffic Displacement	Moderate	None
Parking Retention	7 spaces removed	11 spaces removed
Public Space Increase	300m ² increase in public space	215m ² increase in public space
Amenity & Pedestrian Safety	Very Good	Good
Community feedback	45% preferred	55% preferred
Preliminary Construction Cost Estimates	\$4m approx.	\$4m approx.
Best Achieves Place Vision	\checkmark \checkmark	\checkmark

Both options have the potential to be refined to increase or decrease public realm space with associated changes contributing to a corresponding loss or gain of car parking spaces.

4.2 Traffic Impacts

Traffic modelling and distribution undertaken to assess the impact of the implementation of the one-way section of Maling Road result in the following changes to traffic volumes:

- An increase in northbound traffic of +912 vehicles per day (vpd) on Wattle Valley Road from 1663 vpd to 2575 vpd between the car park and Canterbury Road. South of the car park the increase in northbound traffic is expected to be 682 vpd for a total of 2245 vpd.
- Two-way daily traffic volumes in Wattle Valley Road are expected to increase from 3736 vpd to 4648 vpd between the car park and Canterbury Road. South of the car park, two-way daily volumes are expected to increase from 3506 vpd to 4188 vpd.
- A decrease in northbound traffic (-348 vpd) on Bryson Street.
- An increase in south bound traffic (+51 vpd) on Bryson Street.
- A decrease in north and southbound traffic (northbound: -18 vpd; southbound: -57 vpd) on Scott Street.
- An increase in westbound traffic (+593 vpd) and reduction in eastbound traffic (-552 vpd) along Maling Road south of Bryson Street.
- A decrease in traffic levels within the one-way section of Maling Road between Canterbury Road and Bryson Street, from 3396 vpd to 2271 vpd, a reduction of 33%.

With consideration of the above changes in daily traffic volumes on the surrounding network, it is important to note that:

- the increase in daily traffic volumes on local access streets (Bryson Street and Scott Street) and collector roads (Maling Road and Wattle Valley Road) would lead to daily totals that are well within the acceptable limits (3,000 and 7,000 vehicles per day respectively) as outlined in the City of Boroondara's Traffic Management Policy and associated Procedures.
- there would be an impact on residential amenity for Wattle Valley Road residents by virtue of the increase in traffic and this would need to be considered.

4.3 Status of Wattle Valley Road

The assessment of traffic issues is undertaken using Council's adopted Traffic Management Policy and Procedures 2018.

The purpose of the policy is to provide a framework to manage traffic within the municipality in a safe and equitable manner. It provides the relevant criteria for assessing traffic concerns and delivering initiatives that:

- improve road safety, and
- manage traffic speed and volumes.

In line with Council's Traffic Management Policy, Council's road network includes a range of road types and local roads are defined as:

- <u>Local access streets:</u> Those streets not being arterial roads or collector roads and with the main function of providing access to abutting property. Local access streets are typically up to 7.5m wide and permit on-street parking on both sides of the road. These streets are longer than minor local access streets and can provide access to local shops, local parks, schools and community facilities. Footpaths are provided and bicycle movements are facilitated.
- <u>Collector roads</u>: These roads distribute traffic between the arterial/major roads and the local street network. They provide local connection between arterial/major roads and provide access to abutting property. Collector roads are generally wider and longer than local access streets. They can provide access to several local access streets, local shops, local parks, schools and community facilities. Footpaths are provided and bicycle movements can be accommodated on these roads.

There are also categories for laneways, very narrow local access streets as well as Council major roads. Arterial roads managed by the Department of Transport and Planning, formerly VicRoads are excluded.

For local access streets carrying levels greater than 3,000 vehicles per day (vpd) and collector roads more than 7,000 vpd, further investigation is undertaken to determine the suitability of any intervention measures.

For the immediate project area, road types are as follows:

- both Maling Road and Wattle Valley Road are classified as collector roads, and
- Bryson Street, Cross Street, Logan Street, Milton Street are classified as local access streets.

Along with Wattle Valley Road and Maling Road, there are an additional 125 collector roads in the City of Boroondara. These collector roads vary in width, but typically range between 7m to 8m. Wattle Valley Road by comparison is in the order of 7.8m to 8m in width.

In terms of the suitability of Wattle Valley Road due to its definition as a collector road, it is noted that:

- the northern section of Wattle Valley Road provides access between Canterbury Road and Riversdale Road (two arterial roads),
- the road provides direct access to seven other local roads, the Wattle Valley Road car park which services the Maling Road shopping strip and Sienna College at its south end, and
- it is in the order of 1.1km in length excluding the section between Riversdale Road and Toorak Road which extends for an additional length of 1.6km.

Wattle Valley Road closely aligns with the criteria for collector roads and has always been defined as a collector road dating back to the old City of Camberwell days due to these factors, that is, it is not your conventional local access street.

Council's policy and procedures reflect an emphasis on managing traffic from a safety and speed perspective, rather than volume and it is noted that this

section of Wattle Valley Road has been treated with a series of speed humps and a roundabout to regulate speeds.

If the one-way option is to proceed, it is acknowledged there would be an increase in traffic on Wattle Valley Road, as follows:

- Two-way daily traffic volumes in Wattle Valley Road are expected to increase from the current 3736 vpd to 4648 vpd between the car park and Canterbury Road, an increase of 912 vehicles over a day (24%).
- South of the car park, two-way daily volumes are expected to increase from the current 3506 vpd to 4188 vpd, a smaller increase of 682 vehicles (20%).

Conversely, within the one-way section of Maling Road between Canterbury Road and Bryson Street, traffic levels would reduce by 1125 vpd from 3396 vpd to 2271 vpd, a reduction of 33%.

Both sections of Wattle Valley Road would lead to daily totals that are well within the acceptable limit of 7,000 vehicles per day, as outlined in Council's Traffic Management Policy and associated Procedures.

It is also acknowledged there would be an impact on residential amenity for Wattle Valley Road residents by virtue of the increase in traffic and this would need to be considered. However, the impact is well within what would be expected of any road with the road hierarchy status of Wattle Valley Road.

With respect to the performance of the intersection of Canterbury Road and Wattle Valley Road, a number of measures are proposed to manage this additional level of traffic, including:

- Extension of the right turn ban into Canterbury Road from Wattle Valley Road from '8am to 9am, Monday to Friday' to '7:30am to 9am, Monday to Friday'.
- Introduction of a right turn ban into Canterbury Road from Wattle Valley Road between '3pm to 6pm, Monday to Friday'.
- Extension of Keep Clear marking in Canterbury Road to cover the full width of Wattle Valley Road.
- Localised widening of Wattle Valley Road for approximately 1m for a short distance of 12m to allow for sufficient width to cater for a left turning motorist and a right turning motorist during off-peak periods.

Notably the extension of the right turn ban in the morning peak period and new right turn ban in the afternoon peak period will have the greatest benefit in managing the additional level of traffic in Wattle Valley Road as well as managing existing traffic issues.

Further details are included in Section 4.6.

With respect to the intersection of Canterbury Road and Maling Road, the morning peak period experiences the greatest level of congestion. The citybound queues in Canterbury Road extend east from Balwyn Road beyond Maling Road. The introduction of Keep Clear marking at the intersection will assist in improving right turn access into Maling Road and reduce the level of queuing and delays for those motorists wishing to access Maling Road.

4.4 Planning Scheme Clause 56.06 'Access and Mobility Management'

During the consultation phase, reference was made to Clause 56.06 of the Boroondara Planning Scheme, where streets carrying traffic levels between 3000 vpd to 70000 vpd should be at least 11.6m wide, whereas Wattle Valley Road is 7.8m wide.

Clause 56.06 'Access and Mobility Management' is applicable to greenfield sites for the development of new subdivisions and provides details on how a new street network should be designed. The associated practice note states that the standard should be met, however the relevant Council also has discretion it its application.

Clause 56.06 refers to a 'Connector Street - Level 2', which includes two 3.5m lanes, 6m minimum verge widths (nature strips and footpaths), fully indented parking at 2.3m into the verges and additional spaces for cyclists on the road varying from 0.7m to 1.7m for each direction. The typical volume for this street is in the range of 3000 vpd to 7000 vpd.

Clause 56.06 whilst ideal for the planning of new subdivisions, is not suitable for established inner urban areas where the street network was established 100 plus years ago.

Rather than Clause 56.06, Council has developed its own Traffic Management Policy and associated Procedures to manage traffic, and this is consistent with practice across other Councils.

Council's policy and procedures reflect an emphasis on managing traffic from a safety and speed perspective, rather than volume and it is noted this section of Wattle Valley Road has been treated with a series of speed humps and a roundabout to regulate speeds.

4.5 Use of the Wattle Valley Road / Bryson Street Car Park

Should one-way traffic be implemented on Maling Road between Canterbury Road and Bryson Street, the consultants for the Traffic Report have estimated that 40 vehicles will use the Wattle Valley Road Bryson Street car park to cut through to Wattle Valley Road in the morning peak hour (1 vehicle every 1.5 minutes) and 26 in the afternoon peak hour (1 vehicle every 2.3 minutes).

Whilst there would be some cut through traffic through the car park initially, this is expected to significantly reduce with time as the community adjusts to the new one-way layout and opts to use alternative access routes to access Canterbury Road.

For example, northbound traffic using Maling Road to access Canterbury Road in a citybound direction is unlikely to detour through the car park to access Wattle Valley Road, in an opposite direction to their intended travel to then double back in a citybound direction. Rather, the use of alternative roads such as Prospect Hill Road and a network of streets further west, Wattle Valley Road or the use of Warburton Road and the railway underpass to access Canterbury Road would offer a better and more direct alternative. For northbound traffic using Maling Road to access Canterbury Road and then Rochester Road or Balwyn Road, alternative access routes via Prospect Hill Road and Wattle Valley Road and the use of Cross Street and Wattle Valley Road to access Canterbury Road would be available.

4.6 Canterbury Road / Wattle Valley Road Potential Improvements

There are pre-existing issues associated with the intersection of Wattle Valley Road and Canterbury Road. These are primarily during the afternoon peak period where a small number of right turning motorists trying to access Canterbury Road contribute to congestion, queuing and delays for motorists wishing to turn left into Canterbury Road (the main movement).

The consultants have recommended the following measures to improve traffic flow:

- Introduce a right turn ban from Wattle Valley Road into Canterbury Road for the afternoon peak period.
- Extend the Keep Clear line marking in Canterbury Road to include the full width of Wattle Valley Road.
- Implement Keep Clear line marking in Canterbury Road at Maling Road.
- Introduce a 40 km/h speed limit in Canterbury Road between Balwyn Road and Willandra Avenue.

Changes to, and additional Keep Clear marking will require approval from the Department of Transport and Planning (DTP).

Similarly, approval for a lower speed limit would also require DTP approval and ultimately funding and delivery by DTP.

Officers consider that a potential right turn ban in the afternoon should apply between 3pm to 6pm during the week as this would also include the afternoon school peak.

The introduction of a right turn ban in the morning peak between 8am to 9am Monday to Friday in 2017 significantly improved traffic flow and reduced congestion during this period. As the morning peak commences earlier at 7:30am, extending the turn ban to 7:30am to 9am would also have benefits in improving traffic flow.

In addition, officers consider there is merit in localised widening of Wattle Valley Road for approximately 1m for a short distance of 12m measured from the intersection with Canterbury Road, to allow for sufficient width to cater for a left turning motorist and a right turning motorist.

Localised widening would improve current delays caused by right turning motorists who do not prop as far right as possible to the centre line, requiring left turning motorists to wait until the right turning motorist has entered Canterbury Road. Widening would impact on the loss of two parking bays on the west side of Wattle Valley Road immediately south of Canterbury Road.

This measure would provide a benefit during off peak periods when the morning and afternoon right turn ban would not apply.

4.7 Maling Road Potential Improvements

From the analysis undertaken, the consultants have recommended the following actions if the one-way option is to proceed:

- Advanced warning signs from the southern approaches to Maling Road to redirect road users seeking to access Canterbury Road.
- Repeater signs to be located such that motorists can follow a route to access Canterbury Road.
- Potential speed reduction in the one-way segment of Maling Road reduced to 20km/h or reduced to 10km/h and governed by a Shared Zone Area.
- Existing left turn slip lane to access Canterbury Road to be removed.

If the two-way option was to be supported, a lower speed limit to 20 km/h for the shopping precinct could also be considered.

With either option, as part of the streetscape works, the four sets of bluestone rumble strips in Maling Road between Canterbury Road and immediately south of Scott Steet should be removed.

4.8 Turning Circles

In order to understand access conditions for service and heavy vehicles using the existing intersection of Bryson Street and Maling Road and how access may be affected with a one-way option, consultants were engaged to undertake a vehicle turning circle analysis.

Due to the alignment of Bryson Street with Maling Road, the left turn from Bryson Street into Maling Road was found to be the most restrictive turn.

The findings are as follows:

- 1. Existing conditions:
 - Larger 12.5m vehicles (standard bus size) are not able to safely achieve the left or right turn from Bryson Street into Maling Road.
 - 8.8m service vehicles (standard waste collection truck size) can currently achieve the left turn from Bryson Street into Maling Road.
 - 8.8m service vehicles can accommodate all turning movements at the intersection.
- 2. Option 1's proposed conditions (no right turn into Maling Road from Bryson Street):
 - Larger 12.5m vehicles (standard bus size) would still not be able to achieve the left turn from Bryson Street into Maling Road.
 - 8.8m service vehicles (standard waste collection truck size) would continue to be able to achieve the left turn from Bryson Street into Maling Road. 8.8m service vehicles will be able to accommodate all turning movements at the intersection.

4.9 Parking Loss Assessment

A Parking Study Assessment was undertaken by Cardno Consultants in 2019. The study area consisted of Maling Road, the streets abutting the shopping precinct and the surrounding commercial-zoned land including Canterbury Road.

Cardno commissioned AusTraffic, an independent traffic and parking data collection company, to undertake detailed parking surveys on Thursday 24th October 2019 between the hours of 7:00am and 11:00pm.

The overall car parking study showed a reasonable level of parking demand. Across the study area, car parking occupancy reached a maximum of 73% at 1:30pm. The occupancy stayed above 60% from 9:30am to 3:30pm, as is consistent with peak business operating hours.

Based on the above parking data, it is considered that the existing parking supply in the area will be able to absorb the potential loss of 7 spaces for Option 1 (One-Way proposal) or 11 spaces for Option 2 (Two-Way proposal) in Maling Road using parking availability in Maling Road, the Bryson Street car park and the Bryson Street Wattle Valley Road car park at the peak time of 1:30pm.

At other times, prior to and after 1:30pm, parking availability significantly increases.

It is important to remember both street upgrade concepts have the potential to be refined during the design development process to increase or decrease public realm space with associated changes contributing to a corresponding loss or gain of car parking spaces.

5. Consultation/communication

The recent engagement sought community feedback on two options for future streetscape upgrades and associated changes to parking and traffic movements along Maling Road. A summary of the engagement undertaken between 24 April and 22 May 2023 is as follows:

Participants were asked to list the options in order of preference. Total engagement participation results after a four-week period are as follows:

- 836 responses on Engage Boroondara website
- 316 of those providing additional comment on Option 1
- 396 of those providing additional comment on Option 2
- 23 written submissions

Overall engagement outcomes - of the total first preference of 836 responses:

- 45% preferred option 1 (one-way traffic)
- 55% preferred option 2 (two-way traffic)

Community preferences	by category:
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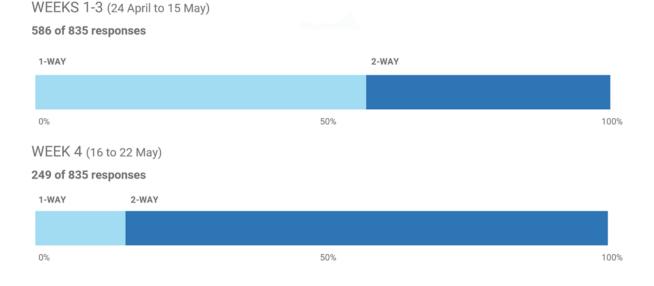
Category	Total	Option 1: One Way	Option 2: Two Way	
Residents	683	43% (294)	57% (389)	
Visitors	132	55% (73)	45% (59)	
Traders	21	48% (10)	52% (11)	
Total	836	45% (377)	55% (459)	

5.1 Trends over time

An 'Information Paper' was circulated on 17 May 2023 (start of week 4 of the engagement period) by local community members outlining views on the two options. This paper presented some information about the options in a way that could be misinterpreted by readers. Distribution of this paper coincided with a distinct change in option preference trends in the final week of consultation. During the first 3 weeks of consultation, option 1 had been identified as the preferred option, but after the circulation of the 'Information Paper' there was a marked change towards option 2.

This shift in preference is demonstrated in the graph below. Prior to distribution of the letter, the 586 responses received resulted in the following:

- 58% preferred option 1 (one-way traffic)
- 42% preferred option 2 (two-way traffic)



5.2 Comments/sentiment breakdown on Engage:

A total 753 comments were received during the community engagement period. A breakdown of these can be read below:

Option 1 One-way

Total Received 342			
Common Theme (some comments contain more than	Number of comments		
one 'theme')	per theme		
Desire to alleviate congestion	197		
Desire to improve pedestrian safety	144		
Desire for improved public realm	103		
Desire for increased vegetation	28		
Proposal should go further	26		
Other	34		

Option 2 Two-way

Common Theme (some comments contain more than one 'theme')	Number of comments per theme
Concern for traffic congestion	268
Interest to retain two directional movement	44
Requesting no changes to existing streetscape	21
Concern for safety	18
Concern for trader viability	14
Inconvenience of potential traffic changes	13
Limit parking loss	9
In support of lower traffic speed limit	8
Concern for heritage	2
Comments not included in proposed scope of works	76
Other	11

An additional 23 submissions were made in writing to the Placemaking email address, of which the comments/sentiment is as follows:

Total Received 23	
Expressed Support Option 1	6
Expressed Support Option 2	4
Other	13
Common Theme	Number of comments per theme
Express concern for traffic congestion	12
Express concern for safety	8
Suggest bolder reduction in vehicles	4
Express concern for heritage	2
Express desire for no change	2

It is worth noting that the Maling Road Business Association made a written submission highlighting the following comments, preferences, and priorities:

- General support for street upgrades
- Preference for Option 2 (two-way street)
- Need to improve the shopping strip entrance treatment via better lighting and signage at the intersection with Canterbury Road
- Importance of minimising on-street car parking loss
- Pedestrian safety must be ensured
- Support for traffic calming measures.

General traders' sentiment was also captured in the survey with a total of 21 preferences submitted, with:

- 10 (48%) supporting Option 1 (one-way street) and,
- 11 (52%) supporting Option 2 (two-way street).

5.3 Interpreting Community Feedback

Community feedback is a consideration for Council when selecting the preferred options to pursue. However, given the significant support for both options and changes in response trends during consultation, it is considered that the results of community engagement do not demonstrate a sufficiently clear preference for either option.

It is also important to note that the purpose of the community engagement and gathering stakeholder feedback is not simply about selecting a fixed option, but rather about guiding the refinement of a final streetscape design. Mixed feedback is still valuable in refining design options further to find the right balance between competing priorities. It can also help demonstrating to the community the wide range of interests and perspectives that Council needs to consider.

Given the above, it is recommended that feedback and comments received continue to guide the refinement of the project, and that the preferred option selection also be informed by the following considerations:

- Traffic implications
- Parking considerations
- Public realm & pedestrian safety benefits
- Initial cost comparison

6. Financial and resource implications

This project currently has sufficient budget allocated to progress the design development package of a preferred option.

Potential future construction will require separate funding which is not currently allowed for in the Council budget.

A preliminary construction cost analysis was conducted by a Quantity Surveyor indicating the following initial cost estimates:

- Option 1 (one-way traffic) \$3,161,000
- Option 2 (two-way traffic) \$3,097,000

Internal review of the Quantity Surveyor cost estimates indicated that the estimated costs for various project components could be higher resulting in an approximate increase of \$1,086,960 to the above options. Final project cost will be determined following further design development of the preferred option and consideration of cost management opportunities and potential cost escalations.

The difference in construction costs between the 2 options is relatively small, around 2% of the estimated construction cost. This indicates that construction costs are not a significant factor in determining the preferred option.

These preliminary cost estimates are indicative only, and further work will need to be undertaken on the design of the preferred option before a project budget can be determined. Any future budget bid for construction of the preferred option will also present Council with the following information:

- project delivery priority and timelines, and
- construction cost and associated resources

7. Governance issues

No officers involved in the preparation of this report have a general or material conflict of interest requiring disclosure under chapter 5 of the Governance Rules of Boroondara City Council.

The recommendation contained in this report is compatible with the Charter of Human Rights and Responsibilities 2006 as it does not raise any human rights issues.

8. Social and environmental issues

Placemaking plays an important role in delivering the Boroondara Community Plan and contributes to a range of social, health, economic and environmental benefits. Investing in quality community places promotes healthier lifestyles, which increases people's resilience to health risks.

Access to convivial neighbourhoods not only encourages more walking, but also encourages interaction between people, thereby increasing a sense of community, which in turn benefits mental and physical health.

Through placemaking, places can also become more environmentally sustainable. This can be achieved through adding greenery, improving walkability, installing new technologies, enhancing public transport access and providing shelter to protect from the elements.

Importantly, placemaking initiatives will also play an important role in assisting local businesses and the Maling Road community throughout the recovery from the impacts of the COVID19 pandemic.

9. Conclusion

The project team considers that either option will deliver substantial benefits to the public amenity of Maling Road, improving visitation, trading opportunities, and overall liveability. However, on balance, option 1 would best achieve the vision and principles set out in the Maling Road Place Plan.

Below is a final assessment featuring key factors to consider in identifying a preferred street upgrade option:

1) Traffic

Regardless of which option is preferred, a number of viable solutions have been identified to improve existing congestion at the Canterbury Road and Wattle Valley Road intersection.

One-way street considerations include:

- Traffic levels on the one-way section of Maling Road are projected to decrease by 1125 vpd (33%).
- Traffic levels on Wattle Valley Road are projected to increase by 912 vpd (24%) north of the car park and 682 vpd (20%) south of the car park.
- Total traffic volumes projected on Wattle Valley Road will be well within the acceptable limits.
- Existing left turn slip lane to access Canterbury Road to be removed.
- Potential speed reduction in one-way segment of Maling Road

Two-way street considerations include:

No traffic changes are proposed in this option with the exception of a lower speed limit to 20 km/r for the shopping precinct which could be considered.

2) Parking

Parking considerations are similar for both options, although option 2 retains a higher number of on-street car parks, which may benefit local traders. Other considerations include:

- A Parking Study Assessment showed a reasonable level of parking demand, with a maximum occupancy of 73% at 1:30pm. The occupancy stayed above 60% from 9:30am to 3:30pm, during peak business hours.
- The Study indicated that the existing parking supply in the area will be able to absorb the proposed on-street parking reduction of 7-11 spaces in Maling Road.

3) Provision of Public Space

Both streetscape upgrade options will increase the provision of public space, which will allow for more landscaping, seating and pedestrian spaces. Option 1 provides the most public space with 300m² of additional space for the centre.

4) Amenity & Pedestrian Safety

Both streetscape options will contribute towards improved amenity, landscaping and pedestrian safety, although option 1 is generally preferred in this regard due to the larger area of public space and the one-way traffic enabling a safer pedestrian environment. The one-way option also creates a more welcoming interface with Canterbury Road, by converting a turning lane into public realm and landscaping.

5) **Community Feedback**

Community engagement received a very high response, with similar support for both options.

After the first 3 weeks of consultation, community responses favoured option 1 as the preferred streetscape with the 586 responses received resulting in the following:

- 58% preferred option 1 (one-way traffic)
- 42% preferred option 2 (two-way traffic)

A late surge in response preferencing option 2 resulted in it being the most popular option at the conclusion of consultation. From the total 836 responses:

- 45% preferred option 1 (one-way traffic)
- 55% preferred option 2 (two-way traffic)

Given the significant support for both options, and changes in the response trends during consultation, it is officers' view that the results of community engagement do not demonstrate a sufficiently clear preference for either option.

6) Indicative Costing

The quantity surveyor's opinion of cost shows a similar total cost for both options, which means this is not a significant factor in determining the preferred option.

Summary Table of Options Assessment

In summary, both streetscape options will greatly benefit the Maling Road shopping centre by attracting more visitors and uplifting the economic performance of local traders.

On balance, it is considered that option 1 would best achieve the vision and principles set out in the Maling Road Place Plan.

	Option 1 (one-way)	Option 2 (two-way)	
Traffic Displacement	Moderate	None	
Parking Retention	7 spaces removed	11 spaces removed	
Public Space Increase	300m ² increase in public space	215m ² increase in public space	
Amenity & Pedestrian Safety	Very Good	Good	
Community feedback	45% preferred	55% preferred	
Preliminary Construction Cost Estimates	\$4m approx.	\$4m approx.	
Best Achieves Place Vision	\checkmark \checkmark	\checkmark	

Manager: David Cowan, Manager Planning and Placemaking

Report officer: Arturo Ruiz, Head of Placemaking

3.3 Contract No 2022/172 Ashburton Park - Oval Reconstruction

Executive Summary

Purpose

The purpose of this report is for Council to consider the award of Contract No. 2022/172, Ashburton Park - Oval Reconstruction.

Background

Council requires a suitably qualified organisation to provide works for the reconstruction of the sports oval at Ashburton Park, Ashburton as part of the Turf Management Capital Works program and in accordance with the requirements of the technical specifications.

The works include:

- Demolition of existing playing field and turf cricket wicket table;
- Bulk earthworks, including new turf cricket wicket table and turf resurfacing works;
- New irrigation and drainage systems, including water storage tank and irrigation pump; and
- New soccer goal storage area.

The works are expected to be completed by April 2024

Key Issues

For these works to be completed, Ashburton Park will be closed to the public including use by the summer allocated club, Ashburton Willows Cricket Club (AWCC), and for pre-season training by the winter allocated club Ashburton United Soccer Club (AUSC).

Due to the impact of the closure, Council Officers will offer support to both clubs in the form of an alternative training venue within the City of Boroondara.

Next Steps

Upon award of the contract, Council will oversee the management of the principal contractor engaged to deliver the works.

Confidentiality

Confidential information is contained in **Attachment 1**, as circulated in the confidential section of the agenda attachments. The information in this attachment is deemed to be confidential in accordance with Section 66(2)(a) and the definition of 'confidential information' in Section 3(1) of the Local Government Act 2020. The information relates to private commercial information, being information provided by a business, commercial or financial undertaking that—(i) relates to trade secrets; or (ii) if released, would unreasonably expose the business, commercial or financial undertaking to disadvantage.

If discussion of the confidential information in the attachments to this report is required for Council to make a decision, Council may resolve to discuss the matter in a confidential session or to defer the matter to the confidential section of the agenda.

Officers' recommendation

That Services Delegated Committee resolve:

- To award Contract No. 2022/172, Ashburton Park Oval Reconstruction, to SJM Turf and Civil Pty Ltd (ABN 23 624 750 018) for a total cost of \$1,173,025.22 (including GST). Noting the cost to Council after the return of GST Input Credits is \$1,066,386.56.
- 2. To authorise the Director Places and Spaces to sign and execute the contract on behalf of the Council and to authorise invoices to an amount not exceeding \$1,066,386.56 excluding GST.
- 3. Approve the allocation of a separate contract contingency as detailed within the attached confidential Attachment 1 and delegate authority to the contract Superintendent to expend this contingency to ensure the successful completion of the contract works.
- 4. To note that expenditure under this contract is in accordance with Council's 2023/24 adopted budget and expenditure in future years will be in accordance with the approved budget allocations.

Responsible director: Daniel Freer, Director Places and Spaces

1. Purpose

The purpose of this report is to seek Council support to award Contract No. 2022/172, Ashburton Park - Oval Reconstruction.

2. Policy implications and relevance to community plan and council plan

This contract aligns with the following themes and strategies in the Boroondara Community Plan (2021-31) and Council Plan (2021- 25):

Theme 1 - Community, Services and Facilities

Strategy 1.1: Neighbourhoods and community spaces facilitate social connections and belonging by providing, maintaining and activating places for people to meet, organise activities and celebrate events.

Strategy 1.4: Facilities and sports precincts encourage equal access through social planning, delivery, asset maintenance and renewal activities.

Theme 2 - Parks and Green Spaces

Strategy 2.1: Parks and green spaces enable sport and recreation opportunities by maintaining and improving recreation spaces and equipment.

Strategy 2.3: Parks and green spaces are accessible and appealing through maintaining, improving and increasing amenities.

This procurement process has been carried out in accordance with the requirements of Council's Procurement Policy 2021-25.

3. Background

Each calendar year the Council sportsgrounds including all assets are audited and scored against an asset condition scale. Additional data collected on community and sports club usage assists to develop a priority list for the Capital Works Renewal Program which determined Ashburton Park, Ashburton was a priority for a complete oval reconstruction. Over the past three winter seasons drainage issues have impacted on the playability of the ground and resulted in a number of matches being cancelled.

Council requires a suitably qualified organisation to undertake the oval reconstruction of Ashburton Park to be completed by April 2024.

Invitation to tender

In accordance with Council's Procurement Policy 2021-25, Council invited public tenders from suitably qualified organisations to provide works for the reconstruction of the sports oval at Ashburton Park, Ashburton.

An invitation to tender was advertised in the Local Government tender section of "The Age" newspaper on Saturday 10 June 2023 and on Council's etendering portal VendorPanel. The closing date for submissions was 2pm, Wednesday 12 July 2023. In response to the advertisement, Council received five (5) submissions:

- Evergreen Turf Group Pty Ltd;
- Global Turf Projects Pty Ltd;
- Hendriksen Contractors Pty Ltd;
- Quantum Civil Pty Ltd; and
- SJM Turf and Civil Pty Ltd.

4. Outline of key issues/options

The specification has been developed to ensure that all work under this contract is to be performed by an experienced Contractor, with safe work practices a clear priority.

It is anticipated that some disruption to material supply may occur. To avoid delay of the works, the successful tenderer will be requested to secure supply of key materials as a priority action upon award of the Contract.

For the duration of the contract works, Ashburton Park will be closed for use. Council Officers will offer an alternative training and match venue to the Ashburton Willows Cricket Club within the City of Boroondara for season 2023/24 and work with the Ashburton United Soccer Club on alternative training options.

5. Collaborative Procurement Opportunities

Due to the specialised nature of the works, there is no opportunity for collaborative procurement for this contract.

6. Consultation/communication

An information letter about the proposed project will be distributed to all surrounding residents of Ashburton Park during September 2023. Signage displaying information of the project will also be installed around Ashburton Park throughout project construction.

Ashburton Park winter and summer clubs (Ashburton United Soccer Club and Ashburton Willows Cricket Club) were consulted on the project and were supportive. The clubs and the nearby scout group (1st Ashburton Scout Group) will also be sent the information letter.

Due to the required closure of Ashburton Park during the scheduled works, officers continue to engage with Ashburton Willows Cricket Club and the Eastern Cricket Association to provide an alternative training and match day venue within the municipality for season 2023/24.

7. Financial and resource implications

Council's 2023-24 adopted budget contains a total allocation of \$1,119,705.89 for the reconstruction of the sports oval at Ashburton Park from a number of larger renewal budgets which are being used across multiple projects.

The Project Budget allocation is available from the followi Adopted Budget as follows:	ng	2023-24
72377. Sportsground Reconstruction Program	\$	642,663.11
71868. Oval Fences Renewal Program	\$	140,000.00
71869. Cricket Practice Nets Renewal Program	\$	208,000.00
72754. Field Sports Strategy Implementation	<u>\$</u>	129,042.78
Total Project Available Budget		1,119,705.89
Proposed Project Expenditure:		
Construction Cost (Contract No. 2022/172)	\$ ⁻	1,066,386.56
Other Project costs	<u>\$</u>	53,319.33
Total Project Expenditure	\$ ^	1,119,705.89

8. Governance issues

No officers involved in the preparation of this report have a general or material conflict of interest requiring disclosure under chapter 5 of the Governance Rules of Boroondara City Council.

The recommendation contained in this report is compatible with the Charter of Human Rights and Responsibilities 2006 as it does not raise any human rights issues.

This tender process has been carried out in accordance with the requirements of Council's Procurement Policy 2021-25.

9. Social and environmental issues

The reconstruction of the Ashburton Park sports oval will have a significant positive impact on both the allocated sporting clubs by improving the condition of the playing field and turf cricket wicket table. The reconstruction will also play a vital role in improving and maintaining the health and wellbeing of the wider community in the Ashburton Park area who are able to use the oval for informal activities outside of allocated sporting times.

10. Evaluation and review

The evaluation report is provided as **Confidential Attachment 1.**

As a result of the evaluation, the evaluation panel recommends that Council award Contract No. 2022/172, Ashburton Park - Oval Reconstruction to:

• SJM Turf and Civil Pty Ltd (ABN 23 624 750 018)

Manager: David Shepard, Manager Environmental Sustainability & Open Spaces

Report officer: Steven Vernon, Project Planning & Delivery Officer – Turf Management

3.4 Contract No 2022/173 Lynden Park East - Oval Reconstruction

Executive Summary

Purpose

The purpose of this report is for Council to consider the award of Contract No. 2022/173, Lynden Park East - Oval Reconstruction.

Background

Council requires a suitably qualified organisation to provide works for the reconstruction of the eastern sports oval at Lynden Park, Camberwell as part of the Capital Works Program and in accordance with the requirements of the technical specifications.

The works include:

- Demolition of existing playing field, cricket, and fencing infrastructure;
- Bulk earthworks including new irrigation and drainage systems with turf resurfacing works;
- Upgrade of cricket net facilities and synthetic cricket wicket;
- New AFL goal posts and player benches; and
- Replacement of the sportsground fencing.

The works are expected to be completed by April 2024.

Key Issues

For these works to be completed, Lynden Park East will be closed to the public including use by the summer allocated club, Burwood Uniting Canterbury Cricket Club (BUCCC) and pre-season training for the winter allocated club, Camberwell Sharks Junior Football Club (CSJFC).

Due to the impact of the closure, Council Officers will offer support to both clubs in the form of an alternative training venue within the City of Boroondara.

Next Steps

Upon award of the contract, Council will oversee the management of the principal contractor engaged to deliver the works.

Confidentiality

Confidential information is contained in **Attachment 1**, as circulated in the confidential section of the agenda attachments. The information in this attachment is deemed to be confidential in accordance with Section 66(2)(a) and the definition of 'confidential information' in Section 3(1) of the Local Government Act 2020. The information relates to private commercial information, being information provided by a business, commercial or financial undertaking that—(i) relates to trade secrets; or (ii) if released, would unreasonably expose the business, commercial or financial undertaking to disadvantage.

If discussion of the confidential information in the attachments to this report is required for Council to make a decision, Council may resolve to discuss the matter in a confidential session or to defer the matter to the confidential section of the agenda.

Officers' recommendation

That Services Delegated Committee resolve:

- To award Contract No. 2022/173, Lynden Park East Oval Reconstruction, to SJM Turf and Civil Pty Ltd (ABN 23 624 750 018) for a total cost of \$1,107,552.28 (including GST). Noting the cost to Council after the return of GST Input Credits is \$1,006,865.71.
- 2. To authorise the Director Places and Spaces to sign and execute the contract on behalf of the Council and to authorise invoices to an amount not exceeding \$1,006,865.71 excluding GST.
- 3. Approve the allocation of a separate contract contingency as detailed within the attached confidential Attachment 1 and delegate authority to the Contract Superintendent to expend this contingency to ensure the successful completion of the contract works.
- 4. To note that expenditure under this contract is in accordance with Council's 2023/24 adopted budget and expenditure in future years will be in accordance with the approved budget allocations.

Responsible director: Daniel Freer, Director Places and Spaces

1. Purpose

The purpose of this report is to seek Council support to award Contract No. 2022/173, Lynden Park East - Oval Reconstruction.

2. Policy implications and relevance to community plan and council plan

This contract aligns with the following themes and strategies in the Boroondara Community Plan (2021-31) and Council Plan (2021- 25):

Theme 1 - Community, Services and Facilities

Strategy 1.1: Neighbourhoods and community spaces facilitate social connections and belonging by providing, maintaining and activating places for people to meet, organise activities and celebrate events.

Strategy 1.4: Facilities and sports precincts encourage equal access through social planning, delivery, asset maintenance and renewal activities.

Theme 2 - Parks and Green Spaces

Strategy 2.1: Parks and green spaces enable sport and recreation opportunities by maintaining and improving recreation spaces and equipment.

Strategy 2.3: Parks and green spaces are accessible and appealing through maintaining, improving and increasing amenities.

This procurement process has been carried out in accordance with the requirements of Council's Procurement Policy 2021-25.

3. Background

Each calendar year the Council sportsgrounds including associated assets are audited and scored against an asset condition scale. Additional data collected on community and sports club usage assists to develop a priority list for the Capital Works Renewal Program which determined Lynden Park East, Camberwell was high priority for a complete reconstruction.

Council requires a suitably qualified organisation to undertake the reconstruction of Lynden Park East to be completed by April 2024.

Invitation to tender

In accordance with Council's Procurement Policy 2021-25, Council invited public tenders from suitably qualified organisations to provide works for the reconstruction of the sports oval and surrounding sporting infrastructure at Lynden Park East, Camberwell.

An Invitation to tender was advertised in the Local Government tender section of "The Age" newspaper on Saturday 10 June 2023 and on Council's etendering portal VendorPanel. The closing date for submissions was 2pm, Friday 7 July 2023. In response to the advertisement, Council received four (4) submissions:

- Global Turf Projects Pty Ltd;
- Hendriksen Contractors Pty Ltd;
- Quantum Civil Pty Ltd; and
- SJM Turf and Civil Pty Ltd.

4. Outline of key issues/options

The specification has been developed to ensure that all work under this contract is to be performed by an experienced Contractor with safe work practices a clear priority.

It is anticipated that some disruption to material supply may occur. To avoid delay of works, the successful tenderer will be requested to secure supply of key materials as a priority action upon award of the Contract.

For the duration of the contract works, Lynden Park East will be closed for use. Council Officers will offer an alternative training and match venue to the Burwood Uniting Canterbury Cricket Club within the City of Boroondara for season 2023/24 and work with the Camberwell Sharks Junior Football Club on alternative training options.

5. Collaborative Procurement Opportunities

Due to the specialised nature of the works, there is no opportunity for collaborative procurement for this contract.

6. Consultation/communication

On Thursday 29 June 2023, an information letter about the upgrades to the facilities at Lynden Park was distributed to all surrounding residents of Lynden Park. The letter included information about the proposed pavilion upgrade and the eastern oval upgrade. Signage displaying information of the project will also be installed around Lynden Park throughout the project construction.

Lynden Park winter and summer clubs (Camberwell Sharks Junior Football Club and Burwood Uniting Canterbury Cricket Club) were consulted on the project and were supportive. The clubs and the nearby scout group (Lynden Park Scout Group) were also sent the information letter.

Due to the required closure of Lynden Park East during the scheduled works, officers continue to engage with Burwood Uniting Canterbury Cricket Club and the Eastern Cricket Association to provide an alternative training and match day venue within the municipality for season 2023/24.

7. Financial and resource implications

Council's 2023-24 adopted budget contains a total allocation of \$1,057,209.00 for the reconstruction of the sports oval and surrounding sporting infrastructure at Lynden Park East. This is from a larger budget which is also being used to fund works at Ashburton Park and Victoria Road Reserve.

The Project Budget allocation is available from the Adopted Budget as follows:	following 2023-24
72377. Sportsground Reconstruction Program	\$ <u>1,057,209.00</u>
Project Available Budget	\$ 1,057,209.00
Proposed Project Expenditure:	
Construction Cost (Contract No. 2022/173)	\$ 1,006,865.71

Total Project Expenditure	\$ 1,057,209.00
Other Project costs	<u>\$ 50,343.29</u>

8. Governance issues

No officers involved in the preparation of this report have a general or material conflict of interest requiring disclosure under chapter 5 of the Governance Rules of Boroondara City Council.

The recommendation contained in this report is compatible with the Charter of Human Rights and Responsibilities 2006 as it does not raise any human rights issues.

This tender process has been carried out in accordance with the requirements of Council's Procurement Policy 2021-25.

9. Social and environmental issues

The reconstruction of the Lynden Park East sports oval and surrounding sports infrastructure will have a significant positive impact on both the allocated sporting clubs by improving the condition of the playing field and training facilities. The reconstruction will also play a vital role in improving and maintaining the health and wellbeing of the wider community in the Lynden Park area who are able to use the oval for informal activities outside of allocated sporting times.

10. Evaluation and review

The evaluation report is provided as **Confidential Attachment 1.**

As a result of the evaluation, the evaluation panel recommends that Council award Contract No. 2022/173, Lynden Park East - Oval Reconstruction to:

• SJM Turf and Civil Pty Ltd (ABN 23 624 750 018)

Management

Manager:	David Shepard, Manager Environmental Sustainability & Open Spaces
Report officer:	Steven Vernon, Project Planning & Delivery Officer – Turf

3.5 Draft Boroondara Disability Access and Inclusion Plan 2024-28

Executive Summary

Purpose

The purpose of this report is to seek the Services Delegated Committee's endorsement of the draft Boroondara Disability Access and Inclusion Plan 2024-28 (the draft Plan, **Attachment 1**) for public exhibition between 12 September and 10 October 2023.

Background

An estimated 20,500 people in Boroondara (or 11.4% of the population) live with a disability compared to 17.7% in Australia (source: Australian Bureau of Statistics, Disability, Ageing and Carers Survey, 2018). At the 2021 Census, 7,516 Boroondara residents required assistance with core activities due to a severe or profound disability, representing 4.5% of the Boroondara population compared to 5.8% of residents across Australia.

The draft Plan is the City of Boroondara's sixth disability action plan and demonstrates Council's continued commitment to making our City more inclusive and accessible for people with disability.

The draft Plan replaces the Boroondara Disability Action Plan 2018-22, which expired at the end of 2022. Under the Victorian *Disability Act 2006* Council is required to develop a disability action plan to reduce barriers and improve access and inclusion for people with disability.

Key Issues

The draft Plan (**Attachment 1**) has been informed by extensive research and community consultation with people with disability, carers, families, service providers, and community organisations.

The purpose of the draft Plan is to continue to promote equality and reduce, remove, and prevent barriers for people with disability within the municipality.

The draft Plan identifies five themes emerging from the research and consultation. They are:

- Theme 1 Celebration and belonging
- Theme 2 Access and safety
- Theme 3 Inclusive community
- Theme 4 Employment and volunteer opportunities
- Theme 5 Participation in decision-making.

Each theme has a strategic objective outlining what the community wants Council to achieve through the implementation of the draft Plan. The strategic objectives are aspirational, and Council will work towards achieving them, recognising this will be an ongoing journey beyond the life of this draft Plan and requires input from other levels of government, organisations and the community.

The draft Plan provides a four-year vision and a two-year implementation plan for delivering actions, which is included in Appendix 1 of the draft Plan. The implementation plan includes 15 actions, which will be delivered over the first two years of the draft Plan. A new implementation plan will be developed in 2026. This

will ensure the actions stay relevant and respond to current and emerging issues and opportunities.

An evaluation plan will be developed with feedback and advice from the Boroondara Community Disability Advisory Committee. The evaluation plan will monitor and assess progress towards realising the outcomes and impacts of the actions.

Next Steps

Once the draft Plan is endorsed by Council, it will be presented for public exhibition. Subject to Council endorsement, anticipated dates for this are from 12 September to 10 October 2023. During this time the community will be able to make comments on the draft Plan, which will be considered and changes incorporated where relevant before the draft Plan is presented to Council for adoption in late 2023.

Officers' recommendation

That the Services Delegated Committee resolve to endorse the draft Boroondara Disability Access and Inclusion Plan 2024-28 (**Attachment 1**) for public exhibition from 12 September to 10 October 2023.

Responsible director: Kate McCaughey, Director Community Support

1. Purpose

The purpose of this report is to seek the Services Delegated Committee's endorsement of the draft Boroondara Disability Access and Inclusion Plan 2024-28 (the draft Plan, **Attachment 1**) for public exhibition between 12 September and 10 October 2023.

2. Policy implications and relevance to community plan and council plan

The Boroondara Community Plan 2021-31 (BCP) is Council's key strategic document. It includes the Community Vision, four-year Council Plan and four-year Municipal Public Health and Wellbeing Plan and is structured around seven priority themes.

The draft Plan supports the community vision as outlined in the BCP for 'a sustainable and inclusive community'. The draft Plan aligns with strategies under the seven priority themes of the BCP. It is informed by the BCP wellbeing commitment to work together with our community and local organisations to ensure health and wellbeing is at the centre of everything we do. The following three health priorities are relevant to the draft Plan:

- improving mental wellbeing and social connection
- increasing active living
- preventing all forms of violence.

The draft Plan plays an important role in guiding the work across Council to ensure people with disability are considered in the planning, design and delivery of Council facilities, services, programs, activities and workforce.

3. Background

3.1 Profile

People with disability are diverse. Culture, language, sexuality, age, ability, socioeconomic status, and life experiences differ amongst people with disability. People's experience of disability also differs, as disability can be visible, invisible, permanent, episodic, from birth or happen at any point during someone's life.

In the City of Boroondara, it is estimated that around 20,500 people, or 11.4% of the Boroondara population have disability based on the findings from the Australian Bureau of Statistics 2018 Disability, Ageing and Carers Survey. This is lower than the Australian estimate of 17.7% of Australians having disability. At the 2021 Census, 7,516 Boroondara residents required assistance with core activities due to a severe or profound disability, representing 4.5% of the Boroondara population compared to 5.8% of residents across Australia.

In Boroondara, there are 2,395 active participants of the National Disability Insurance Scheme (NDIS). The most common primary disabilities of NDIS participants within the municipality include:

- autism (849)
- psychosocial disability (310)
- intellectual disability (305)
- developmental delay (188).

The most common age groups represented as active NDIS participants in Boroondara are:

- 7 to 14 years (591)
- 55 to 64 years (325)
- 0 to 6 years (298)
- 45 to 54 years (252).

3.2 Legislative context

The Victorian *Disability Act 2006* requires public sector bodies, including councils, to prepare a disability action plan for the purpose of:

- a) reducing barriers to persons with a disability accessing goods, services and facilities
- b) reducing barriers to persons with a disability obtaining and maintaining employment
- c) promoting inclusion and participation in the community of persons with a disability
- d) achieving tangible changes in attitudes and practices which discriminate against persons with a disability.

The *Disability Act 2006* also states that Council must report on the implementation of its Disability Action Plan in its Annual Report.

3.3 Boroondara Disability Action Plan 2018-22

The Boroondara Disability Action Plan 2018-22, Council's fifth disability action plan, concluded at the end of 2022 and will be replaced by the draft Plan. Some of the key achievements of the Boroondara Disability Action Plan 2018-22 include:

- Twenty-seven grants valued at \$180,259 were awarded through the Boroondara Annual Community Strengthening Grants and Triennial Operational Grants for projects and programs to support disability access and inclusion.
- Two Changing Places facilities were built in Canterbury Community Precinct and Victoria Park Regional Playground. Changing Places are fully accessible toilets with hoists. The Canterbury Community Precinct facility was funded by a grant from the Victorian Government.
- Victoria Park Regional Playground was redeveloped to offer a genuinely inclusive experience.
- The Y (formerly known as the YMCA), in partnership with Disability Sport and Recreation and Council, was successful in receiving an AAA Grant for over \$130,000 from the Victorian Government to deliver the Disability Sport and Recreation Hub. The project delivered a disability sports and recreation hub at Boroondara Sports Complex in December 2022.
- Ensuring the design of the Kew Recreation Centre is suitable for all ages, abilities, and caters to a wide range of health and wellbeing needs. The design also incorporates the Boroondara Stroke Support Hub.
- Planned for the integration of disability services in the Canterbury Community Precinct.
- The Y held an All Abilities Come and Try event at Boroondara Sports Complex on 10 April 2022. This event showcased six accessible sports, included 11 information stands, with around 250 people attending.
- The Boroondara Volunteer Resource Centre (BVRC) hosted the Volunteering and Disability Discussion Forum in 2022. The forum was part

of BVRC's focus on building the capacity of member organisations to break down barriers to volunteering.

- In 2022, the BVRC released a video resource for leaders of volunteers, to raise awareness of the barriers people with disability face when volunteering.
- The BVRC has received Volunteer Management Activity (VMA) 2022-2026 funding through Volunteering Victoria as part of a consortium with Eastern Volunteers to develop a four-year strategy to reduce barriers to volunteering opportunities for three priority groups including people with disability.
- Developing Access Keys, which provide access information and a visual story about a location and experience for all Boroondara Leisure and Aquatic Facilities, Kew Traffic School and the Boroondara Youth Hub.
- Boroondara Arts presented 'Through Our Eyes' by QArt Studio, a community exhibition in 2022. The QArt Studio is a professionally operated art studio in Kew. Within the studio, artists with intellectual disabilities are given support by qualified managers to achieve the creative vision for their artworks and designs.
- Vision Australia completed usability testing of City of Boroondara's website in early 2023. The Digital team is currently actioning recommendations from the accessibility audit provided by Vision Australia.

The learnings and achievements of the previous Plan have informed the development of the draft Plan. The draft Plan will build on the work undertaken in the previous Plan and support the whole-of-organisation approach by making sure accountability and leadership are embedded across Council.

4. Outline of key issues/options

The draft Plan has been developed to demonstrate Council's continuing commitment to improving access and inclusion for people with disability in Boroondara and recognises that this is an ongoing journey.

The draft Plan responds to what Council heard was important to our community during the community consultation and meets Council's legislative requirements under the Victorian *Disability Act 2006*.

The draft Plan provides a four-year vision and a two-year implementation plan for delivering actions. A new implementation plan will be developed in 2026. This will ensure the actions stay relevant and respond to current and emerging issues and opportunities. As outlined below, a detailed evaluation plan will also be developed to measure the outcomes and impact of the draft Plan.

4.1 Consultation and research

The development of the draft Plan was informed by five stages of research and consultation, which are summarised in section 5 below and outlined in detail in **Attachment 2** of this report.

Outlined below is an overview of the name, vision and purpose, themes and strategic objectives of the draft Plan.

4.2 Name of the draft Plan

Members of the Boroondara Community Disability Advisory Committee (CDAC) were consulted on the name of the draft Plan. Based on the outcomes of this, the name of the draft Plan has been changed from the Boroondara Disability Action Plan to the Boroondara Disability Access and Inclusion Plan. This name was preferred as it incorporates the goal of the draft Plan, which is to improve access and inclusion for people with disability.

<u>4.3 Vision and purpose of the draft Plan</u> The vision of the draft Plan is:

'An inclusive and accessible Boroondara where people with disability participate in community life, have equal opportunities, and feel proud of who they are.'

The draft Plan's purpose is to continue to promote equality and reduce, remove, and prevent barriers for people with disability. The draft Plan recognises this can only be achieved by working with and listening to people with disability.

The draft Plan is guided by six principles that are informed by the *United Nations Convention on the Rights of Persons with Disabilities* and the *Victorian Charter of Human Rights and Responsibilities*. The principles are:

- disability is a natural aspect of human diversity
- everyone has equal access, rights and opportunities
- people with disability are free to make their own choices and be respected for who they are
- people with disability are experts in their own lives and need to be involved in decision-making that impacts them
- people with disability have the right to be included in society as anybody else
- barriers to disability inclusion can be impacted by intersectionality. Intersectionality is when different aspects of a person's identity such as disability, race, class, gender, and sexual identity can compound discrimination and disadvantage.

4.4 Themes and strategic objectives

As shown in Table 1 below, five themes were identified through the analysis of the research and community consultation, which informed the development of the draft Plan. Strategic objectives were developed for each theme and reflects what the community told us they want achieved for our City. The strategic objectives reflect the aspirations of our community and Council is committed to working towards realising these strategic objectives. We recognise that the journey to achieve them will take longer than the life of the draft Plan and will be an ongoing process for Council. However, Council cannot do this alone - it will require effort and input from other tiers of government, organisations and the community.

Table 1: Description of themes and strategic objectives

Themes	Strategic objectives
Theme 1: Celebration and	People with disability feel accepted by the
belonging	community and can feel proud of their identity.
Theme 2: Access and	Boroondara's places and spaces are safe and
safety	easy to access and use for people with
	disability.

Themes	Strategic objectives
Theme 3: Inclusive	Boroondara is inclusive and people with
community	disability can participate in social and
	community life.
Theme 4: Employment and	There are employment and volunteer
volunteer opportunities	opportunities for people with disability in
	Boroondara.
Theme 5: Participation in	People with disability have opportunities to
decision-making	participate in decision-making that affects their
_	lives.

4.5 The Implementation Plan

The Implementation Plan, which is Appendix 1 in the draft Plan (**Attachment 1**) outlines 15 actions that will be implemented over the first two years of the draft Plan. The actions were developed in response to the issues raised during the consultation, analysis of research and discussions with staff across Council.

The wide range of departments responsible for implementing actions in the draft Plan will ensure the whole-of-Council approach continues to improve access and inclusion for people with disability in Boroondara.

Key actions include:

- Action 1: Engage people with disability including from diverse backgrounds and community organisations to hold a minimum of two community activities or events annually to recognise/celebrate dates of significance to people with disability (e.g., International Day of People with Disability).
- Action 2: Consult with people with disability to develop and deliver a communication campaign that increases the community's understanding of disability and addresses discrimination towards people with disability (also known as ableism).
- Action 5: Continue to improve accessibility on paths of travel within parks and open spaces as well as streets and roads through maintaining and upgrading features such as accessible parking, tactile indicators, kerb access, signage, line markings, and infrastructure such as seating.
- Action 10: Promote the benefits of being accessible and inclusive for people with disability to volunteer organisations.
- Action 11: Facilitate the delivery of a disability inclusive employment pilot program with relevant partners, which places local people with disability into meaningful employment with local businesses.
- Action 13: Identify a pilot project to co-design with people with disability and organisations to inform Council's approach to co-designing projects.

A new implementation plan will be developed for the last two years of the draft Plan to ensure the actions remain relevant and respond to new and emerging issues.

5. Consultation/communication

As noted above in section 4, the draft Plan was informed by an extensive communication and engagement plan to ensure we heard from people with disability, their families, carers, advocates, support organisations, specialist schools and businesses with links to the disability sector. Meetings were also held with officers from departments across Council to inform them about the

findings of the community consultation and to develop actions for the draft Plan. In total, Council analysed 350 responses to inform the development of the draft Plan. This included hearing from 211 people through the community consultation for the development of this draft Plan and analysing 139 responses related specifically to disability access and inclusion from the community consultation in late 2020 to early 2021 for the renewal of the Boroondara Community Plan.

Feedback to inform the development of the draft Plan was also sought from CDAC at the following four meetings: 15 June 2022, 14 September 2022, 15 February 2023 and 31 May 2023. Individual CDAC members also submitted feedback following the May 2023 meeting.

Outlined in Table 2 below is an overview of the key stages of consultation and research. Further detail is provided in **Attachment 2** to this report.

Stage	Description
Stage 1	Evaluation of Disability Action Plan 2018-22 and other relevant
	Council plans, policies and strategies.
Stage 2	Research and benchmarking of relevant data, research, reports,
	plans and legislation.
Stage 3	Community and service provider consultation including surveys
	(available in Easy Read, hard copy and online) and in-depth
	interviews.
Stage 4	Workshops with community members and organisations
	(including consultation with CDAC).
Stage 5	Draft Plan development.

Table 2: Summary of draft Plan's research and consultation stages

Once the draft Plan has been endorsed by the Services Delegated Committee, it will be placed on public exhibition from 12 September to 10 October 2023. This includes being available for viewing online on Council's Engage page and in hard copy format in our libraries and the customer service centre. The opportunity to comment on the draft Plan will be widely promoted through Council's communications channels and networks. Community members and organisations will be invited to provide written, audio or video submissions on the draft Plan via the Engage page on Council's website. An Easy Read version of the draft Plan will also be promoted to the community via Engage and key networks for feedback during this period.

The public exhibition period will provide Council with an opportunity to inform the community about the draft Plan and to seek general feedback on the draft Plan for consideration before it is finalised. Feedback from the public exhibition on the draft Plan will be reviewed and where relevant changes will be incorporated into the final draft Plan before being presented to Council for adoption in late 2023. A final meeting with CDAC about the community feedback and the final draft will also be part of this process.

6. Financial and resource implications

The preparation of the draft Plan was undertaken within the operational budget of the Community Planning and Development Department. The actions in the implementation plan in Appendix 1 of **Attachment 1** will be undertaken within the operational budget or capital works budget of the relevant departments. Grant opportunities may be sought for actions 2 and 13 to enhance what can be delivered.

7. Governance issues

No officers involved in the preparation of this report have a general or material conflict of interest requiring disclosure under chapter 5 of the Governance Rules of Boroondara City Council.

The recommendation contained in this report is compatible with the Charter of Human Rights and Responsibilities 2006, as it does not raise any human rights issues. It is consistent with the Charter's objective to improve service quality and design, particularly for people with disability within our community.

8. Social and environmental issues

Improving access and inclusion for people with disability is essential for ensuring people with disability can participate fully in community life. Council recognises that making Boroondara more accessible and inclusive for people with disability improves access for everyone and will have economic, social and health benefits for all community members. The draft Plan will build on the work across Council under the previous Disability Action Plan and continue to guide work across Council to improve access and reduce barriers to participation in all aspects of Boroondara community life.

9. Evaluation and review

An evaluation plan will be developed with feedback and advice from CDAC to assess progress towards the outcomes and impacts of the actions. The actions in the draft Plan will be monitored through Council's internal corporate reporting system. The progress of actions in the draft Plan will also be reported in Council's Annual Report in line with the requirements under the *Victorian Disability Act 2006* and an update will be provided annually to CDAC.

The Royal Commission into Violence, Abuse, Neglect and Exploitation of People with Disability is due to present its final report to the Australian Government by 29 September 2023. Council officers will review the recommendations from the report, as there may be recommendations related to local governments.

The Victorian Government is currently considering the purpose and reporting requirements of disability action plans as parts of its review of the *Disability Act 2006.* Council officers will continue to monitor progress of the review, which may impact local government disability action plans.

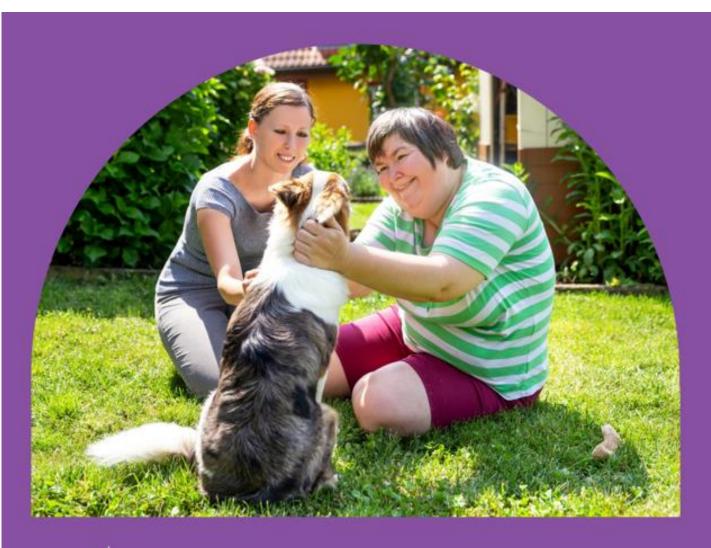
The draft Plan is scheduled to be refreshed and updated in 2028. A new implementation plan is scheduled for development in 2026.

10. Conclusion

The draft Boroondara Disability Access and Inclusion Plan 2024-28 will be presented to the community for comment from 12 September to 10 October 2023. Following the public exhibition period, the draft Plan incorporating any changes required from the public exhibition period will be presented to Council for adoption in late 2023.

Manager: Fiona Brown, Manager Community Planning and Development

Report officer: Cassandra Chatwin-Smith, Social Inclusion Policy and Project Officer





Draft Boroondara Disability Access and Inclusion Plan 2024-2028

September 2023

Acknowledgement of Traditional Owners

The City of Boroondara acknowledges the Wurundjeri Woi-wurrung people as the Traditional Owners and original custodians of this land, and we pay our respects to their Elders past and present.

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Thank you

The City of Boroondara would like to thank the people with disability, their families, and carers who took part in the consultation for this draft Plan. We recognise they may have faced barriers to participate. We appreciate their time, experience, and stories.

Thank you to the community groups and organisations who shared their experiences, ideas, and connected us with community members during the consultation.

Finally, thank you to the Boroondara Community Disability Advisory Committee members for their support, advice, and guidance in developing the draft Boroondara Disability Access and Inclusion Plan 2024-28.

1. Introduction

The draft Boroondara Disability Access and Inclusion Plan 2024-28 (the draft Plan) is the City of Boroondara's sixth disability action plan. The draft Plan demonstrates Council's continued commitment to making our City more inclusive and accessible for people with disability. It aims to build on the achievements of our previous plans and recognises improving access to places and spaces and opportunities for participation in the civic, economic and social fabric of our City is an ongoing journey.

Our vision for the draft Plan is:

An inclusive and accessible Boroondara where people with disability participate in community life, have equal opportunities, and feel proud of who they are.

Council's key strategic document is the Boroondara Community Plan 2021-31 and includes a community vision for *'a sustainable and inclusive community*.' The draft Plan supports our community's vision in the Boroondara Community Plan 2021-31.

The draft Plan's purpose is to continue to promote equality and reduce, remove, and prevent external barriers for people with disability. According to the World Health Organisation 'barriers are factors in a person's environment that, through their absence or presence, limit functioning and create disability'. For example, inaccessible physical environments, a lack of appropriate assistive technology, and negative attitudes towards people with disability.¹ Council recognises that making Boroondara more accessible and inclusive for people with disability will have economic, social and health benefits for all community members.

The draft Plan is guided by the following principles that are informed by the *United* Nations Convention on the Rights of Persons with Disabilities and the Victorian Charter of Human Rights and Responsibilities:

- disability is a natural aspect of human diversity
- everyone has equal access, rights and opportunities
- people with disability are free to make their own choices and be respected for who they are
- people with disability are experts in their own lives and need to be involved in decision-making that impacts them
- people with disability have the right to be included in society as anybody else
- barriers to disability inclusion can be impacted by intersectionality. Intersectionality is when different aspects of a person's identity such as disability, race, class, gender, and sexual identity can compound discrimination and disadvantage.²

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The draft Plan meets Council's requirements in the *Victorian Disability Act 2006* to develop a disability action plan. It applies a whole-of-Council approach as used in previous plans. This joint approach will make sure accountability and leadership are embedded across Council.

This draft Plan will guide Council's efforts to improve Boroondara for people with disability. It provides a four-year vision and two-year implementation plan (see **Appendix 1**) for delivering actions. A new implementation plan will be developed for the final two years of the draft Plan. This will make sure the actions stay relevant and respond to current and emerging issues and opportunities. The key achievements of the previous Boroondara Disability Action Plan 2018-2022 are shown in **Appendix 2**.

1.1. Corporate framework

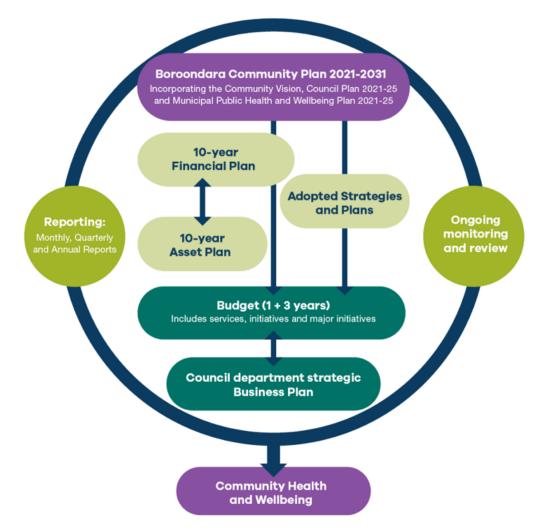


Figure 1: Council's integrated planning and reporting framework

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As shown in Figure 1, the Boroondara Community Plan 2021-31 (BCP) is Council's key strategic document. The 10-year BCP includes the:

- Community Vision
- 4-year Council Plan
- 4-year Municipal Public Health and Wellbeing Plan.

The BCP sets the strategic direction for the City of Boroondara and includes seven priority themes and six health priorities. It outlines how we will deliver our community's aspirations, and protect, improve and promote our community's health and wellbeing.

The BCP's vision, wellbeing commitment, themes and health priorities guide the draft Boroondara Disability Access and Inclusion Plan 2024-2028.

1.2. Council's role

There are various roles Council can play to implement the actions in this draft Plan. The key roles include Council being a planner, policymaker, service provider, advocate, landowner, funder, enabler, partner and employer.

By implementing the actions in this draft Plan, Council intends to improve access and inclusion for people with disability in the Boroondara community and as employees of Council.

1.3 Key concepts

1.3.1 Definition

The concept of disability is broad and evolving. Our definition of disability is based on the *United Nations Convention on the Rights of Persons with Disabilities* and Inclusive Victoria: state disability plan 2022-2026. We define disability as meaning a long-term impairment that when interacting with various external barriers, prevents or limits community participation.

An impairment can be:

- physical
- mental health
- intellectual
- cognitive
- learning
- communication
- sensory.

It can be permanent, episodic, visible, or invisible.

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1.3.2 Understanding disability

This definition is informed by what is referred to as the social model of disability. This concept was created by people with disability. It recognises that barriers in a community or environment can prevent or limit community participation. This means a website not being screen reader friendly is disabling, not a person's need to use a screen reader. Another example is a flight of stairs with no ramp or lift into a building is disabling not a person's need to use a wheelchair. Using the social model of disability means Council can strive to better detect, remove and prevent external barriers for people with disability.

This model also gives people with disability more autonomy, choice, and selfdetermination.³ It supports the human rights of people with disability to make their own choices, be seen as individuals and respected for who they are, have equal opportunities and access and be included in society as anybody else.

1.3.3 Language

Disability is understood in different ways in our community. Factors such as experience, identity, and culture can shape peoples' notions of disability. This means people can have different preferences for how their disability is described. We understand that language and people's language preferences can change.

We use 'person-first' language in this draft Plan. This language supports a person's right to be understood without reference to their disability. An example of this language is saying 'person with disability'. Person-first language is important to many people with disability.

We also understand that many people with disability prefer 'identify-first' language, as they consider their disability a key part of who they are. An example of this language is saying 'disabled person'.

Council respects people's right to choose how they are described. When people share their preferences with us (i.e., person-first or identify-first language), Council will endeavour to refer to people according to their preferences.

2. Background

2.1. Community snapshot

People with disability are diverse. Culture, language, sexuality, gender identity, age, ability, socioeconomic status, and life experiences differ amongst people with disability.⁴ People's experience of disability also differs, as disability can be:

- visible
- invisible
- permanent

- episodic
- from birth
- happen at any point during someone's life.

Outlined below are some statistics about disability in Australia and Boroondara.

Australia

- 17.7% of people in Australia (about 4.4 million people) are estimated to have disability. Of this number, 32% (about 1.4 million people) have a severe or profound disability.⁵
- The prevalence of disability generally increases with age. In Australia:
 - o 7.6% of children aged 0-14 have disability
 - o 9.3% of people aged 15-24 have disability
 - 13% of people aged 15-64 have disability
 - \circ 50% of people aged 65 and over have disability.
- For about three in four (76.8%) people with disability, the main type of disability (that is, their main condition or the one causing the most problems) is physical. For the remaining one in four (23.2%), the main type of disability is mental or behavioural.⁶
- One in every four people with disability in Australia are culturally and linguistically diverse.⁷
- Indigenous Australians are 1.9 times as likely as non-Indigenous Australians to have disability or restrictive long-term health condition.⁸
- 39% of LGBTQIA+ people aged 14 to 21 identify as having disability or a longterm health condition.⁹
- Nationally just under five out of 10 (47.8%) people with disability are employed compared with eight in 10 (80.3%) people without disability.¹⁰
- In Australia, 41% of people with disability aged 15 to 64 have income from wages or salary, compared with 73% of people without disability.¹¹

Boroondara

- 11.4% of Boroondara residents, around 20,500 people, are estimated to have disability.¹²
- In 2021, 4.5% of Boroondara residents, 7,516 people, are estimated to have a severe or profound disability compared to 5.8% of residents across Australia.¹³
- More females in Boroondara have disability than males.¹⁴
- In Boroondara, there are 2,395 active participants of the National Disability Insurance Scheme (NDIS). The most common primary disabilities of these active NDIS participants are:
 - o autism (849)
 - psychosocial disability (310)¹⁵
 - intellectual disability (305)

- developmental delay (188).¹⁶
- The most common age groups represented as active NDIS participants in Boroondara are:
 - o 7 to 14 years (591)
 - 55 to 64 years (325)
 - \circ 0 to 6 years (298)
 - o 45 to 54 years (252).
- In Boroondara, 24 active NDIS participants identified as Indigenous (or 1.0%) and 305 (or 12.7%) identified as culturally and linguistically diverse.¹⁷
- 14.3% of Boroondara residents are carers, which is higher than the national average of 11.9%.^{18,19}
- 60.0% of carers in Boroondara are female.²⁰

2.2. Policy context

This draft Plan is informed by the following international, national and state legislative frameworks and policies. These work together to uphold and protect the rights of people with disability.

International

• The Convention on the Rights of Persons with Disabilities (CRPD)

National

- <u>Australia's Disability Strategy 2021-2031</u>
- <u>National Disability Insurance Scheme (NDIS)</u>
- Disability Discrimination Act 1992 (DDA)
- <u>Royal Commission into Violence, Abuse, Neglect and Exploitation of People</u> with Disability

State

- Charter of Human Rights and Responsibilities Act 2006
- Victorian Disability Act 2006
- Inclusive Victoria: state disability plan 2022-2026
- Victorian Autism Plan.

3. Methodology

The development of this draft Plan was informed by five stages of consultation and research including:

- Stage 1 Evaluation
- Stage 2 Research and benchmarking
- Stage 3 Community and service provider consultation

- Stage 4 Workshops with community members and organisations
- Stage 5 Plan development.

The opportunity to participate in the community consultation was promoted extensively through disability groups, organisations, and networks to ensure we reached people with disability, their families, carers, advocates, support organisations, specialist schools and businesses with links to the disability sector. A variety of accessible communication methods and tools were also used. These included:

- instructional information in plain language, Easy Read and Auslan
- an online and paper plain language survey
- an online and paper Easy Read survey
- an option to provide submissions in a written, audio or video format
- interviews with community members and representatives from organisations
- workshops with people with lived experience of disability or those who work in the disability sector.

Workshops were also held with the Boroondara Community Disability Advisory Committee to seek their feedback and advice to inform the development of the draft Plan.

Through the five stages of consultation and research Council gathered feedback from 350 community members and organisations. This included hearing from 211 people through the community consultation for the development of this draft Plan and analysing 139 responses that included references to disability access and inclusion from the community consultation in late 2020 to early 2021 for the renewal of the Boroondara Community Plan. This enabled Council to gain a greater understanding of the challenges faced by people with disability and opportunities to increase access and inclusion. A detailed description of the five stages of research and consultation and who we heard from is provided in a separate consultation report of this draft Plan.

4. What we heard

Outlined below is a list of the topics raised during the community consultation to inform the development of the draft Plan.

It is important to note some of the ideas raised fall outside Council's scope of work or services. However, where appropriate, Council advocates to other levels of government on issues or plays a role in facilitating partnerships between different groups in the community.

The key topics that emerged in the consultation were:

- more accessible spaces, amenities, and infrastructure in Boroondara
- more communication by Council in accessible formats about services, programs and supports for people with disability
- more inclusive opportunities for recreation, community and social participation
- Council to demonstrate leadership in disability access and inclusion and to upskill its staff
- Council to support 'nothing about us without us', which is to involve people with disability in decision-making that impacts their lives
- Council and the community to support and encourage disability pride (i.e., taking pride in and celebrating people with a disability in our community)
- improving community attitudes towards people with disability
- better accessibility moving around Boroondara
- concerns about safety moving around in the community for people with disability
- appropriate and affordable housing for people with disability
- more employment opportunities for people with disability
- issues with accessing health services and the NDIS
- issues with funding models for disability organisations
- disability organisations experiencing issues providing supports and services due to volunteer shortages.

These findings provided the foundation for the development of the vision, themes, strategic objectives, and actions in this draft Plan. For a high-level overview of each of these topics see the separate consultation report for this draft Plan.

5. Plan objectives

The draft Plan has five themes, which emerged from our consultation and research. They are:

- 1. Theme 1 Celebration and belonging
- 2. Theme 2 Access and safety
- 3. Theme 3 Inclusive community
- 4. Theme 4 Employment and volunteer opportunities
- 5. Theme 5 Participation in decision-making.

Strategic objectives have been developed for each theme and reflects what the community told us they want achieved for our City. The strategic objectives reflect the aspirations of our community and Council is committed to working towards realising these strategic objectives. We recognise that the journey to achieve them will take longer than the life of this draft Plan and will be an ongoing process for Council. However, Council cannot do this alone - it will require effort and input from other tiers of government, organisations and the community.

Theme 1: Celebration and belonging

Strategic objective: People with disability feel accepted by the community and can feel proud of their identity.

Theme 2: Access and safety

Strategic objective: Boroondara's places and spaces are safe and easy to access and use for people with disability.

Theme 3: Inclusive community

Strategic objective: Boroondara is inclusive and people with disability can participate in social and community life.

Theme 4: Employment and volunteer opportunities

Strategic objective: There are employment and volunteer opportunities for people with disability in Boroondara.

Theme 5: Participation in decision-making

Strategic objective: People with disability have opportunities to participate in decision-making that affects their lives.

6. Implementing the Plan

To ensure the draft Plan remains relevant and achievable, it will provide a four-year vision and include two-year action plans for implementing initiatives. Actions in the first two years of the draft Plan will be reviewed to determine the actions for the last two years. This will ensure actions remain fit for purpose and consider contextual changes. The implementation plan for the first two years of the draft Plan is included in **Appendix 1**.

7. Monitoring and evaluating the Plan

Council will regularly monitor, report, and evaluate our performance in delivering on the draft Plan. Council is committed to working with people with disability, their families, carers, community groups, organisations, and the broader community to implement the draft Plan.

To monitor progress and support implementation of the draft Plan we will:

- develop an evaluation plan with input and advice from the Boroondara Community Disability Advisory Committee that will include an outcomes' framework
- report against actions in Council's internal corporate reporting system
- publish Council's progress in our Annual Report, as per our requirements under the *Victorian Disability Act 2006*

- provide a yearly update to the Boroondara Community Disability Advisory Committee on the progress of actions in the Plan
- conduct a review at the two-year mark of the Plan. This is to ensure we continue to make progress with the Plan and reflect the aspirations and priorities of people with disability in our community
- monitor the progress of the draft Disability Inclusion Bill and the Disability Royal Commission and review and incorporate any new requirements and recommendations
- regularly seek input from the Boroondara Community Disability Advisory Committee, which includes members of the community and local stakeholders with connections to disability
- refresh and update the Plan in 2028.

7.1. Accountabilities

For all queries or feedback regarding this draft Plan, please use the contact details below.

Social Inclusion Project Officer (03) 9278 4017 dap@boroondara.vic.gov.au

To request this document in your preferred accessible format, contact us using any of the methods below.

- Online Make an enquiry.
- Phone
 Call us apytic

Call us anytime on (03) 9278 4444.

Email

You can email <u>boroondara@boroondara.vic.gov.au</u>.

We check our emails during business hours and will get back to you as soon as we can.

Business hours are Monday to Friday, 8:30am to 5:15pm.

In person

Come to the customer service counter at our Council offices at 8 Inglesby Road, Camberwell Victoria 3124.

Opening hours are Monday to Friday, 8:00am to 5:15pm.

- Mail
 - Write to us at:

Private Bag 1, Camberwell Victoria 3124.

You can contact Council using several accessibility services, including those listed below.

- National Relay Service (NRS) helps people to make and receive calls.
- TTY (Teletypewriter) Call <u>133 677</u> then ask for <u>(03) 9278 4444</u>.
- Voice Relay
 Call <u>1300 555 727</u> then ask for <u>(03) 9278 4444</u>.
- NRS Chat (internet relay) <u>Make an NRS Chat call</u> on the NRS website, then enter (03) 9278 4444.
- Interpretation services For information in your preferred language, call our free interpreter service on (03) 9278 4002.

8. References

8.1. Definitions

Ableism: discrimination or prejudice towards people with disability. It is based on the false belief that people with disability are less worthy of respect and consideration, less able to contribute to or participate in society or of less value than people without disability. It allows people without disability to exclude and oppress people with disability.

Accessibility: the extent to which people with disability can access something like an office, worksite or public area.

Co-design: the process of involving people with disability in designing, delivering and evaluating a policy, program or service.

Disability pride: is a movement that supports people with disability to feel safe to celebrate their identity, culture and community. It is about shunning the negative view of disability or the idea that disability makes a person less valuable. It supports people with disability to feel proud of who they are.

Inclusive: everyone can take part and feels like they belong.

Invisible disabilities: also known as hidden disabilities or non-visible disabilities is a broad term which can include any disability that may not be immediately apparent to others. Some examples of invisible disabilities include:

- physical conditions (e.g., chronic pain, diabetes)
- mental health conditions (e.g., Post Traumatic Stress Disorder, depression, anxiety)
- neurological conditions (e.g., epilepsy)
- neurodiversity (e.g., autism, ADHD, dyslexia).²¹

Universal design: making spaces, policies and programs that are inclusive, accessible and can be used independently by all people.²²

Appendix 1: 2024-26 Implementation Plan

The implementation plan includes actions Council will undertake over the first two years of the draft Disability Access and Inclusion Plan 2024-28. Another implementation plan will be developed for the final two years of the draft Plan. Operating budget and capital works budget in the table below means the annual budget for the relevant teams will cover the activity. It does not require additional project funding or funding from other sources. Grant opportunities may be sought for actions 2 and 13 to enhance what can be delivered.

Action No.	Theme	Action	Responsibility	Outcome	Measures	Resources Required
1.	Theme 1 - Celebration and belonging	Engage people with disability including from diverse backgrounds and community organisations to hold a minimum of two community activities or events annually to recognise/celebrate dates of significance to people with disability (e.g., International Day of People with Disability).	Community Planning and Development Support: Arts and Culture Health and Wellbeing Services Library Services Liveable Communities	People with disability feel that their contributions and achievements are celebrated and acknowledged.	 Number of events held by Council. Number of people with disability engaged by Council to partner/deliver events. Number of participants at events. Participant feedback from events. 	Operating budget
2.	Theme 1 - Celebration and belonging	Consult with people with disability to develop and deliver a communication campaign that increases the community's understanding of disability and addresses discrimination towards people with disability (also known as ableism).	Community Planning and Development Support: Customer and Communications Health and Wellbeing Services Arts and Culture	People with disability feel included in the community and experience less disability related discrimination.	 Number of people with disability involved in the development of the campaign including members of the Boroondara Community Disability Advisory Committee. Number of opportunities to promote the campaign through Council's communication channels. Number of community interactions with the campaign (e.g., comments, discussions). Feedback from participants involved in the campaign. 	Operating budget or grant opportunity

Action No.	Theme	Action	Responsibility	Outcome	Measures	Resources Required
3.	Theme 1 - Celebration and belonging	Increase knowledge and understanding within Council by researching and incorporating best practice access and inclusion, accessible communication, and universal design principles and capturing these learnings in planning tools for use by the whole organisation.	Community Planning and Development	Council staff have a greater understanding and apply best practice access and inclusion, accessible communication, and universal design principles in their work.	 Number of professional development opportunities provided to Council staff. Number of staff who attend training sessions. Feedback from staff who attend training sessions. Number of tools, resources and articles promoted to staff that support access considerations for events and activities. 	Operating budget
4.	Theme 2 - Access and safety	New Council major capital works and renewals including facilities, playgrounds, parks, and shopping precincts incorporate Disability (Access to Premises - Buildings) Standards 2010 and the Australian Standards, and where possible incorporate universal design principles.	Capital Projects Environmental Sustainability and Open Space Support: Asset and Capital Planning Building Services Planning and Placemaking	Improved safety and access to Council's facilities and open spaces by people with disability.	 Number of new Council major capital works and renewals projects that the Boroondara Community Disability Advisory Committee is advised about and consulted on. Major projects and renewals where assessment and feasibility is undertaken to incorporate universal design. Number of applications submitted for grant funding where there is an opportunity to support universal design in Boroondara facilities. Percentage of projects promoted through our Engage page in an accessible format. Number of district and regional playground renewals with at least 1- 2 accessible pieces of playground equipment provided. 	Capital works budget

Action No.	Theme	Action	Responsibility	Outcome	Measures	Resources Required
					Percentage of building projects issued with building permits involving disability access.	
5.	Theme 2 - Access and safety	Continue to improve accessibility on paths of travel within parks and open spaces as well as streets and roads through maintaining and upgrading features such as accessible parking, tactile indicators, kerb access, signage, line markings, and infrastructure such as seating.	Traffic and Transport Asset and Capital Planning Environmental Sustainability and Open Spaces Support: Capital Projects Facilities Waste and Infrastructure	Increased safety and accessibility to Council's facilities and open spaces for people with disability.	 Percentage of footpath inspections completed under the Road Management Plan, which includes inspection of tactile indicators and disability access. Percentage of footpath defects first response make safe actions completed within the timeframes specified in the Road Management Plan. Number of bus shelters installed or upgraded by the Victorian Government in response to advocacy from Council. Number of upgrades of accessible parking bays to meet current standards. 	Operating budget
6.	Theme 3 - Inclusive community	Encourage more community organisations and people with disability to apply for grants through the Community Strengthening Grants, Individual Participation Grants and the Community Arts Venue Grants for programs and activities for people with disability.	Community Planning and Development Health and Wellbeing Services Liveable Communities Arts and Culture	Increase opportunities for people with disability to participate in social and community life.	 Number of projects funded that demonstrate opportunities for participation by people with disability. Number of improvements identified and completed related to the accessibility of the current grants program. Number of capacity building opportunities provided to potential grant recipients through information 	Operating budget

Action No.	Theme	Action	Responsibility	Outcome	Measures	Resources Required
					sharing and the Community OnBoard program.	
7.	Theme 3 - Inclusive community	Increase the participation of children, young people and adults with disability in our families, youth, active ageing, libraries, sports and recreation, and arts and culture programs.	Health and Wellbeing Services Arts and Culture Liveable Communities Support: Library Services	Increased opportunities for people with disability to participate in Council programs and activities.	 Number of partnerships that support inclusive programs and activities. Number of disability inclusive programs that include disability access considerations such as Auslan and relaxed. Number of artists with disability and disability organisations featured in the community exhibition program. Website traffic on Boroondara's accessible sport and recreation offerings webpage. 	Operating budget
8.	Theme 3 - Inclusive community	Ensure Council's website is accessible by complying with the latest version of the Web Content Accessibility Guidelines (WCAG) and provide content to support greater understanding of accessible facilities, parks, playgrounds, programs and activities in Boroondara.	Digital Experience Community Planning and Development Support: Arts and Culture Strategic Communications Environmental Sustainability and Open Spaces Customer and Communication Asset and Capital Planning Health and Wellbeing Services	People with disability can use Council's website and information about disability access in Boroondara is easy to find on the website.	 Number of priority documents on Council's website audited and remediated to ensure they comply with the latest version of the Web Content Accessibility Guidelines (WCAG). Feedback from the Boroondara Community Disability Advisory Committee on the disability access webpages. Number of visits to disability access pages. Number of consultations that include an access service and consideration like Easy Read, sensory items, Auslan interpretation or subtitled video. 	Operating budget

Action No.	Theme	Action	Responsibility	Outcome	Measures	Resources Required
			Library Services		 Percentage of venues on the enterprise booking tool that include accessibility information. Feedback from user testing by people with disability provided as required. 	
9.	Theme 4 - Employment and volunteer opportunities	Build knowledge and skills within Council to be a more accessible and inclusive workplace for people with disability.	People, Culture and Development Support: Customer and Communication	Council is a more accessible and inclusive workplace.	 100% of actions implemented in Council's Workforce Diversity and Inclusion Strategy 2022-25. Number of staff who undertake disability related training or workshops. Number of Diversity and Inclusion Working Group meetings. Number of HR policies reviewed for accessibility requirements as they fall due. Feedback provided in anonymous survey on the level of engagement of staff with disability. 	Operating budget
10.	Theme 4 - Employment and volunteer opportunities	Promote the benefits of being accessible and inclusive for people with disability to volunteer organisations.	Community Planning and Development Support: Customer and Communication	People with disability engaged in volunteer opportunities.	 Number of disability related training sessions provided to volunteer organisations. Number of participants in training sessions. Evaluation of volunteer organisations disability confidence following training. Number of resources provided to volunteer organisations that promote the benefits and note the legal 	Operating budget

Action No.	Theme	Action	Responsibility	Outcome	Measures	Resources Required
					 obligations of improving access for people with disability. Number of volunteers with disability referred through the BVRC. 	
11.	Theme 4 - Employment and volunteer opportunities	Facilitate the delivery of a disability inclusive employment pilot program with relevant partners, which places local people with disability into meaningful employment with local businesses.	Liveable Communities Community Planning and Development Support: Customer and Communication	People with disability engaged in ongoing meaningful employment by local businesses in Boroondara.	 Number of local businesses that participate in the pilot. Number of people with disability that participate in the pilot. 	Operating budget
12.	Theme 4 - Employment and volunteer opportunities	Review Council's procurement policy to identify ways to enhance social procurement opportunities.	Chief Financial Office Community Planning and Development Support: Liveable Communities	Employment and volunteer opportunities for people with disability.	An enhanced procurement policy which facilitates social outcomes such as employment opportunities for people with disability.	Operating budget
13.	Theme 5 - Participation in decision- making	Identify a pilot project to co- design with people with disability and organisations to inform Council's approach to co-designing projects.	Community Planning and Development	People with disability inform the development and delivery of a Council project.	 Co-design process identified for Boroondara. Number of external stakeholders consulted to inform the co-design pilot, including people with disability. Feedback from Boroondara Community Disability Advisory Committee and Council staff involved in the project. 	Operating budget and grant opportunity

Action No.	Theme	Action	Responsibility	Outcome	Measures	Resources Required
14.	Theme 5 - Participation in decision- making.	In collaboration or consultation with people with disability and community partners, advocate to the Victorian and Australian governments, and peak bodies, to address social, equity, health and wellbeing issues that impact people with disability (e.g., NDIS, mental health, social isolation, people sleeping rough, family violence, built environment and transport).	Community Planning and Development	Improved social, economic, health and wellbeing outcomes for people with disability.	 Number of advocacy opportunities identified in consultation with disability organisations and the Boroondara Community Disability Advisory Committee. Number of advocacy submissions. Outcomes of advocacy submissions. 	Operating budget
15.	Theme 5 - Participation in decision- making	Develop a detailed evaluation plan to measure the success of the actions in the Disability Access and Inclusion Plan 2024-28 with input and advice from the Boroondara Community Disability Advisory Committee.	Community Planning and Development	People with disability inform the evaluation of the Boroondara Disability Access and Inclusion Plan 2024-28.	 Feedback from the Boroondara Community Disability Advisory Committee on the development of the evaluation plan. Outcomes' framework identified. Evaluation plan reviewed and amendments identified. 	Operating budget

Appendix 2: Summary of the achievements of the Boroondara Disability Action Plan 2018-2022

Outlined below are some of the key achievements of the Boroondara Disability Action Plan 2018-22.

Council Grants

 Twenty-seven grants valued at \$180,259 were awarded through the Boroondara Annual Community Strengthening Grants and Triennial Operational Grants for projects and programs to support disability access and inclusion.

Facilities and environments

- Two Changing Places facilities were built in <u>Canterbury Community Precinct</u> and Victoria Park Regional Playground. Changing Places are fully accessible toilets with hoists. The Canterbury Community Precinct facility was funded by a grant from the Victorian Government.
- <u>Victoria Park Regional Playground</u> was redeveloped to offer a genuinely inclusive experience.
- The Y (formerly known as the YMCA), in partnership with Disability Sport and Recreation and Council, was successful in receiving an AAA Grant for over \$130,000 from the Victorian Government to deliver the <u>Disability Sport and</u> <u>Recreation Hub</u>. The project delivered a disability sports and recreation hub at Boroondara Sports Complex in December 2022.
- Ensuring the design of the Kew Recreation Centre is suitable for all ages, abilities, and caters to a wide range of health and wellbeing needs. The design also incorporates the Boroondara Stroke Support Hub.
- Planned for the integration of disability services in the Canterbury Community Precinct.

Events and programs

- The Y held an All Abilities Come and Try event at Boroondara Sports Complex on 10 April 2022. This event showcased six accessible sports, included 11 information stands, with around 250 people attending.
- The Boroondara Volunteer Resource Centre (BVRC) hosted the Volunteering and Disability Discussion Forum in 2022. The forum was part of BVRC's focus on building the capacity of member organisations to break down barriers to volunteering.
- In 2022, the BVRC released a <u>video resource for leaders of volunteers</u>, to raise awareness of the barriers people with disability face when volunteering.
- The BVRC has received Volunteer Management Activity (VMA) 2022-2026 funding through Volunteering Victoria as part of a consortium with Eastern

Volunteers to develop a four-year strategy to reduce barriers to volunteering opportunities for three priority groups including people with disability.

- Developing <u>Access Keys</u>, which provide access information and a visual story about a location and experience for all Boroondara Leisure and Aquatic Facilities, Kew Traffic School and the Boroondara Youth Hub.
- Boroondara Arts presented <u>'Through Our Eyes' by QArt Studio</u>, a community exhibition in 2022. The QArt Studio is a professionally operated art studio in Kew. Within the studio, artists with intellectual disabilities are given support by qualified managers to achieve the creative vision for their artworks and designs.
- Vision Australia completed usability testing of City of Boroondara's website in early 2023. The Digital team is currently actioning recommendations from the accessibility audit provided by Vision Australia.

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Endnotes

¹ World Health Organization (2001), *International classification of functioning, disability and health.*

² Victorian Government (2021), <u>Understanding Intersectionality</u>.

³ Australian Federation of Disability Organisations (2019), <u>Social Model of Disability</u>.

⁴ Department of Families, Fairness and Housing (2022), <u>Inclusive Victoria: state</u> <u>disability plan (2022–2026).</u>

⁵ Australian Bureau of Statistics (2018), <u>*Disability, ageing and carers, Australia: summary of findings.*</u>

⁶ Australian Institute of Health and Welfare (2022), *People with disability in Australia*.

⁷ People with Disability Australia (2021), <u>The Experiences and Perspectives of</u> <u>People with Disability From Culturally and Linguistically Diverse Backgrounds.</u>

⁸ Australian Institute of Health and Welfare (2019), <u>1.14 Disability – AIHW</u> Indigenous HPF.

⁹ LGBTIQ+ Health Australia (2021), <u>Snapshot of Mental Health and Suicide</u> <u>Prevention Statistics For LGBTIQ+ People October 2021.</u>

¹⁰ Australian Bureau of Statistics (2018), *<u>Disability, ageing and carers, Australia:</u>* <u>summary of findings</u>.

¹¹ Australian Institute of Health and Welfare (2022), <u>People with disability in</u> <u>Australia.</u>

¹² The Australian Bureau of Statistics defines disability as any limitation, restriction or impairment which restricts everyday activities and has lasted, or is likely to last, for at least six months.

¹³ The 2021 Census defines severe or profound disability as sometimes or always needing help with daily self-care, mobility or communication activities because of disability, long-term health condition, or old age.

¹⁴ Australian Bureau of Statistics 2018, '2018 SDAC LGA modelled estimates' [data set], *Disability, Ageing and Carers, Australia: Summary of Findings*, and Australian Bureau of Statistics 2016 and 2021, Core Activity Need for Assistance (ASSNP) by LGA and Type of Non-Private Dwelling (NPDD) [Census TableBuilder Pro], accessed 23 August 2023.

¹⁵ The NDIA defines psychosocial disability as disability that may arise from a mental health issue. Not everyone who has a mental health condition will have a psychosocial disability, but for people who do, it can be severe, longstanding and impact on their recovery. People affected by psychosocial disability may find it

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challenging to set goals and make plans, engage in education, training and employment and other social and cultural activities (Chess Connect, 2023).

¹⁶ The NDIA defines developmental delay as when a child's development is not at the level expected for their age, and significantly impacts their ability to perform daily routines and activities.

¹⁷ NDIS (March 2023), 'Participant numbers and plan budgets data March 2023 (CSV 6.1MB)' [data set], *Data Downloads*, accessed 23 August 2023.

¹⁸ The 2021 Census defines a carer as someone who spent time during the 2 weeks prior to Census night providing unpaid care to family members or others because of a disability, long term illness or problems related to old age.

¹⁹.id (2022), <u>City of Boroondara: Unpaid care.</u>

²⁰ Australian Bureau of Statistics (2021), <u>Unpaid Assistance to a Person with a</u> <u>Disability (UNCAREP)</u> by LGA, Age and Sex [Census TableBuilder Pro], accessed 24 October 2022.

²¹ Victorian Equal Opportunities & Human Rights Commission (2022), <u>Public</u> <u>statement: Invisible disabilities.</u>

²² Department of Families, Fairness and Housing (2023), *Disability*.

Boroondara Disability Access and Inclusion Plan 2024-28

Consultation results

July 2023

Responsible Directorate: Community Support



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1 Introduction

The following report provides an overview of the methodology undertaken to inform the development of the draft Boroondara Disability Access and Inclusion Plan 2024-2028. It also provides an overview of how many people we heard from and the key findings from the community consultation undertaken in June 2022 that informed the development of the vision, themes, strategic objectives and implementation plan in the draft Boroondara Disability Access and Inclusion Plan 2024-28.

2 Overview of research and consultation

Outlined below is an overview of the research and consultation steps that informed the development of the draft Plan. Also outlined below is the number of people who participated in each stage of consultation.

2.1 Stage 1: Evaluation

An evaluation was undertaken of the progress, success, and learnings from the Boroondara Disability Action Plan 2018-2022 and other relevant plans, policies, and strategies across Council. This provided information about actions that could continue or be expanded in the next Plan and areas for further action.

2.2 Stage 2: Research and benchmarking

A review was undertaken of the Australian Census and other relevant data related to disability and inclusion. Key research, reports, plans, and legislation were also reviewed.

Benchmarking against the Inclusive Victoria: State disability plan 2022-2026 and 11 other Victorian council disability action plans was undertaken. The benchmarking looked at consultation approaches, actions and evaluation methods.

2.3 Stage 3: Community and service provider consultation

The community and service providers were consulted between June and September 2022.

Community members were invited to complete a short survey to understand peoples' backgrounds, experiences and ideas for improving disability access and inclusion in Boroondara. The opportunity to participate was promoted extensively through disability groups, organisations, and networks to ensure we reached people with disability, their families, carers, advocates, support organisations, specialist schools and businesses with links to the disability sector.

To encourage participation, a variety of accessible communication methods and tools were also used. These included:

- instructional information in plain language, Easy Read and Auslan
- an online and paper plain language survey
- an online and paper Easy Read survey
- an option to provide submissions in a written, audio or video format.

In-depth interviews were also undertaken with community members and representatives from organisations providing services to people with disability. This enabled Council to gain a deeper understanding of the challenges experienced by people with disability and opportunities for greater disability inclusion in Boroondara. It also enabled Council to gather information about the needs and issues that service providers were seeing in the community and any issues they were experiencing related to service provision.

2.4 Stage 4: Workshops with community members and organisations

The findings from the survey and interviews were presented in 10 workshops. Workshop participants were selected because they had lived experience of disability, disability support or worked in the disability sector.

To support access and greater participation in the workshops, we met with people 'where they were at'. The workshops were conducted at:

- sports clubs
- day programs
- staff meetings
- art classes
- other programs across the community.

This approach meant we could reach a diversity of people.

Workshop participants were asked to verify the accuracy of our findings from the other data collection methods against their own experience and if anything was missing from the findings.

Four workshops were also conducted with members of the Boroondara Community Disability Advisory Committee during the meetings on 15 June 2022, 14 September 2022, 30 November 2022 and 31 May 2023. The Committee includes:

- residents with disability
- · carers or family members of a person with disability
- representatives from local disability organisations.

Its role is to guide Council's policy, plans and activities that support disability inclusion. In these workshops, members provided advice, feedback and guidance to inform our consultation approach and the development of the draft Plan.

2.5 Stage 5: Plan development

Through the research and consultation with the community, service providers and the Boroondara Community Disability Advisory Committee, we gathered valuable information about the barriers people with disability face and opportunities to increase access and inclusion in Boroondara. The findings were shared with Council staff and informed the development of the themes, strategic objectives and actions in the draft Plan.

3 Consultation

3.1 Who we heard from

We prioritised hearing the voices of people with disability, their families, carers, advocates, support services, specialist schools and organisations with links to the disability sector. Within these cohorts, we tried to capture intersectional experiences by speaking with women, young people, people who identify as LGBTQIA+, people from culturally diverse backgrounds and people with a diverse range of disability experiences. **Table 1** below provides a breakdown of the number of responses to each type of consultation.

Consultation method	Number of responses
Community surveys	79 responses including:
	63 responses to the online plain language survey
	 10 responses to the online Easy Read survey
	6 responses to the paper plain language survey.
In-depth interviews with	3 community members
community members	
Community submissions	9 audio, written or video submissions
In-depth interviews with	11 representatives from organisations
organisations	
Community and	10 workshops conducted with community members
organisation workshops	and organisations with a total of 98 participants.
Boroondara Community	4 workshops conducted with 11 members
Disability Advisory	
Committee workshops	
TOTAL number of	211
participants	

Table 1: Consultation method and number of responses

We also analysed 139 responses from the community consultation undertaken in late 2020 and early 2021 for the refresh of the Boroondara Community Plan for comments specifically relating to disability access and inclusion.

4 Summary of topics from the community consultation

The table below provides a brief overview of the topics raised during the community consultation that informed the development of this draft Plan.

Table 2: Brief overview of topics from the community consultation

Торіс	Brief overview
Better accessibility moving around Boroondara	Getting around Boroondara was commonly reported as a barrier faced by people with disability. Infrastructure in the built environment, such as footpaths and steps into shops were noted as not being accessible and impacting people's mobility and independence.
	Suggestions on how to improve the built environment to support greater movement around Boroondara included:

Торіс	Brief overview
	 improving footpaths
	clearer signage
	more lighting
	 more pedestrian crossings
	 accessible parking for carers
	 replacing steps outside shops with small ramps
	 incorporating universal design into places and spaces.
	Improving access to public transport, especially trams, was also critical to facilitating inclusion. It was noted that Boroondara has many old railway stations with access issues.
	many old railway stations with access issues.
	Some respondents want to see more accessible parking bays and better enforcement of them.
Accessible	Accessible spaces, amenities and infrastructure was
spaces, amenities, and infrastructure	recommended to improve inclusion and enable people with disability to participate in community life more fully.
IIIIIastructure	Amenities and infrastructure like toilets and playground
	equipment for people with disability at parks, reserves and
	facilities were reported as lacking. Limited quiet spaces available
	and the possibility of public spaces causing sensory overload
	was noted as a deterrence for going out.
	Suggestions to improve access to public spaces and amenities included:
	 the provision of more, cleaner and accessible toilets in parks, reserves and facilities, including Changing Places facilities
	 more accessible public seating, benches and tables
	 more all abilities and age inclusive play equipment in playgrounds
	 fenced play areas to support parents and carers to ensure children's safety
	 improving access into and through buildings by improving lifts and widening doors.
	Organisation respondents also reported challenges finding appropriate and accessible facilities to operate from and support their work with people with disability.
Safety	The importance of Council considering accessibility in emergency evacuation procedures and emergency management plans was noted.
	Respondents highlighted the need for more action and support for people with disability experiencing family violence.
Inclusive	More inclusive opportunities for recreation, community, and
opportunities	social participation were noted. This included wanting

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for recreation, community and social participation	opportunities to participate in everything from local businesses, libraries, parks, sports facilities to neighbourhood house programs.
	It was suggested that a broad offering of events and activities to suit different needs and interests should be provided and affordability and equitability should be considered.
	The creation of more sensory sensitive spaces and activities for neurodiverse people, such as quiet times at libraries, gyms, and reduced lighting, were also suggested.
	Some respondents noted the experience of isolation from friends, particularly during lockdowns. It was noted that re-entering the community was particularly hard on people with disability. It was recommended more needs to be done to 'meet people where they're at' and inform and involve them about what's happening in the community.
Better communication	Improvements to communication were identified, as some respondents did not know what activities, programs, and services were available for people with disability, their families, and carers in Boroondara. It was noted that better communication would help ensure people can understand and find information about what is available and accessible for people with disability.
	 Suggestions to improve Council communication included: proactively promoting services and programs on offer to people with disability using fewer PDFs and incorporating Easy Read, Auslan, Braille, and other language translations on Council's website.
	It was noted that accessibility needs to be considered not just in online communications but in-person and print.
Employment opportunities	Employment opportunities for people with disability was a frequent topic raised. People with disability face barriers to entering the workforce, transitioning to paid employment and maintaining work.
	It was suggested Council can lead by example by employing more people with disability. It was noted that it is important that people with disability hold senior roles not just front-of-house and administration roles. Career development of people with disability should be supported.
	Other suggestions included Council sharing its learnings with businesses to increase awareness about the importance of employment opportunities for people with disability and offering work experience for students with disability.

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Торіс	Brief overview
Community attitudes	Educating Council staff and the community about disability was identified as important. This would help reduce stigma, promote human rights, and understanding of the importance of autonomy and self-determination of people with disability in the community.
	Stigma was noted as a barrier for people with disability that are not visible, such as people experiencing mental illness or people who are neurodiverse.
Appropriate and affordable housing	Access to appropriate and affordable housing is insufficient for people with disability. Council could advocate to other levels of government for more affordable and accessible housing.
Council staff and leadership	Council should be a leader in this area by better responding to queries relating to disabilities and providing training to staff.
	Council could also use its networks to create connections amongst councils, organisations, carers, and local businesses to improve accessibility in the community and grow mainstream employment opportunities for people with disability.
Nothing about us without us	It is essential that people with lived experience of disability are involved in decision-making that affects their lives. Council was encouraged to meaningfully consult and engage with people with disability to understand their needs and ensure that they are met. Co-design was regularly raised by respondents as a valuable process for Council to use. It refers to the process of involving people with disability in designing, delivering, and evaluating a
	policy, program or service. ¹ It was suggested that Council could use this process to enable people with disability more choice and control in decision-making.
Accessing health services and the NDIS	Several barriers were raised as preventing people from accessing health services and the NDIS. Organisations noted there were staff and service shortages impacting the availability and standard of care. They also remarked on the eligibility challenges with the NDIS. For example, recent changes in the NDIS eligibility requirements in early childhood space are presenting financial barriers to families accessing important early intervention treatment.
Organisation funding	Current funding models for disability organisations present challenges. Funding is often short-term and program based, which makes it difficult to grow and continue valuable programs and supports.
Volunteer shortages	Organisation respondents reported difficulties retaining, recruiting, and engaging volunteers to help provide services and programs to people with disability. The main cause of the decline in the number of volunteers was COVID-19.

¹ Department of Families, Fairness and Housing (2022) <u>Inclusive Victoria: state disability plan (2022–2026)</u>

Торіс	Brief overview
Support and	People with disability want to be able to be proud of who they
encourage	are, embrace their disability and not hide it. Council could
disability pride	promote disability pride by supporting positive representation of
	people with disability and celebrating the experiences, insights,
	and skills of people with disability in the community.